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*Committee on Women's Rights and Gender Equality*

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**2011/0406(COD)**

1.6.2012

## **DRAFT OPINION**

of the Committee on Women's Rights and Gender Equality

for the Committee on Development

on the proposal for a regulation of the European Parliament and of the Council  
establishing a financing instrument for development cooperation  
(COM(2011)0840 – C7-0493/2011 – 2011/0406(COD))

Rapporteur: Rodi Kratsa-Tsagaropoulou

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## AMENDMENTS

The Committee on Women's Rights and Gender Equality calls on the Committee on Development, as the committee responsible, to incorporate the following amendments in its report:

### Amendment 1

#### Proposal for a regulation

##### Recital 2

###### *Text proposed by the Commission*

(2) The fight against poverty remains the primary objective of the development policy of the European Union, as laid down in Title V, Chapter 1 of the Treaty on European Union and Title III, Chapter 1 of Part Five of the Treaty on the Functioning of the European Union, in line with the Millennium Development Goals (MDGs), or other objectives accepted by the Union and its Member States.

###### *Amendment*

(2) The fight against poverty remains the primary objective of the development policy of the European Union, as laid down in Title V, Chapter 1 of the Treaty on European Union and Title III, Chapter 1 of Part Five of the Treaty on the Functioning of the European Union, in line with the Millennium Development Goals (MDGs), or other objectives accepted by the Union and its Member States, ***such as the fight against social and gender-based discrimination.***

Or. en

### Amendment 2

#### Proposal for a regulation

##### Recital 4

###### *Text proposed by the Commission*

(4) The Union is founded on the values of democracy, the rule of law, the universality and indivisibility of and respect for human rights and fundamental freedoms, respect for human dignity, the principles of equality and solidarity and respect for the principles of the UN Charter and

###### *Amendment*

(4) The Union is founded on the values of democracy, the rule of law, the universality and indivisibility of and respect for human rights and fundamental freedoms, respect for human dignity, the principles of equality and ***gender equality***, solidarity and respect for the principles of the UN

international law. It seeks to develop and consolidate commitment to these values in partner countries and regions through dialogue and cooperation.

Charter and international law. It seeks to develop and consolidate commitment to these values in partner countries and regions through dialogue and cooperation.

Or. en

### Amendment 3

#### Proposal for a regulation Recital 9

##### *Text proposed by the Commission*

(9) The Union's policy and international action for development cooperation are guided by the MDGs, such as the eradication of extreme poverty and hunger, including any subsequent modifications thereto, and by the development objectives and principles approved by the Union and its Member States, including in the context of their cooperation within the United Nations (UN) and other competent international organisations in the field of development cooperation.

##### *Amendment*

(9) The Union's policy and international action for development cooperation are guided by the MDGs, such as the eradication of extreme poverty, ***gender-based discrimination*** and hunger, including any subsequent modifications thereto, and by the development objectives and principles approved by the Union and its Member States, including in the context of their cooperation within the United Nations (UN) and other competent international organisations in the field of development cooperation.

Or. en

### Amendment 4

#### Proposal for a regulation Recital 10 a (new)

##### *Text proposed by the Commission*

##### *Amendment*

***(10a). Because of the importance of confronting the gender pay gap in favour of global development , it is important to cooperate with UN agencies and bodies such as the World bank and the European Investment Bank on specific programmes on improving access to economic***

*opportunities for women and reducing earnings and productivity gaps between women and men.*

Or. en

## Amendment 5

### Proposal for a regulation

#### Recital 11

##### *Text proposed by the Commission*

(11) Union assistance should focus where it has more impact, having regard to its capacity to act on a global scale and respond to global challenges such as poverty eradication, sustainable and inclusive development and worldwide promotion of democracy, good governance, human rights and the rule of law, its long-term and predictable commitment to development assistance and its role in coordinating with its Member States. To ensure such impact, the principle of differentiation should be applied not only at the level of funds allocation, but also at the level of programming, to ensure that bilateral development cooperation targets partner countries most in need, including fragile states and states with high vulnerability, and with limited capacity to have access to other sources of financing for supporting their own development, having regard to the potential impact of the Union assistance in partner countries. As a consequence, bilateral programming would target such countries, pursuant to the application of objective criteria based on the needs and capacities of these countries, as well as the impact of EU assistance.

##### *Amendment*

(11) Union assistance should focus where it has more impact, having regard to its capacity to act on a global scale and respond to global challenges such as poverty eradication, sustainable and inclusive development and worldwide promotion of democracy, good governance, human rights, ***equality between men and women*** and the rule of law, its long-term and predictable commitment to development assistance and its role in coordinating with its Member States. To ensure such impact, the principle of differentiation should be applied not only at the level of funds allocation, but also at the level of programming, to ensure that bilateral development cooperation targets partner countries most in need, including fragile states and states with high vulnerability, and with limited capacity to have access to other sources of financing for supporting their own development, having regard to the potential impact of the Union assistance in partner countries. As a consequence, bilateral programming would target such countries, pursuant to the application of objective criteria based on the needs and capacities of these countries, as well as the impact of EU assistance.

Or. en

## Amendment 6

### Proposal for a regulation

#### Recital 16

*Text proposed by the Commission*

(16) Commission communication "Increasing the impact of EU Development Policy: an Agenda for Change" envisages continued support for social inclusion and human development through at least 20% of the Union's development aid. To contribute to that end, at least 20% of the global public goods and challenges programme should support that area of development.

*Amendment*

(16) Commission communication "Increasing the impact of EU Development Policy: an Agenda for Change" envisages continued support for social inclusion and human development, ***including gender equality and women's empowerment***, through at least 20% of the Union's development aid. To contribute to that end, at least 20% of the global public goods and challenges programme should support that area of development. ***Under this aid, particular programmes should be targeted at women's empowerment, gender equality and against discrimination.***

Or. en

## Amendment 7

### Proposal for a regulation

#### Article 1 - paragraph 1 - point b

*Text proposed by the Commission*

(b) thematic programmes to address global public goods and challenges and support civil society organisations and local authorities in countries, territories and regions eligible for Union funding under geographic programmes, in accordance with Annex I of this Regulation, Regulation (EU) No [.../...] of the European Parliament and the Council establishing a European Neighbourhood Instrument, and Council Decision [2001/822/EC of 27 November 2001 on the association of the overseas countries and territories], and in African, Caribbean and Pacific (ACP) countries signatories to the

*Amendment*

(b) thematic programmes to address global public goods and challenges and support civil society organisations, ***particularly organisations focusing on women's issues***, and local authorities in countries, territories and regions eligible for Union funding under geographic programmes, in accordance with Annex I of this Regulation, Regulation (EU) No [.../...] of the European Parliament and the Council establishing a European Neighbourhood Instrument, and Council Decision [2001/822/EC of 27 November 2001 on the association of the overseas countries and territories], and in African, Caribbean and

ACP-EU Partnership Agreement signed in Cotonou on 23 June 2000.

Pacific (ACP) countries signatories to the ACP-EU Partnership Agreement signed in Cotonou on 23 June 2000.

Or. en

## Amendment 8

### Proposal for a regulation Article 2 - paragraph 1 - point a

*Text proposed by the Commission*

(a) the primary objective of cooperation under this Regulation shall be the reduction and, in the long term, the eradication of poverty.

*Amendment*

(a) the primary objective of cooperation under this Regulation shall be the reduction and, in the long term, the eradication of poverty. ***Particular attention shall be given to prevent the impact of poverty to women, who are the main victims of poverty and discrimination.***

Or. en

## Amendment 9

### Proposal for a regulation Article 2 - paragraph 1 - point b,- point ii

*Text proposed by the Commission*

(ii) promoting democracy, the rule of law, good governance and respect for human rights.

*Amendment*

(ii) promoting democracy, the rule of law, good governance, ***gender equality, women's empowerment*** and respect for human rights.

Or. en

## Amendment 10

### Proposal for a regulation Article 3 - paragraph 1

*Text proposed by the Commission*

1. The Union seeks to promote, develop and consolidate the principles of democracy, the rule of law and respect for human rights and fundamental freedoms on which it is founded, through dialogue and cooperation with partner countries and regions.

*Amendment*

1. The Union seeks to promote, develop and consolidate the principles of democracy, ***equality between men and women***, the rule of law and respect for human rights and fundamental freedoms on which it is founded, through dialogue and cooperation with partner countries and regions.

Or. en

## Amendment 11

### Proposal for a regulation Article 3 - paragraph 3

*Text proposed by the Commission*

3. The following cross-cutting issues shall be mainstreamed in all programmes: the promotion of human rights, gender equality, women empowerment, non-discrimination, democracy, good governance, the rights of the child and indigenous peoples' rights, social inclusion and the rights of persons with disabilities, environmental sustainability including addressing climate change and combating HIV/AIDS.

*Amendment*

3. The following cross-cutting issues shall be mainstreamed in all programmes: the promotion of human rights, gender equality, women empowerment, ***improvement of working conditions and promotion of a better balance between professional and private life***, non-discrimination, democracy, good governance, the rights of the child and indigenous peoples' rights, social inclusion and the rights of persons with disabilities, environmental sustainability including addressing climate change and combating HIV/AIDS.

Or. en

## Amendment 12

### Proposal for a regulation Article 3 - paragraph 4

*Text proposed by the Commission*

4. Particular attention shall be given to strengthening the rule of law, improving access to justice and supporting civil society, trade and sustainable development, access to ICTs, health and food security, as well as promoting dialogue, participation and reconciliation, and institution-building.

*Amendment*

4. Particular attention shall be given to strengthening the rule of law, **gender equality**, improving access to justice and supporting civil society **and particularly organisations focusing on women's rights**, trade and sustainable development, access to ICTs, health and food security, as well as promoting dialogue, participation and reconciliation, and institution-building.

Or. en

## Amendment 13

### Proposal for a regulation Article 3 - paragraph 8 - point e a (new)

*Text proposed by the Commission*

*Amendment*

**(ea) gathering on an annual basis of data and statistics of the progress made, where appropriate broken down by gender.**

Or. en

## Amendment 14

### Proposal for a regulation Article 3 - paragraph 10

*Text proposed by the Commission*

10. The Commission shall seek regular exchanges of information with civil society.

*Amendment*

10. The Commission shall seek regular exchanges of information with civil society **and including organisations focusing on women's rights.**

## Amendment 15

### Proposal for a regulation Article 7 - paragraph 1

#### *Text proposed by the Commission*

1. The objective of Union assistance under the programme ‘Global public goods and challenges’ shall be to support actions in areas such as the environment and climate change, sustainable energy, human development, food security, and migration and asylum.

#### *Amendment*

1. The objective of Union assistance under the programme ‘Global public goods and challenges’ shall be to support actions in areas such as the environment and climate change, sustainable energy, human development, food security, ***equality between men and women*** and migration and asylum.

Or. en

## Amendment 16

### Proposal for a regulation Article 8 - paragraph 1

#### *Text proposed by the Commission*

1. The objective of the programme on civil society organisations and local authorities in development shall be to finance initiatives in the area of development by or for civil society organisations and local authorities originating from partner countries, the Union, candidate countries and potential candidates.

#### *Amendment*

1. The objective of the programme on civil society organisations and local authorities in development shall be to finance initiatives in the area of development by or for civil society organisations, ***particularly organisations focusing on women's rights*** and local authorities originating from partner countries, the Union, candidate countries and potential candidates.

Or. en

## Amendment 17

### Proposal for a regulation Article 10 - paragraph 2

#### *Text proposed by the Commission*

2. The Union and its Member States shall consult each other, and other donors and development actors including representatives of civil society and regional and local authorities, at an early stage of the programming process in order to promote complementarity and consistency among their cooperation activities. This consultation may lead to joint programming between the Union and its Member States.

#### *Amendment*

2. The Union and its Member States shall consult each other, and other donors and development actors including gender experts, representatives of civil society ***including organisations focusing on women's rights*** and regional and local authorities, at an early stage of the programming process in order to promote complementarity and consistency among their cooperation activities. This consultation may lead to joint programming between the Union and its Member States.

Or. en

## Amendment 18

### Proposal for a regulation Article 10 - paragraph 3

#### *Text proposed by the Commission*

3. The Commission shall determine the multiannual indicative allocations within each geographic programme in accordance with the general principles of this Regulation, based on the criteria laid down in Article 3(2), and taking into account, alongside the specificity of the different programmes, the particular difficulties faced by countries or regions that are in crisis, vulnerable, fragile, in conflict or disaster prone.

#### *Amendment*

3. The Commission shall determine the multiannual indicative allocations within each geographic programme in accordance with the general principles of this Regulation, based on the criteria laid down in Article 3(2), and taking into account, alongside the specificity of the different programmes, the particular difficulties faced ***by social groups and particularly by women***, by countries or regions that are in crisis, vulnerable, fragile, in conflict or disaster prone. ***Special provision should be made for the establishment of a programme for information on and awareness of gender issues as well as for the empowerment of women and for***

## **Amendment 19**

### **Proposal for a regulation**

#### **Article 11 - paragraph 5 - subparagraph 5**

*Text proposed by the Commission*

5. Pursuant to the principle of mutual accountability in the pursuit and fulfilment of agreed objectives, including those referring to good governance, democracy and respect for human rights and to the rule of law, indicative allocations may be increased or decreased as a result of reviews, particularly in the light of special needs such as those resulting from a crisis, post-crisis or fragility situation, or where performance has been exceptional or unsatisfactory.

*Amendment*

5. Pursuant to the principle of mutual accountability in the pursuit and fulfilment of agreed objectives, including those referring to good governance, democracy and respect for human rights and to the rule of law, ***equality between men and women***, indicative allocations may be increased or decreased as a result of reviews, particularly in the light of special needs such as those resulting from a crisis, post-crisis or fragility situation, or where performance has been exceptional or unsatisfactory.

## **Amendment 20**

### **Proposal for a regulation**

#### **Article 12 - paragraph 1**

*Text proposed by the Commission*

1. When drawing up the programming documents for countries in crisis, post-crisis, or fragility situations, due account shall be taken of the vulnerability, special needs and circumstances of the countries or regions concerned.

Proper attention should be given to conflict prevention, state and peace building, post-conflict reconciliation and reconstruction

*Amendment*

1. When drawing up the programming documents for countries in crisis, post-crisis, or fragility situations, due account shall be taken of the vulnerability ***of different social groups***, special needs ***of women*** and circumstances of the countries or regions concerned.

Proper attention should be given to conflict prevention, state and peace building, post-conflict reconciliation and reconstruction

measures.

Where partner countries or groups of partner countries are directly involved in, or affected by, a crisis, post-crisis or fragility situation, special emphasis shall be placed on stepping up coordination between relief, rehabilitation and development to help them make the transition from an emergency situation to the development phase. Programmes for countries and regions in fragility or regularly subject to natural disasters shall provide for disaster preparedness and prevention and for managing the consequences of such disasters.

measures.

Where partner countries or groups of partner countries are directly involved in, or affected by, a crisis, post-crisis or fragility situation, special emphasis shall be placed on stepping up coordination between relief, rehabilitation and development to help them make the transition from an emergency situation to the development phase. Programmes for countries and regions in fragility or regularly subject to natural disasters shall provide for disaster preparedness and prevention and for managing the consequences of such disasters. Special *attention should be given to women, who are often the major victims in crisis situations.*

Or. en

## Amendment 21

### Proposal for a regulation Article 20 - paragraph 3

#### *Text proposed by the Commission*

3. As referred to in Article 13, paragraph 2 of the "Erasmus for All" Regulation, in order to promote the international dimension of higher education, an indicative amount of EUR 1 812 100 000 from the different external instruments (Development Cooperation Instrument, European Neighbourhood Instrument, Instrument for Pre-accession Assistance, Partnership Instrument and the European Development Fund), will be allocated to actions of learning mobility to or from non EU countries and to cooperation and policy dialogue with authorities/institutions/organisations from these countries. The provisions of the "Erasmus for All" Regulation will apply to the use of those funds.

#### *Amendment*

3. As referred to in Article 13, paragraph 2 of the "Erasmus for All" Regulation, in order to promote the international dimension of higher education, an indicative amount of EUR 1 812 100 000 from the different external instruments (Development Cooperation Instrument, European Neighbourhood Instrument, Instrument for Pre-accession Assistance, Partnership Instrument and the European Development Fund), will be allocated to actions of learning mobility to or from non EU countries and to cooperation and policy dialogue with authorities/institutions/organisations from these countries. The provisions of the "Erasmus for All" Regulation will apply to the use of those funds.

The funding will be made available through 2 multiannual allocations only covering the first 4 years and the remaining 3 years respectively. This funding will be reflected in the multiannual indicative programming of these instruments, in line with the identified needs and priorities of the countries concerned. The allocations can be revised in case of major unforeseen circumstances or important political changes in line with the EU external priorities.

The funding will be made available through 2 multiannual allocations only covering the first 4 years and the remaining 3 years respectively. This funding will be reflected in the multiannual indicative programming of these instruments, in line with the identified needs and priorities of the countries concerned. The allocations can be revised in case of major unforeseen circumstances or important political changes in line with the EU external priorities. ***Particular attention should be given to a gender balance approach for those who participate in the "Erasmus for All" programme.***

Or. en

## **Amendment 22**

### **Proposal for a regulation Article 20 - paragraph 3 a (new)**

*Text proposed by the Commission*

*Amendment*

***3a. In addition to higher education, there shall be a focus on the elimination of gender disparity in primary and secondary education, and in all levels of education no later than 2015 as indicated in Target 3.A of the Millennium Development Goals.***

Or. en

## **Amendment 23**

### **Proposal for a regulation ANNEX V - paragraph A - 'Environment and climate change' - point d a (new)**

*Text proposed by the Commission*

*Amendment*

***(da) mitigating impacts of climate change on women as well as enhancing the role***

*of women in tackling climate change.*

Or. en

#### **Amendment 24**

##### **Proposal for a regulation**

##### **Annex V - paragraph A - 'Human development' - point c,- point ii**

*Text proposed by the Commission*

*Amendment*

(i) Supporting country level programmes to promote women's economic and social empowerment and political participation;

(i) Supporting country level programmes to ***combat violence against women and*** promote women's economic and social empowerment and political participation;

Or. en

#### **Amendment 25**

##### **Proposal for a regulation**

##### **Annex V - paragraph A - 'Migration and Asylum' - point c**

*Text proposed by the Commission*

*Amendment*

(c) maximising the development impact of the increased regional and global mobility of people, while promoting and protecting the rights of migrants, through support to the formulation and implementation of sound regional and national migration and asylum policies and through integration of the migration dimension into other regional and national policies;

(c) maximising the development impact of the increased regional and global mobility of people, while promoting and protecting the rights of migrants, ***taking into account the gender aspect of the issue and the situation of women migrants***, through support to the formulation and implementation of sound regional and national migration and asylum policies and through integration of the migration dimension into other regional and national policies;

Or. en

