

Procedure file

Basic information		
INI - Own-initiative procedure	2016/2222(INI)	Procedure completed
Palm oil and deforestation of rainforests		
Subject		
3.10.06.10 Tropical plants		
3.10.11 Forestry policy		
3.70.01 Protection of natural resources: fauna, flora, nature, wildlife, countryside; biodiversity		

Key players			
European Parliament	Committee responsible	Rapporteur	Appointed
	 Environment, Public Health and Food Safety	 KONEČNÁ Kateřina	29/08/2016
		Shadow rapporteur	
		 CIRIO Alberto	
		 BRANNEN Paul	
		 GIRLING Julie	
		 BEARDER Catherine	
		 JÁVOR Benedek	
		 EVI Eleonora	
		 D'ORNANO Mireille	
	Committee for opinion	Rapporteur for opinion	Appointed
	 Development	 HAUTALA Heidi	15/11/2016
	 International Trade	 BEGHIN Tiziana	12/10/2016
	 Agriculture and Rural Development	 MARCELLESI Florent	11/10/2016
European Commission	Commission DG Environment	Commissioner VELLA Karmenu	

Key events			

15/09/2016	Committee referral announced in Parliament, 1st reading/single reading		
09/03/2017	Vote in committee, 1st reading/single reading		
20/03/2017	Committee report tabled for plenary, single reading	A8-0066/2017	Summary
03/04/2017	Debate in Parliament		
04/04/2017	Results of vote in Parliament		
04/04/2017	Decision by Parliament, 1st reading/single reading	T8-0098/2017	Summary
04/04/2017	End of procedure in Parliament		

Technical information

Procedure reference	2016/2222(INI)
Procedure type	INI - Own-initiative procedure
Procedure subtype	Initiative
Legal basis	Rules of Procedure EP 052
Modified legal basis	Rules of Procedure EP 150
Stage reached in procedure	Procedure completed
Committee dossier	ENVI/8/06871

Documentation gateway

Committee draft report		PE593.850	03/11/2016	EP	
Amendments tabled in committee		PE595.487	07/12/2016	EP	
Committee opinion	INTA	PE592.301	26/01/2017	EP	
Committee opinion	AGRI	PE592.126	02/03/2017	EP	
Committee opinion	DEVE	PE594.062	02/03/2017	EP	
Committee report tabled for plenary, single reading		A8-0066/2017	20/03/2017	EP	Summary
Text adopted by Parliament, single reading		T8-0098/2017	04/04/2017	EP	Summary
Commission response to text adopted in plenary		SP(2017)487	07/09/2017		

2016/2222(INI) - 20/03/2017 Committee report tabled for plenary, single reading

The Committee on the Environment, Public Health and Food Safety adopted the own-initiative report by Kateřina KONEČNÁ (GUE/NGL, CZ) on palm oil and deforestation of rainforests.

Members recalled that there are many drivers of global deforestation, including the production of agricultural commodities such as soy, beef, maize and palm oil. They also stated that precious tropical ecosystems, which cover a mere 7 % of the Earth's surface, are under increasing pressure from deforestation. The establishment of palm oil plantations is resulting in massive forest fires, the drying up of rivers, soil erosion, peatland drainage, the pollution of waterways and overall loss of biodiversity.

General considerations: Members recalled that sustainable agriculture, food security and sustainable forest management are core objectives of the Sustainable Development Goals (SDGs). They noted that 73 % of global deforestation arises from the clearing of land for agricultural commodities, with 40 % of global deforestation caused by conversion to large-scale monocultural oil palm plantations.

Palm oil exploitation is not the sole cause of deforestation, with the expansion of illegal logging activities and demographic pressures also

responsible for this problem. The global rush for land is driven by increasing global demand for biofuel and raw materials, and by speculation on land and agricultural commodities.

According to Members highlighted that in order to effectively combat deforestation linked to the consumption of agricultural commodities, EU action should consider not only palm oil production, but all such imported agricultural imports.

In this regard, Members recalled that Malaysia and Indonesia are the main producers of palm oil. However, Indonesia has recently become the third highest polluter of CO₂ in the world and suffers from decreasing biodiversity.

Recalling that palm oil accounts for about 40 % of global trade in all vegetable oils and that the EU, with around 7 million tonnes per year, is the second largest global importer, Members are alarmed by the fact that around half of the area of illegally cleared forests is used for palm oil production for the EU market.

Members noted that palm oil is used as an ingredient and/or substitute by the agri-food industry because of its productivity and chemical properties, for example its ease of storage, melting point and lower price as a raw material.

Collective responsibility: fully aware of the complexity of the issue of palm oil, Members emphasised the importance of developing a global solution based on the collective responsibility of many actors, including: the EU and other international organisations, the Member States, financial institutions, the governments of producer countries, indigenous people and local communities, national and multinational businesses involved in producing, distributing and processing palm oil, consumer associations, and NGOs. However, they emphasised the important role of the food industry to source sustainably produced alternatives.

Zero-deforestation: Members noted that a number of commodity producers and traders, retailers and other intermediaries in the supply chain, including European companies, have made commitments in the areas of zero-deforestation production. However, they considered that efforts to halt deforestation must include local capacity-building, technological aid, the sharing of best practices between communities and support to help small-holders make the most effective use of their existing croplands. They stressed the strong potential of agro ecological practices to maximise ecosystem functions via mixed, high diversity planting, agroforestry and permaculture techniques, without resorting to input dependency or monocultures.

Although Members welcomed the existence of various types of voluntary certification schemes (labels, etc), they considered that they are confusing for consumers and that the ultimate objective should be the development of a single certification scheme. They, therefore, called on the EU to create incentives to work towards a sustainable palm oil uptake of 100 % in Europe by 2020.

Further recommendations: Members also made a series of recommendations all of which aim to increase the sustainability of global palm oil production, while respecting international commitments.

Members called for, inter alia:

- information campaigns on the positive environmental, social and political consequences of sustainable palm oil production;
- the introduction of minimum sustainability criteria for palm oil and products containing palm oil that enter the EU market, making sure that palm oil in the EU;
- the enhancement of traceability of palm oil imported into the EU;
- the endorsement of the need, as part of the dialogue with those countries, to impose a freeze on the area under oil palm cultivation, including by introducing a moratorium on new concessions;
- the implementation of effective corporate social and environmental responsibility measures for all producing companies;
- the introduction of obligatory requirements favouring sustainable palm oil in all national public procurement procedures.

Biofuels: lastly, Members noted with concern that 46 % of total palm oil imported by the EU is used for the production of biofuels and that this requires the use of about one million hectares of tropical soils. They called on the Commission to take measures to phase out the use of vegetable oils that drive deforestation, including palm oil, as a component of biofuels, preferably by 2020.

Members noted that simply banning or phasing out the use of palm oil may give rise to replacement tropical vegetable oils being used for biofuel production, which would, in all probability, be grown in the same ecologically sensitive regions as palm oil and which may have a much higher impact on biodiversity, land use and greenhouse gas emissions than palm oil itself. They recommended finding and promoting more sustainable alternatives for biofuel use, such as European oils produced from domestically cultivated rape and sunflower seeds.

2016/2222(INI) - 04/04/2017 Text adopted by Parliament, single reading

The European Parliament adopted by 640 votes to 18, with 28 abstentions, a resolution on palm oil and deforestation of rainforests.

Parliament recalled that there are many drivers of global deforestation, including the production of agricultural commodities such as soy, beef, maize and palm oil. It also stated that precious tropical ecosystems, which cover a mere 7 % of the Earth's surface, are under increasing pressure from deforestation. The establishment of palm oil plantations is resulting in massive forest fires, the drying up of rivers, soil erosion, peatland drainage, the pollution of waterways and overall loss of biodiversity.

General considerations: Parliament recalled that sustainable agriculture, food security and sustainable forest management are core objectives of the Sustainable Development Goals (SDGs). It noted that 73 % of global deforestation arises from the clearing of land for agricultural commodities, with 40 % of global deforestation caused by conversion to large-scale monocultural oil palm plantations.

Palm oil exploitation is not the sole cause of deforestation, with the expansion of illegal logging activities and demographic pressures also responsible for this problem. The global rush for land is driven by increasing global demand for biofuel and raw materials, and by speculation on land and agricultural commodities.

According to Parliament, in order to effectively combat deforestation linked to the consumption of agricultural commodities, EU action should consider not only palm oil production, but all such imported agricultural imports.

In this regard, Parliament recalled that Malaysia and Indonesia are the main producers of palm oil. However, Indonesia has recently become the third highest polluter of CO₂ in the world and suffers from decreasing biodiversity.

Recalling that palm oil accounts for about 40 % of global trade in all vegetable oils and that the EU, with around 7 million tonnes per year, is the second largest global importer, Parliament is alarmed by the fact that around half of the area of illegally cleared forests is used for palm oil production for the EU market.

Members also noted that palm oil is used as an ingredient and/or substitute by the agri-food industry because of its productivity and chemical properties, for example its ease of storage, melting point and lower price as a raw material.

Collective responsibility: fully aware of the complexity of the issue of palm oil, Parliament emphasised the importance of developing a global solution based on the collective responsibility of many actors, including: the EU and other international organisations, the Member States, financial institutions, the governments of producer countries, indigenous people and local communities, national and multinational businesses involved in producing, distributing and processing palm oil, consumer associations, and NGOs. However, it emphasised the important role of the food industry to source sustainably produced alternatives.

Zero-deforestation: Parliament noted that a number of commodity producers and traders, retailers and other intermediaries in the supply chain, including European companies, have made commitments in the areas of zero-deforestation production. However, it considered that efforts to halt deforestation must include local capacity-building, technological aid, the sharing of best practices between communities and support to help small-holders make the most effective use of their existing croplands. It stressed the strong potential of agro ecological practices to maximise ecosystem functions via mixed, high diversity planting, agroforestry and permaculture techniques, without resorting to input dependency or monocultures.

Parliament welcomed the existence of various types of voluntary certification schemes (labels, etc), but considered that they are confusing for consumers. It called on the Commission, and all Member States who have not yet done so, to demonstrate their commitment to working towards the establishment of an EU-wide national commitment of sourcing 100 % certified sustainable palm oil (CSPO) by 2020 and to working towards the establishment of an industry commitment by, inter alia, signing and implementing the Amsterdam Declaration In Support of a Fully Sustainable Palm Oil Supply Chain by 2020.

Further recommendations: Parliament also made a series of recommendations all of which aim to increase the sustainability of global palm oil production, while respecting international commitments.

These include, inter alia:

- information campaigns on the positive environmental, social and political consequences of sustainable palm oil production;
- the introduction of minimum sustainability criteria for palm oil and products containing palm oil that enter the EU market, making sure that palm oil in the EU;
- the enhancement of traceability of palm oil imported into the EU;
- the endorsement of the need, as part of the dialogue with those countries, to impose a freeze on the area under oil palm cultivation, including by introducing a moratorium on new concessions;
- the implementation of effective corporate social and environmental responsibility measures for all producing companies;
- working closely with other significant consumers of palm oil, such as China, India and the producing countries, so as to raise their awareness and to explore common solutions to the problem of tropical deforestation and forest degradation;
- the introduction of obligatory requirements favouring sustainable palm oil in all national public procurement procedures.

Biofuels: lastly, Parliament noted with concern that 46 % of total palm oil imported by the EU is used for the production of biofuels and that this requires the use of about one million hectares of tropical soils. It noted that 70 % of biofuel consumed in the EU is grown/produced in the EU and, of the biofuel imported into the EU, 23 % is palm oil, mainly from Indonesia, and another 6 % is soya.

Parliament called on the Commission to take measures to phase out the use of vegetable oils that drive deforestation, including palm oil, as a component of biofuels, preferably by 2020. It noted that simply banning or phasing out the use of palm oil may give rise to replacement tropical vegetable oils being used for biofuel production, which would, in all probability, be grown in the same ecologically sensitive regions as palm oil and which may have a much higher impact on biodiversity, land use and greenhouse gas emissions than palm oil itself. It recommended finding and promoting more sustainable alternatives for biofuel use, such as European oils produced from domestically cultivated rape and sunflower seeds.