ELECTING THE EUROPEAN PARLIAMENT'S PRESIDENT

At the July I plenary sitting, the newly elected European Parliament (EP) is due to elect its 31st President, to hold office until mid-term at the beginning of 2022, when a new election for Parliament’s President will be held. The President has an important and increasingly visible function in the EU institutional and international setting, mirroring the influential role of the Parliament as shaper of EU policies and co-legislator.

Election procedure

Until 1979, EP Presidents were chosen on an annual or biennial basis. Since the first EP election by universal suffrage in 1979, the President is elected and remains in office for a renewable period of two and a half years. During each legislative term, a first election is normally held in July, immediately after the election of the new Parliament, and a second, mid-term election is held two and a half years later, in January.

According to Article 14(4) of the Treaty on the European Union (TEU), the European Parliament elects its President from among its Members. The Parliament’s Rules of Procedure (RoP), as revised and applicable from the start of the 2019-2024 legislature on 2 July 2019, set out the procedure for this election.

The President is elected based on nominations, which may be handed in before each round in the ballot, with nominees’ consent. Candidates are proposed by political groups, but may also be nominated by a number of Members reaching at least the ‘low threshold’ i.e. one-twentieth (38) of Parliament’s Members (Rules 15 and 179). During the first plenary session after the election of a new Parliament, or at the session designated to elect the President for the mid-term election, the procedure is chaired by the outgoing President, or by one of the outgoing Vice-Presidents in order of precedence or, in their absence, by the MEP having held office for the longest period (Rule 14). The Parliament cannot deal with any other activity until the election of the new President is concluded (Rule 14(2)).

The vote is by secret ballot (Rule 15). While, prior to January 2017, Rule 15 provided that, if the number of candidates for the election of the President, Vice-Presidents and Quaestors was less than or equal to the seats to be filled, the election may be held by acclamation, as of January 2017, Rule 15 provides that, in those circumstances, the election shall be held by acclamation unless a number of Members or political group(s) reaching at least the ‘high threshold’, i.e. one fifth of Members (150), request a secret ballot. This provision is, however, unlikely to apply to the presidential election, where traditionally more than one nominee runs for the seat.

Rule 16 provides that after nominations have been handed to the provisional chair of the plenary sitting, the latter announces them in plenary. The President is elected by an absolute majority of votes cast, i.e. 50 % +1 of the votes cast (not an absolute majority of Members). Abstentions and spoilt or blank votes do not count. Rule 16 provides for a maximum of four ballots. If, after the third ballot, no absolute majority is reached, the fourth ballot is confined to the two candidates who obtained the highest number of votes in the third ballot, in which case the victory is attributed to the candidate (among the two) with the highest score. In the case of a tie at the fourth ballot, Rule 16(1) assigns the victory to the older candidate. In electing the President, Vice-Presidents and Quaestors, account should be taken of the need to ensure a fair representation of political views, geographical balance and gender balance (Rule 15(2)). The elected President is the sole person entitled to give an opening address.

Duties of the President

The President enjoys executive and representative powers, as well as responsibility for ensuring respect of the rules of procedure. The President directs all of Parliament’s activities, including the duty to ‘open, suspend and close sittings; to rule on the admissibility of amendments and other texts put to the vote, as well as on the admissibility of parliamentary questions’. Order is maintained during sittings by the President giving the floor to speakers. The President also closes debates, puts matters to the vote, announces the results of votes and makes relevant communications to committees. The President’s responsibility extends
also to the security and inviolability of the Parliament’s premises (Rule 22). Rule 22(4) attributes to the President the power to represent Parliament in international relations, on ceremonial occasions and in administrative, legal and financial matters, although these powers may be delegated.

The powers of the President, however, extend far beyond the mere letter of Rule 22. They also include, for example, the power to convene the conciliation committee, under both ordinary legislative procedure and in the budgetary procedure, in agreement with the President of the Council, and to chair Parliament’s delegation to the conciliation committee (although under the ordinary legislative procedure this duty is often delegated); to chair formal sittings when visiting heads of state address the Parliament; and during important votes or debates.

Since the late 1980s, the practice of the EP President addressing the opening of all European Council meetings has developed, a sign of the increased visibility and recognition of the role in relation to the other institutions and the outside world. The President chairs both the EP Bureau and the Conference of Presidents, and may cast a deciding vote in the Bureau in the event of a tie. One significant symbol of the extent to which Parliament’s powers have evolved is that the EP President co-signs, with the President of the Council, legislative acts adopted under the ordinary legislative procedure (Article 297(1) TFEU). At the end of the budgetary procedure, it is also the EP President who declares the EU budget adopted (Article 314(9) TFEU).

Election of Vice-Presidents and Quaestors

Rule 15 makes it explicit that, after the election of the President, Parliament also elects the other two main political officers of Parliament necessary for the functioning of Parliament’s activities, in the following order: the 14 Vice-Presidents and then the 5 Quaestors. Nominations are made on the same basis as for the President (Rule 15). Under Rule 17, the 14 Vice-Presidents are elected in a single ballot by an absolute majority of votes cast. If the number of successful candidates is less than 14, a second vote is held to assign the remaining seats under the same conditions (absolute majority). If a third vote is necessary, a relative majority is sufficient to fill the remaining seats.

Vice-Presidents take precedence in the order in which they are elected and, in the event of a tie, by age. If voted by acclamation, a vote by secret ballot determines the order of precedence. The election of Quaestors follows the same procedure as that for the election of Vice-Presidents (Rule 18). In practice, the political groups aim to ensure that the Vice-Presidents and Quaestors broadly reflect the numerical strength of the groups, including taking into account the results of the election of the President.

This is an update of an ‘at a glance’ note published in January 2017.

![Figure 1 – European Parliament Presidents](image-url)