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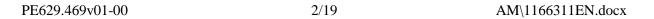
COMPROMISE AMENDMENTS 1 - 17

Draft opinion Jean Lambert(PE627.615v01-00)

Establishing the Rights and Values programme

Proposal for a regulation (COM(2018)0383 – C8-0234/2018 – 2018/0207(COD))

AM\1166311EN.docx PE629.469v01-00



Amendment 1 Greens/EFA

Compromise amendment replacing Amendments 2, 34, 35

Proposal for a regulation Recital 1 a (new)

Text proposed by the Commission

Amendment

Guided furthermore by acts that further outline these values, in particular Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin and Council Directive 2000/78/EC of 27 November 2000 establishing a general framework for equal treatment in employment and occupation, and following the obligations of the EU party to the UN Convention on the rights of persons with disabilities, and in line with Inter-institutional Proclamation on the European Pillar of Social Rights (2017/C 428/09) as well as the European Parliament Resolution on the need to establish a European Values Instrument to support civil society organisations which promote fundamental values within the European Union at local and national level (2018/2619(RSP)the Union should continue to uphold and promote the rights value spelled out in Articles 2 and 3 of the Treaty of the European Union;

Or. en

Amendment 2 Greens/EFA

Compromise amendment replacing Amendments 38, 39, 40

Proposal for a regulation Recital 2

(2) Those rights and values *cannot be* taken for granted and must continue to be protected, promoted and enforced and shared among the citizens and peoples and be at the heart of the EU project. Therefore, a new Justice, Rights and Values Fund, comprising the Rights and Values and the Justice programmes shall be created in the EU budget. At a time where European societies are confronted with extremism, radicalism, and divisions and the still persisting challenges of intolerance and discrimination it is more important than ever to promote strengthen and defend justice, rights, EU values and the rule of law, which is inseparable from democracy itself, and a condition for its effectiveness. To promote and support human rights, respect for human dignity, social rights, rights of minorities, freedom, democracy, equality, and the rule of law will have profound and direct implications for political, social, cultural and economic life in the EU. As part of the new Fund, the Justice Programme will continue to support the further development of Union area of justice and cross-border cooperation. The Rights and Values Programme will bring together the 2014-2020 Programme Rights, Equality and Citizenship established by Regulation (EU) No 1381/2013 of the European Parliament and of the Council⁸ and the Europe for Citizens programme established by Council Regulation (EU) No 390/2014⁹, (hereafter 'the predecessor Programmes').

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Amendment

⁸ Regulation (EU) No 1381/2013 of the European Parliament and of the Council of 17 December 2013 establishing a Rights, Equality and Citizenship Programme for the period 2014 to 2020 (OJ L 354, 28.12.2013, p. 62)

⁹ Council Regulation (EU) No 390/2014 of 14 April 2014 establishing the 'Europe for

⁸ Regulation (EU) No 1381/2013 of the European Parliament and of the Council of 17 December 2013 establishing a Rights, Equality and Citizenship Programme for the period 2014 to 2020 (OJ L 354, 28.12.2013, p. 62)

⁹ Council Regulation (EU) No 390/2014 of 14 April 2014 establishing the 'Europe for

Citizens' programme for the period 2014-2020 (OJ L 115, 17.4.2014, p.3)

Citizens' programme for the period 2014-2020 (OJ L 115, 17.4.2014, p.3)

Or. en

Amendment 3 Greens/EFA

Compromise amendment replacing Amendments 3, 44, 45, 46, 47

Proposal for a regulation Recital 3

Text proposed by the Commission

The Justice, Rights and Values (3) Fund and its two underlying funding programmes will focus *primarily* on people and entities, which contribute to make our common values, rights and rich diversity alive and vibrant. The ultimate objective is to nurture and sustain rights-based, equal, inclusive and democratic society. That includes a vibrant civil society, encouraging people's democratic, civic and social participation and fostering the rich diversity of European society, based on our common history and memory. Article 11 of the Treaty of the European Union further specifies that the institutions shall, by appropriate means, give citizens and representative associations the opportunity to make known and publicly exchange their views in all areas of Union action.

Amendment

The Justice, Rights and Values (3) Fund and its two underlying funding programmes will focus on people and entities, which contribute to support, disseminate and protect our common values, rights and rich diversity, keeping them alive and vibrant. The ultimate objective is to defend, nurture and sustain a rights-based, equal, inclusive and democratic society *including* a vibrant civil society. The activities financed should aim at encouraging people's democratic, civic and social participation and fostering the rich diversity of European society both within and among Member States, based on our common values, history and memory. Article 11 of the Treaty of the European Union further specifies that the institutions shall, by appropriate means, give citizens and representative associations the opportunity to make known and publicly exchange their views in all areas of Union action.

Or. en

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Amendment 4 Greens/EFA

Compromise amendment replacing Amendments 4, 49, 50, 52

Proposal for a regulation Recital 5

Text proposed by the Commission

(5) In order to bring the European Union closer to its citizens, a variety of actions and coordinated efforts are necessary. Bringing together citizens in town-twinning projects or networks of towns and supporting civil society organisations in the areas covered by the programme will contribute to increase citizens' engagement in society and ultimately their involvement in the democratic life of the Union. At the same time supporting activities promoting mutual understanding, diversity, dialogue and respect for others fosters a sense of belonging and a European identity, based on a shared understanding of European values, culture, history and heritage. The promotion of a greater sense of belonging to the Union and of Union values is particularly important amongst citizens of the EU outermost regions due to their remoteness and distance from continental Europe.

Amendment

(5) In order to bring the European Union closer to its citizens, a variety of actions and coordinated efforts are necessary. Bringing together citizens in town-twinning projects or networks of towns and supporting civil society organisations in the areas covered by the programme will contribute to increase citizens' awareness and active engagement in society and ultimately their involvement in the democratic and social life of the Union strengthening social inclusion and fighting marginalization. At the same time supporting activities promoting mutual understanding, diversity, dialogue and respect for others fosters a sense of belonging, social integration and a European identity, based on a shared understanding of European values, culture, history and heritage. The promotion of a greater sense of belonging to the Union and of Union values is particularly important amongst citizens of the EU outermost regions due to their remoteness and distance from continental Europe. The values of mutual understanding, dialogue and respect for diversity can only be embedded on a European level if they are well-rooted in Member States themselves and in their regions. Therefore the programme should also promote these values within Member States among the various national, ethnic, linguistic or religious groups that together form the cultural richness and diversity of their society.

Or. en

Amendment 5 Greens/EFA

Proposal for a regulation Recital 7

Text proposed by the Commission

(7) Citizens should also be more aware of their rights deriving from citizenship of the Union, and should feel at ease about living, travelling, studying, working and volunteering in another Member State, and should *feel able* to enjoy and exercise all their citizenship rights, place their trust in equal access, full enforceability and protection of their rights without any discrimination, no matter where in the Union they happen to be. *Civil* society needs to be supported for the promotion, safeguarding and raising awareness of EU common values under Article 2 TEU and in contributing to the effective enjoyment of rights under Union law.

Amendment

Citizens should also be more aware (7) of *the full set of* their rights deriving from citizenship of the Union, including nondiscrimination provisions within the free movement of workers, as set out in Article 45(2) TFEU and should feel at ease about living, travelling, studying, working and volunteering in another Member State, and should be entitled to enjoy and exercise all their citizenship rights, place their trust in equal access, full enforceability and protection of their rights including their social rights without any discrimination on any grounds, no matter where in the Union they happen to be. Furthermore, given that part of civil society is currently facing multiple difficulties in Member State, civil society and in particular civil society organizations needs to be supported for the promotion, safeguarding and raising awareness of EU common values under Article 2 TEU and in contributing to the effective enjoyment of rights under Union law with special regard to the Charter.

Or. en

Amendment 6 Greens/EFA

Compromise amendment replacing Amendments 6, 60, 61, 56 (partly)

Proposal for a regulation Recital 8

Text proposed by the Commission

Amendment

(8) Equality between women and men

(8) Equality between women and men

is a fundamental value and an objective of the European Union. Discrimination against and unequal treatment of *women* violates their fundamental rights and prevents their full political, social and economic participation in society. In addition, the existence of structural and cultural barriers hinders the achievement of real gender equality. Promoting gender equality in all activities of the Union is therefore a core activity for the Union and a driver for economic growth and should be supported by the programme.

is a fundamental value and an objective of the European Union. Article 8 of the Treaty gives the Union the task of eliminating inequalities and promoting an effective equality between men and women through all its activities. Discrimination against and unequal treatment of any person based on their sex and/or gender violates their fundamental rights and prevents their full political, social and economic participation in society. In addition, the existence of structural and cultural barriers hinders the achievement of real gender equality. Promoting and mainstreaming gender equality in all activities of the Union, including in work and employment, where discrimination persists on the level of pay and on access to the labour market, is therefore a core activity for the Union and a driver for economic growth and should be supported by the programme.

Or. en

Amendment 7 Greens/EFA

Compromise amendment replacing Amendments 64, 65

Proposal for a regulation Recital 10

Text proposed by the Commission

(10) Strong political will and coordinated action based on the methods and results of the previous Daphne Programmes, the Rights, Equality and Citizenship Programme and the Justice Programme are necessary in order to prevent and combat all forms of violence and to protect victims. In particular, since its launch in 1997, the Daphne funding to support victims of violence and combat the violence against women, children and young people has been a genuine success,

Amendment

(10) Strong political will and coordinated action based on the methods and results of the previous Daphne Programmes, the Rights, Equality and Citizenship Programme and the Justice Programme are necessary in order to prevent and combat all forms of violence and to protect victims, groups at risk and particularly vulnerable persons. An effort must be made to avoid overlaps between programmes and double funding In particular, since its launch in 1997, the

both in terms of its popularity with stakeholders (public authorities, academic institutions and non-governmental organisations) and in terms of the effectiveness of the funded projects. It has funded projects to raise awareness, to provide support services to victims, to support the activities of non-governmental organisations (NGOs) working on the ground. It has addressed all forms of violence, such as for instance domestic violence, sexual violence, trafficking in human beings, as well as new emerging forms of violence such as cyber-bullying. It is therefore important to continue all these actions and that those results and lessons learned are taken into due consideration in the implementation of the Programme.

Daphne funding to support victims of violence and combat the violence against women, children and young people has been a genuine success, both in terms of its popularity with stakeholders (public authorities, academic institutions and nongovernmental organisations) and in terms of the effectiveness of the funded projects. It has funded projects to raise awareness, to provide support services to victims, groups at risk, and particularly vulnerable persons, to support the activities of nongovernmental organisations (NGOs) working on the ground. It has addressed all forms of violence, such as for instance domestic violence, sexual violence, trafficking in human beings, as well as new emerging forms of violence such as cyberbullying. It is therefore important to continue all these actions and that those results and lessons learned are taken into due consideration in the implementation of the Programme.

Or. en

Amendment 8 Greens/EFA

Compromise amendment replacing Amendments 7, 69, 70, 71

Proposal for a regulation Recital 11

Text proposed by the Commission

(11) Non-discrimination is a fundamental principle of the Union. Article 19 of the Treaty on the Functioning of the European Union provides for action to combat discrimination based on sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation. Non-discrimination is also enshrined in Article 21 of the Charter. *The* specific features of the diverse forms of discrimination should be taken into account and appropriate

Amendment

(11) Non-discrimination is a fundamental principle of the Union. Article 19 of the Treaty on the Functioning of the European Union provides for action to combat discrimination based on sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation. Non-discrimination is also enshrined in Article 21 of the Charter which states that any discrimination based on any ground such as sex, race, colour, ethnic or social

action should be developed in parallel to prevent and combat discrimination on one or more grounds.

The Programme should support actions to prevent and combat discrimination, racism, xenophobia, anti-semitism, anti-muslim hatred and other forms of intolerance. In that context, particular attention should also be devoted to preventing and combating all forms of violence, hatred, segregation and stigmatisation, as well as combating bullying, harassment and intolerant treatment.

The Programme should be implemented in a mutually reinforcing manner with other Union activities that have the same objectives, in particular with those referred to in the Commission Communication of 5 April 2011 entitled 'An EU Framework for National Roma Integration Strategies up to 2020¹⁰ ' and in the Council Recommendation of 09 December 2013 on effective Roma integration measures in the Member States¹¹.

origin, genetic features, language, religion or belief, political or any other opinion, membership of a national minority, property, birth, disability, age or sexual orientation shall be prohibited, and that within the scope of application of the Treaties and without prejudice to those Treaties or the special provisions contained therein, discrimination on grounds of nationality should be prohibited, while the whole chapter III of the Charter is dedicated to equality. Equality and anti-discrimination are not only legal questions but fundamental challenges for society, therefore, the specific features of the diverse forms of discrimination should be taken into account and appropriate action should be developed in parallel to prevent and combat discrimination on one or more grounds as well as intersectional discrimination.

(11a) The Programme should support actions to prevent and combat discrimination, racism, xenophobia, antisemitism, anti-gypsyism, afrophobia, antimuslim hatred and other forms of intolerance such as disability, age, gender, gender expression, gender identity, sexual orientation as well as recognising the rights of all persons to be treated with dignity. In that context, particular attention should also be devoted to preventing and combating all forms of violence, hatred, segregation and stigmatisation, as well as combating bullying (including cyberbullying), harassment and intolerant treatment.

(11b) The Programme should be implemented in a mutually reinforcing manner with other Union activities that have the same objectives, in particular with those referred to in the Commission Communication of 5 April 2011 entitled 'An EU Framework for National Roma Integration Strategies up to 2020¹⁰ ' and in the Council Recommendation of 09 December 2013 on effective Roma integration measures in the Member

States¹¹. Promoting tolerant and inclusive work places and recognising the rights of all to be treated with dignity within the workplace and society in general are ongoing goals which require more and stronger coordinated action, including by the allocation of sufficient funding.

OJ C 378, 24.12.2013, p. 1.

OJ C 378, 24.12.2013, p. 1.

Or. en

Amendment 9 Greens/EFA

Compromise amendment replacing Amendments 72, 73

Proposal for a regulation Recital 12

Text proposed by the Commission

Attitudinal and environmental barriers as well as lack of accessibility hinder the full and effective participation of *people* with disabilities in society, on an equal basis with others. People with disabilities are faced with barriers to, among other things, access the labour market, benefit from an inclusive and quality education, avoid poverty and social exclusion, enjoy access to cultural initiatives and media, or use their political rights. As a party to the United Nations Convention on the Rights of Persons with Disabilities (the UNCRPD), the Union and all its Member States have committed to promote, protect and ensure the full and equal enjoyment of all human rights and fundamental freedoms by all persons with disabilities. The provisions of the UNCRPD have become an integral part of the Union legal order.

Amendment

Attitudinal and environmental barriers as well as lack of accessibility hinder the full and effective participation of *persons* with disabilities in society, on an equal basis with others. Persons with disabilities, which include those who have long-term physical, mental, intellectual or sensory impairments, are faced with barriers to, among other things, access the labour market, benefit from an inclusive and quality education, avoid poverty and social exclusion, enjoy access to cultural initiatives and media, or use their political rights. As a party to the United Nations Convention on the Rights of Persons with Disabilities (the UNCRPD), the Union and all its Member States have committed to promote, protect and ensure the full and equal enjoyment of all human rights and fundamental freedoms by all persons with disabilities. The provisions of the UNCRPD have become an integral part of the Union legal order. In this regard the Programme should pay special attention

to awareness raising activities to the challenges people with disability face in participating fully in society and enjoying their rights as equal citizens

Or. en

Amendment 10 Greens/EFA

Compromise amendment replacing Amendments 10, 56 part, 79

Proposal for a regulation Recital 21 a (new)

Text proposed by the Commission

Amendment

(21a) Pursuant to Article 9 TFEU a high level of employment, the guarantee of adequate social protection and the fight against social exclusion should be promoted. Actions under this programme therefore should promote synergies between the fight against poverty, social exclusion and exclusion from the labour market and the promotion of equality and fight against all forms of discrimination. Therefore, the implementation of Rights and Values program should be done in a way to ensure a maximum of synergies and complementarities both between its different strands and the European Social Fund Plus. Furthermore, synergies should be ensured both with Erasmus and the European Social Fund Plus in order to ensure that these funds jointly contribute to delivering high quality education and ensuring equal opportunities for all.

Or. en

Amendment 11 Greens/EFA

Compromise amendment replacing Amendments 11, 83, 84

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Proposal for a regulation Article 2 – paragraph 1

Text proposed by the Commission

1. The general objective of the Programme is to protect and promote rights and values as enshrined in the EU Treaties, including by supporting civil society organisations, in order to sustain open, democratic *and inclusive* societies.

Amendment

1. The general objective of the Programme is to protect and promote rights and values as enshrined in the EU Treaties, including by supporting civil society organisations of all sizes, in order to preserve, nurture and sustain rights-based, equal, inclusive, open and democratic societies.

Or. en

Amendment 12 Greens/EFA

Compromise amendment replacing Amendments 13, 85, 86 part, 87, 88

Proposal for a regulation Article 3 – paragraph 1 – point a

Text proposed by the Commission

(a) preventing and combating inequalities and discrimination on grounds of sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation, and supporting comprehensive policies to promote gender equality and anti-discrimination and their mainstreaming as well policies to combat racism and all forms of intolerance;

Amendment

(a) promoting equality for all by preventing and combating inequalities and any kind of discrimination on grounds of sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation as well as discrimination on the grounds set out in Article 21 (1) of the Charter and supporting comprehensive policies to promote gender equality, social inclusion and anti-discrimination and their mainstreaming as well policies to combat racism and all forms of intolerance both online and offline;

Or. en

Amendment 13 Greens/EFA

Proposal for a regulation Article 3 – paragraph 1 – point b

Text proposed by the Commission

(b) protecting and promoting the rights of the child, the rights of people with disabilities, Union citizenship rights and the right to the protection of personal data.

Amendment

(b) protecting and promoting the rights of the child, the right of seniors, the rights of people with disabilities, Union citizenship rights including social rights and the right to the protection of personal data including data processing situations in the employment context or for social protection purposes as laid down in the GDPR Regulation¹.

¹ Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC

Or. en

Amendment 14 Greens/EFA

Compromise amendment replacing Amendments 94, 95, 96

Proposal for a regulation Article 4 – paragraph 1 – point a

Text proposed by the Commission

(a) increasing citizens' understanding of the Union, its history, cultural heritage and diversity;

Amendment

(a) increasing citizens' understanding of the Union, its *shared values*, history—with particular regard to the history of totalitarian regimes—, cultural heritage and diversity;

Or. en

Amendment 15

Greens/EFA

Compromise amendment replacing Amendments 99, 100

Proposal for a regulation Article 5 – paragraph 1 – point a

Text proposed by the Commission

(a) preventing and combating all forms of violence against children, young people *and* women, as well as violence against other groups at risk;

Amendment

(a) preventing, including with informative and educational actions, and combating all forms of violence, including domestic violence, against children, young people, women and seniors, as well as violence against other groups at risk, and particularly vulnerable persons;

Or. en

Amendment 16 Greens/EFA

Compromise amendment replacing Amendments 105, 18-27, 109, 110, 111, 112, 113, 114

Proposal for a regulation Article 9 – paragraph 1

Text proposed by the Commission

. .

Actions contributing to the achievement of a specific objective specified in Article 2 may receive funding under this Regulation. In particular, activities *listed in Annex I* shall be eligible for funding.

Amendment

In Article 9, Annex I of the Commission proposal is inserted and amended:

Actions contributing to the achievement of a specific objective specified in Article 2 may receive funding under this Regulation. In particular *the following* activities shall be eligible for funding:

- (a) awareness raising, *creative actions*, *educational activities and* dissemination of information to improve the *use and* knowledge of the policies and rights in the areas covered by the Programme;
- (b) mutual learning through exchange of good practices among stakeholders to

- improve civic and democratic *engagement* based on knowledge and mutual understanding and;
- (c) *advocacy*, *creative*, analytical and monitoring activities¹ to improve the understanding of the situation in the Member States and at EU level in the areas covered by the Programme as well as to improve the implementation of EU law and policies;
- (d) training relevant stakeholders to improve their *awareness*, *ability to use and* knowledge of the policies and rights in the fields covered;
- (e) information and Communication Technology (ICT) tools development and maintenance *accessible for all*;
- (f) strengthening citizen's awareness of European culture, *values*, history and remembrance as well as their sense of *solidarity* belonging to the Union;
- (g) bringing together Europeans of different nationalities and cultures by giving them the opportunity to participate in *twinning activities*, *including* towntwinning activities;
- (h) encouraging and facilitating active *inclusive* participation *and public mobilization* in the construction of a more democratic Union as well as *use of and* awareness of rights and values through support to civil society organisations;
- (i) financing the technical and organisational support to implement Regulation [(EU)No 211/2011], thereby underpinning the exercise by citizens of the right to launch and support European citizens' initiatives;
- (j) developing the capacity of European networks to promote, *apply* and further develop Union law, policy goals and strategies as well as supporting civil society organisations *of all sizes* active in the areas covered by the Programme;

(k) enhancing knowledge of the programme and dissemination and transferability of its results and fostering citizen outreach, including by setting up and supporting programme desks/national contact network.

1 These activities include for instance the collection of data and statistics; the development of common methodologies and, where appropriate, indicators or benchmarks; studies, researches, analyses and surveys; evaluations; impact assessment; the elaboration and publication of guides, reports and educational material. 1 These activities include for instance the collection of data and statistics; the development of common methodologies and, where appropriate, indicators or benchmarks; studies, researches, analyses and surveys; evaluations; impact assessment; the elaboration and publication of guides, reports and educational material.

Or. en

Amendment 16 17 Greens/EFA

Compromise amendment replacing Amendments 17, 105

Proposal for a regulation Annex I

Text proposed by the Commission		Amendment
ANNEX I	deleted	
Activities of the Programme	deleted	
The specific objectives of the Programme referred to in Article 2(2) will be pursued in particular through support to the following activities:	deleted	
(a) awareness raising, dissemination of information to improve the knowledge of the policies and rights in the areas covered by the Programme;	deleted	
(b) mutual learning through exchange of good practices among stakeholders to improve knowledge and mutual understanding and civic and democratic engagement;	deleted	
(c) analytical and monitoring	deleted	

activities to improve the understanding of the situation in the Member States and at EU level in the areas covered by the Programme as well as to improve the implementation of EU law and policies;

(d) training relevant stakeholders to improve their knowledge of the policies and rights in the fields covered; deleted

(e) information and Communication Technology (ICT) tools development and maintenance; deleted

(f) strengthening citizen's awareness of European culture, history and remembrance as well as their sense of belonging to the Union;

deleted

(g) bringing together Europeans of different nationalities and cultures by giving them the opportunity to participate in town-twinning activities;

deleted

(h) encouraging and facilitating active participation in the construction of a more democratic Union as well as awareness of rights and values through support to civil society organisations;

deleted

(i) financing the technical and organisational support to implement Regulation [(EU)No 211/2011], thereby underpinning the exercise by citizens of the right to launch and support European citizens' initiatives;

deleted

(j) developing the capacity of European networks to promote and further develop Union law, policy goals and strategies as well as supporting civil society organisations active in the areas covered by the Programme. deleted

(k) enhancing knowledge of the programme and dissemination and transferability of its results and fostering citizen outreach, including by setting up and supporting programme desks/national contact network.

deleted

Or. en

