



2018/0250(COD)

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AMENDMENTS

13 - 39

Draft opinion

Urmas Paet

(PE626.955v01-00)

Establishing the Internal Security Fund

Proposal for a regulation

(COM(2018)0472 – C8-0267/2018 – 2018/0250(COD))

Amendment 13
Xabier Benito Ziluaga

Proposal for a regulation
Recital 1

Text proposed by the Commission

(1) Ensuring internal security, which is a competence of the Member States, is a shared endeavour to which the EU institutions, relevant Union agencies and Member States should jointly contribute. In the period 2015 to 2020, the Commission, the Council of the European Union and the European Parliament have defined common priorities as set out in the European Agenda on Security of April 2015¹⁰, which were reaffirmed by the Council in the renewed Internal Security Strategy of June 2015¹¹ and by the European Parliament in its Resolution of July 2015¹². That shared strategy aimed at providing the strategic framework for the work at Union level in the area of internal security, and defined the main priorities for action to ensure an effective Union response to security threats for the period 2015-2020, namely tackling terrorism **and preventing radicalisation**, disrupting organised crime and fighting cybercrime.

¹⁰ COM(2015) 185 final of 28 April 2015.

¹¹ Council Conclusions of 16 June 2015 on the renewed European Union Internal Security Strategy 2015-2020.

¹² European Parliament resolution of 9 July 2015 on the European Agenda on Security (2015/2697(RSP)).

Amendment

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¹⁰ COM(2015) 185 final of 28 April 2015.

¹¹ Council Conclusions of 16 June 2015 on the renewed European Union Internal Security Strategy 2015-2020.

¹² European Parliament resolution of 9 July 2015 on the European Agenda on Security (2015/2697(RSP)).

Or. es

Amendment 14
Marie-Pierre Vieu

Proposal for a regulation
Recital 3

Text proposed by the Commission

Amendment

(3) The European Council of 15 December 2016 called for continued delivery on the interoperability of EU information systems and databases. The European Council of 23 June 2017 underlined the need to improve the interoperability between databases and on 12 December 2017, the Commission adopted a proposal for a Regulation on establishing a framework for interoperability between EU information systems (Police and judicial cooperation, asylum and migration)¹³.

deleted

¹³ COM(2017) 794 final.

Or. fr

Amendment 15
Petri Sarvamaa

Proposal for a regulation
Recital 4

Text proposed by the Commission

Amendment

(4) The Union's objective of ensuring a high level of security within an area of freedom, security and justice pursuant to Article 67(3) of the Treaty on the Functioning of the European Union (TFEU) should be achieved, among others, through measures to prevent and combat crime as well as through measures for coordination and cooperation between law enforcement authorities and other national authorities of Member States, including with relevant Union agencies and other relevant Union bodies, and with relevant third countries and international organisations.

(4) The Union's objective of ensuring a high level of security within an area of freedom, security and justice pursuant to Article 67(3) of the Treaty on the Functioning of the European Union (TFEU) should be achieved, among others, through measures to prevent and combat crime as well as through measures for coordination and cooperation between law enforcement authorities and other national authorities of Member States, including with relevant Union agencies and other relevant Union bodies, and with relevant third countries and international organisations, *and civilian crisis management*.

Amendment 16
Petri Sarvamaa

Proposal for a regulation
Recital 5

Text proposed by the Commission

(5) To achieve this objective, actions should be taken at Union level to protect people and goods from increasingly transnational threats and to support the work carried out by Member States' competent authorities. Terrorism, serious and organised crime, itinerant crime, drug trafficking, corruption, cybercrime, trafficking in human beings and arms, among others, continue to challenge the internal security of the Union.

Amendment

(5) To achieve this objective, actions should be taken at Union level to protect people and goods from increasingly transnational threats and to support the work carried out by Member States' competent authorities. Terrorism, serious and organised crime, itinerant crime, drug trafficking, corruption, cybercrime, **hybrid threats**, trafficking in human beings and arms, among others, continue to challenge the internal security of the Union.

Or. en

Amendment 17
Iris Hoffmann

Proposal for a regulation
Recital 6 a (new)

Text proposed by the Commission

Amendment

(6 a) The European Parliament reiterated in its resolution of 14 March 2018 on "the next MFF: Preparing the Parliament's position on the MFF post-2020" that a stronger and a more ambitious Europe can only be achieved if it is provided with reinforced financial means and called, therefore, for providing continuous support to existing policies, for increasing resources to the Union's flagship programmes, and for additional responsibilities to be matched with additional financial means.

Or. en

Amendment 18
Petri Sarvamaa

Proposal for a regulation
Recital 11

Text proposed by the Commission

(11) In line with the shared priorities identified at Union level to ensure a high level of security in the Union, the Fund will support actions aimed at addressing the main security threats and in particular tackling terrorism and radicalisation, serious and organised crime and cybercrime and assisting and protecting victims of crime. The Fund will ensure that the Union and its Member States are well equipped also to address evolving and emerging threats with a view to implementing a genuine security union. This should be pursued through financial assistance to support better information exchange, increase operational cooperation and improve national and collective capabilities.

Amendment

(11) In line with the shared priorities identified at Union level to ensure a high level of security in the Union, the Fund will support actions aimed at addressing the main security threats and in particular tackling terrorism and radicalisation, serious and organised crime and cybercrime and assisting and protecting victims of crime. The Fund will ensure that the Union and its Member States are well equipped also to address evolving and emerging threats, ***including hybrid threats***, with a view to implementing a genuine security union. This should be pursued through financial assistance to support better information exchange, increase operational cooperation and improve national and collective capabilities.

Or. en

Amendment 19
Iris Hoffmann

Proposal for a regulation
Recital 12

Text proposed by the Commission

(12) Within the comprehensive framework of the Fund, the financial assistance provided through the Fund should in particular support police and judicial cooperation and prevention in the fields of serious and organised crime, illicit arms trafficking, corruption, money laundering, drug trafficking, environmental crime, exchange of and access to information, terrorism, trafficking in

Amendment

(12) Within the comprehensive framework of the Fund, the financial assistance provided through the Fund should in particular support police and judicial cooperation and prevention in the fields of serious and organised crime, illicit arms trafficking, corruption, money laundering, drug trafficking, environmental crime, exchange of and access to information, terrorism, trafficking in

human beings, exploitation of **illegal** immigration, child sexual exploitation, distribution of child abuse images and child pornography, and cybercrime. The Fund should also support the protection of people, public spaces and critical infrastructure against security-related incidents and the effective management of security-related risks and crises, including through the development of common policies (strategies, policy cycles, programmes and action plans), legislation and practical cooperation.

human beings, exploitation of **irregular** immigration, child sexual exploitation, distribution of child abuse images and child pornography, and cybercrime. The Fund should also support the protection of people, public spaces and critical infrastructure against security-related incidents and the effective management of security-related risks and crises, including through the development of common policies (strategies, policy cycles, programmes and action plans), legislation and practical cooperation.

Or. en

Amendment 20

Iris Hoffmann

Proposal for a regulation

Recital 21

Text proposed by the Commission

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings **and migrant smuggling**.

Amendment

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings.

Amendment 21**Iris Hoffmann****Proposal for a regulation****Recital 21***Text proposed by the Commission*

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and **migrant smuggling**.

Amendment

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and **the threat to migrants posed by smugglers**.

Or. de

Amendment 22**Marie-Pierre Vieu****Proposal for a regulation****Recital 21***Text proposed by the Commission*

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and

Amendment

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coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region *in question*. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and migrant smuggling.

coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region, ***with due respect for fundamental rights***. In relation to the external dimension, the Fund should enhance cooperation with third countries ***which respect human rights*** in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and migrant smuggling.

Or. fr

Amendment 23 Petri Sarvamaa

Proposal for a regulation Recital 21

Text proposed by the Commission

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third

Amendment

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, ***including the Union's civilian crisis management***, such as countering

country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and migrant smuggling.

terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and migrant smuggling.

Or. en

Amendment 24 **Petri Sarvamaa**

Proposal for a regulation **Recital 21**

Text proposed by the Commission

(21) Measures in and in relation to third countries supported through the Fund should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and migrant smuggling.

Amendment

(21) Measures in and in relation to third countries supported through the Fund, ***including civilian crisis management***, should be implemented in full synergy and coherence with and should complement other actions outside the Union supported through the Union's external financing instruments. In particular, in implementing such actions, full coherence should be sought with the principles and general objectives of the Union's external action and foreign policy related to the country or region in question. In relation to the external dimension, the Fund should enhance cooperation with third countries in areas of interest to the Union's internal security, such as countering terrorism and radicalisation, cooperation with third country law enforcement authorities in the fight against terrorism (including detachments and joint investigation teams), serious and organised crime and corruption, trafficking in human beings and migrant smuggling.

Or. en

Amendment 25 **Petri Sarvamaa**

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Proposal for a regulation
Recital 26

Text proposed by the Commission

(26) These initial amounts should form the basis for Member States' long-term investments in security. To take account of changes in security threats or in the baseline situation, an additional amount should be allocated to the Member States at mid-term based on the latest available statistical data, as set out in the distribution key, taking into account the state of programme implementation.

Amendment

(26) These initial amounts should form the basis for Member States' long-term investments in security. To take account of changes in ***internal and external*** security threats or in the baseline situation, an additional amount should be allocated to the Member States at mid-term based on the latest available statistical data, as set out in the distribution key, taking into account the state of programme implementation.

Or. en

Amendment 26
Petri Sarvamaa

Proposal for a regulation
Recital 27

Text proposed by the Commission

(27) As challenges in the area of security are constantly evolving, there is a need to adapt the allocation of funding to changes in security threats and steer funding towards the priorities with the highest added value for the Union. To respond to pressing needs, changes in policy and Union priorities and to steer funding towards actions with a high level of Union added value, part of the funding will be periodically allocated to specific actions, Union actions and emergency assistance via a thematic facility.

Amendment

(27) As challenges in the area of security are constantly evolving, there is a need to adapt the allocation of funding to changes in ***internal and external*** security threats and steer funding towards the priorities with the highest added value for the Union. To respond to pressing needs, changes in policy and Union priorities and to steer funding towards actions with a high level of Union added value, part of the funding will be periodically allocated to specific actions, Union actions and emergency assistance via a thematic facility.

Or. en

Amendment 27
Marie-Pierre Vieu

Proposal for a regulation
Recital 34

Text proposed by the Commission

(34) The policy objective of this Fund will be also addressed through financial instruments and budgetary guarantee under the policy windows of the InvestEU. Financial support should be used to address market failures or sub-optimal investment situations, in a proportionate manner and actions should not duplicate or crowd out private financing or distort competition in the Internal market. Actions should have a clear European added value.

Amendment

deleted

Or. fr

Amendment 28
Iris Hoffmann

Proposal for a regulation
Recital 44

Text proposed by the Commission

(44) Pursuant to paragraph 22 and 23 of the Interinstitutional Agreement for Better Law-Making of 13 April 2016²⁶, there is a need to evaluate this Fund on the basis of information collected through specific monitoring requirements, while avoiding overregulation and administrative burden, in particular on Member States. These requirements, where appropriate, can include measurable indicators, as a basis for evaluating the effects of the Fund on the ground. In order to measure the achievements of the Fund, indicators and related targets should be established in relation to each specific objective of the Fund.

Amendment

(44) Pursuant to paragraph 22 and 23 of the Interinstitutional Agreement for Better Law-Making of 13 April 2016²⁶, there is a need to evaluate this Fund on the basis of information collected through specific monitoring requirements, while avoiding overregulation and administrative burden, in particular on Member States. These requirements, where appropriate, can include measurable **qualitative and quantitative** indicators, as a basis for evaluating the effects of the Fund on the ground. In order to measure the achievements of the Fund, indicators and related targets should be established in relation to each specific objective of the Fund.

²⁶ Interinstitutional Agreement between the
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²⁶ Interinstitutional Agreement between the
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European Parliament, the Council of the European Union and the European Commission on Better Law-Making of 13 April 2016; OJ L 123, 12.5.2016, p. 1–14.

European Parliament, the Council of the European Union and the European Commission on Better Law-Making of 13 April 2016; OJ L 123, 12.5.2016, p. 1–14.

Or. en

Amendment 29
Iris Hoffmann

Proposal for a regulation
Recital 45

Text proposed by the Commission

(45) Reflecting the **importance** of tackling climate change in line with the Union's commitments to implement the Paris Agreement and the United Nations Sustainable Development Goals, this Fund will contribute to mainstream climate actions and to the achievement of an overall target of **25%** of the EU budget expenditures supporting climate objectives. Relevant actions will be identified during the Fund's preparation and implementation, and reassessed in the context of the relevant evaluations and review processes.

Amendment

(45) Reflecting the **urgency** of tackling climate change in line with the Union's commitments to implement the Paris Agreement and **to be a frontrunner in implementing** the United Nations Sustainable Development Goals **including gender equality**, this Fund will contribute to mainstream climate actions and to the achievement of an overall target of **30% as soon as possible and at the latest by 2027** of the EU budget expenditures supporting climate objectives. Relevant actions will be identified during the Fund's preparation and implementation, and reassessed in the context of the relevant evaluations and review processes.

Or. en

Amendment 30
Nicola Caputo

Proposal for a regulation
Article 3 – paragraph 1

Text proposed by the Commission

1. The policy objective of the Fund shall be to contribute to ensuring a high level of security in the Union, in particular by tackling terrorism and radicalisation, serious **and organised** crime **and**

Amendment

1. The policy objective of the Fund shall be to contribute to ensuring a high level of security in the Union, in particular by tackling terrorism and radicalisation, serious, **organised and international**

cybercrime and by assisting and protecting victims of crime.

crime, *cybercrime, trafficking in drugs and human organs* and by assisting and protecting victims of crime.

Or. it

Amendment 31
Petri Sarvamaa

Proposal for a regulation
Article 3 – paragraph 2 – point a

Text proposed by the Commission

(a) to increase the exchange of information among and within the Union law enforcement and other competent authorities and other relevant Union bodies as well as with third countries and international organisations;

Amendment

(a) to increase the exchange of information among and within the Union law enforcement and other competent authorities and other relevant Union bodies, *including external action and activities*, as well as with third countries and international organisations;

Or. en

Amendment 32
Xabier Benito Ziluaga

Proposal for a regulation
Article 3 – paragraph 2 – point c

Text proposed by the Commission

(c) to support *effort* at strengthening the capabilities in relation to *combating* and preventing crime including *terrorism* in particular through increased cooperation between public authorities, civil society and private partners across the Member States.

Amendment

(c) to support *efforts* at strengthening the capabilities in relation to *combating* and preventing crime, including *financial cybercrime, tax crimes and cross-border money-laundering*, in particular through increased cooperation between public authorities, civil society and private partners across the Member States.

Or. es

Amendment 33
Petri Sarvamaa

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Proposal for a regulation
Article 3 – paragraph 2 – point c

Text proposed by the Commission

(c) to support effort at strengthening the capabilities in relation to combatting and preventing crime including terrorism in particular through increased cooperation between public authorities, civil society and private partners across the Member States.

Amendment

(c) to support effort at strengthening the capabilities in relation to combatting and preventing crime including terrorism in particular through increased cooperation between public authorities, civil society and private partners across the Member States, **and civilian crisis management**.

Or. en

Amendment 34
Marie-Pierre Vieu

Proposal for a regulation
Article 7 – paragraph 1

Text proposed by the Commission

1. The financial envelope for the implementation of the Fund for the period 2021-2027 shall be EUR **2 500 000 000** in current prices.

Amendment

1. The financial envelope for the implementation of the Fund for the period 2021-2027 shall be EUR **1 179 000 000** in current prices.

Or. fr

Justification

Budget priorities should be assigned to solidarity policies (cohesion, agriculture). The budget envelope of the Internal Security Fund is maintained at its 2014-2020 level (current prices).

Amendment 35
Iris Hoffmann

Proposal for a regulation
Article 7 – paragraph 1 a (new)

Text proposed by the Commission

Amendment

1 a. The reference amount specified in the present legislative proposal constitutes only an indication to the legislative authority and cannot be fixed until

agreement is reached on the regulation on the Multiannual Financial Framework.

Or. en

Amendment 36
Marie-Pierre Vieu

Proposal for a regulation
Article 7 – paragraph 2 – point a

Text proposed by the Commission

(a) EUR **1 500 000 000** shall be allocated to the programmes implemented under shared management;

Amendment

(a) EUR **1 000 000 000** shall be allocated to the programmes implemented under shared management;

Or. fr

Amendment 37
Marie-Pierre Vieu

Proposal for a regulation
Article 7 – paragraph 2 – point b

Text proposed by the Commission

(b) EUR **1 000 000 000** shall be allocated to the thematic facility.

Amendment

(b) EUR **179 000 000** shall be allocated to the thematic facility.

Or. fr

Amendment 38
Xabier Benito Ziluaga

Proposal for a regulation
Article 10 – paragraph 1 – point a

Text proposed by the Commission

(a) EUR **1 250 000 000** to the Member States in accordance with the criteria in Annex I;

Amendment

(a) EUR **250 000 000** to the Member States in accordance with the criteria in Annex I;

Or. es

Amendment 39
Petri Sarvamaa

Proposal for a regulation
Annex III – indent 7

Text proposed by the Commission

— education and training of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies taking into account operational needs and risk analyses, based on the LETS and in cooperation with CEPOL and, when applicable, the European Judicial Training Network;

Amendment

— education and training of staff and experts of relevant law-enforcement and judicial authorities and administrative agencies, ***also for civilian crisis management purposes***, taking into account operational needs and risk analyses, based on the LETS and in cooperation with CEPOL and, when applicable, the European Judicial Training Network;

Or. en