



**2014/2234(INI)**

11.6.2015

# **AMENDMENTS**

## **1 - 44**

**Draft report**  
**Petri Sarvamaa**  
(PE549.347v01-00)

on Protecting the European Union's financial interests: Towards performance-based controls of Common Agricultural Policy  
(2014/2234(INI))

AM\_Com\_NonLegReport

**Amendment 1**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Citation 4 a (new)**

*Motion for a resolution*

*Amendment*

**- having regard to the 2013 annual  
activity report of the Directorate-General  
for Agriculture and Rural Development,**

Or. it

**Amendment 2**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Recital A a (new)**

*Motion for a resolution*

*Amendment*

**Aa. whereas the objectives of the CAP  
have to be fulfilled, while the mutual  
understanding and trust between all EU  
institutions, national and regional bodies  
have to be ensured for the effective  
implementation of the CAP;**

Or. en

**Amendment 3**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Recital B**

*Motion for a resolution*

*Amendment*

B. whereas farmers are incentivised to  
provide services such as landscapes,  
farmland biodiversity and climate stability  
***even though they have no market value;***

B. whereas farmers are incentivised to  
provide services such as landscapes,  
farmland biodiversity and climate stability;

Or. it

**Amendment 4**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Recital B a (new)**

*Motion for a resolution*

*Amendment*

***Ba. whereas the cost of controls and providing advice to stakeholders and farmers may be currently estimated at EUR 4 billion at Member State level; emphasizes the need to minimize the cost of controls and their bureaucracy burden;***

Or. en

**Amendment 5**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Recital B b (new)**

*Motion for a resolution*

*Amendment*

***Bb. whereas performance based controls may become a useful methodology, while stability and an enabling approach are needed on the part of administrative bodies in order to build trust with final beneficiaries; recalls however that a onesize- fits-all system cannot be imposed on the diverse types and scale of agricultural holdings in the EU;***

Or. en

**Amendment 6**  
**Aldo Patriciello**

**Motion for a resolution**  
**Recital C – introductory part**

*Motion for a resolution*

C. whereas greening measures introduced by the last reform of the common agricultural policy aim to **achieve improved** agricultural sustainability through the effect of various instruments:

*Amendment*

C. whereas greening measures introduced by the last reform of the common agricultural policy aim to **improve and promote** agricultural sustainability through the effect of various instruments:

Or. it

**Amendment 7**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Recital C a (new)**

*Motion for a resolution*

*Amendment*

***Ca. Considerando che la DG Agri<sup>1 a</sup> ha ritenuto necessario imporre 51 riserve a livello di agenzie di pagamento;***

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***<sup>1 a</sup> 2013 Annual Activity Report  
Directorate General for Agriculture and  
Rural Development***

Or. xm

**Amendment 8**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Paragraph 1**

*Motion for a resolution*

1. Shares the opinion expressed by the European Court of Auditors that ‘the arrangements for the common agricultural policy spending for the period 2014-2020 continue to be complex<sup>1</sup>’;

*Amendment*

1. Shares the opinion expressed by the European Court of Auditors that ‘the arrangements for the common agricultural policy spending for the period 2014-2020 continue to be complex<sup>1</sup>’; ***recalls nonetheless that the complexity of the***

***CAP is due to the diversity of farming in Europe, moreover that the aim of reducing the error rate must not be pursued to the detriment of the attainment of the objectives of the CAP, and that simplification must not result in a dismantling of the instruments that have been adopted;***

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<sup>1</sup> Opinion No 1/2012 of the European Court of Auditors on certain proposals for regulations relating to the common agricultural policy for the period 2014-2020.

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<sup>1</sup> Opinion No 1/2012 of the European Court of Auditors on certain proposals for regulations relating to the common agricultural policy for the period 2014-2020.

Or. en

**Amendment 9**  
**Anders Primdahl Vistisen**

**Motion for a resolution**  
**Paragraph 1 a (new)**

*Motion for a resolution*

*Amendment*

***1a. Believes a significant reduction of all CAP subsidies is necessary and possible;***

Or. en

**Amendment 10**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Paragraph 1 a (new)**

*Motion for a resolution*

*Amendment*

***1a. Calls for a less bureaucratic CAP with a view to reducing the error rate and for instruments to be established which will make it possible to distinguish between error and fraud ;***

**Amendment 11**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Paragraph 1 b (new)**

*Motion for a resolution*

*Amendment*

***1b. Supports the Commission's initiative of simplifying the CAP with immediate examination of measures which can be implemented quickly , as this would benefit farmers, paying agencies, EU institutions and taxpayers; also urges that at the mid-term review, proposals for amendments to the basic legislative act be brought forward for consideration for the reform for the next funding period;***

Or. en

**Amendment 12**  
**Anders Primdahl Vistisen**

**Motion for a resolution**  
**Paragraph 2**

*Motion for a resolution*

*Amendment*

***2. Fears*** that the most likely error rate determined by the Court of Auditors will increase in the common agricultural policy direct payments area during the period 2014-2020, owing in particular to the fact that the next framework for cross-compliance does not yet correspond to a reduction in the level of complexity of this policy for the managing authorities or for the beneficiaries;

***2. Finds it unacceptable*** that the most likely error rate determined by the Court of Auditors will increase in the common agricultural policy direct payments area during the period 2014-2020, owing in particular to the fact that the next framework for cross-compliance does not yet correspond to a reduction in the level of complexity of this policy for the managing authorities or for the beneficiaries;

Or. en

**Amendment 13**  
**Miroslav Poche**

**Motion for a resolution**  
**Paragraph 2**

*Motion for a resolution*

2. Fears that the most likely error rate determined by the Court of Auditors will increase in the common agricultural policy direct payments area during the period 2014-2020, owing in particular to the fact that the next framework for cross-compliance **does not yet correspond to a reduction in the level of complexity** of this policy for the managing authorities or for the beneficiaries;

*Amendment*

2. Fears that the most likely error rate determined by the Court of Auditors will increase in the common agricultural policy direct payments area during the period 2014-2020, owing in particular to the fact that the next framework for cross-compliance **has in fact made** this policy **more complicated** for the managing authorities or for the beneficiaries;

Or. cs

**Amendment 14**  
**Diane Dodds**

**Motion for a resolution**  
**Paragraph 2**

*Motion for a resolution*

2. Fears that the most likely error rate determined by the Court of Auditors will increase in the common agricultural policy direct payments area during the period 2014-2020, owing in particular to the fact that the next framework for cross-compliance does not yet correspond to a reduction in the level of complexity of this policy for the managing authorities or for the beneficiaries;

*Amendment*

2. Fears that the most likely error rate determined by the Court of Auditors will increase in the common agricultural policy direct payments area during the period 2014-2020, owing in particular to the fact that the next framework for cross-compliance does not yet correspond to a reduction in the level of **needless** complexity of this policy for the managing authorities or for the beneficiaries;

Or. en

**Amendment 15**  
**Anders Primdahl Vistisen**



**Motion for a resolution**  
**Paragraph 3 a (new)**

*Motion for a resolution*

*Amendment*

**3a. Calls for an integrated approach to CAP controls so that costs can be cut;**

Or. en

**Amendment 16**  
**Anders Primdahl Vistisen**

**Motion for a resolution**  
**Paragraph 4**

*Motion for a resolution*

*Amendment*

4. **Notes** that the costs of the common agricultural policy controls already amount to EUR 4 billion a year and that they concern 50 million transactions with a budget for agriculture of around EUR 58 billion;

4. **Is utterly concerned** that the costs of the common agricultural policy controls already amount to EUR 4 billion a year and that they concern 50 million transactions with a budget for agriculture of around EUR 58 billion;

Or. en

**Amendment 17**  
**Verónica Lope Fontagné**

**Motion for a resolution**  
**Paragraph 4 a (new)**

*Motion for a resolution*

*Amendment*

**4a. Welcomes the fact that the Commission is giving priority to a new CAP simplification exercise and that it is proposing, firstly, to simplify a number of delegated and implementing acts;**

Or. es

**Amendment 18**  
**Aldo Patriciello**

**Motion for a resolution**  
**Paragraph 5**

*Motion for a resolution*

5. Favours an improvement of the quality rather than an increase in the number of controls in agriculture by the Member States, the Commission and the Court of Auditors;

*Amendment*

5. Favours **strongly** an improvement of the quality rather than an increase in the number of controls in agriculture by the Member States, the Commission and the Court of Auditors;

Or. it

**Amendment 19**  
**Verónica Lope Fontagné**

**Motion for a resolution**  
**Paragraph 5**

*Motion for a resolution*

5. Favours an improvement of the quality rather than an increase in the number of controls in agriculture **by the** Member States, **the Commission and the Court of Auditors**;

*Amendment*

5. **Supports the approach of reducing controls in Member States where error rates have been extremely low over a given period, and** favours an improvement of the quality rather than an increase in the number of controls in agriculture **in** Member States **with high or increasing error rates**;

Or. es

**Amendment 20**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Paragraph 5**

*Motion for a resolution*

5. Favours an improvement of the quality **rather than an increase in the number of** controls in agriculture by the Member

*Amendment*

5. Favours an improvement of the quality of controls in agriculture by the Member States, the Commission and the Court of

States, the Commission and the Court of Auditors;

Auditors;;

Or. it

**Amendment 21**  
**Diane Dodds**

**Motion for a resolution**  
**Paragraph 5**

*Motion for a resolution*

5. Favours an improvement of the quality rather than an increase in the number of controls in agriculture by *the* Member States, the Commission and the Court of Auditors;

*Amendment*

5. Favours an improvement of the quality *and constituency of inspections* rather than an increase in the number of controls in agriculture by *all* Member States, the Commission and the Court of Auditors;

Or. en

**Amendment 22**  
**Beata Gosiewska, Ryszard Czarnecki**

**Motion for a resolution**  
**Paragraph 5 a (new)**

*Motion for a resolution*

*Amendment*

*5a. Also emphasises that controls are a guarantee that money from the EU budget earmarked for the funding of CAP instruments is being properly spent;*

Or. pl

**Amendment 23**  
**Miroslav Poche**

**Motion for a resolution**  
**Paragraph 6**

*Motion for a resolution*

6. Recalls that the objective of the single audit scheme is to put in place a single chain of audits from the final beneficiaries to the European Union institutions;

*Amendment*

6. Recalls that the objective of the single audit scheme is to put in place a single chain of audits from the final beneficiaries to the European Union institutions, ***and that auditing procedures, including error-rate calculation procedures, should be harmonised;***

Or. cs

**Amendment 24**

**Beata Gosiewska, Ryszard Czarnecki**

**Motion for a resolution**

**Paragraph 7 a (new)**

*Motion for a resolution*

*Amendment*

***7a. Points out that in the EU legislator's view the payment scheme should be integrated with the control system, i.e. that the results of controls should be taken into account in determining the criteria for the calculation of payment entitlements;***

Or. pl

**Amendment 25**

**Petri Sarvamaa**

**Motion for a resolution**

**Paragraph 7 a (new)**

*Motion for a resolution*

*Amendment*

***7a. Encourages the Commission and the Member States, as a guideline, to find ways to optimise and combine CAP - related inspections in a way that chosen beneficiaries would, whenever possible, be subjected to only one round of controls annually;***

**Amendment 26**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Paragraph 10 a (new)**

*Motion for a resolution*

*Amendment*

***10a. Calls on the Commission to amend the guidelines for certification bodies in order to verify more closely the compilation of statistical reports;***

Or. en

**Amendment 27**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Paragraph 11 a (new)**

*Motion for a resolution*

*Amendment*

***11a. Calls for the introduction of an ongoing monitoring and control system in those Member States affected by the shortcomings of paying agencies and the provision of support to remedy the problems identified;***

Or. it

**Amendment 28**  
**Miroslav Poche**

**Motion for a resolution**  
**Paragraph 12**

*Motion for a resolution*

*Amendment*

12. Expects the Commission to ***make*** full

12. Expects the Commission to ***be***

use of the process of simplification of the CAP, especially with regard to the burdensome and complex regulations governing cross-compliance and greening;

***proactive in making*** full use of the process of simplification of the CAP, especially with regard to the burdensome and complex regulations governing cross-compliance and greening, ***and to present its first proposals by the end of 2015;***

Or. cs

**Amendment 29**  
**Diane Dodds**

**Motion for a resolution**  
**Paragraph 12**

*Motion for a resolution*

12. Expects the Commission to make full use of the process of simplification of the CAP, especially with regard to the burdensome and complex regulations governing cross-compliance and greening;

*Amendment*

12. Expects the Commission to ***urgently*** make full use of the process of simplification of the CAP, especially with regard to the burdensome and complex regulations governing cross-compliance and greening ***which ultimately impacts upon farmers across Europe;***

Or. en

**Amendment 30**  
**Louis Aliot, Edouard Ferrand, Philippe Loiseau**

**Motion for a resolution**  
**Paragraph 12**

*Motion for a resolution*

12. Expects the Commission to make full use of the process of simplification of the CAP, especially with regard to the burdensome and complex regulations governing cross-compliance and greening;

*Amendment*

12. Expects the Commission to make full use of the process of simplification of the CAP, especially with regard to the burdensome and complex regulations governing cross-compliance and greening, ***by reducing or grouping together issues relating to regulation;***

Or. fr

**Amendment 31**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Paragraph 13**

*Motion for a resolution*

13. Reminds the Commission that the risk of unintentional errors owing to complex regulation is in the end borne by the beneficiary; calls for a reasonable, proportional and effective policy on sanctions to support this approach, such as avoiding double sanctioning for the same error under both the payment scheme and cross-compliance;

*Amendment*

13. Reminds the Commission that the risk of unintentional errors owing to complex regulation is in the end borne by the beneficiary; calls for a reasonable, proportional and effective policy on sanctions to support this approach, such as avoiding double sanctioning for the same error under both the payment scheme and cross-compliance; ***stresses that any sanctions should be imposed on those responsible and not the entire population;***

Or. it

**Amendment 32**  
**Dennis de Jong**

**Motion for a resolution**  
**Paragraph 14 a (new)**

*Motion for a resolution*

14a. Emphasises that criteria should be developed in order to define which Member States are identified as best/worst performers

*Amendment*

14a. ***Emphasises that criteria should be developed in order to define which Member States are identified as best/worst performers***

Or. en

**Amendment 33**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Paragraph 15**

*Motion for a resolution*

*Amendment*

**15. Recalls that a large spectrum of Member States can be considered as 'worst performing' as regards EU funds management, depending on the policy area concerned;**

*deleted*

Or. en

**Amendment 34  
Dennis de Jong**

**Motion for a resolution  
Paragraph 16**

*Motion for a resolution*

*Amendment*

16. Insists that the definition of performance in respect of controls should primarily entail the quality of the Member States' checks and administrative systems, i.e. the efficiency, consistency and reliability of the managing and certifying authorities;

16. Insists that the definition of performance in respect of controls should ***be based on a checklist and*** primarily entail the quality of the Member States' checks and administrative systems, i.e. the efficiency, consistency and reliability of the managing and certifying authorities;

Or. en

**Amendment 35  
Gilles Pargneaux**

**Motion for a resolution  
Paragraph 17**

*Motion for a resolution*

*Amendment*

**17. Considers that the best performing Member States in each policy area should be rewarded by a reduction in Union controls;**

*deleted*

Or. en



**Amendment 36**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Paragraph 17**

*Motion for a resolution*

*Amendment*

**17. Considers that the best performing Member States in each policy area should be rewarded by a reduction in Union controls;**

**deleted**

Or. it

**Amendment 37**  
**Anders Primdahl Vistisen**

**Motion for a resolution**  
**Paragraph 17**

*Motion for a resolution*

*Amendment*

**17. Considers that the best performing Member States in each policy area should be rewarded by a reduction in Union controls;**

**17. Supports the approach of reducing controls in well-performing Member States where error rates have been extremely low over a given period; calls for stricter controls and sanctions in Member States where the error rate is high or increasing;**

Or. en

**Amendment 38**  
**Ivan Jakovčić, Nedzhmi Ali**

**Motion for a resolution**  
**Paragraph 17 a (new)**

*Motion for a resolution*

*Amendment*

**17a. Calls the best performing Member States to share their experience with the worst performing Member States;**

**Amendment 39**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Paragraph 20**

*Motion for a resolution*

20. Encourages the Member States to develop further e-government initiatives aiming at reducing the error rate by preventing mistakes in the application phase as a mid- to long-term objective;

*Amendment*

20. Encourages the Member States to develop further e-government initiatives aiming at reducing the error rate by preventing mistakes in the application phase as a mid- to long-term objective; ***believes that full data transparency and accessibility are essential to prevent and combat any abuse; calls in this connection on the Commission to make mandatory the publication of documentation provided by all beneficiaries;***

Or. it

**Amendment 40**  
**Andrey Novakov**

**Motion for a resolution**  
**Paragraph 20**

*Motion for a resolution*

20. ***Encourages*** the Member States to ***develop further e-government initiatives aiming at reducing*** the error rate by preventing mistakes in the application phase as a mid- to long-term objective;

*Amendment*

20. ***Calls upon the Commission and the Member States to regard the target date, as provided for in Article 122 (3) from the Common Provision Regulation, to switch to e-cohesion in project application, management and control, aiming to reduce*** the error rate by preventing mistakes in the application phase as a mid- to long-term objective;

Or. en

**Amendment 41**  
**Gilles Pargneaux**

**Motion for a resolution**  
**Paragraph 20 a (new)**

*Motion for a resolution*

*Amendment*

***20a. Calls on Member States to ensure that the governmental/regional bodies dealing with the new CAP implementation communicate and work together effectively to the benefit of farmers implementing the policy on the ground.***

Or. en

**Amendment 42**  
**Petri Sarvamaa**

**Motion for a resolution**  
**Paragraph 20 a (new)**

*Motion for a resolution*

*Amendment*

***20a. Considers the potential benefits in the long term of developing and adopting industrial internet -based solutions in both farming and controls, especially as regards integrated solutions for beneficiaries and paying agencies, to be numerous; expects this to impact positively on the consistency, reliability and cost-efficiency of controls; urges the Commission to adopt and execute pilot projects in this field; reminds that this approach is dependent on Member State commitment aiming to deliver fast broadband connections to rural areas throughout the EU;***

Or. en

**Amendment 43**  
**Marco Valli, Marco Zanni**

**Motion for a resolution**  
**Paragraph 22 a (new)**

*Motion for a resolution*

*Amendment*

***22a. Stresses that the withholding of funds on a systematic basis is appropriate only in cases of fraud, corruption, terrorism and organised crime;***

Or. it

**Amendment 44**  
**Petri Sarvamaa**

**Motion for a resolution**  
**Paragraph 22 a (new)**

*Motion for a resolution*

*Amendment*

***22a. Invites the Commission to cooperate with all relevant stakeholders, including, but not limited to, the Court of Auditors, the Member States and the beneficiaries' organisations, in preparing a long term strategy that would seek to address non-policy -related ways to keep the burden of the beneficiaries and inspectors from increasing further following future CAP reforms and changes to the basic acts;***

Or. en