



EUROPEAN PARLIAMENT

2009 - 2014

Committee on Foreign Affairs

2011/2019(BUD)

13.5.2011

AMENDMENTS

1 - 28

Draft opinion
María Muñoz De Urquiza
(PE462.885v01-00)

on a mandate for the trilogue on the 2012 draft budget
(2011/2019(BUD))

AM\867442EN.doc

PE464.944v01-00

AM_Com_NonLegOpinion

Amendment 1
Sabine Lösing

Draft opinion
Paragraph 1

Draft opinion

1. Underlines that the European Union as a global player has the responsibility to contribute to the maintenance of peace and stability, economic development and respect for fundamental values and human rights throughout the world;

Amendment

1. Underlines that the European Union as a global player has the responsibility to contribute ***in a significant manner*** to the maintenance of peace and stability, economic development and respect for fundamental values and human rights throughout the world; ***this can only be carried out through a peaceful and civil foreign policy in line with international law, where the European Union acts as a nonviolent mediator which seeks only civil and peaceful solutions to conflicts, a player which pushes poverty eradication through sustainable development, arms-control and disarmament, favouring balanced economic relations, fair trade and fair distribution of the world resources and wealth to ensure stability and prosperity in the EU and the world;***

Or. en

Amendment 2
Geoffrey Van Orden

Draft opinion
Paragraph 1

Draft opinion

1. Underlines that ***the European Union as a global player has the responsibility to*** contribute to the maintenance of peace and stability, economic development and respect for fundamental values and human rights throughout the world;

Amendment

1. Underlines that the ***EU and its Member States should*** contribute to the maintenance of peace and stability, economic development and respect for fundamental values and human rights throughout the world;

Amendment 3
Anneli Jäätteenmäki

Draft opinion
Paragraph 1

Draft opinion

1. Underlines that the European Union as a global player has the responsibility to ***contribute to the maintenance of*** peace and stability, economic development and respect for fundamental values and human rights throughout the world;

Amendment

1. Underlines that the European Union as a global player has the responsibility to ***promote*** peace and stability, economic development and respect for fundamental values and human rights throughout the world;

Amendment 4
Anneli Jäätteenmäki

Draft opinion
Paragraph 3

Draft opinion

3. Warns that the EU risks international marginalisation if its foreign policy remains underfunded;

Amendment

3. Warns that the EU risks international marginalisation if its foreign policy remains underfunded; ***underlines, however, that there is room for making more efficient use of the existing resources by better targeting assistance funds to areas where the EU can bring added value such as democracy, good governance, rule of law and education;***

Amendment 5
Geoffrey Van Orden

Draft opinion
Paragraph 3

Draft opinion

3. Warns that the EU risks international marginalisation if *its foreign policy remains underfunded*;

Amendment

3. Warns that the EU risks international marginalisation if *the economic crises unfolding in several Member States are not dealt with it in a timely manner*;

Or. en

Amendment 6

José Ignacio Salafranca Sánchez-Neyra, Elmar Brok, Jacek Saryusz-Wolski, Cristian Dan Preda

Draft opinion
Paragraph 3 a (new)

Draft opinion

Amendment

3 a. Is convinced that with the creation of High Representative for Foreign Affairs and Security Policy post and the EEAS, the system of permanent analysis and monitoring mechanisms of the democratic parliamentary control on national and European level of the foreign policy should be put in place under the auspices of the European Parliament; such a mechanism would be instrumental to allow to meet the challenges of the democratic legitimacy of the European Union in the area of EU Foreign Policy;

Or. en

Amendment 7

Franziska Katharina Brantner

Draft opinion
Paragraph 3 a (new)

Draft opinion

Amendment

3 a. Believes that the EU budget must reflect the Union's fundamental values and that funding for human rights must therefore be at least maintained at current levels; emphasises that proposals for the establishment of a European endowment for democracy must be realised within the ordinary budgetary framework ensuring full parliamentary involvement and oversight;

Or. en

Amendment 8

José Ignacio Salafranca Sánchez-Neyra, Elmar Brok, Jacek Saryusz-Wolski, Cristian Dan Preda

**Draft opinion
Paragraph 4**

Draft opinion

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries, to help them make the transition to democracy and build democratic institutions, including support for civil society;

Amendment

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries ***and the Eastern Partnership***, to help them make the transition to democracy and build democratic institutions, including support for civil society; ***underlines that the increased support for the Southern Neighbourhood should be matched by a similar approach applied to the Eastern Neighbourhood within the overall budget;***

Or. en

Amendment 9

Ana Gomes

**Draft opinion
Paragraph 4**

Draft opinion

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries, to help them make the transition to democracy and build democratic institutions, including support for civil society;

Amendment

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries, to help them make the transition to democracy and build democratic institutions, including support for civil society, ***namely by increasing the funding available in the EIDHR and creating a tranche for urgent needs, with flexible and quick procedures, which would allow the instrument to react to urgent situations;***

Or. en

Amendment 10
Paweł Robert Kowal

Draft opinion
Paragraph 4

Draft opinion

4. Emphasises the ***need*** to provide ***adequate*** support for the neighbouring South Mediterranean countries, to help them make the transition to democracy and build democratic institutions, including support for civil society;

Amendment

4. Emphasises the ***necessity*** to provide support, ***in accordance with the "more for more" principle, for the neighbouring Eastern Partnership and South*** Mediterranean countries, to help them make the transition to democracy and build ***and strengthen*** democratic institutions, including support for civil society;

Or. en

Amendment 11
Anneli Jäätteenmäki

Draft opinion
Paragraph 4

Draft opinion

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries, to help them make the transition to **democracy** and build democratic institutions, including support for civil society;

Amendment

4. Emphasises the need to provide adequate **yet conditional** support for the neighbouring South Mediterranean countries, to help them make the transition to **democratic governance** and build democratic institutions, including support for civil society; **reminds, however, that there is also a need for a continued and balanced yet conditional support for the eastern dimension of the ENP/ENPI;**

Or. en

Amendment 12

Franziska Katharina Brantner

Draft opinion

Paragraph 4

Draft opinion

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries, to help them make the transition to democracy and build democratic institutions, including support for civil society;

Amendment

4. Emphasises the need to provide adequate support for the neighbouring South Mediterranean countries, to help them make the transition to democracy and build democratic institutions, including support for civil society; **stresses that this should not, however, be at the expense of the Union's commitment to the countries in its Eastern neighbourhood;**

Or. en

Amendment 13

Anneli Jäätteenmäki

Draft opinion

Paragraph 5

Draft opinion

5. *Reiterates that EU relations with Latin America are underfunded, taking into account the strategic partnership between both regions, as well as the potential of Latin America as an emergent region and economic growth hub. This underfunding is specially aggravated by* the deadlock of the allocation of funds from the ICI + programme, since the legal basis for the participation of several Latin American countries entitled to benefit from ICI+ has not yet been adopted;

Amendment

5. ***Regrets*** the deadlock of the allocation of funds from the ICI + programme, since the legal basis for the participation of several Latin American countries entitled to benefit from ICI+ has not yet been adopted;

Or. en

Amendment 14

José Ignacio Salafranca Sánchez-Neyra

Draft opinion

Paragraph 5

Draft opinion

5. Reiterates that EU relations with Latin America are underfunded, taking into account the strategic partnership between both regions, as well as the potential of Latin America as an emergent region and economic growth hub. This underfunding is specially aggravated by the deadlock of the allocation of funds from the ICI + programme, since the legal basis for the participation of several Latin American countries entitled to benefit from ICI+ has not yet been adopted;

Amendment

5. Reiterates that EU relations with Latin America are underfunded, taking into account the strategic partnership between both regions ***and the conclusions of the Madrid Summit from May 2010***, as well as the potential of Latin America as an emergent region and economic growth hub. This underfunding is specially aggravated by the deadlock of the allocation of funds from the ICI + programme, since the legal basis for the participation of several Latin American countries entitled to benefit from ICI+ has not yet been adopted; ***calls therefore for a swift adoption of the ICI+ legislation in 2011;***

Or. en

Amendment 15
Geoffrey Van Orden

Draft opinion
Paragraph 6

Draft opinion

6. Calls for a clear strategy for Palestine, ***linking the European Union's financial assistance to an increased political role for the EU in the peace process; to this end***, points out that ***the*** financial assistance to ***Palestine should reflect the Middle East's strategic importance for the European Union; is of the view that***, when programming the assistance needed, ***the Commission should build on past experience and estimated needs, and should therefore be able to allocate the funding required to contribute to the viability of the Palestinian authorities and to the Middle East peace process; therefore insists that the amount envisaged for 2012 should, as a minimum, be the same as that spent in 2011;***

Amendment

6. Calls for a clear strategy for ***the*** Palestine ***Authority area***; points out that, ***when contemplating*** financial assistance to the ***PA***, the ***EU*** and ***its Member States***, ***mindful of the recent rapprochement between the*** Palestinian ***Authority*** and ***Hamas***, ***must take additional steps to ensure that no funding reaches the Hamas terrorist organisation;***

Or. en

Amendment 16
Geoffrey Van Orden

Draft opinion
Paragraph 7

Draft opinion

7. Is convinced that ***increased budgetary resources are necessary but not sufficient to guarantee the effectiveness of EU external action – greater flexibility and rapidity in disbursing financial assistance are also required; calls therefore for greater flexibility between headings and above such headings in the financial perspective; is in favour of a revision of***

Amendment

7. Is convinced that ***all EU budgets need to be reduced in view of the financial crisis afflicting so many Member States and that spending on the EU external action service vastly exceeds what is acceptable; deplores in particular the massive salaries of senior officials and the expansion of EU delegations abroad;***

the *financial perspective that would enable the EU to react rapidly to crises, taking full account of political priorities*;

Or. en

Amendment 17
Anneli Jäätteenmäki

Draft opinion
Paragraph 7

Draft opinion

7. Is convinced that *increased budgetary resources are* necessary but *not sufficient to guarantee the effectiveness of EU external action – greater* flexibility and rapidity in disbursing financial assistance are *also* required; calls therefore for greater flexibility between headings and above such headings in the financial perspective; is in favour of a revision of the financial perspective that would enable the EU to react rapidly to crises, taking full account of political priorities;

Amendment

7. Is convinced that *budget discipline is* necessary but *also* flexibility and rapidity in disbursing financial assistance are required; calls therefore for greater flexibility between headings and above such headings in the financial perspective; is in favour of a revision of the financial perspective that would enable the EU to react rapidly to crises, taking full account of political priorities;

Or. en

Amendment 18
José Ignacio Salafranca Sánchez-Neyra, Elmar Brok, Jacek Saryusz-Wolski, Cristian Dan Preda

Draft opinion
Paragraph 8

Draft opinion

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local level, so as to promote a bottom-up approach; calls *also* for a comprehensive efficiency analysis of

Amendment

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, *respect of human rights and aspiration towards democracy*, including local level, so as to promote a bottom-up

ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that **development** assistance is used adequately in beneficiary countries;

approach; calls ***in the frame of the ENP review*** for a comprehensive efficiency analysis of ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that ***EU*** assistance is used adequately in beneficiary countries ***based on conditionality of the more-for-more concept and differentiated according to the specific situation of each beneficiary country***;

Or. en

Amendment 19
Anneli Jäätteenmäki

Draft opinion
Paragraph 8

Draft opinion

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local level, so as to promote a bottom-up approach; calls also for a comprehensive efficiency analysis of ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that **development** assistance is used adequately in beneficiary countries;

Amendment

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local ***and regional*** level, so as to promote a bottom-up approach; calls also for a comprehensive efficiency analysis of ENPI in coordination with other instruments ***such as EIDHR***, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and ***in cross-border cooperation as well as*** of ensuring that ***delete*** assistance is used adequately in beneficiary countries;

Or. en

Amendment 20
Zigmantas Balčytis

Draft opinion
Paragraph 8

Draft opinion

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local level, so as to promote a bottom-up approach; calls also for a comprehensive efficiency analysis of ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that development assistance is used adequately in beneficiary countries;

Amendment

8. Emphasises the need to provide **sufficient clarity**, more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local level, so as to promote a bottom-up approach; **underlines the importance to guarantee the rapid identification and elimination of shortcomings in the future and thus increase the quality and effectiveness of EU assistance**; calls also for a comprehensive efficiency analysis of ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that development assistance is used adequately in beneficiary countries;

Or. en

Amendment 21
Franziska Katharina Brantner

Draft opinion
Paragraph 8

Draft opinion

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local level, so as to promote a bottom-up approach; calls also for a comprehensive efficiency analysis of ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that

Amendment

8. Emphasises the need to provide more flexibility and ensure better-targeted assistance, particularly aimed at civil society, including local level, so as to promote a bottom-up approach; calls also for a comprehensive efficiency analysis of ENPI in coordination with other instruments, with the aim of making better use of financial instruments available in the EU's relations with southern and eastern neighbours and of ensuring that

development assistance is used adequately in beneficiary countries;

development assistance is used adequately in beneficiary countries; ***calls likewise for a critical analysis of the lending activities and policies of the European Investment Bank before it is given a more prominent role in EU support for neighbouring countries, in particular in the Southern Mediterranean;***

Or. en

Amendment 22
Anneli Jäätteenmäki

Draft opinion
Paragraph 8 a (new)

Draft opinion

Amendment

8 a. Calls for better and more targeted use of EIDHR funds and stresses that the EU should strengthen its support to civil society actors since supporting civil society is imperative for the democratic development and the advancement of human rights outside EU's borders; underlines the need to further consider ways to make EIDHR more proactive and considers the European Endowment for Democracy an interesting initiative;

Or. en

Amendment 23
María Muñoz De Urquiza

Draft opinion
Paragraph 9 a (new)

Draft opinion

Amendment

9 a. Encourages the EU to cooperate on the budgetary level with bodies that fight for gender equality and women

empowerment in the international sphere, especially with UN-Women, the United Nations Entity for Gender Equality and the Empowerment of Women;

Or. en

Amendment 24
Sabine Lösing

Draft opinion
Paragraph 10

Draft opinion

10. Recalls that the Instrument for Stability *provides funds* in situations of crisis or emerging crises, *when timely financial help cannot be provided* from other EU sources; *considers that the proposed reduction of the IfS's budget for 2012 is disproportionate, inconsistent with political priorities and ignores the fragile political climate in many regions in our neighbourhood and beyond it;*

Amendment

10. Recalls that the *allocation procedure for provided funds of the* Instrument for Stability in situations of crisis or emerging crises, *is supremely intransparent and selective, recalls that it is explicitly stated that funds from the IfS can be paid even if the cooperation with the respective regimes, due to clauses in international agreements - for example because of serious human rights violations - is suspended;*

Or. en

Amendment 25
Anneli Jäätteenmäki

Draft opinion
Paragraph 10 a (new)

Draft opinion

10 a. Regrets that conflict prevention has not received enough political weight and attention within the EU and is of the opinion that innovative ways to make use of the existing legislative and financial instruments, including IfS, EIDHR and development assistance, should be

Amendment

*elaborated to advance conflict prevention
in third countries;*

Or. en

Amendment 26

Ana Gomes

Draft opinion

Paragraph 11

Draft opinion

11. Regrets that there is currently little transparency about the cost of the CSDP missions and reaffirms its support for establishment of specific budget lines for major CSDP missions;

Amendment

11. Regrets that there is currently little transparency about the cost of the CSDP missions and reaffirms its support for establishment of specific budget lines for major CSDP missions; ***further calls for the establishment of EU common funding for CSDP missions;***

Or. en

Amendment 27

Anneli Jäätteenmäki

Draft opinion

Paragraph 11 a (new)

Draft opinion

Amendment

11 a. Regards the enlargement of the EU as a key area in EU's foreign policy spectrum and is of the opinion that in order to avert that the candidate countries and the potential candidate countries fall behind, sufficient level of IPA funding needs to be maintained; considers nevertheless that the IPA funding needs to be critically reviewed in areas where the implementation level of IPA funds is low;

Or. en

Amendment 28

José Ignacio Salafranca Sánchez-Neyra

Draft opinion

Paragraph 12

Draft opinion

12. Believes that savings can be made by identifying overlaps and inefficiencies across all headings and flagging up areas where results are not in line with the expectations and requests of the European Parliament.

Amendment

12. Believes that savings ***need to be made given the economic difficulties and resulting budgetary restraints in many EU Member States; is convinced that targeted savings*** can be made by identifying overlaps and inefficiencies across all headings and flagging up areas where results are not in line with the expectations and requests of the European Parliament ***in order to create the necessary budgetary leverage for key political priorities including the foreign affairs priorities.***

Or. en