



EUROPEAN PARLIAMENT

2009 - 2014

Committee on Development

2010/2211(INI)

16.12.2010

AMENDMENTS

1 - 43

Draft opinion
Thijs Berman
(PE454.368v.1-00)

Policy challenges and budgetary resources for a sustainable European Union
after 2013
(2010/2211(INI))

AM_Com_NonLegOpinion

Amendment 1

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Recital A (new)

Draft opinion

Amendment

A. whereas in many areas in the world, ecological degradation is the root cause of human deprivation; and whereas a lack of consideration for the environmental foundation of development can considerably reduce or even jeopardize the effectiveness of aid, while addressing environmental issues can enhance its values,

Or. en

Amendment 2

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Recital B (new)

Draft opinion

Amendment

B. whereas the Leading Group on innovative finance estimates the funding gap to meet the MDGs by 2015, the Official Development Assistance (ODA) target of 0.7% of GNI, and Environmental crisis targets, to \$324-336 bn per year between 2012 and 2017,

Or. en

Amendment 3

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Recital C (new)

Draft opinion

Amendment

C. whereas the growth of the global economy has not been matched with effective means to levy global economic activity to pay for global public goods,

Or. en

Amendment 4

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Recital D (new)

Draft opinion

Amendment

D. whereas innovative financing are needed to meet MDGs and our commitment towards mitigation and adaptation to climate change,

Or. en

Amendment 5

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Recital E (new)

Draft opinion

Amendment

E. whereas EU's funding for international cooperation with Africa comes from three geographic instruments: the EDF for African-ACP countries, the TDCA for South Africa and the ENPI for five North African states; whereas fragmentation of instruments is detrimental to consistency and policy coherence, as enshrined in Article 208 of the Lisbon Treaty,

Or. en

Amendment 6
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Recital F (new)

Draft opinion

Amendment

F. whereas the Declaration on the European Development Fund, part of the Treaty of the EU, under the Final Act since the Maastricht Treaty, stipulating that the EDF should be outside the budget, has been removed in the Lisbon Treaty, thereby enabling the budgetisation of the FED,

Or. en

Amendment 7
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Paragraph 1

Draft opinion

Amendment

1. Recalls that the 2015 deadline for meeting the Millennium Development Goals (MDGs) falls within the next multiannual financial framework period; recalls also that the MDGs are minimum aspirations and that, even if all targets are met, significant funding will still be required to fight poverty and improve health and education standards for the world's poor;

1. Recalls that the 2015 deadline for meeting the Millennium Development Goals (MDGs) falls within the next multiannual financial framework period ***and that there is a real risk that the EU will not meet its international commitment on development***; recalls also that the MDGs are minimum aspirations and that, even if all targets are met, significant ***additional*** funding will still be required to fight poverty and improve health and education standards for the world's poor; ***therefore insists that a benchmark of 20% of the Commission's allocated assistance under country programmes covered by the DCI will be dedicated to basic and secondary education and basic health;***

Or. en

Amendment 8
Ricardo Cortés Lastra

Draft opinion
Paragraph 1

Draft opinion

1. Recalls that the 2015 deadline for meeting the Millennium Development Goals (MDGs) falls within the next multiannual financial framework period; recalls also that the MDGs are minimum aspirations and that, even if all targets are met, significant funding will still be required to fight poverty and improve health and education standards for the world's poor;

Amendment

1. Recalls that the 2015 deadline for meeting the Millennium Development Goals (MDGs), ***as well as for collectively reaching official development assistance (ODA) of 0.7% of GNI by 2015***, falls within the next multiannual financial framework period; recalls also that the MDGs are minimum aspirations and that, even if all targets are met, significant funding will still be required to fight poverty and improve health and education standards for the world's poor;

Or. en

Amendment 9
Nirj Deva

Draft opinion
Paragraph 1 a (new)

Draft opinion

1 a. Recalls that since the MDGs were first agreed the world has undergone an accelerated process of globalisation and faces an unprecedented financial crisis; stresses the important ace of Member States continuing to strive towards achieving these goals;

Amendment

Or. en

Amendment 10
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Paragraph 1 a (new)

Draft opinion

Amendment

1 a. Recalls upon the need to develop global solidarity mechanism as a way to achieve the MDGs; but recalls also that the tax havens, trade mispricing and illicit capital flights represent a huge hindrance to development in poor countries; therefore, urges once more the EU to take initiatives with the ambit of the G20, the OECD and inside the EU to clamp down tax havens and harmful tax structure;

Or. en

Amendment 11

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Paragraph 1 b (new)

Draft opinion

Amendment

1 b. Highlights that new financing instruments are needed to fund the provision of global public goods; welcomes in this respect the report of the Taskforce on Financial Transactions for Development commissioned by the Leading Group on Innovative Financing for development according to which the financial sector is best suited to levy such innovative financing mechanism, considering that it is the primary beneficiary of the growth of the global economy; stresses also that the report concludes upon the technical, economical and legal feasibility of an international levy on currency transactions and on a tax on all financial transactions;

Or. en

Amendment 12
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Paragraph 1 c (new)

Draft opinion

Amendment

1 c. Calls on the Commission to propose the introduction of a Financial Transaction Tax at the European level, in view of its numerous advantages: it can help to stabilise the markets, to raise funds for domestic fiscal consolidation as well as to face poverty eradication and climate change;

Or. en

Amendment 13
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Paragraph 1 d (new)

Draft opinion

Amendment

1 d. Recalls that innovative financing for development is not designed to be a substitute for ODA, but is complementary; takes the view that the introduction of a FTT should therefore be linked with a more binding commitment of all member countries to achieve the 0.7% objective of ODA spending and to provide additional climate adaptation funding;

Or. en

Amendment 14
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Paragraph 1 e (new)

Draft opinion

Amendment

1 e. Points out that one of the reasons why the MDGs are not fulfilled is the failure to recognise the contributions of the environment, natural resources and ecosystems to human development and poverty elimination; deplores in this context that current European Official Development Assistance (ODA) allocates only 3% of the total spending to environmental issues; urges the Commission to ensure that environmental issues are mainstreamed throughout all external policies and financial instruments, especially in the face of the current challenge of climate change and biodiversity loss;

Or. en

Amendment 15

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Paragraph 1 f (new)

Draft opinion

Amendment

1 f. Emphasises that the Multiannual Financial Framework should address: fulfilment of the MDGs, climate change, halting the decline of biodiversity and resource overconsumption; in particular, stresses that the next Multi-annual Financial Framework should support policy coherence, meaning for instance to ensure that some EU expenditures relating to agriculture, fisheries, trade and energy will not directly contradict development policy objectives;

Or. en

Amendment 16

Gay Mitchell

Draft opinion Paragraph 2

Draft opinion

2. Demands a sizeable increase in the Heading 4 ceiling, in particular for the Development Cooperation Instrument (DCI), given that over the last seven years **little genuine progress has been achieved** in cutting poverty, especially in sub-Saharan Africa and South-East Asia, and that DCI resources have been redeployed for new non-ODA activities;

Amendment

2. Demands a sizeable increase in the Heading 4 ceiling, in particular for the Development Cooperation Instrument (DCI), given that over the last seven years **despite some** progress in cutting poverty; **due to insufficient aid effectiveness and coordination, as well as the impact of various natural disasters, and energy, food, financial and economic crises,** especially in sub-Saharan Africa and South-East Asia **much more needs to be done**, and **also** that **some** DCI resources have been redeployed for new non-ODA activities;

Or. en

Amendment 17

Franziska Keller on behalf of the Verts/ALE Group

Draft opinion Paragraph 2

Draft opinion

2. Demands a sizeable increase in the Heading 4 ceiling, in particular for the Development Cooperation Instrument (DCI), given that over the last seven years little genuine progress has been achieved in cutting poverty, especially in sub-Saharan Africa and South-East Asia, and that DCI resources have been redeployed for new non-ODA activities;

Amendment

2. Demands a sizeable increase in the Heading 4 ceiling, in particular for the Development Cooperation Instrument (DCI), given that over the last seven years little genuine progress has been achieved in cutting poverty, especially in sub-Saharan Africa and South-East Asia, and that DCI resources have been redeployed for new non-ODA activities; **considers a separation between ODA and non-ODA**

instruments ;

Or. en

Amendment 18

Nirj Deva

Draft opinion

Paragraph 2 a (new)

Draft opinion

Amendment

2 a. Highlights that development aid mechanisms should be also aimed at promoting wealth creation, since wealth creation remains a crucial tool in alleviating poverty; recalls that an estimated EUR 800 billion is lost annually from developing countries through illicit capital flows, prevention of which could prove decisive in alleviating poverty and achieving the MDGs;

Or. en

Amendment 19

Nirj Deva

Draft opinion

Paragraph 4 a (new)

Draft opinion

Amendment

4 a. Stresses that any additional funding in the area of development policy should be coordinated and create effective synergies with Member States development programmes and with the wider international community in order to ensure real added value at European level;

Or. en

Amendment 20

Franziska Keller on behalf of the Verts/ALE Group

Draft opinion Paragraph 5

Draft opinion

5. Insists that existing and future spending pledges aimed at combating climate change must be additional to current development budgets;

Amendment

5. Insists that existing and future spending pledges aimed at combating climate change must be additional to current development budgets; ***demands a separate heading for financing climate change issues;***

Or. en

Amendment 21 Nirj Deva

Draft opinion Paragraph 5

Draft opinion

5. Insists that existing and future spending pledges aimed at combating climate change must be additional to current development budgets;

Amendment

5. Insists that existing and future spending pledges aimed at combating climate change must be additional to current development budgets, ***whilst maintaining an adequate level of coherence between the two policies;***

Or. en

Amendment 22 Maurice Ponga

Draft opinion Paragraph 5

Draft opinion

5. Insists that existing and future spending pledges aimed at ***combating*** climate change must be additional to current

Amendment

5. Insists that existing and future spending pledges aimed at ***helping developing countries to combat*** climate change ***or to***

development budgets;

adapt to its effects must be additional to current development budgets;

Or. fr

Amendment 23

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Paragraph 5 a (new)

Draft opinion

Amendment

5 a. Underlines that the ratification of the Lisbon Treaty offers the opportunity to put in place a more coherent institutional framework within the EU to relate to the Joint Africa-UE Strategy and to ensure the strategic funding it needs to prosper;

Or. en

Amendment 24

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Paragraph 6

Draft opinion

Amendment

6. Believes that channelling funds to Africa through three different instruments is inefficient and does not respond to Africa's wish to develop as a unified continent; recommends, therefore, ***developing*** a single financing instrument for Africa, ***taking into account*** the Africa-EU ***joint strategic partnership***; calls, in addition, for greater capacity-building assistance for the African Union institutions;

6. Believes that channelling funds to Africa through three different instruments is inefficient and does not respond to Africa's wish to develop as a unified continent; recommends, therefore, ***to develop*** a single financing instrument for Africa ***so as to reflect*** the ***"treating-Africa-as-one"*** ***principle enshrined in the Joint Africa-EU Strategy (JAES) and supporting the continental integration agenda***; calls, in addition, for greater capacity-building assistance for the African Union institutions;

Or. en

Amendment 25
Ricardo Cortés Lastra

Draft opinion
Paragraph 6 a (new)

Draft opinion

Amendment

6 a. Calls for the EU to increase its efforts towards social cohesion in third countries, especially in regions with high inequalities, such as Latin America and the Caribbean, and taking into account the EU strategic partnerships;

Or. en

Amendment 26
Gay Mitchell

Draft opinion
Paragraph 7

Draft opinion

Amendment

7. Calls for the EU to step up its efforts to alleviate the humanitarian situation in Palestine, in particular through its support for UNRWA and its assistance in preparing the Palestinian people for statehood;

7. Calls for the EU to step up its efforts to alleviate the humanitarian situation in **all conflict zones, including in** Palestine, in particular through its support for UNRWA and its assistance in preparing the Palestinian people for statehood;

Or. en

Amendment 27
Nirj Deva

Draft opinion
Paragraph 8

Draft opinion

Amendment

8. Insists that, in accordance with Article 208 of the TFEU, the **EU significantly reform and downscale agricultural subsidies and**, in particular, **put an end to**

8. Insists that, in accordance with Article 208 of the TFEU, the **Common Agricultural Policy continues the market liberalisation reforms carried out over the**

exports of surpluses taken off the European market through price innovation mechanisms and export refunds, in view of their harmful effects on farmers in the developing world;

last ten years and, in particular, makes efforts to fully phase out export refunds on the condition that the same commitments are made by other major world trading partners;

Or. en

Amendment 28
Maurice Ponga

Draft opinion
Paragraph 8

Draft opinion

8. Insists that, in accordance with Article 208 of the TFEU, the EU *significantly reform and downscale agricultural subsidies and, in particular, put an end to exports of surpluses taken off the European market through price innovation mechanisms and export refunds, in view of their harmful effects on farmers in the developing world;*

Amendment

8. Insists that, in accordance with Article 208 of the TFEU, the EU *take account of the objectives of development cooperation both when determining and when implementing its agricultural policy; welcomes the appointment of a standing rapporteur for ‘policy coherence for development’;*

Or. fr

Amendment 29
Ricardo Cortés Lastra

Draft opinion
Paragraph 8

Draft opinion

8. Insists that, in accordance with Article 208 of the TFEU, the EU significantly reform and downscale agricultural subsidies and, in particular, put an end to exports of surpluses taken off the European market through price innovation mechanisms and export refunds, in view of their harmful effects on farmers in the developing world;

Amendment

8. Insists that, in accordance with Article 208 of the TFEU, the EU *respects its Policy Coherence for Development commitments, including* significantly reform and downscale agricultural subsidies and, in particular, put an end to exports of surpluses taken off the European market through price innovation mechanisms and export refunds, in view of their harmful effects on farmers in the

developing world;

Or. en

Amendment 30

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Paragraph 8 a (new)

Draft opinion

Amendment

8 a. Notes with concern that EU Aid benefits proportionally more Middle Income Countries than low income countries; in particular, points out that EU aid programming that aims to enable developing countries to adapt to the requirement of international competition benefits especially Middle Income Countries, rather than Low Income Countries, which are less attractive to foreign investment;

Or. en

Amendment 31

Maurice Ponga

Draft opinion

Paragraph 9

Draft opinion

Amendment

9. Suggests that the EU reassess its donor relationship with middle-income countries, since many emerging economies have outgrown traditional development cooperation; looks instead to the EU to concentrate funding on the poorest countries, especially least-developed countries, and on the neediest populations within those countries;

9. Suggests that the EU reassess its donor relationship with middle-income countries, since many emerging economies have outgrown traditional development cooperation; looks instead to the EU to concentrate funding on the poorest countries, especially least-developed ***and island*** countries, and on the neediest populations within those countries;

Or. fr

Amendment 32
Ricardo Cortés Lastra

Draft opinion
Paragraph 9

Draft opinion

9. Suggests that the EU reassess its donor relationship with middle-income countries, since many emerging economies have outgrown traditional development cooperation; looks instead to the EU to concentrate funding on the poorest countries, especially least-developed **countries, and on the neediest populations within those** countries;

Amendment

9. Suggests that the EU reassess its donor relationship with middle-income countries, since many emerging economies have outgrown traditional development cooperation; looks instead to the EU to concentrate funding on the **neediest populations within those countries, and on the** poorest countries, especially least-developed countries;

Or. en

Amendment 33
Nirj Deva

Draft opinion
Paragraph 10

Draft opinion

10. Stresses that innovative financing mechanisms need to be developed and supported by the Commission on a far bigger scale than today, in order to create inclusive financing and provide effective support to SMEs and micro-entities in the developing world; believes that this can be done with various instruments, such as credit guarantees and revolving funds, in cooperation with local banks and organisations with specific know-how in the field of micro-finance, thereby significantly enhancing the leverage of the EU development budget, and that this requires close cooperation with international financial institutions and bilateral financial institutions;

Amendment

10. Stresses that innovative financing mechanisms need to be developed and supported by the Commission on a far bigger scale than today, in order to create inclusive financing and provide effective support to SMEs and micro-entities in the developing world; believes that this can be done with various instruments, such as **through the implementation and protection of property rights and land mapping**, credit guarantees and revolving funds, in cooperation with local banks and organisations with specific know-how in the field of micro-finance, thereby significantly enhancing the leverage of the EU development budget, and that this requires close cooperation with international financial institutions and bilateral financial institutions;

Amendment 34
Ricardo Cortés Lastra

Draft opinion
Paragraph 10 a (new)

Draft opinion

Amendment

10 a. Calls the Council and the Commission to promote and work towards the implementation of the following innovative financing instruments for development: a financial transaction tax, transport levies, the fight against illicit capital flows, the reduction or alleviation of the remittances costs, and the debt moratorium or cancellation.

Or. en

Amendment 35
Gay Mitchell

Draft opinion
Paragraph 10 a (new)

Draft opinion

Amendment

10 a. Points out that although aid can act as a leverage for developing countries, it is not enough to guarantee sustainable and lasting development; therefore calls on developing countries to strengthen and mobilise their domestic resources, involve effectively private sector and local government in the MDG agenda and for developing countries' greater ownership of their MDG projects;

Or. en

Amendment 36

Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion

Paragraph 11

Draft opinion

11. *Calls* once again for the budgetisation of the European Development Fund (EDF), so as to increase parliamentary scrutiny of development spending in ACP countries and make EU development policy more consistent and effective; insists, however, that incorporating the EDF into the EU budget must not lead to an overall reduction in development spending with respect to the two separate existing instruments;

Amendment

11. ***Recalls that the Lisbon Treaty removed the formal obstacle to the integration of the EDF into the regular EU budget; therefore, calls*** once again for the budgetisation of the European Development Fund (EDF), so as to increase parliamentary scrutiny of development spending in ACP countries and make EU development policy more consistent and effective; insists, however, that incorporating the EDF into the EU budget must not lead to an overall reduction in development spending with respect to the two separate existing instruments ***and must guarantee predictability; stresses also on the need to secure the interests of ACP countries, i.e. through ring-fencing development funds for the ACP within the EU budget;***

Or. en

Amendment 37

Patrice Tirolien, Vincent Peillon

Draft opinion

Paragraph 11 a (new)

Draft opinion

11 a. Demands a substantial increase in the amount of the EIB loans covered by the EU guarantee, when the new financial perspective is drawn up, in order to boost the effectiveness and visibility of EU action beyond its borders with a view to achieving the EU external policy objectives enshrined in the Lisbon Treaty;

Amendment

Amendment 38
Patrice Tirolien, Vincent Peillon

Draft opinion
Paragraph 11 b (new)

Draft opinion

Amendment

11 b. Calls on the EIB to provide the Commission with all the necessary information aimed at devoting a specific section of the EIB financing operations' annual report to a detailed evaluation of the measures taken by the EIB to comply with the provisions of the current mandate, excluding from the scope of the guarantee all operations which would allow, or contribute directly or indirectly to, any form of tax evasion, and paying particular attention to EIB operations using financial vehicles situated in offshore financial centres;

Or. en

Amendment 39
Franziska Keller, Catherine Grèze, Eva Joly, Bart Staes

Draft opinion
Paragraph 11 a (new)

Draft opinion

Amendment

11 a. Notes with concern that EU Aid does not clearly focus on poverty eradication; recalls that the concept of "development", which refers to qualitative criteria that encompasses quality of life and the improvement of living conditions, should not be confused with the concept of economic growth, as measured by the rise of GDP; accordingly, urges the Commission to refrain from a simple "export-led" or "growth-oriented"

development policy but to target its assistance on the most vulnerable, which entails the development of a pro-poor strategy, through the financing of long-term objectives, such as health, education, access to energy in rural areas, small farmers, etc.;

Or. en

Amendment 40

Franziska Keller on behalf of the Verts/ALE Group

Draft opinion Paragraph 14

Draft opinion

14. Calls for procurement procedures and disbursement mechanisms to be simplified and accelerated.

Amendment

14. Calls for procurement procedures and disbursement mechanisms to be simplified and accelerated *and made more transparent;*

Or. en

Amendment 41

Franziska Keller on behalf of the Verts/ALE Group

Draft opinion Paragraph 14 a (new)

Draft opinion

Amendment

14 a. Calls for an independent and transparent debt arbitration panel to address debt disputes in case of repayment difficulties or over the legitimacy of debt claims;

Or. en

Amendment 42

Franziska Keller on behalf of the Verts/ALE Group

Draft opinion

Paragraph 14 b (new)

Draft opinion

Amendment

14 b. Demands aid targets commitments to be met by establishing binding national and EU legislation;

Or. en

Amendment 43

Franziska Keller on behalf of the Verts/ALE Group

Draft opinion

Paragraph 14 c (new)

Draft opinion

Amendment

14 c. Asks for a greater share of the aid money go to small scale agriculture, rural development, health and education;

Or. en