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Proposal for a

COUNCIL DECISION

**on the conclusion of the Agreement between the European Union and the
Commonwealth of Dominica on the short-stay visa waiver**

EXPLANATORY MEMORANDUM

1. POLITICAL AND LEGAL BACKGROUND

Council Regulation (EC) No 539/2001¹ lists the third countries whose nationals must be in possession of a visa when crossing the external borders of the Member States and those whose nationals are exempt from that requirement. Regulation (EC) No 539/2001 is applied by all Member States, with the exception of Ireland and the United Kingdom.

Regulation (EU) No 509/2014 of the European Parliament and of the Council² amended Regulation (EC) No 539/2001 by transferring 19 countries to Annex II, which lists the third countries whose nationals are exempt from the visa requirement. Those 19 countries are: Colombia, Dominica, Grenada, Kiribati, Marshall Islands, Micronesia, Nauru, Palau, Peru, Saint Lucia, Saint Vincent and the Grenadines, Samoa, Solomon Islands, Timor-Leste, Tonga, Trinidad and Tobago, Tuvalu, the United Arab Emirates and Vanuatu. The reference to each of those countries in Annex II is accompanied by a footnote which specifies that "the exemption from the visa requirement shall apply from the date of entry into force of an agreement on visa exemption to be concluded with the European Union".

Regulation (EU) No 509/2014 was adopted on 20 May 2014 and entered into force on 9 June 2014. In July 2014, the Commission presented a Recommendation to the Council to authorise it to start negotiations on visa waiver agreements with each of the following 17 countries: Dominica, Grenada, Kiribati, Marshall Islands, Micronesia, Nauru, Palau, Saint Lucia, Saint Vincent and the Grenadines, Samoa, Solomon Islands, Timor-Leste, Tonga, Trinidad and Tobago, Tuvalu, the United Arab Emirates and Vanuatu³. On 9 October 2014, the Council addressed negotiating directives to the Commission.

Colombia and Peru are, according to Recital 5 of Regulation (EU) No 509/2014 and the joint declaration issued at the time of adoption, subject to a specific procedure which requires a further assessment of the fulfilment by them of the relevant criteria, before the Commission can present to the Council recommendations for decisions authorising the opening of negotiations on visa waiver agreements with those two countries. They were therefore not included in the above-mentioned Recommendation to the Council.

The negotiations on the visa waiver agreement with Dominica and the four other Caribbean countries were opened on 12 November 2014 in Brussels. During that meeting the entire draft text could be reviewed and agreement was reached on most of its aspects. The representatives from the Caribbean countries insisted however on clarifying certain provisions in Articles 6(2)(c), 8(1) and 8(4). After a number of subsequent informal exchanges, minor modifications to those Articles were accepted by the Commission. The agreement was initialled by the chief negotiators on 11 December 2014.

The Member States were informed during the meeting of the Visa Working Party of the Council held on 21 November 2014.

¹ Council Regulation (EC) No 539/2001 of 15 March 2001 listing the third countries whose nationals must be in possession of visas when crossing the external borders and those whose nationals are exempt from that requirement, OJ L 81, 21.03.2001, p. 1

² Regulation (EU) No 509/2014 of the European Parliament and of the Council of 15 May 2014 amending Council Regulation (EC) No 539/2001 listing the third countries whose nationals must be in possession of visas when crossing the external borders and those whose nationals are exempt from that requirement, OJ L 149, 20.05.2014, p. 67

³ COM (2014) 467, 17.7.2014

On the part of the Union, the legal basis for the agreement is point (a) of Article 77(2) of the Treaty on the Functioning of the European Union (TFEU), in conjunction with Article 218 thereof.

[...] signed the Agreement on [...] on behalf of the Union. In accordance with point (a) of the second subparagraph of Article 218(6) TFEU, the European Parliament's consent for the conclusion of the Agreement was given on [...].

2. OUTCOME OF THE NEGOTIATIONS

The Commission considers that the objectives set by the Council in its negotiating directives were attained and that the draft visa waiver agreement is acceptable to the Union.

The final content of it can be summarised as follows:

Purpose

The agreement provides for visa-free travel for the citizens of the European Union and for the citizens of Dominica when travelling to the territory of the other Contracting Party for a maximum period of 90 days in any 180-day period.

In order to safeguard equal treatment of all EU citizens, a provision has been included in the agreement stating that Dominica may suspend or terminate the agreement only in respect of all the Member States of the European Union and that the Union may also only suspend or terminate the agreement in respect of all of its Member States.

The specific situation of the United Kingdom and Ireland is reflected in the preamble.

Scope

The visa waiver covers all categories of persons (ordinary, diplomatic, service/official and special passport holders) travelling for all kinds of purposes, except for the purpose of carrying out a paid activity. For this latter category, each Member State and also Dominica remain free to impose the visa requirement on the citizens of the other Party in accordance with the applicable Union or national law. In order to ensure harmonised implementation, a joint declaration is attached to the agreement on the interpretation of the category of persons travelling for the purpose of carrying out a paid activity.

Duration of stay

The agreement provides for visa-free travel for the citizens of the European Union and for the citizens of Dominica when travelling to the territory of the other Contracting Party for a maximum period of 90 days in any 180-day period. A joint declaration on the interpretation of this period of 90 days is attached to the agreement.

The agreement takes into account the situation of the Member States that do not yet apply the Schengen acquis in full. As long as they are not part of the Schengen area without internal borders, the visa waiver confers a right for the nationals of Dominica to stay for 90 days in any 180-day on the territory of each of those Member States (Bulgaria, Croatia, Cyprus and Romania), independently of the period calculated for the whole Schengen area.

Territorial application

The agreement contains provisions related to its territorial application: in the case of France and the Netherlands, the visa waiver would entitle nationals of Dominica to stay only in those Member States' European territories.

Declarations

Other joint declarations are attached to the agreement:

- on the full dissemination of information about the content and consequences of the visa waiver agreement and related issues, such as the entry conditions, and
- on the association of Norway, Iceland, Switzerland and Liechtenstein to the implementation, application and development of the Schengen acquis.

3. CONCLUSIONS

In the light of the above-mentioned results, the Commission proposes that the Council approve, after obtaining the consent of the European Parliament, the Agreement between the European Union and Dominica on the short-stay visa waiver.

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THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular point (a) of Article 77(2), in conjunction with point (a) of the second subparagraph of Article 218(6), thereof,

Having regard to the proposal from the European Commission,

Having regard to the consent of the European Parliament,

Whereas:

- (1) The Commission has negotiated on behalf of the European Union an Agreement with the Commonwealth of Dominica (hereinafter ‘Dominica’) on the short-stay visa waiver (hereinafter ‘the Agreement’).
- (2) This Agreement was signed, on behalf of the European Union, on2015 and has been provisionally applied since that date, subject to its possible conclusion at a later date, in accordance with Decision...../...../EU of the Council of [.....].
- (3) The Agreement should be approved.
- (4) The Agreement establishes a Joint Committee for the management of the Agreement, which shall adopt its rules of procedure. It is appropriate to provide for a simplified procedure for the establishment of the Union position in this case.
- (5) In accordance with the Protocol on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice and the Protocol on the Schengen acquis integrated into the framework of the European Union, annexed to the Treaty on European Union and the Treaty on the Functioning of the European Union, and confirming that the provisions of the Agreement do not apply to the United Kingdom and Ireland,

HAS DECIDED AS FOLLOWS:

Article 1

The Agreement between the European Union and Dominica on the short-stay visa waiver is hereby approved on behalf of the Union.

Article 2

The President of the Council shall give the notification provided for in Article 8(1) of the Agreement⁴.

Article 3

The Commission, assisted by experts from Member States, shall represent the Union in the Joint Committee of experts established by Article 6 of the Agreement.

Article 4

The position of the Union within the Joint Committee of experts with regard to the adoption of its rules of procedure as required under Article 6(4) of the Agreement shall be taken by the Commission after consultation with a special committee designated by the Council.

Article 5

This Decision shall enter into force on the day of its adoption.

Done at Brussels,

*For the Council
The President*

⁴ The date of entry into force of the Agreement will be published in the *Official Journal of the European Union* by the General Secretariat of the Council.