COMMISSION OF THE EUROPEAN COMMUNITIES



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AMENDING LETTER No 2 TO THE PRELIMINARY DRAFT BUDGET FOR 2005

VOLUME 1 GENERAL STATEMENT OF REVENUE

VOLUME 4 STATEMENT OF REVENUE AND EXPENDITURE BY SECTION Section III – Commission

(presented by the Commission)

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VOLUME 4 STATEMENT OF REVENUE AND EXPENDITURE BY SECTION Section III - Commission

Having regard to:

- the Treaty establishing the European Community, and in particular Article 272 thereof,
- the Treaty establishing the European Atomic Energy Community, and in particular Article 177 thereof,
- the Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities¹, and in particular Article 34 thereof,

The European Commission hereby presents to the budgetary authority the amending letter No 2 to the preliminary draft budget for 2005 for the reasons set out in the explanatory memorandum.

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OJ L 248, 16.09.2002, p.1.

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The general statement of revenue and the statement of revenue and expenditure by section are forwarded separately via the SEI-BUD system. A language version of the general statement of revenue and of the statement of revenue and expenditure by section is attached as a budgetary annex by way of example.

EXPLANATORY MEMORANDUM

1. Introduction

The present Amending Letter No 2 to the Preliminary Draft Budget for the year 2005 covers the following elements:

- The establishment of an Executive Agency for Education and Culture to implement programmes in that field.
- The creation of an Executive Agency for the Public Health Programme (2003-2008), intended to support the Commission services in the implementation of the programme.
- The establishment of a Supervisory Authority for the European Global Navigation Satellite System (GNSS) to supervise the next phases of the European satellite radionavigation programmes.
- An addition to the budget remarks for the decentralised Agencies aimed at facilitating the repayment of any surplus arising from the subsidy to these Agencies.
- Finally, an addition to the budgetary comment of line 08 14 01 "Preparatory action for the enhancement of European Security Research", to enable this action to receive the contributions from the EFTA States.

Executive Agencies

The regulation (EC, EURATOM) No 1605/2002 of 25 June 2002² on the Financial Regulation applicable to the general budget of the European Communities sets out, in Article 54, the possibility for the Commission to entrust tasks of public authority, including budgetary implementation tasks, to agencies governed by Community law referred to as "executive agencies", insofar as these tasks do not involve any large measure of discretion implying political choices.

Article 55 of this same regulation defines the executive agencies as legal persons under Community law created by Community decision, to which powers can be delegated to to to part of a programme or Community project, on behalf of the Commission and under its responsibility. The same article makes the creation of such agencies dependant on the adoption of a Council Regulation drawing up their statute and defining the conditions and the procedures pertaining to their creation and their operation.

To this end, on 19 December 2002 the Council adopted Regulation (EC) No 58/2003³ laying down the statute for the executive agencies, and allowing the Commission, in the exercise of the executive powers conferred upon it, to create such agencies with a view to charging them with certain tasks relating to the management of Community programmes, including budgetary implementation tasks.

OJ L 248, 16.9.2002, p. 1.

³ OJ L 11, 16.1.2003, p. 1.

2. EXECUTIVE AGENCY FOR EDUCATION AND CULTURE

The Community interventions in the field of education and culture arise from several basic acts, including the following decisions:

- a) Decision No 253/2000/EC of the European Parliament and of the Council⁴ establishing the second phase of the Community action programme in the field of education "Socrates";
- b) Council Decision 1999/382/EC⁵ establishing the second phase of the Community vocational training action programme "Leonardo Da Vinci";
- c) Decision No 1031/2000/EC of the European Parliament and of the Council⁶ establishing the "Youth" Community action programme;
- d) Decision No 508/2000/EC of the European Parliament and of the Council⁷ establishing the "Culture 2000" programme;
- e) Council Decision 2000/821/EC⁸ on the implementation of a programme to encourage the development, distribution and promotion of European audiovisual works (MEDIA Plus Development, Distribution and Promotion) (2001-2005);
- f) Decision No 163/2001/EC of the European Parliament and of the Council⁹ on the implementation of a training programme for the professionals in the European audiovisual programme industry (Media-Training) (2001-2005);
- g) Decision No 2317/2003/EC of the European Parliament and of the Council¹⁰ establishing a programme for the enhancement of quality in higher education and the promotion of intercultural understanding through cooperation with third countries (Erasmus Mundus) (2004-2008);
- h) Decision No 2318/2003/EC of the European Parliament and of the Council¹¹ adopting a multiannual programme (2004 to 2006) for the effective integration of information and communication technology (ICT) in education and training systems in Europe (e-Learning Programme);
- i) Council Decision 2004/100/EC¹² establishing a Community action programme to promote active European citizenship (civic participation);

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⁴ OJ L 28, 3.2.2000, p.1. Decision amended by decision No 451/2003/EC (OJ L 69 du 13.3.2003, p. 6)

OJ L 146, 11.6.1999, p. 33. Decision amended by regulation (EC) No 1882/2003 of the European Parliament and of the Council (OJ L 284 du 31.10.2003, p. 1)

⁶ OJ L 117, 18.5.2000, p. 1.

OJ L 63, 10.3.2000, p.1. Decision amended by decision No 626/2004/EC of the European Parliament and of the Council, (OJ L 99, 3.4.2004, p. 3)

⁸ OJ L 336, 30.12.2000, p. 82.

⁹ OJ L 26, 27.1.2001, p. 1.

OJ L 345, 31.12.2003, p. 1.

OJ L 345, 31.12.2003, p. 9.

OJ L 30, 4.2.2004, p. 6.

- j) Decision No 790/2004/EC of the European Parliament and of the Council¹³ establishing a Community action programme to promote bodies active at European level in the field of youth;
- k) Decision No 791/2004/EC of the European Parliament and of the Council¹⁴ establishing a Community action programme to promote bodies active at European level and support specific activities in the field of education and of training;
- 1) Decision 792/2004/EC of the European Parliament and of the Council¹⁵ establishing a Community action programme to promote bodies active at European level in the field of culture.

In addition, projects in the field of higher education can be financed by the provisions concerning aid for economic cooperation with the developing countries of Asia approved under the following regulation:

m) Council Regulation (EEC) No 443/92¹⁶ on financial and technical assistance to, and economic cooperation with, the developing countries in Asia and Latin America.

In order to achieve more effectively the goals pursued by these various Community programmes, it appeared necessary, in the light of a cost-benefit analysis, to create an executive agency to which management tasks necessitated by the implementation of certain sections of these programmes could be entrusted. In this way, the Commission will be able to dismantle three technical assistance offices which were temporarily maintained, awaiting the setting-up of such an agency.

On 15 July 2004 the Commission approved the objective of creating the Executive Agency for Education and Culture¹⁷. The Executive Agency Committee expressed an opinion favourable to the creation of this Agency on 27 September 2004. On the basis of this favourable opinion the Commission will be able to take the decision to establish the Agency, and in preparation for this, it is advisable to adjust the appropriations proposed in the preliminary draft budget 2005 for the various budget headings affected by the creation of the agency.

In accordance with the provisions of Article 12.3 of Regulation (EC) No 58/2003, the Agency will receive an operating subsidy entered in the general budget of the European Communities and taken from the budget of the programmes which it will manage. The PDB 2005 contains two budget lines, endowed with a "pm", corresponding to the parts of the subsidy justified by the intervention of the Agency in the management of programmes in the field of education and culture involving, respectively, heading 3 and heading 5 of the Financial Perspective: item 15 01 04 30 "Executive Agency for Education and Culture – Subsidy for the programmes of the heading 3" and 15 01 04 32 "Executive Agency for Education and Culture – Subsidy for the programmes of heading 5". With this letter of amendment, the Commission proposes the creation of an additional budget heading 19 01 04 30 "Executive Agency for Education and Culture – Subsidy for the programmes of heading 4" as a reception facility for

OJ L 138, 30.4.2004, p. 24.

OJ L 138, 30.4.2004, p. 31.

OJ L 138, 30.4.2004, p. 40.

OJ L 52, 27.2.1992, p. 1.

¹⁷ C(2004) 2736

the part of the operating subsidy of the agency justified by its involvement in the management of projects financed from programmes in the area of External Relations¹⁸.

These budget lines are fed by appropriations taken from the lines of the programmes concerned. With regard to administrative expenditure this includes the lines financing the management of the programmes (article xx 01 04). As mentioned above, the creation of the agency allows for the dismantling of three technical assistance offices, for which the appropriations foreseen in the PDB 2005 are no longer necessary. Likewise, it will no longer be necessary to finance external personnel, thus liberating additional appropriations foreseen in the PDB. Finally, other support expenditure, which will now be needed by the agency rather than by the Commission should be transferred to the lines concerned with the subsidy to the Agency.

Reductions will also be applied to those lines carrying the operational appropriations of the programmes in order to supply the Agency subsidy lines. In accordance with the provisions of Regulation (EC) No 58/2003, the operating subsidy of the Agency has to cover the expenditure related to the Commission officials who will be seconded to the executive agency. Until now this expenditure has not been covered by the budget lines corresponding to expenditure for the administrative management of the programmes (Articles xx 01 04). Thus, to ensure the complete financing of the operating subsidy of the Agency, a deduction from the operational appropriations of the programmes has to supplement the appropriations corresponding to expenditure for administrative management. As foreseen in Regulation (EC) No 58/2003, the appropriations corresponding to the detached posts will be withdrawn from heading 5 and the Commission will freeze the posts.

The adjustments to the appropriations of the budget headings mentioned above take account of the fact that the Executive Agency should start its activities during the year 2005. It was considered that the operational costs of the agency during this first year would amount to 75 % of the cost of a full year, i.e. EUR 24 660 000.

This cost will be financed by means of the transfers proposed in this amending letter, illustrated in the table below. The decrease under heading 5 is greater than the amount transferred to the Agency due to the savings in administrative expenditure arising for the management of the programmes by the Agency. The final outcome is a saving compared to the PDB 2005 of EUR 6 764 000.

Executive Agency Education and Culture					
Deduction	S	Subsidy to the Agency			
Heading 3					
Several lines 15 xx xx xx					
(ex-BA lines and B lines)	- 23 870 000	15 01 04 30	+23 870 000		
Heading 4					
19 01 04 04					
(ex-BA line)	-140 000	19 01 04 30	+140 000		
Heading 5					
Several lines Title xx EAC	-7 414 000	15 01 04 32	+650 000		

The creation of this budgetary line in the policy area External Relations renders obsolete the line 15 01 04 31 which had been inserted in the policy area Education and Culture in the preliminary draft budget 2005. Line 15 01 04 31 will not be used and is therefore deleted.

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Total:	-31 424 000		+ 24 660 000			
The accompanying budgetary annexe provides full details of the lines concerned.						

3. EXECUTIVE AGENCY FOR THE PUBLIC HEALTH PROGRAMME

The Executive Agency for the Public Health programme (2003-2008)¹⁹ is intended to support the Commission services in the implementation of the programme. It responds to a strong demand from EP and Council made during the adoption procedure of the programme, in order to reinforce the technical and financial expertise of the Commission²⁰. The Executive Agency will enable the Commission to focus the activity of its services on the strategic objectives and tasks necessary for carrying out the programme and to keep up with developing priorities and forward-looking activities.

The Executive Agency will be in charge of:

- Managing all phases of the public health programme cycle, in relation with specific projects, together with the necessary monitoring.
- Adopting budgetary implementation measures for income and expenditure and executing all operations necessary for the management of the programme, particularly those linked to the award of contracts and grants.
- Providing logistical and technical support.

The Commission should approve the proposal for a decision to create the Agency, together with the act of delegation in late October 2004. The Executive Agency should start by January 2005.

The Agency should receive a grant from the resources for administrative management allocated to the Public Health programme. The Commission proposes to enter the amount of the 2005 subsidy to the Agency in budget line 17 01 04 30 "Executive Agency for the Public health programme" and to reduce by a corresponding amount the budget line 17 01 04 02 "Public health - Expenditure on administrative management". As foreseen by Regulation (EC) n° 58/2003, the appropriations corresponding to the detached posts will be withdrawn from heading 5 and the Commission will freeze the posts. The net effect on the PDB 2005 is a saving of EUR 927 000.

Executive Agency for the Public Health Programme						
Deduction	S	Subsidy to the Agency				
Heading 3						
17 01 04 02		17 01 04 30				
(ex-)BA line)	- 4 756 000		+ 4 756 000			
Heading 5						
Several lines Title xx						
SANCO	-927 000					

Decision No 1786/2002/EC of the European Parliament and of the Council of 23 September 2002 adopting a programme of Community action in the field of public health (2003-2008), (OJ L 271, 9.10.2002).

A cost-benefit analysis has been carried out, details of which are included in the legislative financial statement accompanying the proposal to create the Agency.

Total:	-5 723 000		+ 4 756 000			
The accompanying hudgetary annexe provides full details of the lines concerned						

4. EUROPEAN GLOBAL NAVIGATION SATELLITE SYSTEM SUPERVISORY AUTHORITY

On 12 July 2004 the Council adopted Regulation (EC) No 1321/2004 on the establishment of structures for the management of the European satellite radio-navigation programmes (OJ L 246, 20.7.2004, p.1). It is to be known as the European Global Navigation Satellite System (GNSS) Supervisory Authority.

In order to set up the Authority in due time, the Commission proposes to include it in the present amending letter.

Beyond the political motivation to complete the institutional setting in order to give the programme a definite character, the following urgent tasks necessitate the establishment of the Supervisory Authority at the beginning of 2005:

- Establishment of the Security and Safety Committee and definition of the relevant procedures with the Secretary General of the Council in terms of consultation and modification/interruption of the signals, and relations with the future operator.
- Establishment of the appropriate arrangements in order to become the depositary of the **frequencies** necessary to ensure the operation of the system and to co-ordinate Member States actions in this respect. Activities on the files deposited within the International Telecommunication Union are on-going and will accelerate next year due to a new coordination procedure between all navigation systems on their use of the frequency bands dedicated to this sector, and the preparation for the next World Radio-communication Conference foreseen in 2005-2006
- Initiation of the **standardisation and certification** activities. These are key issues for the swift use of the GALILEO services, notably in critical sectors such as aviation, maritime, railways and building. It is a rather urgent task given the time needed to define the certification procedures (and appoint the competent bodies following a call for tender) and related standards.
- Finally, the Authority should be established for the signature of the **concession contract**.

The amounts necessary to set up the Galileo Supervisory Authority will be taken from article 06 02 03 – Transport Safety. The transferred amount is EUR 1 657 000, and the net effect on the budget is neutral.

5. SURPLUS OF THE DECENTRALISED AGENCIES

In order to facilitate the repayment of any positive balance arising from the subsidised Agencies, it is necessary to enter the following in the budgetary remarks, on all the relevant budget lines (see technical annexe).

The amounts repaid in accordance with Article 16 of the Framework Financial Regulation for the bodies referred to in Article 185 of the Financial Regulation constitute assigned revenue (Article 18(1) (f) of the Financial Regulation) to be charged to article 6600 of the general statement of revenue.

6. ADDITION TO THE BUDGETARY COMMENT OF LINE **08 14 01 - PREPARATORY**ACTION FOR THE ENHANCEMENT OF EUROPEAN SECURITY RESEARCH

In order to be able to enter into the budget the EFTA participation to this programme it is proposed to add the following paragraph to its comments:

"To the appropriations entered in this item must be added the contributions from the EFTA States pursuant to the Agreement on the European Economic Area, and in particular Article 82 thereof and Protocol 32 thereto. By way of information, these amounts derive from contributions from the EFTA States entered against Article 6 3 0 of the statement of revenue, which constitute assigned revenue in accordance with Article 18(1)(d) of the Financial Regulation; they give rise to the provision of corresponding appropriations and to implementation under Annex V to this part of the statement of expenditure of this section, which forms an integral part of the general budget."

SUMMARY TABLE BY HEADING OF THE FINANCIAL PERSPECTIVE

Financial perspective Heading/subheading	2005 Financial perspective		APB 2005 and PDAL 1/2005		PDAL 2/2005		APB 2005 and PDAL 1+2/2005	
	CA	PA	CA	PA	CA	PA	CA	PA
1. AGRICULTURE								
- Agricultural expenditure	44 598 000 000		43 834 450 000	43 834 450 000			43 834 450 000	43 834 450 000
- Rural development and	6 841 000 000		6 841 000 000	6 279 400 000			6 841 000 000	6 279 400 000
accompanying measures								
Total	51 439 000 000		50 675 450 000	50 113 850 000			50 675 450 000	50 113 850 000
Margin			763 550 000				763 550 000	
2. STRUCTURAL OPERATIONS								
- Structural funds	37 247 000 000		37 306 564 455	32 390 527 704			37 306 564 455	32 390 527 704
- Cohesion fund	5 194 000 000		5 131 932 989	3 005 500 000			5 131 932 989	3 005 500 000
Total	42 441 000 000		42 438 497 444	35 396 027 704			42 438 497 444	35 396 027 704
Margin			2 502 556				2 502 556	
3. INTERNAL POLICIES	9 012 000 000		8 958 583 120	7 728 621 139			8 958 583 120	7 728 621 139
Margin			53 416 880				53 416 880	
4. EXTERNAL ACTION	5 119 000 000		5 169 000 000	5 000 179 000			5 169 000 000	5 000 179 000
Margin			-50 000 000				-50 000 000	
5. ADMINISTRATION	6 360 000 000		6 360 000 000	6 360 000 000	-7 691 000	-7 691 000	6 352 309 000	6 352 309 000
Margin			0				7 691 000	
6. RESERVES								
- Guarantee reserve	223 000 000		223 000 000	223 000 000			223 000 000	223 000 000
- Emergency aid reserve	223 000 000		223 000 000	223 000 000			223 000 000	223 000 000
	446 000 000		446 000 000	446 000 000			446 000 000	446 000 000
Total			0				0	
7. PREACCESSION STRATEGY	3 472 000 000		2 075 000 000	3 225 090 000			2 075 000 000	3 225 090 000
Margin			1 397 000 000				1 397 000 000	
8. COMPENSATIONS	1 305 000 000		1 304 988 996	1 304 988 996			1 304 988 996	1 304 988 996
Margin			11 004				11 004	
TOTAL	119 594 000 000	114 235 000 000	117 427 519 560	109 574 756 839	-7 691 000	-7 691 000	117 419 828 560	109 567 065 839
Margin			2 166 480 440	4 660 243 161			2 174 171 440	4 667 934 161

TECHNICAL ANNEXE – DECENTRALISED AGENCIES

02 04 02 — Subsidy for the European Agency for the Evaluation of Medicinal Products

- 02 04 02 01 European Agency for the Evaluation of Medicinal Products Subsidy under Titles 1 and 2
- 02 04 02 02 European Agency for the Evaluation of Medicinal Products Subsidy under Title 3
- 02 04 02 03 Special contribution for orphan medicinal products

02 04 04 — Chemicals legislation and Chemicals Agency

04 03 04 — European Foundation for the Improvement of Living and Working Conditions

- 04 03 04 01 European Foundation for the Improvement of Living and Working Conditions Subsidy under Titles 1 and 2
- 04 03 04 02 European Foundation for the Improvement of Living and Working Conditions Subsidy under Title 3

04 03 05 — Health and safety at work

- 04 03 05 02 European Agency for Safety and Health at Work Subsidy for Titles 1 and 2
- 04 03 05 03 European Agency for Safety and Health at Work Subsidy for Title 3
- 04 03 05 04 Health and safety for small and medium-sized enterprises

04 04 06 — European Monitoring Centre on Racism and Xenophobia

- 04 04 06 01 European Monitoring Centre on Racism and Xenophobia Subsidy under Titles 1 and 2
- 04 04 06 02 European Monitoring Centre on Racism and Xenophobia Subsidy under Title 3

06 02 01 — European Aviation Safety Agency

- 06 02 01 01 European Aviation Safety Agency Subsidy under Titles 1 and 2
- 06 02 01 02 European Aviation Safety Agency Subsidy under Title 3

06 02 02 — European Maritime Safety Agency

- 06 02 02 01 European Maritime Safety Agency Subsidy under Titles 1 and 2
- 06 02 02 02 European Maritime Safety Agency Subsidy under Title 3

06 02 02 03 — European Maritime Safety Agency – Anti-pollution measures

06 02 08 — European Railway Agency for Safety and Interoperability

06 02 08 01 — European Railway Agency for Safety and Interoperability – Subsidy under Titles 1 and 2

06 02 08 02 — European Railway Agency for Safety and Interoperability – Subsidy under Title 3

06 02 09 — Galileo Supervisory Authority

06 02 09 01 — Galileo Supervisory Authority — Subsidy under Titles 1 and 2

06 02 09 02 — Galileo Supervisory Authority — Subsidy under Title 3

07 04 01 — Subsidy for the European Environment Agency

07 04 01 01 — Subsidy for the European Environment Agency — Subsidy under Titles 1 and 2

07 04 01 02 — Subsidy for the European Environment Agency — Subsidy under Title 3

09 03 05 — European Agency for Networks and Information Security

09 03 05 01 — European Agency for Networks and Information Security – Subsidy under Titles 1 and 2

09 03 05 02 — European Agency for Networks and Information Security – Subsidy under Title 3

11 07 04 — Community Fisheries Control Agency (CFCA)

11 07 04 01 — Community Fisheries Control Agency (CFCA) — subsidy under Titles 1 and 2

11 07 04 02 — Community Fisheries Control Agency (CFCA) - subsidy under Title 3

15 03 01 — Vocational training and guidance

15 03 01 03 — European Centre for the Development of Vocational Training — Subsidy under Titles 1 and 2

15 03 01 04 — European Centre for the Development of Vocational Training — Subsidy under Title 3

17 03 03 — European centre for disease prevention and control

17 03 03 01 — European Centre for Disease Prevention and Control — Subsidy under Titles 1 and 2

17 03 03 02 — European Centre for Disease Prevention and Control — Subsidy under Title 3

17 04 08 — Expenditure associated with the European Food Safety Authority

17 04 08 01 — Food Safety Authority — Subsidy under Titles 1 and 2

17 04 08 02 — Food Safety Authority — Subsidy under Title 3

18 02 03 — European Agency for the Management of Operational Cooperation at the External Borders

18 02 03 01 — European Agency for the Management of Operational Cooperation at the External Borders — Subsidy under Titles 1 and 2

18 02 03 02 — European Agency for the Management of Operational Cooperation at the External Borders — Subsidy under Title 3

18 05 05 — European Police College

18 05 05 01 — European Police College — Subsidy under Titles 1 and 2

18 05 05 02 — European Police College — Subsidy under Title 3

18 06 04 — Eurojust

18 06 04 01 — Eurojust — Subsidy under Titles 1 and 2

18 06 04 02 — Eurojust — Subsidy under Title 3

18 07 01 — European Monitoring Centre for Drugs and Drug Addiction

18 07 01 01 — European Monitoring Centre for Drugs and Drugs Addiction — Subsidy under Titles 1 and 2

18 07 01 02 — European Monitoring Centre for Drugs and Drugs Addiction — Subsidy under Title 3

15 03 03 — European Training Foundation

15 03 03 01 — European Training Foundation — Subsidy under Titles 1 and 2

15 03 03 02 — European Training Foundation — Subsidy under Title 3

19 07 01 — Assistance for the countries of the western Balkans

19 07 02 — Assistance to Serbia and Montenegro

19 07 03 — Aid for the reconstruction of Kosovo

26 01 04 — Support expenditure for operations of policy area 'Commission's administration'

15 03 02 — Phare contribution to the European Training Foundation

15 03 02 01 — Phare contribution to the European Training Foundation — Subsidy under Titles 1 and 2

15 03 02 02 — Phare contribution to the European Training Foundation — Subsidy under Title 3