THE EUROPEAN CENTRAL BANK (ECB)

The European Central Bank (ECB) is the central institution of the Economic and Monetary Union and has been responsible for conducting monetary policy for the euro area since 1 January 1999. The ECB and the national central banks of all EU Member States constitute the European System of Central Banks. The primary objective of the European System of Central Banks is to maintain price stability. Since 4 November 2014 the ECB has been responsible for specific tasks concerning policies relating to the prudential supervision of credit institutions within the framework of the Single Supervisory Mechanism. As a banking supervisor, the ECB also has an advisory role in assessing the resolution plans of credit institutions.

LEGAL BASIS

— Articles 3 and 13 of the Treaty on European Union (TEU);
— The main provisions are contained in Articles 3(1)(c), 119, 123, 127-134, 138-144, 219 and 282-284 of the Treaty on the Functioning of the European Union (TFEU);
— Protocol (No 4) on the Statute of the European System of Central Banks (ESCB) and of the European Central Bank (ECB); Protocol (No 15) on Certain Provisions Relating to the United Kingdom of Great Britain and Northern Ireland; Protocol (No 16) on Certain Provisions Relating to Denmark; appended to the TEU and the TFEU;
— Council Regulation (EU) No 1024/2013 of 15 October 2013 conferring specific tasks on the European Central Bank concerning policies relating to the prudential supervision of credit institutions (Single Supervisory Mechanism (SSM) Regulation);

ORGANISATION AND OPERATIONS

According to the Treaties, the ECB’s main responsibilities include the conduct of monetary policy in the euro area. The SSM Regulation confers upon the ECB certain supervisory functions for credit institutions as of November 2014.
A. Monetary function

The ECB and the national central banks (NCBs) of all Member States constitute the European System of Central Banks (ESCB), while the Eurosystem comprises the ECB and the NCBs of those EU Member States whose currency is the euro. The TFEU refers to the ESCB rather than to the Eurosystem, since it was drawn up on the premise that all EU Member States would eventually adopt the euro. For Member States which have not yet adopted the euro (derogation or opt-out), certain Treaty provisions referring to the ESCB are not applicable, which means that the general Treaty reference to the ESCB in practice refers mainly to the Eurosystem. The ECB’s independence is enshrined in Article 130 TFEU: ‘When exercising the powers and carrying out the tasks and duties conferred upon them by the Treaties and the Statute of the ESCB and of the ECB, neither the ECB, nor a national central bank, nor any member of their decision-making bodies shall seek or take instructions from Union institutions, bodies, offices or agencies, from any government of a Member State or from any other body’.

1. Decision-making bodies

The ECB’s decision-making bodies are the Governing Council, the Executive Board and the General Council. The ESCB is governed by the decision-making bodies of the ECB.

a. Governing Council

The Governing Council of the ECB comprises the members of the Executive Board of the ECB and the Governors of the NCBs of euro-area Member States. According to Article 12.1 of the ECB Statute, the Governing Council adopts the guidelines and takes the decisions necessary to ensure the performance of the tasks. It formulates the monetary policy and establishes the necessary guidelines for its implementation. The Governing Council adopts the Rules of Procedure of the ECB, exercises advisory functions and decides how the ESCB is to be represented in the field of international cooperation (Articles 12.3-12.5 of the ECB Statute). The Governing Council might also delegate certain powers to the Executive Board (Article 12.1 of the ECB Statute). The Governing Council usually meets twice a month. The accession of Lithuania to the euro area on 1 January 2015 triggered a system under which NCB Governors take turns holding voting rights on the Governing Council. The Governors from the countries ranked first to fifth (according to the size of their economies and their financial sectors) share four voting rights. All the others (currently 14) share 11 voting rights. The Governors take turns using the rights on a monthly rotation. The ECB’s Executive Board members hold permanent voting rights.

b. Executive Board

The Executive Board comprises the President, the Vice-President and four other members. They are appointed by the European Council by qualified majority on a recommendation from the Council after it has consulted the European Parliament and the Governing Council. The members’ term of office is eight years and is not renewable (Article 283(2) TFEU and Articles 11.1 and 11.2 of the ECB Statute). The Executive Board is responsible for the current business of the ECB (Article 11.6 of the ECB Statute). It implements monetary policy in accordance with the guidelines and decisions
laid down by the Governing Council. It gives the necessary instructions to national central banks. The Executive Board prepares the Governing Council’s meetings.

c. General Council

The General Council is the third decision-making body of the ECB (Article 141 TFEU; Article 44 of the ECB Statute), but only as long as there are EU Member States which have not yet adopted the euro. It consists of the President and Vice-President of the ECB and the Governors of the NCBs of all the EU Member States; other Executive Board members may participate (but without voting rights) in meetings of the General Council (Article 44.2 of the ECB Statute).

2. Objectives and tasks

According to Article 127(1) TFEU, the primary objective of the ESCB is to maintain price stability. Without prejudice to this, the ESCB also supports the general economic policies of the Union in order to contribute to the achievement of the Union’s objectives, which are outlined in Article 3 TEU. The ESCB acts in accordance with the principle of an open market economy with free competition and in compliance with the principles set out in Article 119 TFEU. The basic tasks carried out through the ESCB (Article 127(2) TFEU, Article 3 of the ECB Statute) are: defining and implementing the monetary policy of the Union; conducting foreign exchange operations consistent with the provisions of Article 219 TFEU; holding and managing the official foreign reserves of the Member States; and promoting the smooth operation of payment systems.

3. Powers and instruments

The ECB has the exclusive right to authorise the issue of euro banknotes. Member States may issue euro coins subject to the ECB’s approval of the volume of the issue (Article 128 TFEU). The ECB passes regulations and takes decisions necessary for carrying out the tasks entrusted to the ESCB under the Treaty and the ECB Statute. It also makes recommendations and delivers opinions (Article 132 TFEU). The ECB must be consulted on any proposed Union act in its fields of competence and by national authorities regarding any draft legislative provision in its fields of competence (Article 127(4) TFEU). It may submit opinions on the issues that are the subject of consultation. The ECB is also consulted on decisions establishing common positions and on measures relating to unified representation of the euro area in international financial institutions (Article 138 TFEU). Assisted by the NCBs, the ECB collects the necessary statistical information either from the competent national authorities or directly from economic agents (Article 5 of the ECB Statute). The ECB Statute lists various instruments that the ECB may use in order to fulfil its monetary functions. The ECB and the NCBs can open accounts for credit institutions, public entities and other market participants and accept assets as collateral. It can conduct open market and credit operations and require minimum reserves. The Governing Council may also decide by a two-thirds majority on other instruments of monetary control. However, the prohibition of monetary financing (Article 123 TFEU) sets limits on the use of monetary policy instruments. To ensure efficient and sound clearing and payment systems, the ECB may provide facilities and pass regulations. The ECB may also establish relations with central banks and financial institutions in other countries and with international organisations.
4. Member States with a derogation or opt-out

Articles 139-144 TFEU lay down special provisions for Member States which have a Treaty obligation to adopt the euro but have not yet fulfilled the conditions to do so (‘Member States with a derogation’). Certain Treaty provisions are not applicable to these Member States, e.g. the objectives and tasks of the ESCB (Article 127(1)-(3), (5) TFEU) and the issue of the euro (Article 128 TFEU). Two Member States have been granted an opt-out and are thus not obliged to join the euro area, so special provisions apply to Denmark (Protocol No 16) and the United Kingdom (Protocol No 15).

B. Supervisory function

Since November 2014, the ECB has been responsible for the supervision of all credit institutions (either directly for the largest banks or indirectly for other credit institutions) in the Member States participating in the Single Supervisory Mechanism (SSM) and cooperates closely in this function with the other entities forming the European System of Financial Supervision (ESFS). The ECB and the national competent authorities of the euro-area Member States together constitute the Single Supervisory Mechanism (SSM). Non-euro-area Member States’ competent authorities may participate in the SSM. The ECB directly supervises the largest banks, while the national supervisors continue to monitor the remaining banks. The main tasks of the ECB and the national supervisors are to check that banks comply with the EU banking rules and to tackle problems early on.

1. Organisational body: the Supervisory Board

The Supervisory Board of the ECB is composed of a Chair, a Vice-Chair, four representatives of the ECB (their duties may not be directly related to the monetary function of the ECB) and one representative of the national competent authority in each Member State participating in the SSM. The European Parliament must approve the ECB’s nominations for Chair and Vice-Chair. Decisions by the Supervisory Board are taken by simple majority. The Supervisory Board is an internal body tasked with the planning, preparation and execution of the supervisory functions conferred upon the ECB. It prepares and proposes complete draft supervisory decisions to the Governing Council. These are adopted if the Governing Council does not reject them within a specified time frame. If a non-euro-area participating Member State disagrees with a draft decision of the Supervisory Board, a special procedure applies and the Member State concerned may even request termination of the close cooperation.

2. Objectives and tasks

As a banking supervisor, the ECB’s tasks include granting and withdrawing authorisation for credit institutions, ensuring compliance with prudential requirements, conducting supervisory reviews and participating in supplementary supervision of financial conglomerates. It also has to address systemic and macro-prudential risk.

3. Powers and instruments

In order to fulfil its supervisory role, the ECB has investigatory powers (information requests, general investigations and on-site inspections) and specific supervisory powers (e.g. authorisation of credit institutions). The ECB also has the power to enact
administrative penalties. It may also require credit institutions to hold higher capital buffers.

C. Other functions

Other legal bases also confer tasks on the ECB. The European Stability Mechanism (ESM) Treaty (in force as of September 2012) established the ESM as an international financial institution and conferred on the ECB tasks — mainly of assessment and analysis — in relation to granting financial assistance. According to the founding regulations of the European Systemic Risk Board (ESRB), which is responsible for the macro-prudential oversight of the financial system within the European Union, the ECB provides the Secretariat for the ESRB, which gives analytical, statistical, logistical and administrative support. The President of the ECB also acts as Chair of the ESRB. The ECB has an advisory role in assessing the resolution plans of credit institutions under the Bank Recovery and Resolution Directive (BRRD) and the Single Resolution Mechanism Regulation (SRMR). Within the Single Resolution Mechanism (SRM), the ECB assesses whether a credit institution is failing or likely to fail, and informs the European Commission and the Single Resolution Board accordingly. Resolution authorities will be responsible for deciding on the appropriate resolution action. The Single Resolution Board is the central decision-making body of the Single Resolution Mechanism. Its mission is to ensure that credit institutions and other entities under its remit facing serious difficulties are resolved effectively and with a minimal cost to taxpayers and the real economy. It has been fully operational since 1 January 2016.

ROLE OF THE EUROPEAN PARLIAMENT

The ECB President reports to the European Parliament on monetary issues in a quarterly Monetary Dialogue. The ECB also prepares an Annual Report on monetary policy which is presented before Parliament. Parliament adopts a resolution on this annual report. The new supervisory responsibilities of the ECB are matched with additional accountability requirements as laid down in the SSM Regulation. The practical modalities are governed by an Interinstitutional Agreement (IIA) between Parliament and the ECB. The accountability arrangements include the appearance of the Chair of the Supervisory Board before the competent committee; answering questions asked by Parliament; and confidential oral discussions with the Chair and Vice-Chair of the competent committee upon request. In addition, the ECB prepares an annual supervisory report, which is presented to Parliament by the Chair of the Supervisory Board.

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