



2015/2342(INI)

19.10.2016

AMENDMENTS

1 - 39

Draft opinion
Daniele Viotti
(PE589.455v01-00)

on addressing refugee and migrant movements: the role of EU external
(2015/2342(INI))

Amendment 1
Jonathan Arnott

Draft opinion
Paragraph 1

Draft opinion

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 ***lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis;***

Amendment

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 ***has been a failure and furthermore believes that immigration and refugee policy should only be set and managed by individual Member States in accordance with international law;***

Or. en

Amendment 2
Marco Zanni, Marco Valli

Draft opinion
Paragraph 1

Draft opinion

1. Stresses that the ***financial*** response to the exceptional influx of refugees has been an ***ad hoc one*** and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack the necessary ***resources and*** flexibility for a rapid and comprehensive approach to a major external crisis;

Amendment

1. Stresses that the ***EU*** response to the exceptional influx of refugees has ***not*** been ***adequate*** and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack the necessary flexibility for a rapid and comprehensive approach to a major external crisis;

Or. it

Amendment 3
Alfred Sant

Draft opinion
Paragraph 1

Draft opinion

1. Stresses that the financial response to the **exceptional** influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Amendment

1. Stresses that the financial response to the **ongoing** influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Or. en

Amendment 4
Notis Marias
Draft opinion
Paragraph 1

Draft opinion

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack **the necessary** resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Amendment

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack **sufficient** resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Or. el

Amendment 5
Sophie Montel

Draft opinion
Paragraph 1

Draft opinion

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual

Amendment

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual

financial framework (MFF) 2014-2020 lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis;

financial framework (MFF) 2014-2020 lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis, *for which States are the only actors with the necessary capacity and legitimacy*;

Or. fr

Amendment 6

Anneli Jäätteenmäki, Gérard Deprez, Urmas Paet, Nedzhmi Ali, Nils Torvalds

Draft opinion

Paragraph 1

Draft opinion

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Amendment

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack the necessary resources and flexibility for a rapid and comprehensive approach to a major external crisis; *emphasises the importance of tackling the root causes of the refugee and migrant movements*;

Or. en

Amendment 7

Notis Marias

Draft opinion

Paragraph 1

Draft opinion

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack *the necessary* resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Amendment

1. Stresses that the financial response to the exceptional influx of refugees has been an ad hoc one and has demonstrated that the Union budget and the multiannual financial framework (MFF) 2014-2020 lack *sufficient* resources and flexibility for a rapid and comprehensive approach to a major external crisis;

Amendment 8
Jonathan Arnott

Draft opinion
Paragraph 2

Draft opinion

2. Notes *that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; notes that this aim has not always been met with full success;*

Amendment

deleted

Or. en

Amendment 9
Michał Marusik

Draft opinion
Paragraph 2

Draft opinion

2. Notes *that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; notes that this aim has not always been met with full success;*

Amendment

2. Notes *with regret that in connection with the ‘immigration crisis’ the Commission has resorted to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available;*

Or. pl

Amendment 10
Anneli Jäätteenmäki, Gérard Deprez, Nedzhmi Ali, Nils Torvalds

Draft opinion
Paragraph 2

Draft opinion

2. *Notes* that the *insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort* to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; notes that this aim has not always been met with full success;

Amendment

2. *Regrets* that the Commission *is resorting itself* to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; notes that this aim has not always been met with full success *and that it undermines the transparent management of the budget and hampers budget control measures*;

Or. en

Amendment 11
Sophie Montel

Draft opinion
Paragraph 2

Draft opinion

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; *notes that this aim has not always been met with full success*;

Amendment

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; *considers that the mobilisation of these instruments is unacceptable*;

Or. fr

Amendment 12
Notis Marias
Draft opinion
Paragraph 2

Draft opinion

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve

Amendment

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve

in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds *and the Facility for Refugees in Turkey*, to top up the funding available; notes that this aim has not always been met with full success;

in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds, to top up the funding available; notes that this aim has not always been met with full success;

Or. el

Amendment 13 **Alfred Sant**

Draft opinion **Paragraph 2**

Draft opinion

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; notes that this aim has not always been met with full success;

Amendment

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding available; notes that this aim has not always been met with full success; *draws the attention to the other refugee and migration emergencies which have for years been reaching Southern Europe through the North African coast*;

Or. en

Amendment 14 **Xabier Benito Ziluaga**

Draft opinion **Paragraph 2**

Draft opinion

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding

Amendment

2. Notes that the insufficient size of Heading 4 and the Emergency Aid Reserve in particular has led the Commission to resort to satellite budgetary mechanisms, such as trust funds and the Facility for Refugees in Turkey, to top up the funding

available; notes that this aim has not always been met with full success;

available; notes that this aim has not always been met with full success; *trust funds, by their inter-governmental nature, make it difficult to implement a common, democratic migration policy, and encourage a dynamic of ‘he who pays the piper calls the tune.’ Current policy entrusts countries such as Turkey with role of buffer state and ‘border guardian’ on behalf of other countries. Turkey is just one example. This policy stigmatises people in a situation of forced mobility as a threat, while they are victimised by a multitude of global phenomena (inequality between centre and periphery, climate change, international conflicts, etc.) that have given rise to a tragic humanitarian crisis.*

Or. es

Amendment 15
Sophie Montel

Draft opinion
Paragraph 3

Draft opinion

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority *and undermine the unity of the Union budget*; stresses that the creation of funding instruments outside the EU budget must remain an exception;

Amendment

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority; stresses that the creation of funding instruments outside the EU budget must remain an exception;

Or. fr

Amendment 16
Jean-Paul Denanot

Draft opinion
Paragraph 3

Draft opinion

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority and undermine the unity of the Union budget; stresses that the creation of funding instruments outside the EU budget must remain an exception;

Amendment

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority and undermine the unity of the Union budget; stresses that the creation of funding instruments outside the EU budget must remain an exception ***and, in all case, be subject to scrutiny by the European Parliament;***

Or. fr

Amendment 17
Tomáš Zdechovský

Draft opinion
Paragraph 3

Draft opinion

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority and undermine the unity of the Union budget; stresses that the creation of funding instruments outside the EU budget must remain an exception;

Amendment

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority and undermine the unity of the Union budget; stresses that the creation of funding instruments outside the EU budget must remain an exception; ***due to the fact that it depends on the willingness of the member states to fulfil their pledges;***

Or. en

Amendment 18
Xabier Benito Ziluaga

Draft opinion
Paragraph 3

Draft opinion

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority and undermine the

Amendment

3. Deplores that the new satellite mechanisms result in bypassing the budgetary authority and undermine the

unity of the Union budget; stresses that the creation of funding instruments outside the EU budget must remain an exception;

unity of the Union budget; stresses that the creation of funding instruments outside the EU budget must remain an exception;
urges for such instruments to be brought under Parliament's oversight and calls for guidelines for their incorporation into the EU's budget and the scope of its powers.

Or. es

Amendment 19
Sophie Montel

Draft opinion
Paragraph 4

Draft opinion

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new ***challenges*** in relation to the initial ***objectives*** and ***principles*** of these instruments;

Amendment

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new ***questions*** in relation to ***the objectives***, the initial ***principles*** and ***the legitimacy*** of these instruments;

Or. fr

Amendment 20
Eleftherios Synadinos
Draft opinion
Paragraph 4

Draft opinion

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new challenges in relation to the initial objectives and principles of these instruments;

Amendment

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, ***legal and illegal*** migration and border management poses new challenges in relation to the initial objectives and principles of these instruments;

Or. el

Amendment 21
Michal Marusik

Draft opinion
Paragraph 4

Draft opinion

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new challenges in relation to the initial objectives and principles of these instruments;

Amendment

4. Notes ***with regret*** that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new challenges in relation to the initial objectives and principles of these instruments;

Or. pl

Amendment 22
Xabier Benito Ziluaga

Draft opinion
Paragraph 4

Draft opinion

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new challenges in relation to the initial objectives and principles of these instruments;

Amendment

4. Notes that refocusing the EU's external financing instruments towards security, peace building and conflict resolution, migration and border management poses new challenges in relation to the initial objectives and principles of these instruments; ***calls for the introduction of a common migration policy for the EU as a whole, with sufficient budgetary resources, addressing the factors (poverty, wars, climate change) causing forced displacement; urges for the safe movement of people to be ensured by means of safe corridors; calls for social integration mechanisms to be set up in countries of destination for people in a situation of forced mobility.***

Or. es

Amendment 23
Jonathan Arnott

Draft opinion
Paragraph 5

Draft opinion

5. *Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;*

Amendment

deleted

Or. en

Amendment 24
Marco Zanni, Marco Valli

Draft opinion
Paragraph 5

Draft opinion

5. *Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;*

Amendment

5. *Notes that the Commission proposal for a new European External Investment Plan is based on the very same mistaken proposals already put to the test in connection with the unsuccessful EFSI initiative; expresses serious doubts as to whether this proposal, along with EU external action as a whole, is adequate for the purposes of economic and social development in the EU Neighbourhood and Africa;*

Or. it

Amendment 25
Sophie Montel

Draft opinion
Paragraph 5

Draft opinion

5. *Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;*

Amendment

5. *Categorically rejects the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; recalls that, although favourable to cooperation with developing countries, foreign policy is an area reserved for States;*

Or. fr

Amendment 26
Tomáš Zdechovský

Draft opinion
Paragraph 5

Draft opinion

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses *doubts, however, as to whether* the proposal *is ambitious enough to fully harness the EU's borrowing and lending potential;*

Amendment

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses *hopes that* the proposal *will boost new investments and job creation*

Or. en

Amendment 27
Anneli Jäätteenmäki, Gérard Deprez, Urmas Paet, Nedzhmi Ali, Nils Torvalds

Draft opinion
Paragraph 5

Draft opinion

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; ***expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;***

Amendment

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; ***expects that the investment plan will promote sustainable development without compromising human rights, climate change mitigation and good governance and that transparent management of the European Fund for Sustainable Development and its projects will be ensured;***

Or. en

Amendment 28
Michał Marusik

Draft opinion
Paragraph 5

Draft opinion

5. ***Welcomes, however,*** the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, ***however,*** as to ***whether*** the ***proposal is ambitious enough to fully harness the EU's borrowing and lending potential;***

Amendment

5. ***Has misgivings about*** the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; ***also*** expresses doubts as to the ***usefulness of such action;***

Or. pl

Amendment 29
Eleftherios Synadinos
Draft opinion
Paragraph 5

Draft opinion

5. **Welcomes, however,** the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, **however,** as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;

Amendment

5. **Expresses concern at the** the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa, **noting that this strategy has, to date, failed to produce the anticipated results;** expresses doubts as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;

Or. el

Amendment 30
Jean-Paul Denanot

Draft opinion
Paragraph 5

Draft opinion

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;

Amendment

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa, **and stresses the need for systematic additionality, both in the choice of policies supported and in their financial implementation;** expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;

Or. fr

Amendment 31
Alfred Sant

Draft opinion
Paragraph 5

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Draft opinion

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;

Amendment

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential; ***calls in this context for a Marshall Plan for Africa;***

Or. en

Amendment 32
Xabier Benito Ziluaga

Draft opinion
Paragraph 5

Draft opinion

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential;

Amendment

5. Welcomes, however, the Commission proposal for a new European External Investment Plan, with a new focus on investment to promote economic and social development in the EU Neighbourhood and Africa; expresses doubts, however, as to whether the proposal is ambitious enough to fully harness the EU's borrowing and lending potential; ***calls for a review of the MFF and the structure of the budget to make the latter more ambitious, by providing it with additional income streams and a more progressive fiscal capacity with a view to addressing the humanitarian crisis caused by the forced movement of persons, and the other crises Europe faces.***

Or. es

Amendment 33
Jonathan Arnott

Draft opinion
Paragraph 6

Draft opinion

6. *Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability.*

Amendment

deleted

Or. en

Amendment 34
Sophie Montel

Draft opinion
Paragraph 6

Draft opinion

6. *Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability.*

Amendment

6. *Condemns the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments;*

Or. fr

Amendment 35
Michal Marusik

Draft opinion
Paragraph 6

Draft opinion

6. *Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU*

Amendment

6. *Has misgivings about the Commission proposal on the revision of the MFF, in particular with regard to*

budget with larger crisis instruments;
expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability.

endowing the EU budget with larger crisis instruments;

Or. pl

Amendment 36

Anneli Jäätteenmäki, Gérard Deprez, Urmas Paet, Nedzhmi Ali, Nils Torvalds

Draft opinion

Paragraph 6

Draft opinion

6. Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules *to reconcile the necessary flexibility and accountability.*

Amendment

6. Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects *that* the proposed revision of the financial rules *will increase accountability and sound financial management.*

Or. en

Amendment 37

Notis Marias

Draft opinion

Paragraph 6

Draft opinion

6. *Welcomes* the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability.

Amendment

6. *Notes* the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability.

Or. el

Amendment 38

Tomáš Zdechovský

Draft opinion
Paragraph 6

Draft opinion

6. Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability.

Amendment

6. Welcomes the Commission proposal on the revision of the MFF, in particular with regard to endowing the EU budget with larger crisis instruments; expects the proposed revision of the financial rules to reconcile the necessary flexibility and accountability; ***emphasizes that tackling the root causes of migration flows entails also support of third countries in capacity building;***

Or. en

Amendment 39
Urmas Paet

Draft opinion
Paragraph 6 a (new)

Draft opinion

6a. Stresses that all Member States must keep to their financial commitments made with regards to Syria and the refugees;

Amendment

Or. en