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Committee on Civil Liberties, Justice and Home Affairs

2009/2240(INI)

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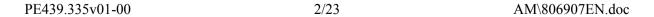
AMENDMENTS 1 - 46

Draft report Rui Tavares(PE431.182v01-00)

on the establishment of a joint EU resettlement programme (2009/2240(INI))

AM\806907EN.doc PE439.335v01-00

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Amendment 1 Csaba Sógor, Renate Sommer, Bogusław Sonik, Anna Záborská

Motion for a resolution Citation 5 a (new)

Motion for a resolution

Amendment

- having regard to the Conclusions of the 2908th meeting of the Justice and Home Affairs Council on 28 November 2008 ((16325/1/08 REV 1 (Presse 344)) with special regard to the reception of Iraqi refugees,

Or. en

Amendment 2 Simon Busuttil, Salvatore Iacolino, Stavros Lambrinidis, Georgios Papanikolaou

Motion for a resolution Citation 9 a (new)

Motion for a resolution

Amendment

- having regard to the European Parliament's resolution of 7 May 2009 on the proposal for a regulation of the European Parliament and of the Council establishing the criteria and mechanisms for determining the Member State responsible for examining an application for international protection lodged in one of the Member States by a third-country national or a stateless person (COD/2008/0243),

Or. en

Amendment 3 Georgios Papanikolaou

Motion for a resolution Recital A

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A. whereas a fair and realistic migration policy in the European Union, entailing the establishment of a Common European Asylum System (CEAS), must comprise an effective resettlement programme, providing a durable solution for refugees who cannot return to their country of origin and whose protection cannot be assured in first countries of asylum,

Amendment

A. whereas a fair and realistic migration policy in the European Union, entailing the establishment of a Common European Asylum System (CEAS), must comprise an effective, *sound and sustainable* resettlement programme, providing a durable solution for refugees who cannot return to their country of origin and whose protection cannot be assured in first countries of asylum,

Or el

Amendment 4 Simon Busuttil, Salvatore Iacolino, Stavros Lambrinidis, Georgios Papanikolaou

Motion for a resolution Recital A

Motion for a resolution

A. whereas a fair and realistic migration policy in the European Union, entailing the establishment of a Common European Asylum System (CEAS), must comprise an effective resettlement programme, providing a durable solution for refugees who cannot return to their country of origin and whose protection cannot be assured in first countries of asylum,

Amendment

A. whereas a fair and realistic migration policy in the European Union, entailing the establishment of a Common European Asylum System (CEAS), must comprise an effective resettlement programme, providing a durable solution for refugees who cannot return to their country of origin and whose protection *and livelihood* cannot be assured in first countries of asylum,

Or. en

Amendment 5 Georgios Papanikolaou

Motion for a resolution Recital B

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B. whereas resettlement serves not only a humanitarian purpose towards persons resettled, but also to relieve third countries of the burden associated with hosting large numbers of refugees,

Amendment

B. whereas resettlement serves not only a humanitarian purpose towards persons resettled, but also to relieve third countries of the burden associated with hosting large numbers of refugees *and is a very useful instrument for apportioning responsibility*,

Or. el

Amendment 6 Georgios Papanikolaou

Motion for a resolution Recital C a (new)

Motion for a resolution

Amendment

Ca. whereas strategic use of the resettlement programme could have direct and indirect benefits not only for refugees being resettled but also for other refugees remaining in the first country of asylum, for the host country and for other countries and also with regard to all international arrangements for their protection,

Or. el

Amendment 7 Georgios Papanikolaou

Motion for a resolution Recital C b (new)

Motion for a resolution

Amendment

Cb. whereas the resettlement programme may help to make illegal immigration less attractive to refugees seeking to enter the

European Union,

Or. el

Amendment 8 Georgios Papanikolaou

Motion for a resolution Recital C c (new)

Motion for a resolution

Amendment

Cc. whereas the need to show solidarity to third countries sheltering large numbers of refugees in need of international protection is a major factor and reflects the need to show solidarity within the EU also,

Or. el

Amendment 9 Georgios Papanikolaou

Motion for a resolution Recital F

Motion for a resolution

F. whereas cooperation with third countries which have already carried out several programmes of resettlement should be fostered, in order to benefit from their experience of integration measures and the general quality of resettlement initiatives,

Amendment

F. whereas cooperation with third countries which have already carried out several programmes of resettlement should be fostered, in order to benefit, *through exchange of best practices*, from their experience of *reception and* integration measures and the general quality of resettlement initiatives,

Or. el

Amendment 10 Rui Tavares

Motion for a resolution Recital G

Motion for a resolution

G. whereas both local and international, governmental and nongovernmental organisations, especially the UNHCR, should be involved in all stages of the EU Resettlement Programme, contributing with their specific information, logistic *expertise* and experience,

Amendment

G. whereas both local and international, governmental and nongovernmental organisations, especially the UNHCR, should be involved in all stages of the EU Resettlement Programme, contributing with their specific information, *technical expertise*, logistic *forecasting* and experience,

Or. en

Amendment 11 Georgios Papanikolaou

Motion for a resolution Recital G a (new)

Motion for a resolution

Amendment

Ga. whereas the European Resettlement Programme must not make the process of resettlement more complicated,

Or. el

Amendment 12 Rui Tavares

Motion for a resolution Recital E a (new)

Motion for a resolution

Amendment

Ea. whereas in its 7 May 2009 Resolution, the European Parliament has also called for mandatory solidarity in the resettlement of refugees within the EU

where, inter alia, the reception capacities of one Member State are insufficient, in order to facilitate the resettlement of beneficiaries of international protection in other Member States, providing that those concerned consent and that their fundamental rights are respected,

Or. en

Amendment 13 Georgios Papanikolaou

Motion for a resolution Recital H

Motion for a resolution

H. whereas the European Asylum Support Office (EASO) is expected to become operational in 2010; whereas it will be able to offer support to the Member States in carrying out resettlement initiatives, while ensuring coordination of policies within the EU,

Amendment

H. whereas the European Asylum Support Office (EASO) is expected to become operational in 2010; whereas it will be able to offer support to the Member States in carrying out resettlement initiatives, while ensuring coordination of policies within the EU; whereas the European Asylum Support Office must actively participate in deliberations between the Member States, the Commission and the UNHCR,

Or. el

Amendment 14 Georgios Papanikolaou

Motion for a resolution Recital I

Motion for a resolution

I. whereas attention should be drawn not only to the need to involve more Member States in resettling refugees but also to the quality and effectiveness of the resettlement, focusing on integration

Amendment

I. whereas attention should be drawn not only to the need to involve more Member States in resettling refugees but also to the quality, *sustainability* and effectiveness of the resettlement, focusing on integration

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measures, measures,

Or. el

Amendment 15 Georgios Papanikolaou

Motion for a resolution Recital K

Motion for a resolution

K. whereas access to job opportunities for adults and immediate integration of minors in schools constitute an essential step with a view to the success of an effective resettlement initiative,

Amendment

K. whereas access to job opportunities for adults and immediate integration of minors in schools constitute an essential step with a view to the success of an effective resettlement initiative and that they should for this reason have access to educational and professional guidance services,

Or. el

Amendment 16 Roberta Angelilli, Georgios Papanikolaou, Csaba Sógor, Renate Sommer, Bogusław Sonik, Anna Záborská

Motion for a resolution Recital L

Motion for a resolution

L. whereas *there are* several entities, in public administration (such as municipalities) *as well as* in civil society, varying from NGOs to charities and from schools to social services, *that* have the experience and expertise necessary to carry out follow-up measures,

Amendment

L. whereas several entities, in public administration (such as municipalities) *and* in civil society (varying from NGOs to charities and from schools to social services) *as well as Churches* have the experience and expertise necessary to carry out follow-up measures,

Or. en

Amendment 17 Roberta Angelilli, Csaba Sógor, Renate Sommer, Bogusław Sonik, Anna Záborská

Motion for a resolution Recital O

Motion for a resolution

O. whereas resettlement is to be implemented as a complement to and without disregard for the other durable solutions provided for people seeking international protection in the EU,

Amendment

O. whereas resettlement is to be implemented as a complement to and without disregard for the other durable solutions provided for people seeking international protection in the EU and the efforts in refugee resettlement should not lessen the endeavour to guarantee a fair and effective access to asylum inside the EU,

Or. en

Amendment 18 Georgios Papanikolaou

Motion for a resolution Recital O

Motion for a resolution

Q. whereas without access to human resources, expert advice and permanent follow-up on the resettlement efforts, Member States which have never participated in resettlement programmes will face great difficulties in joining,

Amendment

Q. whereas without access to *information*, human resources, expert advice and permanent follow-up on the resettlement efforts, Member States which have never participated in resettlement programmes will face great difficulties in joining *and it will be difficult to achieve the objective of involving more Member States*,

Or. el

Amendment 19 Georgios Papanikolaou

Motion for a resolution Paragraph 2 a (new)

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Amendment

2a. Calls for measures to inform the Member States and local authorities of the benefits accruing from the resettlement of refugees;

Or. el

Amendment 20 Georgios Papanikolaou

Motion for a resolution Paragraph 3 a (new)

Motion for a resolution

Amendment

3a. Urges the Member States to promote the creation of private funding mechanisms and more widespread publicprivate initiatives so as to underpin the European Resettlement Programme;

Or. el

Amendment 21 Rui Tavares

Motion for a resolution Paragraph 4 a (new)

Motion for a resolution

Amendment

4a. Considers that under the new financial perspectives (2013–2017) a specific envelope for resettlement should be established. Such an envelope could take the form of a dedicated resettlement fund and should provide financial support for a more ambitious resettlement programme;

Or. en

Amendment 22 Georgios Papanikolaou

Motion for a resolution Paragraph 4 a (new)

Motion for a resolution

Amendment

4a. Welcomes the opening of the new Emergency Transit Centre (ETC) in Romania offering temporary accommodation for refugees in urgent need of resettlement and/or refugees unable to remain in their countries of first asylum; calls on the Commission to make use of it and promote resettlement through the Emergency Transit Centre also;

Or. el

Amendment 23 Georgios Papanikolaou

Motion for a resolution Paragraph 4 b (new)

Motion for a resolution

Amendment

4b. Welcomes the ad hoc initiatives taken by a number of Member States in accommodating refugees in urgent need of resettlement while recognising the need for such initiatives to take a more structured form;

Or. el

Amendment 24 Rui Tavares

Motion for a resolution Paragraph 5

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5. Underlines that an effective EU Resettlement Programme should provide for rapid and adequate responses in case of emergency or unforeseen urgency, and that the setting of annual priorities should be such as to enable a prompt reaction in sudden humanitarian crises which might occur throughout the year;

Amendment

5. Underlines that an effective EU Resettlement Programme should provide protection and durable solutions both for long term protracted refugee situations as well as for rapid and adequate responses in case of emergency or unforeseen urgency, and that the setting of annual priorities should be such as to enable a prompt reaction in sudden humanitarian crises which might occur throughout the year;

Or. en

Amendment 25 Nadja Hirsch

Motion for a resolution Paragraph 6 a (new)

Motion for a resolution

Amendment

6a. Encourages a private-public partnership with NGOs and further social partners such as religious and ethnical organisations to contribute to the implementation of the resettlement and the promotion of voluntary work in this field;

Or. en

Amendment 26 Nadja Hirsch, Rui Tavares

Motion for a resolution Paragraph 6 b (new)

Motion for a resolution

Amendment

6b. Believes that municipalities already involved, or getting involved, in

resettlement should create partnerships and twinnings with other municipalities in their home country and in the EU Member States in order to exchange their experiences in this field and strengthen cooperation across the EU;

Or. en

Amendment 27 Georgios Papanikolaou

Motion for a resolution Paragraph 7

Motion for a resolution

7. Stresses the need to gather expertise and enable information collecting and sharing; stresses also that an effective EU Resettlement Programme must provide the Member States (those already participating in the programme and those that wish to participate) with access to human resources, expert advice and shared information that may be useful in any phase of the resettlement initiative;

Amendment

7. Stresses the need to establish a structured cooperation framework through measures to gather expertise and enable information collecting and sharing: stresses also that an effective EU Resettlement Programme must provide the Member States (those already participating in the programme and those that wish to participate) with access to human resources, expert advice and shared information that may be useful in any phase of the resettlement initiative; recognises that all those involved in resettlement, and especially resettled refugees, are a valuable source of information for the evaluation of resettlement initiatives:

Or el

Amendment 28 Georgios Papanikolaou

Motion for a resolution Paragraph 8

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8. Calls for the consideration and exchange of practices which foster efficiency between Member States, which may include the setting-up of joint missions, the use of common infrastructures (such as transit centres) and organisation of missions to Member States to evaluate the ongoing resettlement initiatives;

Amendment

8. Calls for the consideration and exchange of *best* practices which foster efficiency between Member States, which may include *the promotion of joint programmes, peer evaluation,* the setting-up of joint missions, the use of common infrastructures (such as transit centres) and organisation of missions to Member States to evaluate the ongoing resettlement initiatives;

Or el

Amendment 29 Georgios Papanikolaou

Motion for a resolution Paragraph 12

Motion for a resolution

12. Confirms moreover the view that the absence of mechanisms of cooperation and coordination between Member States raises the costs of the operations related to resettlement and reduces their strategic impact;

Amendment

12. Confirms moreover the view that the absence of mechanisms of cooperation and coordination between Member States raises the costs of the operations related to resettlement, *makes them less attractive* and reduces their strategic impact;

Or. el

Amendment 30 Georgios Papanikolaou

Motion for a resolution Paragraph 16

Motion for a resolution

16. Insists also that the Resettlement Unit could play an important role in the evaluation of the effectiveness and quality

Amendment

16. Insists also that the Resettlement Unit could play an important role in the *monitoring and* evaluation of the

of the Resettlement Programme at the EU level, by issuing annual reports on all the activities, based on information gathered by the institutions/authorities involved in the resettlement initiatives in the Member States:

effectiveness and quality of the Resettlement Programme at the EU level, by issuing annual reports on all the activities, based on information gathered by the institutions/authorities involved in the resettlement initiatives in the Member States;

Or. el

Amendment 31 Rui Tavares

Motion for a resolution Paragraph 19

Motion for a resolution

19. Recognises that an adequate resettlement programme requires a *constant* update of the nationalities and categories of refugees that should be prioritised in the resettlement process, with special regard to geographical emergencies and particularly vulnerable persons who are most in need of protection;

Amendment

19. Recognises that an adequate resettlement programme requires a *regular* update of the nationalities and categories of refugees that should be prioritised in the resettlement process, with special regard to geographical emergencies and particularly vulnerable persons who are most in need of protection;

Or. en

Amendment 32 Rui Tavares

Motion for a resolution Paragraph 20 a (new)

Motion for a resolution

Amendment

20a. Suggests that a delegation of Members from its Civil Liberties, Justice and Home Affairs (LIBE), Foreign Affairs (AFET) and Development (DEVE) committees participate in the yearly meeting of the resettlement expert group;

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Amendment 33 Georgios Papanikolaou

Motion for a resolution Paragraph 26 a (new)

Motion for a resolution

Amendment

26a. Recognises that certain Member States, particularly in southern Europe, are encountering additional difficulties with regard to resettlement measures since they are already under intense pressure as a result of migration;

Or el

Amendment 34 Rui Tavares

Motion for a resolution Paragraph 27

Motion for a resolution

27. Calls, nevertheless, for greater incentives to encourage more Member States to participate in the EU Resettlement Programme; acknowledges that while greater financial assistance is important, one should not undermine the contribution that the EASO can provide with regard to this aspect by helping to equalise services offered to refugees in Member States and offering assistance with the most efficient practices for hosting and integration;

Amendment

27. Calls, nevertheless, for greater incentives to encourage more Member States to participate in the EU Resettlement Programme; acknowledges that while greater financial assistance is important, one should not undermine the contribution that the EASO can provide with regard to this aspect by helping to equalise *through raising the quality of* services offered to refugees in Member States and offering assistance with the most efficient practices for hosting and integration;

Or. en

Amendment 35 Georgios Papanikolaou

Motion for a resolution Paragraph 27

Motion for a resolution

27. Calls, nevertheless, for greater incentives to encourage more Member States to participate in the EU Resettlement Programme; acknowledges that while greater financial assistance is important, one should not undermine the contribution that the EASO can provide with regard to this aspect by helping to equalise services offered to refugees in Member States and offering assistance with the most efficient practices for hosting and integration;

Amendment

27. Calls, nevertheless, for greater incentives to encourage more Member States to participate in the EU Resettlement Programme; acknowledges that while greater financial assistance is important, one should not undermine the contribution that the EASO can provide with regard to this aspect by helping to equalise *and improve the quality of* services offered to refugees in Member States and offering assistance with the most efficient practices for hosting and integration;

Or el

Amendment 36 Rui Tavares

Motion for a resolution Paragraph 28

Motion for a resolution

28. Suggests more substantial financial assistance to Member States which wish to start participating in the EU Resettlement Programme, in order to alleviate the initial burden of setting up a resettlement initiative, calls for a Member State to receive EUR 6 000 per refugee in the first year of hosting, EUR 5 000 in the second year and then EUR 4 000 in the remaining years, instead of EUR 4 000 per refugee; suggests that in order to avoid an excessive impact on the European Refugee Fund resulting from Member States which might wish to host a large number of refugees in the first year, the

Amendment

28. Suggests more substantial financial assistance to Member States which wish to start participating in the EU Resettlement Programme, in order to help them create a sustainable resettlement programme and to alleviate the initial burden of setting up such an initiative; suggests that in order to avoid an excessive impact on the European Refugee Fund, the value of the financial assistance shall be equalised to the other Member States after the first years of participation to the programme;

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abovementioned amounts could be made available up to a certain quota of refugees;

Or. en

Amendment 37 Simon Busuttil, Salvatore Iacolino, Stavros Lambrinidis, Georgios Papanikolaou

Motion for a resolution Paragraph 28 a (new)

Motion for a resolution

Amendment

28a. Recalls, at the same time, the European Parliament's recommendations of 7 May 2009 on mandatory solidarity as regards resettlement of refugees already in Member States; believes that the resettlement mechanism should therefore be open to and applicable for intra-EU resettlement of beneficiaries of international protection present in the territory of Member States that are faced with specific and disproportionate pressures on their national asylum systems, due in particular to their geographic position or demographic situation; requests that adequate funds be earmarked to for such intra-EU resettlement programmes;

Or. en

Amendment 38 Georgios Papanikolaou

Motion for a resolution Paragraph 30

Motion for a resolution

30. Considers that an effective EU Resettlement Programme must include Amendment

30. Considers that an effective EU Resettlement Programme must include

AM\806907EN.doc 19/23 PE439 335v01-00 provisions on follow-up measures, insisting on the quality of the resettlement in each Member State, good standards *of* reception and integration of the refugees;

provisions on follow-up measures, insisting on the quality of the resettlement in each Member State, good standards *at every stage from recognition to* reception and integration of the refugees;

Or. el

Amendment 39 Nadja Hirsch, Rui Tavares

Motion for a resolution Paragraph 30 a (new)

Motion for a resolution

Amendment

30a. Calls on the Member States involved in the resettlement programme to evaluate their measures taken in the resettlement procedure so as to secure and improve the refugees' integration. Member States should also follow up regularly on the refugees' integration;

Or. en

Amendment 40 Georgios Papanikolaou

Motion for a resolution Paragraph 31

Motion for a resolution

31. Is of the opinion that governmental authorities should foster maximum cooperation with non-governmental entities (international and local NGOs, for instance) and benefit from the expertise and proximity of the latter in providing the best and most efficient initiatives for resettlement of refugees;

Amendment

31. Is of the opinion that governmental authorities should foster maximum cooperation with non-governmental entities (international and local NGOs, for instance) and benefit from the expertise and proximity of the latter in providing the best and most efficient initiatives for resettlement of refugees; participation by civil society in the European Resettlement Programme will underpin support and

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reception initiatives by the Member States and local authorities;

Or. el

Amendment 41 Roberta Angelilli, Georgios Papanikolaou, Csaba Sógor, Renate Sommer, Bogusław Sonik, Anna Záborská

Motion for a resolution Paragraph 31

Motion for a resolution

31. Is of the opinion that governmental authorities should foster maximum cooperation with non-governmental entities (international and local NGOs, *for instance*) and benefit from the expertise and proximity of the latter in providing the best and most efficient initiatives for resettlement of refugees;

Amendment

31. Is of the opinion that governmental authorities should foster maximum cooperation with non-governmental entities (*for instance Churches*, international and local NGOs) and benefit from the expertise and proximity of the latter in providing the best and most efficient initiatives for resettlement of refugees,

Or. en

Amendment 42 Georgios Papanikolaou

Motion for a resolution Paragraph 32

Motion for a resolution

32. Advocates intensive efforts on the part of all the entities involved to grant the refugees, especially the most vulnerable, access to adequate housing, health care, education, language courses and psychological assistance, so as to ensure successful integration;

Amendment

32. Advocates intensive efforts on the part of all the entities involved to grant the refugees, especially the most vulnerable, access to adequate housing, health care, education, language courses and psychological assistance, *as well as access to the labour market*, so as to ensure successful integration;

Or. el

Amendment 43 Rui Tavares

Motion for a resolution Paragraph 33

Motion for a resolution

33. Calls on the *UNHCR and local NGOs* to establish clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States;

Amendment

33. Calls on the *EASO*, namely through its proposed resettlement Unit, to establish clear criteria for quality resettlement in close cooperation with UNHCR, NGOs and local authorities and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States:

Or. en

Amendment 44 Nadja Hirsch, Rui Tavares

Motion for a resolution Paragraph 33

Motion for a resolution

33. Calls on the UNHCR and local NGOs to establish clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States;

Amendment

33. Calls on the UNHCR, the Resettlement Unit and local NGOs to contribute to the establishment of clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States;

Or. en

Amendment 45 Roberta Angelilli, Csaba Sógor, Renate Sommer, Bogusław Sonik, Anna Záborská

Motion for a resolution Paragraph 33

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33. Calls on the UNHCR *and local* NGOs to establish clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States:

Amendment

33. Calls on the UNHCR *together with Churches* and local NGOs to establish clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States;

Or. en

Amendment 46 Georgios Papanikolaou

Motion for a resolution Paragraph 33

Motion for a resolution

33. Calls on the UNHCR and local NGOs to establish clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States;

Amendment

33. Calls on the UNHCR and local NGOs to establish clear criteria for quality resettlement and follow the resettlement of the refugees, in order to contribute to the evaluation of the resettlement activities in the Member States *and their further improvement*;

Or. el