



21.11.2018

OPINION

of the Committee on Legal Affairs

for the Committee on Civil Liberties, Justice and Home Affairs

on the proposal for a regulation of the European Parliament and of the Council
establishing the Rights and Values programme
(COM(2018)0383 – C8-0234/2018 – 2018/0207(COD))

Rapporteur for opinion: Sylvia-Yvonne Kaufmann

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AMENDMENTS

The Committee on Legal Affairs calls on the Committee on Civil Liberties, Justice and Home Affairs, as the committee responsible, to take into account the following amendments:

Amendment 1

Proposal for a regulation

Recital 2

Text proposed by the Commission

(2) Those rights and values must continue to be promoted and enforced and shared among the citizens and peoples and be at the heart of the EU project. Therefore, a new Justice, Rights and Values Fund, comprising the Rights and Values and the Justice programmes shall be created in the EU budget. At a time where European societies are confronted with extremism, radicalism and divisions, it is more important than ever to promote, strengthen and defend justice, rights and EU values: human rights, respect for human dignity, freedom, democracy, equality, the rule of law. This will have profound and direct implications for political, social, cultural and economic life in the EU. As part of the new Fund, the Justice Programme will continue to support the further development of Union area of justice and cross-border cooperation. The Rights and Values Programme will bring together the 2014-2020 Programme Rights, Equality and Citizenship established by Regulation (EU) No 1381/2013 of the European Parliament and of the Council⁸ and the Europe for Citizens programme established by Council Regulation (EU) No 390/2014 , (hereafter 'the predecessor Programmes').

Amendment

(2) Those rights and values must continue to be ***efficiently cultivated, protected***, promoted and enforced and shared among the citizens and peoples and be at the heart of the EU project, ***in order to uphold those rights and values in the Member States and avoid the detrimental effects of their possible deterioration on the Union as a whole***. Therefore, a new Justice, Rights and Values Fund, comprising the Rights and Values and the Justice programmes shall be created in the EU budget, ***which will support open, democratic, pluralist and inclusive societies***. At a time where European societies are confronted with extremism, radicalism and divisions, it is more important than ever to promote, strengthen and defend justice, rights and EU values: human rights, respect for human dignity, freedom, democracy, equality, the rule of law. This will have profound and direct implications for political, social, cultural and economic life in the EU. As part of the new Fund, the Justice Programme will continue to support the further development of Union area of justice and cross-border cooperation. The Rights and Values Programme will bring together the 2014-2020 Programme Rights, Equality and Citizenship established by Regulation (EU) No 1381/2013 of the European Parliament and of the Council⁸ and the Europe for Citizens programme established by Council Regulation (EU) No 390/2014 ,

(hereafter 'the predecessor Programmes').

⁸ Regulation (EU) No 1381/2013 of the European Parliament and of the Council of 17 December 2013 establishing a Rights, Equality and Citizenship Programme for the period 2014 to 2020 (OJ L 354, 28.12.2013, p. 62)

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Amendment 2

Proposal for a regulation

Recital 3

Text proposed by the Commission

(3) The Justice, Rights and Values Fund and its two underlying funding programmes will focus primarily on people and entities, which contribute to make our common values, rights and rich diversity alive and vibrant. The ultimate objective is to nurture and sustain rights-based, equal, inclusive and democratic society. ***That includes*** a vibrant civil society, encouraging people's democratic, civic and social participation and fostering the rich diversity of European society, based on our common history and memory. Article 11 of the Treaty of the European Union ***further specifies*** that the institutions shall, by appropriate means, ***give*** citizens and representative associations the opportunity to make known and publicly exchange their views in all areas of Union action.

Amendment

(3) The Justice, Rights and Values Fund and its two underlying funding programmes will focus primarily on people and entities, which contribute to make our common values, rights and rich diversity alive and vibrant. The ultimate objective is to nurture and sustain ***a common values and*** rights-based, ***open,*** equal, inclusive and democratic society ***by funding activities that promote*** a vibrant ***and empowered*** civil society. ***Such activities include*** encouraging people's democratic, civic and social participation and fostering ***peace and*** the rich diversity of European society, based on our common ***values,*** history and memory. Article 11 of the Treaty of the European Union ***requires*** that the institutions ***maintain an open, transparent and regular dialogue with civil society and give,*** by appropriate means, citizens and representative associations the opportunity to make known and publicly exchange their views in all areas of Union action. ***The Commission should thus maintain a regular dialogue with the beneficiaries of the Programme, as well as with other relevant stakeholders.***

Amendment 3

Proposal for a regulation

Recital 5

Text proposed by the Commission

(5) In order to bring the European Union closer to its citizens, a variety of actions and coordinated efforts are necessary. Bringing together citizens in town-twinning projects or networks of towns and supporting civil society organisations in the areas covered by the programme will contribute to increase citizens' engagement in society and ultimately their involvement in the democratic life of the Union. At the same time supporting activities promoting mutual understanding, diversity, dialogue and respect for others fosters a sense of belonging and a European identity, based on a shared understanding of European values, culture, history and heritage. The promotion of a greater sense of belonging to the Union and of Union values is particularly important amongst citizens of the EU outermost regions due to their remoteness and distance from continental Europe.

Amendment 4

Proposal for a regulation

Recital 6

Text proposed by the Commission

(6) Remembrance activities and critical reflection on Europe's historical memory are necessary to make citizens aware of the common history, as the foundation for a common future, moral purpose and shared values. The relevance of historical, cultural and intercultural aspects should also be taken into account, as well as the links between remembrance and the creation of a European identity and sense of belonging together.

Amendment

(5) In order to bring the European Union closer to its citizens **and increase their confidence in it**, a variety of actions and coordinated efforts are necessary. Bringing together citizens in town-twinning projects or networks of towns and supporting civil society organisations in the areas covered by the programme will contribute to increase citizens' engagement in society and ultimately their involvement in the democratic life of the Union. At the same time supporting activities promoting mutual understanding, diversity, dialogue, **social inclusion** and respect for others fosters a sense of belonging and a European identity, based on a shared understanding of European values, culture, history and heritage. The promotion of a greater sense of belonging to the Union and of Union values is particularly important amongst citizens of the EU outermost regions due to their remoteness and distance from continental Europe.

Amendment

(6) Remembrance activities and critical reflection on Europe's historical memory are necessary to make citizens aware of the common history, as the foundation for a common future, moral purpose and shared values. The relevance of historical, cultural and intercultural aspects should also be taken into account, as well as the links between remembrance and the creation of a European identity **based on diversity, solidarity** and sense of belonging together **and having a shared cultural heritage**.

Amendment 5

Proposal for a regulation

Recital 7

Text proposed by the Commission

(7) Citizens should also be more aware of their rights deriving from citizenship of the Union, and should feel at ease about living, travelling, studying, working and volunteering in another Member State, and should feel able to enjoy and exercise all their citizenship rights, place their trust in equal access, full enforceability and protection of their rights without any discrimination, no matter where in the Union they happen to be. Civil society needs to be **supported for** the promotion, safeguarding and raising **awareness** of EU common values under Article 2 TEU **and in contributing** to the effective enjoyment of rights under Union law.

Amendment

(7) Citizens should also be more aware of their rights **and benefits** deriving from citizenship of the Union, and should feel at ease about living, travelling, studying, working and volunteering in another Member State, and should feel able to enjoy and exercise all their citizenship rights, place their trust in equal access, full enforceability and protection of their rights without any discrimination, no matter where in the Union they happen to be. Civil society needs to be **strengthened at all levels through** the promotion, safeguarding and **awareness** raising of EU common values under Article 2 TEU **so as to contribute** to the effective enjoyment of rights under Union law.

Amendment 6

Proposal for a regulation

Recital 9

Text proposed by the Commission

(9) Gender-based violence and violence against children and young people constitute a serious violation of fundamental rights. Violence persists throughout the Union, in all social and economic contexts, and has serious repercussions on victims' physical and psychological health and on society as a whole. Children, young people and women are particularly vulnerable to violence, in particular in close relationships. Action should be taken to promote the rights of the child and to contribute to the protection of children from harm and violence, which

Amendment

(9) Gender-based violence and violence against children and young people constitute a serious violation of fundamental rights. Violence persists throughout the Union, in all social and economic contexts, and has serious repercussions on victims' physical and psychological health and on society as a whole. Children, young people and women are particularly vulnerable to violence, in particular in close relationships. Action should be taken to promote the rights of the child and to contribute to the protection of children **and young people** from harm and

pose a danger to their physical and mental health and constitute a breach of their rights to development, protection and dignity. Combating all forms of violence, promoting prevention and protecting and supporting victims are priorities of the Union which help fulfil individuals' fundamental rights and contribute to equality between women and men. Those priorities should be supported by the Programme.

Amendment 7

Proposal for a regulation

Recital 13

Text proposed by the Commission

(13) The right to respect for his or her private and family life, home and communications (right to privacy) is a fundamental right enshrined in Article 7 of the Charter of Fundamental Rights. The protection of personal data is a fundamental right enshrined in Article 8 of the Charter of Fundamental Rights and Article 16 of the Treaty on the Functioning of the European Union. Compliance with the rules for the protection of personal data is subject to the control by independent supervisory authorities. The Unions' legal framework, in particular Regulation (EU) 2016/679 of the European Parliament and of the Council¹² and Directive (EU) 2016/680 of the European Parliament and of the Council¹³ lay down provisions to ensure that the right to protection of personal data is effectively protected. These legal instruments entrust the national data protection supervisory authorities with the task of promoting public awareness and understanding of the risks, rules, safeguards and rights in relation to the processing of personal data. The Union should be able to conduct awareness-raising activities, carry out studies and other relevant activities given the

violence, which pose a danger to their physical and mental health and constitute a breach of their rights to development, protection and dignity. Combating all forms of violence, promoting prevention and protecting and supporting victims are priorities of the Union which help fulfil individuals' fundamental rights and contribute to equality between women and men. Those priorities should be supported by the Programme.

Amendment

(13) The right to respect for his or her private and family life, home and communications (right to privacy) is a fundamental right enshrined in Article 7 of the Charter of Fundamental Rights. The protection of personal data is a fundamental right enshrined in Article 8 of the Charter of Fundamental Rights and Article 16 of the Treaty on the Functioning of the European Union. Compliance with the rules for the protection of personal data is subject to the control by independent supervisory authorities. The Unions' legal framework, in particular Regulation (EU) 2016/679 of the European Parliament and of the Council¹² and Directive (EU) 2016/680 of the European Parliament and of the Council¹³ lay down provisions to ensure that the right to protection of personal data is effectively protected. These legal instruments entrust the national data protection supervisory authorities with the task of promoting public awareness and understanding of the risks, rules, safeguards and rights in relation to the processing of personal data. The Union should be able to conduct awareness-raising activities, ***support civil society***

importance of the right to the protection of personal data in times of rapid technological developments.

¹² OJ L 119, 4.5.2016, p. 1-88.

¹³ OJ L 119, 4.5.2016, p. 89-131.

Amendment 8

Proposal for a regulation

Recital 14

Text proposed by the Commission

(14) Article 24 TFEU obliges the European Parliament and the Council to adopt provisions for the procedures and conditions required for a citizen's initiative within the meaning of Article 11 of the Treaty on European Union. This has been done by adopting Regulation [(EU) No 211/2011 of the European Parliament and of the Council]¹⁴. The Programme should support the financing of technical and organisational support to implement Regulation [(EU) No 211/2011], thereby underpinning the exercise by citizens of the right to launch and support European citizens' initiatives.

¹⁴ Regulation (EU) No 211/2011 of the European Parliament and of the Council of 16 February 2011 on the citizens' initiative (OJ L 65, 11.3.2011, p. 1).

organisations in advocating for data protection in line with Union standards, carry out studies and other relevant activities given the importance of the right to the protection of personal data in times of rapid technological developments.

¹² OJ L 119, 4.5.2016, p. 1-88.

¹³ OJ L 119, 4.5.2016, p. 89-131.

Amendment

(14) ***The European citizens' initiative is the first supranational instrument of participative democracy, creating a direct link between European citizens and the EU institutions.*** Article 24 TFEU obliges the European Parliament and the Council to adopt provisions for the procedures and conditions required for a citizen's initiative within the meaning of Article 11 of the Treaty on European Union. This has been done by adopting Regulation [(EU) No 211/2011 of the European Parliament and of the Council]¹⁴. The Programme should support the financing of technical and organisational support to implement Regulation [(EU) No 211/2011], thereby underpinning the exercise by citizens of the right to launch, support ***and encourage others to support*** European citizens' initiatives.

¹⁴ Regulation (EU) No 211/2011 of the European Parliament and of the Council of 16 February 2011 on the citizens' initiative (OJ L 65, 11.3.2011, p. 1).

Amendment 9

Proposal for a regulation

Recital 18

Text proposed by the Commission

(18) Independent human rights bodies and civil society organisations play an essential role in promoting, safeguarding and raising awareness of the Union's common values under Article 2 TEU, and in contributing to the effective enjoyment of rights under Union law, including the Charter of Fundamental Rights of the EU. As reflected in the European Parliament Resolution of 18 April 2018, adequate financial support is key to the development of a conducive and sustainable environment for civil society organisations to strengthen their role and perform their functions independently and effectively. Complementing efforts at national level, EU funding should therefore contribute to support, empower and build the capacity of independent civil society organisations active in the promotion of human rights whose activities help the strategic enforcement of rights under EU law and the Charter of Fundamental Rights of the EU, including through advocacy and watchdog activities, as well as to promote, safeguard and raise awareness of the Union's common values at national level.

Amendment

(18) Independent human rights bodies and civil society organisations play an essential role in promoting, safeguarding and raising awareness of the Union's common values under Article 2 TEU, and in contributing to the effective enjoyment of rights under Union law, including the Charter of Fundamental Rights of the EU. As reflected in the European Parliament Resolution of 19 April 2018, **sufficient and** adequate financial support is key to the development of a conducive and sustainable environment for civil society organisations to strengthen their role and perform their functions independently and effectively. Complementing efforts at national level, EU funding should therefore contribute to support, empower and build, **including through adequate core funding and simplified cost options, financial rules and procedures**, the capacity of independent civil society organisations active in the promotion of human rights whose activities help the strategic enforcement of rights under EU law and the Charter of Fundamental Rights of the EU, including through advocacy and watchdog activities, as well as to promote, safeguard and raise awareness of the Union's common values at **local, regional and** national level.

Amendment 10

Proposal for a regulation

Recital 21

Text proposed by the Commission

(21) In order to ensure efficient allocation of funds from the general budget

Amendment

(21) In order to ensure efficient allocation of funds from the general budget

of the Union, it is necessary to ensure the European added value of all actions carried out, their complementarity to Member States' actions, *while* consistency, complementarity and synergies shall be sought with funding programmes supporting policy areas with close links to each other, in particular within the Justice, Rights and Values Fund — and thus with the Justice Programme — as well as with Creative Europe programme, and Erasmus+ to realise the potential of cultural crossovers in the fields of culture, media, arts, education and creativity. It is necessary to create synergies with other European funding programmes, in particular in the fields of employment, internal market, enterprise, youth, health, citizenship, justice, migration, security, research, innovation, technology, industry, cohesion, tourism, external relations, trade *and* development.

of the Union, it is necessary to ensure the European added value of all actions carried out, *including of those directed at promoting and safeguarding our common values as enshrined in Article 2 TEU*, and their complementarity to Member States' actions, *where actions at Member State level are present*. Consistency, complementarity and synergies shall be sought with funding programmes supporting policy areas with close links to each other, in particular within the Justice, Rights and Values Fund — and thus with the Justice Programme — as well as with Creative Europe programme, and Erasmus+ to realise the potential of cultural crossovers in the fields of culture, media, arts, education and creativity. *This synergy would also safeguard and promote a pluralist and independent free media, ensure freedom of speech and prevent dissemination of misinformation*. It is necessary to create synergies with other European funding programmes, in particular in the fields of employment, internal market, enterprise, youth, health, citizenship, justice, migration, security, research, innovation, technology, industry, cohesion, tourism, external relations, trade, development *and climate or environmental protection*.

Amendment 11

Proposal for a regulation Recital 23

Text proposed by the Commission

(23) Regulation (EU, Euratom) No [the new FR] (the 'Financial Regulation') applies to this Programme. It lays down rules on the implementation of the Union budget, including the rules on grants, prizes, procurement, indirect implementation, financial assistance, financial instruments and budgetary

Amendment

(23) Regulation (EU, Euratom) No [the new FR] (the 'Financial Regulation') applies to this Programme. It lays down rules on the implementation of the Union budget, including the rules on grants, prizes, procurement, indirect implementation, financial assistance, financial instruments and budgetary guarantees *and demands full*

guarantees.

transparency, sound financial management and prudent use of resources. In particular, rules concerning the possibility for civil society organisations to be funded through multiannual operating grants and cascading grants should be operationalised as part of the implementation of this programme. The rules must keep the administrative burden on candidates as far as possible to a minimum. Where possible, electronic applications should be accepted. Candidates and beneficiaries for funding in each strand should have access to a national contact point, which provides them with support in every stage of the application procedure. Due consideration should be given to fast and flexible grant-making procedures, such as a two-stage evaluation procedure, in order to reduce the costs of preparing proposals which are unsuccessful and to improve the efficiency of the programme..

Amendment 12

Proposal for a regulation

Recital 29

Text proposed by the Commission

(29) Pursuant to paragraph 22 and 23 of the Inter-institutional agreement for Better Law-Making of 13 April 2016, there is a need to evaluate this Programme on the basis of information collected through specific monitoring requirements, while avoiding overregulation and administrative burdens, in particular on Member States. These requirements, where appropriate, can include measurable indicators, as a basis for evaluating the effects of the Programme on the ground.

Amendment

(29) Pursuant to paragraph 22 and 23 of the Inter-institutional agreement for Better Law-Making of 13 April 2016, there is a need to evaluate this Programme on the basis of information collected through specific monitoring requirements, while avoiding overregulation and administrative burdens, in particular on Member States. ***In this context, examples of applicants and beneficiaries who may not have the adequate resources and staff to meet the monitoring and reporting requirements, could be understood as civil society organisations, local public authorities, social partners, etc.*** These requirements, where appropriate, can include measurable

indicators, as a basis for evaluating the effects of the Programme on the ground.

Amendment 13

Proposal for a regulation

Article 2

Text proposed by the Commission

Article 2

Programme objectives

1. The general objective of the Programme is to protect and promote rights and values as enshrined in the EU Treaties, including by supporting civil society organisations, in order to sustain open, democratic and inclusive societies.

2. Within the general objective set out in paragraph 1, the programme has the following specific objectives which correspond to strands:

- (a) to promote equality and rights (Equality and rights strand),
- (b) to promote citizens engagement and participation in the democratic life of the Union (***Citizens' engagement and participation*** strand),
- (c) to ***fight*** violence (Daphne strand).

Amendment 14

Proposal for a regulation

Article 3

Text proposed by the Commission

Article 3

PE627.900v02-00

12/26

Amendment

Article 2

Programme objectives

1. The general objective of the Programme is to protect and promote rights and values as enshrined in the EU Treaties, including ***democracy, the rule of law and fundamental rights as enshrined in Article 2 TEU, in particular*** by supporting ***and building the capacity of*** civil society organisations ***at local, regional, national and transnational level***, in order to sustain open, ***rights-based***, democratic, ***equal*** and inclusive societies.

2. Within the general objective set out in paragraph 1, the programme has the following specific objectives which correspond to strands:

- (a) to promote equality and rights (Equality and rights strand),
- (b) to promote citizens engagement and participation in the democratic life of the Union (***Europe for Citizens'*** strand),
- (c) to ***combat all forms of*** violence (Daphne strand).

Amendment

Article 3

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Equality and rights strand

Within the specific objective set out in point (a) of Article 2(2), the Programme shall focus on:

(a) preventing and combating inequalities and discrimination on grounds of sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation, and supporting comprehensive policies to promote gender equality and anti-discrimination and their mainstreaming as well policies to combat racism and all forms of intolerance;

(b) protecting and promoting the rights of the child, the rights of people with disabilities, Union citizenship rights and the right to the protection of personal data.

Amendment 15

Proposal for a regulation

Article 4

Text proposed by the Commission

Article 4

Citizens ***engagement and participation*** strand

Within the specific objective set out in point (b) of Article 2(2), the Programme shall focus on:

(a) increasing citizens' understanding of the Union, its history, cultural heritage and diversity;

(b) promoting exchange and cooperation between citizens of different countries; ***to promote*** citizens' civic and democratic participation ***allowing*** citizens and representative associations to make known and publicly exchange their views

Equality and rights strand

Within the ***general objective set out in Article 2(1) and within the*** specific objective set out in point (a) of Article 2(2), the Programme shall focus on:

(a) preventing and combating inequalities and discrimination on grounds of sex, racial, ***social, cultural*** or ethnic origin, religion or belief, disability, age, ***language*** or sexual orientation, and supporting comprehensive policies to promote gender equality and anti-discrimination and their mainstreaming as well policies to combat racism and all forms of intolerance, ***while also respecting the constitutional provisions of the Member States;***

(b) protecting and promoting the rights of the child, the rights of people with disabilities, Union citizenship rights and the right to the protection of personal data.

Amendment

Article 4

'Europe for Citizens' strand

Within the ***general objective set out in Article 2(1) and within the*** specific objective set out in point (b) of Article 2(2), the Programme shall focus on:

(a) increasing citizens' understanding of the Union, its history, cultural heritage and diversity;

(b) promoting exchange and cooperation between citizens of different countries; ***promoting*** citizens' civic and democratic participation ***by enabling*** citizens and representative associations to make known and publicly exchange their

in all areas of Union action;

views in all areas of Union action, *so as to increase the understanding of a pluralistic and participatory democracy, the rule of law and fundamental rights*;

Amendment 16

Proposal for a regulation Article 5

Text proposed by the Commission

Article 5

Daphne strand

Within the specific objective set out in point (c) of Article 2(2), the Programme shall focus on:

- (a) preventing and combating all forms of violence against children, young people and women, as well as violence against other groups at risk;
- (b) supporting and protecting victims of such violence.

Amendment

Article 5

Daphne strand

Within the *general objective set out in Article 2(1) and within the* specific objective set out in point (c) of Article 2(2), the Programme shall focus on:

- (a) preventing, *including with educational actions*, and combating all forms of violence against children, young people and women, as well as violence against other groups at risk;
- (b) supporting and protecting victims of such violence *and ensuring an EU-wide equal level of protection, including by facilitating access to justice, access to victim support services and access to police reporting for all victims of such violence*.

Amendment 17

Proposal for a regulation Article 8 – paragraph 2

Text proposed by the Commission

2. The Programme may provide funding in any of the forms laid down in the Financial Regulation.

Amendment

2. The Programme may provide funding, *through action grants and multiannual operating grants*, in any of the forms laid down in the Financial Regulation, *including the use of lump sums, unit costs, flat rates and cascading grants*.

Amendment 18

Proposal for a regulation

Article 9

Text proposed by the Commission

Article 9

Type of actions

Actions contributing to the achievement of **a specific** objective **specified in Article 2** may receive funding under this Regulation. In particular, activities listed in Annex I shall be eligible for funding.

Amendment

Article 9

Type of actions

Actions contributing to the achievement of **the general** objective **referred to in Article 2(1) or to the achievement of any of the specific objectives referred to in Article 2(2)** may receive funding under this Regulation. In particular, activities listed in Annex I shall be eligible for funding.

Amendment 19

Proposal for a regulation

Article 9 a (new)

Text proposed by the Commission

Amendment

Article 9a

Activities eligible for funding

The general and specific objectives of the Programme set out in Article 2 shall be carried out in particular, but not exclusively, by supporting the following activities as carried out by one or more eligible entities:

(a) awareness raising, public education, promotion and dissemination of information to improve the knowledge of the policies, principles and rights within the areas covered by the Programme;

(b) mutual learning through the exchange of good practices among stakeholders to improve knowledge and mutual understanding and civic and democratic engagement;

(c) analytical monitoring, reporting and

advocacy activities to improve the understanding of the situation in Member States and at Union level in the areas covered by the Programme as well as to improve the transposition and implementation of Union law, policies and common Union values within Member States, such activities to include for instance the collection of data and statistics; the development of common methodologies and, where appropriate, indicators or benchmarks; studies, researches, analyses and surveys; evaluations; impact assessment; the elaboration and publication of guides, reports and educational material;

(d) training relevant stakeholders to improve their knowledge of the policies and rights in the fields covered and strengthening relevant stakeholders' capability to advocate for the policies and rights in the fields covered;

(e) promoting public awareness and understanding of the risks, rules, safeguards and rights in relation to the protection of personal data, privacy, and digital security, as well as addressing fake news and targeted misinformation through awareness raising, trainings, studies and monitoring activities;

(f) bringing together Europeans of different nationalities and cultures by giving them the opportunity to participate in town-twinning activities and projects;

(g) encouraging and facilitating active and inclusive participation in the construction of a more democratic Union as well as raising awareness and promoting and defending rights and values through support to civil society organisations;

(h) financing the technical and organisational support to implement Regulation [(EU)No 211/2011], thereby underpinning the exercise by citizens of the right to launch and support European

citizens' initiatives;

(i) supporting civil society organisations active in the areas covered by the Programme at all levels, as well as developing the capacity of European networks and civil society organisations to contribute to the development, awareness raising and monitoring of the implementation of Union law, policy goals, values and strategies;

(j) enhancing knowledge of the programme and dissemination and transferability of its results and fostering citizen and civil society outreach, including by setting up and supporting independent programme desks;

(k) strengthening the capacity and independence of human rights defenders and civil society organisations monitoring the situation of the rule of law and supporting actions at local, regional, national and transnational levels;

(l) supporting whistleblower defence, including initiatives and measures to establish safe channels for reporting within organisations and to public authorities or other relevant bodies, as well as measures to protect whistleblowers against dismissal, demotion or other forms of retaliation, including through information and training for relevant public authorities and stakeholders;

(m) supporting initiatives and measures to promote and protect freedom and pluralism of the media and to build capacity for the new challenges such as new media and countering hate speech;

(n) support and build capacity for civil society organisations active in promoting and monitoring integrity and corruption, transparency and accountability of public authorities;

(o) supporting civil society organisations active in the area of protection and

promotion of fundamental rights, including support for actions to raise awareness of fundamental rights and contribute to human rights education.

Amendment 20

Proposal for a regulation Article 10 – paragraph 2

Text proposed by the Commission

2. The evaluation committee may be composed of external experts.

Amendment

2. The evaluation committee may be composed of external experts.
The composition of the evaluation committee shall ensure gender balance.

Amendment 21

Proposal for a regulation Article 14

Text proposed by the Commission

Article 14

Monitoring and reporting

1. Indicators to report on progress of the Programme towards the achievement of the specific objectives set out in Article 2 ***are set out in Annex II.***

2. To ensure effective assessment of progress of the Programme towards the achievement of its objectives, the Commission shall be empowered to adopt delegated acts, in accordance with Article 16, to develop the provisions for a monitoring and evaluation framework, including through amendments to Annex II to review and complement the indicators where necessary.

3. The performance reporting system

Amendment

Article 14

Monitoring and reporting

1. Indicators to report on progress of the Programme towards the achievement of the specific objectives set out in Article 2 ***are set out in Annex II. The data collected for monitoring and reporting shall, where applicable, be disaggregated by gender, age, educational background and other relevant factors.***

2. To ensure effective assessment of progress of the Programme towards the achievement of its objectives, the Commission shall be empowered to adopt delegated acts, in accordance with Article 16, to develop the provisions for a monitoring and evaluation framework, including through amendments to Annex II to review and complement the indicators where necessary.

3. The performance reporting system

shall ensure that data for monitoring programme implementation and results are collected efficiently, effectively, and in a timely manner. To that end, proportionate reporting requirements shall be imposed on recipients of Union funds and Member States.

shall ensure that data for monitoring programme implementation and results are collected efficiently, effectively, and in a timely manner. To that end, proportionate reporting requirements shall be imposed on recipients of Union funds and Member States. ***The Commission shall make available user-friendly formats and provide orientation and support, in particular to applicants and beneficiaries who may not have the adequate resources and staff to meet reporting requirements.***

Amendment 22

Proposal for a regulation Article 15 – paragraph 4

Text proposed by the Commission

4. The Commission shall communicate the conclusions of the evaluations accompanied by its observations, to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions.

Amendment

4. The Commission shall communicate the conclusions of the evaluations accompanied by its observations, to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions. ***The Commission shall make the evaluation public and easy accessible by publishing it on its website.***

Amendment 23

Proposal for a regulation Article 16 – paragraph 4

Text proposed by the Commission

4. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016.

Amendment

4. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016. ***The Commission shall also ensure early cooperation and exchange of views with the European Parliament and the Council, namely by sharing with the latter***

all documents at the same time as Member States experts, including the draft delegated acts, and by providing systematic access to European Parliament and Council experts to the meetings of Commission expert groups. To that end, the European Parliament and the Council shall receive the planning for the following months and invitations for all experts meetings.

Amendment 24

Proposal for a regulation Article 16 – paragraph 5

Text proposed by the Commission

5. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.

Amendment

5. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council, ***notwithstanding the possibility for EU citizens and other stakeholders to express their opinion on the draft text of the delegated act concerned during a period of four weeks. The European Economic and Social Committee and the Committee of Regions may be consulted on the draft text.***

Amendment 25

Proposal for a regulation Article 18

Text proposed by the Commission

Article 18
Information, communication and publicity

1. The recipients of Union funding shall acknowledge the origin and ensure the visibility of the Union funding (in particular when promoting the actions and their results) by providing coherent, effective and proportionate targeted information to multiple audiences,

Amendment

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1. The recipients of Union funding shall acknowledge the origin and ensure the visibility of the Union funding (in particular when promoting the actions and their results) by providing coherent, effective and proportionate targeted information to multiple audiences,

including the media and the public.

2. The Commission shall implement information and communication actions relating to the Programme, and its actions and results. Financial resources allocated to the Programme shall also contribute to the corporate communication of the political priorities of the Union, as far as they are related to the objectives referred to in Article 2.

including the media and the public.

2. The Commission shall implement information and communication actions, **at local, regional, national and European level**, relating to the Programme, and its actions and results. Financial resources allocated to the Programme shall also contribute to the corporate communication of the political priorities of the Union, as far as they are related to the objectives referred to in Article 2.

2a. Each Member State shall set up an independent National Contact Point with the purpose of providing the stakeholders and beneficiaries of the Programme with guidance, practical information and assistance regarding all aspects of the Programme and its application procedure.

Amendment 26

Proposal for a regulation Annex I

Text proposed by the Commission

Annex I

Activities of the Programme

The specific objectives **of the Programme** referred to in Article 2(2) will be pursued in particular through support to the following activities:

- (a) awareness raising, dissemination of information to improve the knowledge of the policies and rights in the areas covered by the Programme;
- (b) mutual learning through exchange of good practices among stakeholders to improve knowledge and mutual understanding and civic and democratic engagement;
- (c) analytical and monitoring activities¹ to improve the understanding of the

Amendment

Annex I

Activities of the Programme

The **general objective referred to in Article 2(1) and the** specific objectives referred to in Article 2(2) will be pursued in particular through support to the following activities:

- (a) awareness raising, **public education and** dissemination of information to improve the knowledge of the policies and rights in the areas covered by the Programme;
- (b) mutual learning through exchange of good practices among stakeholders to improve knowledge and mutual understanding and civic and democratic engagement;
- (c) analytical and monitoring, **reporting and advocacy** activities¹ to

situation in the Member States and at EU level in the areas covered by the Programme as well as to improve the implementation of EU law and policies;

(d) training relevant stakeholders to improve their knowledge of the policies and rights in the fields covered;

(e) information and Communication Technology (ICT) tools development and maintenance;

(f) strengthening citizen's awareness of European culture, history and remembrance as well as their sense of belonging to the Union;

(g) bringing together Europeans of different nationalities and cultures by giving them the opportunity to participate in town-twinning activities;

(h) encouraging and facilitating active participation in the construction of a more democratic Union as well as awareness of rights and values through support to civil society organisations

improve the understanding of the situation in the Member States and at EU level in the areas covered by the Programme as well as to improve the implementation of EU law and policies;

(d) training relevant stakeholders to improve their knowledge of the policies and rights in the fields covered, ***as well as strengthening their capacity to advocate for those policies and rights;***

(e) information and Communication Technology (ICT) tools development and maintenance;

(e a) promoting public awareness and understanding of the risks, rules, safeguards and rights in relation to the protection of personal data, privacy, and digital security, as well as addressing fake news and targeted misinformation through awareness raising, trainings, studies and monitoring activities;

(f) strengthening citizen's awareness of European culture, history and remembrance as well as their sense of belonging to the Union;

(g) bringing together Europeans of different nationalities and cultures by giving them the opportunity to participate in town-twinning activities;

(h) encouraging and facilitating active ***and inclusive*** participation in the construction of a more democratic Union as well as awareness of rights and values through support to civil society organisations, ***including those at local, regional, national and transnational levels monitoring the situation of the rule of law and respect of fundamental rights in a Member State;***

(ha) new strengthening citizens' awareness of their rights and duties deriving from the European citizenship, such as the right to travel, work, study, live in another Member State, through information campaigns;

(i) financing the technical and organisational support to implement Regulation [(EU)No 211/2011], thereby underpinning the exercise by citizens of the right to launch and support European citizens' initiatives;

(j) developing the capacity of European networks to promote and further develop Union law, policy goals and strategies as well as supporting civil society organisations active in the areas covered by the Programme.

(k) enhancing knowledge of the programme and dissemination and transferability of its results and fostering citizen outreach, including by setting up and supporting programme desks/national contact network.

(hb) new specialised training for people working in the public sector of one Member State regarding the rights and obligations of the citizens of other Member States, who live, work, study or travel in the former, as well as training regarding the measures to guarantee the respect for those rights;

(i) financing the technical and organisational support to implement Regulation [(EU)No 211/2011], thereby underpinning the exercise by citizens of the right to launch and support European citizens' initiatives;

(j) developing the capacity of European networks to promote and further develop Union law, policy goals and strategies.

(k) enhancing knowledge of the programme and dissemination and transferability of its results and fostering citizen outreach, including by setting up and supporting programme desks/national contact network.

(ka) strengthening the capacity and independence of civil society organisations and human rights defenders at local, regional, national and transnational levels monitoring the situation of the rule of law and respect of fundamental rights in a Member State;

(kb) new setting up whistle-blower protection, including measures to establish safe channels for reporting within organisations and to public authorities or other relevant bodies;

(kc) new promoting and supporting freedom and pluralism of the media and building capacity for new challenges such as new media and countering hate speech;

(kd) building capacity for public authorities to improve their transparency and accountability while strengthening

civil society organisations active in promoting and monitoring the transparency and accountability of those public authorities;

¹ These activities include for instance the collection of data and statistics; the development of common methodologies and, where appropriate, indicators or benchmarks; studies, researches, analyses and surveys; evaluations; impact assessment; the elaboration and publication of guides, reports and educational material.

¹ These activities include for instance the collection of data and statistics; the development of common methodologies and, where appropriate, indicators or benchmarks; studies, researches, analyses and surveys; evaluations; impact assessment; the elaboration and publication of guides, reports and educational material.

PROCEDURE – COMMITTEE ASKED FOR OPINION

Title	Establishing the Rights and Values programme
References	COM(2018)0383 – C8-0234/2018 – 2018/0207(COD)
Committee responsible Date announced in plenary	LIBE 14.6.2018
Opinion by Date announced in plenary	JURI 14.6.2018
Rapporteur Date appointed	Sylvia-Yvonne Kaufmann 9.7.2018
Date adopted	20.11.2018
Result of final vote	+: 19 –: 2 0: 3
Members present for the final vote	Max Andersson, Joëlle Bergeron, Jean-Marie Cavada, Kostas Chrysogonos, Mady Delvaux, Laura Ferrara, Lidia Joanna Geringer de Oedenberg, Sajjad Karim, Sylvia-Yvonne Kaufmann, Gilles Lebreton, António Marinho e Pinto, Emil Radev, Julia Reda, Evelyn Regner, Pavel Svoboda, József Szájer, Axel Voss, Francis Zammit Dimech, Tadeusz Zwiefka
Substitutes present for the final vote	Geoffroy Didier, Pascal Durand, Jytte Guteland, Virginie Rozière, Kosma Złotowski

FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

19	+
ALDE	Jean-Marie Cavada, António Marinho e Pinto
EFDD	Laura Ferrara
GUE/NGL	Kostas Chrysogonos
PPE	Geoffroy Didier, Emil Radev, Pavel Svoboda, Axel Voss, Francis Zammit Dimech, Tadeusz Zwiefka
S&D	Mady Delvaux, Lidia Joanna Geringer de Oedenberg, Jytte Guteland, Sylvia-Yvonne Kaufmann, Evelyn Regner, Virginie Rozière
VERTS/ALE	Max Andersson, Pascal Durand, Julia Reda

2	-
ENF	Gilles Lebreton
PPE	József Szájer

3	0
ECR	Sajjad Karim, Kosma Złotowski
EFDD	Joëlle Bergeron

Key to symbols:

+ : in favour

- : against

0 : abstention