



EUROPEAN PARLIAMENT

2009 - 2014

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*Committee on Culture and Education*

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**2011/0436(APP)**

14.9.2012

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## **DRAFT REPORT**

on the proposal for a Council regulation establishing for the period 2014-2020  
the programme "Europe for Citizens"  
(COM(2011)0884 – C7-0000/2011 – 2011/0436(APP))

Committee on Culture and Education

Rapporteur: Hannu Takkula

### ***Symbols for procedures***

- \* Consultation procedure
- \*\*\* Consent procedure
- \*\*\*I Ordinary legislative procedure (first reading)
- \*\*\*II Ordinary legislative procedure (second reading)
- \*\*\*III Ordinary legislative procedure (third reading)

(The type of procedure depends on the legal basis proposed by the draft act.)

### ***Amendments to a draft act***

In amendments by Parliament, amendments to draft acts are highlighted in ***bold italics***. Highlighting in *normal italics* is an indication for the relevant departments showing parts of the draft act which may require correction when the final text is prepared – for instance, obvious errors or omissions in a language version. Suggested corrections of this kind are subject to the agreement of the departments concerned.

The heading for any amendment to an existing act that the draft act seeks to amend includes a third line identifying the existing act and a fourth line identifying the provision in that act that Parliament wishes to amend. Passages in an existing act that Parliament wishes to amend, but that the draft act has left unchanged, are highlighted in **bold**. Any deletions that Parliament wishes to make in such passages are indicated thus: [...].

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## DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

on the proposal for a Council regulation establishing for the period 2014-2020 the programme "Europe for Citizens"  
(COM(2011)0884 – C7-0000/2011 – 2011/0436(APP))

**(Ordinary legislative procedure: first reading)**

*The European Parliament,*

- having regard to the Commission proposal (COM(2011)0884),
  - having regard to Article 352 of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C7-0000/2011),
  - having regard to the opinion of the Committee on Legal Affairs of 28 March 2012 on the proposed legal basis,
  - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
  - having regard to the opinion of the European Economic and Social Committee of 11 July 2012<sup>1</sup>,
  - having regard to the opinion of the Committee of the Regions,
  - having regard to Rules 55 and 37 of its Rules of Procedure,
  - having regard to the report of the Committee on Culture and Education and the opinions of the Committee on Budgets, the Committee on Civil Liberties, Justice and Home Affairs and the Committee on Constitutional Affairs (A7-0000/2012),
1. Adopts its position at first reading hereinafter set out;
  2. Calls on the Commission to refer the matter to Parliament again if it intends to amend its proposal substantially or replace it with another text;
  3. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

### **Amendment 1**

#### **Citation 1**

*Text proposed by the Commission*

*Amendment*

Having regard to the Treaty on the

Having regard to the Treaty on the

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<sup>1</sup> Not yet published in the Official Journal.

Functioning of the European Union, and in particular *Article* 352 thereof,

Functioning of the European Union, and in particular *Articles* 352 **and** 167 thereof,

Or. en

## Amendment 2

### Title

*Text proposed by the Commission*

*Amendment*

Proposal for a **Council** regulation establishing for the period 2014-2020 the **programme "Europe for Citizens"**

Proposal for a regulation **of the European Parliament and of the Council** establishing for the period 2014-2020 the 'Europe for Citizens' **programme**

Or. en

## Amendment 3

### Citation 4

*Text proposed by the Commission*

*Amendment*

**Having regard to the consent of the European Parliament,**

**deleted**

Or. en

## Amendment 4

### Citation 5

*Text proposed by the Commission*

*Amendment*

Acting in accordance with **a special** legislative procedure,

Acting in accordance with **the ordinary** legislative procedure **and the requirement for unanimity in the Council provided for in the first sentence of Article 352(1) of the Treaty on the Functioning of the European Union,**

## Amendment 5

### Recital 1 a (new)

*Text proposed by the Commission*

*Amendment*

***(1a) The Court of Justice of the European Union has specified that recourse to a dual legal base is possible "exceptionally when a measure simultaneously pursues a number of objectives or has several components that are indissociably linked, without one being secondary and indirect in relation to the other"<sup>1</sup>, which is clearly the case as regards the programme established by this Regulation, where the two main objectives, namely raising awareness in relation to remembrance and encouraging civic participation, are to be placed on an equal footing.***

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<sup>1</sup>*See Case C-411/06 Commission v Parliament and Council [2009] ECR I-7585, paragraph 45, Case C-166/07 Parliament v Council [2009] ECR I-7135, paragraph 42, and the case-law cited therein.*

Or. en

## Amendment 6

### Recital 7

*Text proposed by the Commission*

*Amendment*

(7) With regard to the themes of projects, their embedding in the local and regional context, and to the composition of stakeholders there should be important synergies with other Union programmes,

(7) With regard to the themes of projects **and** their embedding in the local and regional context, and to the composition of stakeholders, there should be important synergies with other Union programmes,

namely in the areas of employment, social affairs, education, youth and culture, justice, equality between women and men and non-discrimination, and regional policy.

namely in the areas of employment, social affairs, education, youth and culture, *sport*, justice, equality between women and men and non-discrimination, and regional policy.

Or. en

## Amendment 7

### Recital 8

#### *Text proposed by the Commission*

(8) The new programme should cover a wide spectrum of different actions **and include, among others**, citizens' meetings, contacts and debates on citizenship issues, Union level events, initiatives to reflect on defining moments in European history, initiatives to raise awareness about the Union institutions and their functioning, and debates on European policy issues, with a view to **invigorate** all aspects of public life.

#### *Amendment*

(8) The new programme should cover a wide spectrum of different actions **including, inter alia**, citizens' meetings, contacts and debates on citizenship issues, Union-level events, initiatives to reflect on defining moments in European history, initiatives to raise awareness about the Union institutions and their functioning, and debates on European policy issues **or issues identified by citizens as being of major interest to them**, with a view to **invigorating** all aspects of public life.

Or. en

## Amendment 8

### Recital 8 a (new)



*Text proposed by the Commission*

*Amendment*

***(8a) The European Parliament's resolution of 2 April 2009 on European conscience and totalitarianism and the Council Conclusions of 9-10 June 2011 on the memory of the crimes committed by totalitarian regimes in Europe underline the importance of keeping the memories of the past alive as a means of moving beyond the past and building the future, and highlight the value of the Union's role in facilitating, sharing and promoting the collective memory of those crimes. The relevance of historical, cultural and intercultural aspects should therefore also be taken into account, as well as the existing links between remembrance and European identity.***

Or. en

## **Amendment 9**

### **Recital 8 b (new)**

*Text proposed by the Commission*

*Amendment*

***(8b) A balanced distribution of financial resources between the two strands of the programme is both desirable and appropriate, knowing that working on legacies common to Europeans and sharing collective memories of both suffering and success may no less contribute to the genesis of a European***

*civic culture than actions directly aimed at encouraging civic participation.*

Or. en

## **Amendment 10**

### **Recital 9**

*Text proposed by the Commission*

(9) A horizontal dimension of the Programme should ensure the valorisation and transferability of results for enhanced impact and long-term sustainability. For this purpose, activities launched should have a *clear* link to the European political agenda, and be communicated appropriately.

*Amendment*

(9) A horizontal dimension of the Programme should ensure the valorisation and transferability of results for enhanced impact and long-term sustainability. For this purpose, activities launched should have a link to the European political agenda, and be communicated appropriately.

Or. en

## **Amendment 11**

### **Recital 11 a (new)**

*Text proposed by the Commission*

*Amendment*

***(11a) The objectives of establishing deep and sustainable democracy and developing a thriving civil society are common to both the programme established by this Regulation and the European Neighbourhood Instrument. The Union offers to the countries covered by the European Neighbourhood Instrument a privileged relationship, building upon a mutual commitment to shared values and principles.***

Or. en

## Amendment 12

### Recital 13

*Text proposed by the Commission*

*Amendment*

***(13) The resources allocated to communication actions under this Regulation shall also contribute to corporate communication of the political priorities of the European Union as far as they are related to the general objectives of this Regulation.***

***deleted***

Or. en

## Amendment 13

### Recital 16

*Text proposed by the Commission*

*Amendment*

(16) Preference will be given to grants for projects with a high impact, in particular those which are ***directly*** linked to ***EU*** policies with a view to ***participate*** in the shaping of the ***EU*** political agenda. Moreover, following the principle of sound financial management, the implementation of the programme should be further simplified by recourse to lump-sums, flat-rate financing and the application of unit-cost rates.

(16) Preference will be given to grants for projects ***irrespective of their size but*** with a high impact, ***or which otherwise show great potential***, in particular those which are linked to ***Union*** policies ***or to issues identified by citizens as being of major interest***, with a view to ***participation*** in the shaping of the ***Union's*** political agenda. Moreover, following the principle of sound financial management, the implementation of the programme should be further simplified by recourse to lump sums, flat-rate financing and the application of unit-cost rates.

Or. en

## Amendment 14

### Article 1 – paragraph 2 – introductory wording

*Text proposed by the Commission*

**2. Under the *global* aim of *contributing to the understanding about the European Union and of promoting civic participation*, the programme *shall contribute to the following general objective*:**

*Amendment*

**2. *With the overall aim of bringing Europe closer to its citizens, the general objectives of the programme are*:**

Or. en

### **Amendment 15**

#### **Article 1 – paragraph 2 – indent -1 (new)**

*Text proposed by the Commission*

*Amendment*

**– *contributing to citizens' understanding of the Union, and fostering their sense of belonging to it, through remembrance*;**

Or. en

### **Amendment 16**

#### **Article 1 – paragraph 2 – indent 1**

*Text proposed by the Commission*

*Amendment*

**– *Strengthen remembrance and enhance capacity* for civic participation at *the* Union level.**

**– *fostering European citizenship and improving conditions* for civic participation at Union level.**

Or. en

### **Amendment 17**

#### **Article 2 – introductory wording**

*Text proposed by the Commission*

The programme shall have the following specific objectives, which shall be implemented through actions ***on a*** transnational level or with a ***clear*** European dimension:

*Amendment*

The programme shall have the following specific objectives which shall be implemented through actions ***at*** transnational level or with a European dimension:

Or. en

**Amendment 18**

**Article 2 – paragraph 1 – subparagraph 1**

*Text proposed by the Commission*

1. ***raise*** awareness ***on*** remembrance, ***the Union's*** history, ***identity*** and aim by stimulating debate, reflection and ***networking***;

*Amendment*

1. ***raising*** awareness ***of*** remembrance, ***common*** history ***and values*** and ***of the Union's*** aim ***of promoting peace, its values, its cultural and linguistic diversity and the well-being of its peoples***, by stimulating debate, reflection and ***the development of networks and by bringing together people from local communities across Europe to share and exchange experiences and to learn from history***;

Or. en

**Amendment 19**

**Article 2 – paragraph 1 – subparagraph 2**

*Text proposed by the Commission*

***Progress will be measured against the number of beneficiaries reached directly and indirectly, quality of projects, and percentage of first time applicants.***

*Amendment*

***deleted***

Or. en

## Amendment 20

### Article 2 – paragraph 2 – subparagraph 1

*Text proposed by the Commission*

2. **encourage** democratic and civic participation **of citizens** at Union level, by developing citizens' understanding of the Union policy making-process and promoting opportunities for societal engagement and volunteering at Union level.

*Amendment*

2. **encouraging interaction between citizens and civil society organisations from all participating countries as well as** democratic and civic participation at Union level, by developing citizens' understanding of the Union policy-making process and promoting opportunities for societal engagement and volunteering at Union level.

Or. en

## Amendment 21

### Article 2 – paragraph 2 – subparagraph 2

*Text proposed by the Commission*

**Progress will be measured against the number of beneficiaries reached directly and indirectly, the perception of the EU and its institutions by the beneficiaries, quality of projects, and percentage of first time applicants.**

*Amendment*

**deleted**

Or. en

## Amendment 22

### Article 3 – paragraph 1 – point a

*Text proposed by the Commission*

(a) ‘Remembrance and European **citizenship**’

*Amendment*

(a) ‘**Fostering** remembrance **of European history** and **developing a sense of** European **identity**’;

Or. en

## Amendment 23

### Article 3 – paragraph 1 – point b

*Text proposed by the Commission*

(b) ‘Democratic engagement and civic participation’.

*Amendment*

(b) ‘**Fostering European citizenship through** democratic engagement and civic participation’.

Or. en

## Amendment 24

### Article 3 – paragraph 2 – introductory wording

*Text proposed by the Commission*

2. In order to achieve its objectives, the programme shall finance inter alia the following types of actions, implemented **on a** transnational level or with a **clear** European dimension:

*Amendment*

2. In order to achieve its objectives, the programme shall finance inter alia the following types of actions, implemented **at** transnational level or with a European dimension:

Or. en

## Amendment 25

### Article 3 – paragraph 2 – indents 1 to 11

*Text proposed by the Commission*

- **Citizens' meetings, town-twinning**
- **Creation and operations of transnational partnerships and networks**
- **Support for organisations of a general European interest**
- **Community building and debates on citizenship issues based on the use of ICT and/or social media**

*Amendment*

**deleted**

- *Union level events*
- *Debates/studies and interventions on defining moments in European history, in particular to keep the memory alive of the crimes committed under Nazism and Stalinism*
- *Reflection/debates on common values*
- *Initiatives to raise awareness on the EU institutions and their functioning*
- *Actions that exploit and further valorise the results of the supported initiatives*
- *Studies on issues related to citizenship and civic participation*
- *Support of programme information/advice structures in the Member States*

Or. en

*(See amendments 26 to 38)*

*Justification*

*Actions have been reorganised according to the type of activity*

## **Amendment 26**

### **Article 3 – paragraph 2 – point a (new) – introductory wording**

*Text proposed by the Commission*

*Amendment*

***(a) Mutual learning and cooperation activities such as:***

Or. en



## **Amendment 27**

### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a (new) – indent 1 (new)**

*Text proposed by the Commission*

*Amendment*

***– citizens' meetings, town twinning, and networks of twinned towns;***

Or. en

## **Amendment 28**

### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a (new) – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

***– projects implemented by transnational partnerships including the different types of stakeholders listed in Article 6;***

Or. en

## **Amendment 29**

### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a (new) – indent 1 b (new)**

*Text proposed by the Commission*

*Amendment*

***– remembrance projects with a European dimension;***

Or. en

### **Amendment 30**

#### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a (new) – indent 1 c (new)**

*Text proposed by the Commission*

*Amendment*

***– exchanges based on the use of information and communication technologies (ICT) and/or social media;***

Or. en

### **Amendment 31**

#### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a a (new) – introductory wording**

*Text proposed by the Commission*

*Amendment*

***(aa) Structural support for organisations such as:***

Or. en

### **Amendment 32**

#### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a a (new) – indent 1 (new)**

*Text proposed by the Commission*

*Amendment*

***– organisations of a general European interest as defined in Article ... of implementing rules of Regulation XX/2012 [Financial Regulation];***

Or. en

**Amendment 33**

**Proposal for a regulation**

**Article 3 – paragraph 2 – point a a (new) – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

***– Europe for Citizens Contact Points;***

Or. en

**Amendment 34**

**Proposal for a regulation**

**Article 3 – paragraph 2 – point a b (new) – introductory wording**

*Text proposed by the Commission*

*Amendment*

***(ab) Union-level analytical activities such as:***

Or. en

**Amendment 35**

**Proposal for a regulation**

**Article 3 – paragraph 2 – point a b (new) – indent 1 (new)**

*Text proposed by the Commission*

*Amendment*

***– selected studies focussing on issues related to the objectives of the programme;***

Or. en

## **Amendment 36**

### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a c (new) – introductory wording**

*Text proposed by the Commission*

*Amendment*

***(ac) Awareness-raising and dissemination activities aimed at exploiting and further valorising the results of the supported initiatives such as:***

Or. en

## **Amendment 37**

### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a c (new) – indent 1 (new)**

*Text proposed by the Commission*

*Amendment*

***– Union-level events including conferences, commemorations or award ceremonies;***

Or. en

## **Amendment 38**

### **Proposal for a regulation**

#### **Article 3 – paragraph 2 – point a c (new) – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

***– peer reviews, expert meetings and seminars.***

Or. en

## **Amendment 39**

### **Article 3 – paragraph 2 a (new)**

*Text proposed by the Commission*

*Amendment*

**2a. The two strands mentioned in paragraph 1 are described in the Annex to this Regulation.**

Or. en

#### **Amendment 40**

##### **Article 4 – point 1**

*Text proposed by the Commission*

*Amendment*

1. Union grants may be provided through ***specific forms such as*** operating grants, or action grants.

1. Union grants may be provided through operating grants or action grants.

Or. en

#### **Amendment 41**

##### **Article 5 – introductory wording**

*Text proposed by the Commission*

*Amendment*

The programme shall be open to the participation of the following countries, ***hereinafter referred to as the ‘participating countries’***:

The programme shall be open to the participation of the following countries:

Or. en

#### **Amendment 42**

##### **Article 6**

*Text proposed by the Commission*

*Amendment*

The programme shall be open to all stakeholders promoting European

The programme shall be open to all stakeholders promoting European

integration, in particular local authorities and organisations, European public policy research organisations (think-tanks), citizens' groups and **other** civil society organisations (**such as** survivors' associations), and educational **and** research **institutions**.

**remembrance, citizenship and** integration, in particular local **and regional** authorities and organisations, **twinning committees**, European public policy research organisations (think-tanks), citizens' groups and civil society organisations (**including** survivors' associations), and **cultural, youth, educational, research and sport organisations**.

Or. en

### Amendment 43

#### Article 7

*Text proposed by the Commission*

The programme may **cover** joint activities in the field covered by this programme, with relevant international organisations, such as the Council of Europe and UNESCO, on the basis of joint contributions and in accordance with the Financial Regulation.

*Amendment*

The programme may **support** joint activities in the field covered by this programme, with relevant international organisations, such as the Council of Europe and UNESCO, on the basis of joint contributions and in accordance with the Financial Regulation.

Or. en

### Amendment 44

#### Article 8 – paragraph -1 (new)

*Text proposed by the Commission*

*Amendment*

**The Commission shall implement the programme in accordance with Regulation (EU) No xxx/2012 [Financial Regulation] and with the provisions of the Annex to this Regulation.**

Or. en

## Amendment 45

### Article 11

*Text proposed by the Commission*

The Commission shall ensure **the** coherence and **the** complementarity between **this** programme and instruments in other areas of Union action, especially education, vocational training, culture, **sport**, fundamental rights and freedoms, social inclusion, gender equality, combating discrimination, research and innovation, the enlargement policy and the **Union** external action.

*Amendment*

The Commission shall ensure coherence and complementarity between **the** programme **established by this Regulation** and instruments in other areas of Union action, especially education, vocational training **and youth, sport**, culture **and the audiovisual sector**, fundamental rights and freedoms, social inclusion, gender equality, combating discrimination, research and innovation, **the information society**, the enlargement policy and the **Union's** external action.

Or. en

## Amendment 46

### Article 12 – paragraph 2

*Text proposed by the Commission*

**2. The resources allocated to communication actions under this Regulation shall also contribute to covering the corporate communication of the political priorities of the European Union, as far as they are related to the general objectives of this Regulation.**

*Amendment*

**deleted**

Or. en

## Amendment 47

### Article 14 – paragraph 1 a (new)

*Text proposed by the Commission*

*Amendment*

**1a. As regards the specific objectives**

*referred to in Article 2, progress will be measured against the indicators laid down in the Annex.*

Or. en

#### **Amendment 48**

##### **Annex – part 1 – general subheading**

*Text proposed by the Commission*

*Amendment*

Complementary information on *access to the programme*

Complementary information on *the supported actions*

Or. en

#### **Amendment 49**

##### **Annex – part 1 – section 1 – title**

*Text proposed by the Commission*

*Amendment*

STRAND 1: Remembrance *and European citizenship*

STRAND 1: *European* remembrance

Or. en

*(See amendment 53)*

#### **Amendment 50**

##### **Annex – part 1 – section 1 – paragraph 1**

*Text proposed by the Commission*

*Amendment*

*The strand is defined by the possible projects and initiatives that can be launched under its heading, not by the type of civic organisations or actors that can apply.*

*deleted*



**Amendment 51****Annex – part 1 – section 1 – paragraph 2***Text proposed by the Commission*

*It* will support activities that invite **to** reflection on common values in the broadest sense, taking into account **diversity**. Funds may be available for initiatives **reflecting** on causes of totalitarian regimes in Europe's modern history (especially but not exclusively Nazism **and** Stalinism) and **to commemorate their** victims. The strand should also encompass activities concerning other reference points in recent European history. In particular, it will give preference to actions which encourage tolerance and reconciliation with a view to reaching the younger generation.

*Amendment*

**The strand** will support activities that invite reflection **on European history and cultural diversity, and** on common values in the broadest sense, taking into account **gender equality**. Funds may be available for initiatives **prompting reflection on the** causes **which gave rise to** totalitarian regimes in Europe's modern history (especially but not exclusively Nazism **leading to the Holocaust, Stalinism and totalitarian communist regimes**) and **commemorating the** victims **of their crimes**. The strand should also encompass activities concerning other **defining moments and** reference points in recent European history. In particular, it will give preference to actions which encourage tolerance, **mutual understanding through intercultural dialogue** and reconciliation **as a means of moving beyond the past and building the future, in particular** with a view to reaching the younger generation.

Or. en

**Amendment 52****Annex – part 1 – section 1 – paragraph 2 a (new)***Text proposed by the Commission**Amendment*

**As an indication, approximately 25 % of the total budget allocated to the programme will be devoted to this strand.**

Or. en

### Amendment 53

#### Annex – part 1 – section 2 – title

*Text proposed by the Commission*

STRAND 2: Democratic engagement and civic participation

*Amendment*

STRAND 2: ***European citizenship***, democratic engagement and civic participation

Or. en

### Amendment 54

#### Annex – part 1 – section 2 – paragraph 1

*Text proposed by the Commission*

***The strand is defined by the possible projects and initiatives that can be launched under its heading, not by the type of civic organisations or actors that can apply.*** The strand will accommodate activities that cover civic participation in the broadest sense, with particular focus on structuring methods ***for long-term sustainability.*** It will give preference to initiatives and projects with a ***clear*** link to the European political agenda.

*Amendment*

The strand will accommodate activities that cover civic participation in the broadest sense, with ***a*** particular focus on structuring methods ***to ensure that the activities funded have a lasting effect.*** It will give preference to initiatives and projects with a link to the European political agenda ***and to issues identified by citizens as being of major interest.***

Or. en

### Amendment 55

#### Annex – part 1 – section 2 – paragraph 2

*Text proposed by the Commission*

The strand may also cover projects and initiatives that develop opportunities for solidarity, societal engagement and volunteering at Union level.

*Amendment*

The strand may also cover projects and initiatives that develop opportunities for ***mutual understanding***, solidarity, societal engagement and volunteering at Union

level.

Or. en

## Amendment 56

### Annex – part 1 – section 2 – paragraph 3

#### *Text proposed by the Commission*

Much remains to be done to **attract** more women in political and economic decision-making. **Women's** voices should be better heard and acted upon by those responsible for taking the policy decisions that impact on people's lives.

#### *Amendment*

Much remains to be done to **involve more young people in democratic participation and** more women in political and economic decision-making. **Their** voices should be better heard and acted upon by those responsible for taking the policy decisions that impact on people's lives.

Or. en

## Amendment 57

### Annex – part 1 – section 2 – paragraph 3 a (new)

#### *Text proposed by the Commission*

#### *Amendment*

***As an indication, approximately 60 % of the total budget allocated to the programme will be devoted to this strand.***

Or. en

## Amendment 58

### Annex – part 1 – section 3 – paragraph 1

#### *Text proposed by the Commission*

This action shall be defined for the **Programme** overall and be applicable to both Strand 1 and Strand 2.

#### *Amendment*

This action shall be defined for the **programme** overall and **shall** be applicable to both Strand 1 and Strand 2. ***It shall only apply where it appears to be useful,***

*necessary and proportionate.*

Or. en

## **Amendment 59**

### **Annex – part 1 – section 3 – paragraph 2**

#### *Text proposed by the Commission*

It will support initiatives that boost the transferability of results, provide better return on investment, and increase learning from experience. The raison d'être of this action is the further "valorisation" and exploitation of the results of the initiatives launched *for the purpose of boosting long-term sustainability*.

#### *Amendment*

It will support initiatives that boost the transferability of results, provide **a** better return on investment and increase learning from experience. The raison d'être of this action is the further 'valorisation' and exploitation of the results of the initiatives launched *with a view to ensuring that they have a lasting effect*.

Or. en

## **Amendment 60**

### **Annex – part 1 – section 3 – paragraph 3**

#### *Text proposed by the Commission*

It will include "capacity building" - the development of support measures to exchange best practices, to pool experiences between stakeholders at local and regional levels including public authorities, and to develop new skills, for example through training. The latter could include peer-to-peer *exchange*, training for trainers, as well as for example the development of **a database on** the organisations/projects funded by the programme.

#### *Amendment*

It will include 'capacity building' - the development of support measures to exchange best practices, to pool experiences between stakeholders at local and regional levels including public authorities, and to develop new skills, for example through training. The latter could include peer-to-peer **exchanges and** training for trainers, as well as, for example, the development of **ICT tools providing information concerning** the organisations/projects funded by the programme.

Or. en

## Amendment 61

### Annex – part 1 – section 3 – paragraph 3 a (new)

*Text proposed by the Commission*

*Amendment*

***As an indication, approximately 5 % of the total budget allocated to the programme will be devoted to this strand.***

Or. en

## Amendment 62

### Annex – part 2 – paragraph 2

*Text proposed by the Commission*

*Amendment*

In general, preference will be given to grants for projects ***with*** a high impact, in particular those which are ***directly*** linked to Union policies with a view to ***participate*** in the shaping of the ***Union*** political agenda.

In general, preference will be given to grants for projects, ***irrespective of their size, which have a high impact or which otherwise show great potential***, in particular those which are linked to Union policies ***or to issues identified by citizens as being of major interest***, with a view to ***participation*** in the shaping of the ***Union's*** political agenda.

Or. en

## Amendment 63

### Annex – part 2 – paragraph 3

*Text proposed by the Commission*

*Amendment*

The management of the programme and the majority of actions may be centrally managed by an executive agency.

The management of the programme and the majority of actions may be centrally managed by an executive agency. ***When selecting the projects, the agency should try as far as possible to achieve a geographical balance in the distribution of funds.***

## Amendment 64

### Annex – part 2 – paragraph 4

#### *Text proposed by the Commission*

All actions will be implemented on a transnational basis or should have a **clear** European dimension. They will encourage mobility of citizens and the exchange of ideas within the *European Union*.

#### *Amendment*

All actions will be implemented on a transnational basis or should have a European dimension. They will encourage mobility of citizens and the exchange of ideas within the Union.

Or. en

## Amendment 65

### Annex – part 2 – paragraph 5

#### *Text proposed by the Commission*

The elements of networking and focussing on the multiplier effects, including the use of state of the art *information and communication technologies (ICT)* and social media, will be important and will be reflected both in the types of activities and the range of organisations involved. The development of interaction and synergy among the various types of stakeholders involved in the programme will be strongly encouraged.

#### *Amendment*

The elements of networking and focussing on the multiplier effects, including the use of state-of-the-art ICT and social media, **in particular with a view to reaching the younger generation**, will be important and will be reflected both in the types of activities and the range of organisations involved. The development of interaction and synergy among the various types of stakeholders involved in the programme will be strongly encouraged.

Or. en

## Amendment 66

### Annex – part 2 – paragraph 9

*Text proposed by the Commission*

*Amendment*

***The budget allocated shall also cover corporate communication on the political priorities of the Union.***

***deleted***

Or. en

#### **Amendment 67**

##### **Annex – part 2 – paragraph 9 a (new)**

*Text proposed by the Commission*

*Amendment*

***Approximately 10 % of the total budget will be allocated to the programme management.***

Or. en

#### **Amendment 68**

##### **Annex – part 3 – introductory wording**

*Text proposed by the Commission*

*Amendment*

The specific objectives in Article 2 describe the results which are sought to be achieved by the ***Programme***. Progress will be measured by using performance related indicators, ***as follows***:

The specific objectives in Article 2 describe the results which are sought to be achieved by the ***programme***. Progress will be measured by using performance-related indicators ***such as***:

Or. en

#### **Amendment 69**

##### **Annex – part 3 – section 1 – introductory wording**

*Text proposed by the Commission*

*Amendment*

Specific objective 1: ***Raise*** awareness ***on***

Specific objective 1: ***raising*** awareness ***of***

remembrance, *Union* history, *identity* and aim by stimulating debate, reflection and *networking*.

remembrance, *common* history *and values* and *of the Union's* aim *of promoting peace, its values, its cultural and linguistic diversity and the well-being of its peoples* by stimulating debate, reflection and *the development of networks and by bringing together people from local communities across Europe to share and exchange experiences and to learn from history*.

Or. en

## **Amendment 70**

### **Proposal for a regulation**

#### **Annex – part 3 – section 1 – table**

*Text proposed by the Commission*

*Amendment*

*table deleted*

Or. en

*(See amendments 71 to 77)*

## **Amendment 71**

### **Annex – part 3 – section 1 – subsection 1 (new) – heading (new)**

*Text proposed by the Commission*

*Amendment*

*Indicators:*

Or. en



**Amendment 72**

**Proposal for a regulation**

**Annex – part 3 – section 1 – subsection 1 (new) – indent 1 (new)**

*Text proposed by the Commission*

*Amendment*

*– number of directly involved participants;*

Or. en

**Amendment 73**

**Proposal for a regulation**

**Annex – part 3 – section 1 – subsection 1 (new) – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

*– number of persons indirectly reached by the programme;*

Or. en

**Amendment 74**

**Proposal for a regulation**

**Annex – part 3 – section 1 – subsection 1 (new) – indent 1 b (new)**

*Text proposed by the Commission*

*Amendment*

*– number of Member States and other countries involved in projects;*

Or. en

## Amendment 75

### Proposal for a regulation

#### Annex – part 3 – section 1 – subsection 1 (new) – indent 1 c (new)

*Text proposed by the Commission*

*Amendment*

*– number of projects;*

Or. en

## Amendment 76

### Proposal for a regulation

#### Annex – part 3 – section 1 – subsection 1 (new) – indent 1 d (new)

*Text proposed by the Commission*

*Amendment*

*– quality of project applications and the extent to which the results of selected projects can be further exploited/transferred;*

Or. en

## Amendment 77

### Proposal for a regulation

#### Annex – part 3 – section 1 – subsection 1 (new) – indent 1 e (new)

*Text proposed by the Commission*

*Amendment*

*– percentage of first-time applicants.*

Or. en

## Amendment 78

### Annex – part 3 – section 2 – introductory wording

*Text proposed by the Commission*

*Amendment*

Specific objective 2: *Encourage*

Specific objective 2: *encouraging*

democratic and civic participation *of citizens* at Union level, by developing citizens' understanding of the *Union* policy making-process and promoting opportunities for societal engagement and volunteering at Union level.

*interaction between citizens and civil society organisations from all participating countries as well as* democratic and civic participation at Union level, by developing citizens' understanding of the *Union's* policy-making process and promoting opportunities for societal engagement and volunteering at Union level.

Or. en

### **Amendment 79**

#### **Proposal for a regulation Annex – part 3 – section 2 – table**

*Text proposed by the Commission*

*Amendment*

*table deleted*

Or. en

*(See amendments 80 to 95)*

### **Amendment 80**

#### **Annex – part 3 – section 2 – subsection 1 (new) – heading (new)**

*Text proposed by the Commission*

*Amendment*

*Indicators:*

Or. en

## **Amendment 81**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 (new)**

*Text proposed by the Commission*

*Amendment*

*– number of directly involved participants;*

Or. en

## **Amendment 82**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

*– number of persons indirectly reached by the programme;*

Or. en

## **Amendment 83**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 b (new)**

*Text proposed by the Commission*

*Amendment*

*– number of participating organisations;*

Or. en

## **Amendment 84**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 c (new)**

*Text proposed by the Commission*

*Amendment*

*– number of Member States and other countries involved in projects;*

Or. en

## **Amendment 85**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 d (new)**

*Text proposed by the Commission*

*Amendment*

*– the perception of the Union and its institutions by the beneficiaries;*

Or. en

## **Amendment 86**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 e (new)**

*Text proposed by the Commission*

*Amendment*

*– quality of project applications;*

Or. en

**Amendment 87**

**Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 f (new)**

*Text proposed by the Commission*

*Amendment*

*– percentage of first-time applicants;*

Or. en

**Amendment 88**

**Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 g (new)**

*Text proposed by the Commission*

*Amendment*

*– number of transnational partnerships  
including different types of stakeholders;*

Or. en

**Amendment 89**

**Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 h (new)**

*Text proposed by the Commission*

*Amendment*

*– number of networks of twinned towns;*

Or. en

**Amendment 90**

**Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 i (new)**

*Text proposed by the Commission*

*Amendment*

*– number and quality of policy initiatives  
following up on activities supported by the*

*programme at local or European level;*

Or. en

## **Amendment 91**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 j (new) – introductory wording**

*Text proposed by the Commission*

*Amendment*

*– geographical coverage of the activities:*

Or. en

## **Amendment 92**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 j (new) – bullet point 1 (new)**

*Text proposed by the Commission*

*Amendment*

*• comparison between the percentage of projects submitted by one Member State as a lead partner and the population of that Member State as a percentage of the total population of the Union;*

Or. en

## **Amendment 93**

### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 j (new) – bullet point 1 a (new)**

*Text proposed by the Commission*

*Amendment*

*• comparison between the percentage of projects selected per Member State as a lead partner and the population of the Member State concerned as a percentage*

*of the total population of the Union;*

Or. en

#### **Amendment 94**

##### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 j (new) – bullet point 1 b (new)**

*Text proposed by the Commission*

*Amendment*

- *comparison between the percentage of projects submitted by one Member State as a lead partner or co-partner and the population of that Member State as a percentage of the total population of the Union;*

Or. en

#### **Amendment 95**

##### **Proposal for a regulation**

**Annex – part 3 – section 2 – subsection 1 (new) – indent 1 j (new) – bullet point 1 c (new)**

*Text proposed by the Commission*

*Amendment*

- *comparison between the percentage of projects selected per Member State as a lead partner or co-partner and the population of the Member State concerned as a percentage of the total population of the Union.*

Or. en



## EXPLANATORY STATEMENT

The Commission's proposal *Europe for Citizens (2014-2020)*, which follows the current programme (2007-2013), is, despite a relatively modest budget (foreseen at EUR 229 million), one of the most visible programmes being considered by the European Parliament's Committee on Culture and Education. The programme's objective is to *strengthen remembrance and enhance capacity for civic participation at the Union level*, and it remains the only programme which is exclusively devoted to promoting these goals on a European level. The new programme proposal is similar to the current Europe for Citizens programme (2007-2013), for which the rapporteur was already responsible. This report provides the rapporteur's views on the proposed programme.

The Commission's proposal has built upon the mid-term evaluation of the current programme, and claims to have taken consultations with key stakeholders into consideration. However, despite major similarities in the current and future programmes, the Commission has, somewhat surprisingly and without providing further explanation or justification, made one small yet significant change to its proposal: it has declared *Article 352 TFEU* as the programme's *sole legal base*. The article in question provides for a special legislative procedure, namely the *consent procedure*, which gives the European Parliament only the choice of accepting or rejecting, but *not* amending the text. Under this procedure, the leading role has been ascribed to the Council of the European Union. Previously, albeit under the former EU treaty, the TEC, the programme had been given a double legal base to match its different objectives, among which civic participation, cultural diversity and remembrance, and it was adopted under (what is currently called) the *ordinary legislative procedure*.

The rapporteur, as well as the CULT Committee, has been reluctant to accept the proposed legal base and a decision was made to seek the opinion of the Parliament's Legal Service. The Legal Service's opinion on the matter, which was subsequently endorsed by the Parliament's JURI Committee, concluded that a dual legal base was appropriate for the programme, as the two objectives of the programme were regarded equal in importance, yet distinctly covered by different Articles of the TFEU, namely Articles 167 and 352. The rapporteur has made several attempts to reconcile the matter, but neither the Commission nor the Council has shown any desire to change its views on the issue.

This report, therefore, has been prepared during a time of a procedural deadlock. The rapporteur and the Committee have decided to reject the proposal in its current form. But, importantly, given the current programme's success, its relevance to European citizens, as well as its clear European 'added value', this report has been crafted with a view of making the European Parliament's views on the proposal explicit. The rapporteur hopes that his recommendations and modifications, as well as the subsequent recommendations and modifications of his colleagues, will quickly be taken into consideration by the Commission and the Council, so that the new programme is not delayed, or worse still, cancelled. The rapporteur wants to emphasise that the proposal, with the exception of the proposed legal base, is fairly good as it stands, and the Council has further improved the text.

Given the tight working schedule and in order to ensure that the new programme is not delayed due to the undertakings of the European Parliament, the rapporteur has taken into

consideration the Council's text, published on 4 May 2012. It remains to be hoped that the final text can be agreed on (also with the Commission and Council) and adopted early in 2013, allowing for a smooth transition from the current Europe for Citizens programme to the new programme.

The rapporteur's main recommendations and modifications on the proposal have been made in the following areas and/or ways:

- a) amend the legal base to reflect the European Parliament's views, i.e. dual legal base: Articles 352 and 167 TFEU;
- b) strengthen the remembrance part of the programme, by highlighting this already in the general objectives;
- c) emphasise the importance of small grass-roots and bottom-up initiatives and issues identified by citizens as being of major interest to them; consider the future *potential* of projects equally, not just their short-term high-impact;
- d) minimise budget allocation to the Commission's own 'corporate communication' activities, so that funds are spent where they matter most;
- e) ensure that the role of sport organisations is highlighted in the proposal;
- f) ensure, as far as possible, a geographical balance in the distribution of funds.

In addition, the rapporteur wants to draw attention to the fact that the Council has yet to discuss the budget projected in the Commission's proposal. The budget will be discussed when the Multiannual Financial Framework is finalised. Once this has taken place, the rapporteur would like to see the CULT Committee, as well as the European Parliament on the whole, pushing for an increase in the financial envelope. Currently, the budgeted figures do not even match the financial envelope of the current Europe for Citizens programme, if inflation-adjusted.