



EUROPEAN PARLIAMENT

2009 - 2014

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*Committee on Foreign Affairs*

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**2011/2014(INI)**

29.9.2011

# **AMENDMENTS**

## **1 - 24**

**Draft opinion**  
**Anneli Jäätteenmäki**  
(PE472.239v02-00)

on budgetary control of EU financial assistance to Afghanistan  
(2011/2014(INI))

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PE473.702v01-00

AM\_Com\_NonLegOpinion

**Amendment 1**  
**Sabine Lösing**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, ***thus facilitating the transfer of security to the GIROA;***

*Amendment*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption;

Or. en

**Amendment 2**  
**Pino Arlacchi, Krzysztof Lisek, Anneli Jäätteenmäki**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. ***Stresses*** that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, ***thus facilitating the transfer of security to the GIROA;***

*Amendment*

***Outlines the EU's commitment to continue to support Afghanistan; stresses*** that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, ***thus facilitating the transfer of security to the GIROA; recommends that parts of the financial assistance to Afghanistan is allocated for the five years plan to phase out opium cultivation by***

*replacing it with alternative production;  
stresses the need to facilitate sub-regional  
cooperation with regards assistance to  
issues of cross-border nature;*

Or. en

**Amendment 3**  
**Geoffrey Van Orden**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the *country*, ***including improvement of socio-economic standards and gender equality***; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, thus facilitating the transfer of security to the GIRoA;

*Amendment*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the *country's school system and economy*, underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, thus facilitating the transfer of security to the GIRoA;

Or. en

**Amendment 4**  
**Nadezhda Neynsky**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality; underlines that the aid should further facilitate capacity building in public administration,

*Amendment*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards, ***facilitating job creation and proliferation of SMEs, strengthening the educational sector*** and ***ensuring*** gender

strengthen the rule of law and reduce corruption, thus facilitating the transfer of security to the GIRoA;

equality; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, thus facilitating the transfer of security to the GIRoA;

Or. en

## **Amendment 5** **Nicole Kiil-Nielsen**

### **Draft opinion** **Paragraph 1**

#### *Draft opinion*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality; underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, thus facilitating the transfer of security to the GIRoA;

#### *Amendment*

1. Stresses that the overall objectives of EU development assistance to Afghanistan should be to assist in the long term sustainable development of the country, including improvement of socio-economic standards and gender equality, ***which would help to free Afghanistan's rural population from the grip of opium,*** underlines that the aid should further facilitate capacity building in public administration, strengthen the rule of law and reduce corruption, thus facilitating the transfer of security to the GIRoA;

Or. en

## **Amendment 6** **Nicole Kiil-Nielsen**

### **Draft opinion** **Paragraph 1 a (new)**

#### *Draft opinion*

#### *Amendment*

***1a. Believes that corruption in Afghanistan has reached unprecedented levels as manifest in such scandals as surrounding the Bank of Kabul in which bank officials including President Karzai's brother stand accused of having***

*embezzled 900 million dollars; draws attention to the fact that Norway has frozen all its aid to Afghanistan and that in April, Britain stopped its payments to the main Afghan reconstruction fund;*

Or. en

**Amendment 7**  
**Nicole Kiil-Nielsen**

**Draft opinion**  
**Paragraph 1 b (new)**

*Draft opinion*

*Amendment*

*1b. Considers that the European Union as one of the major donors of official development and humanitarian assistance to Afghanistan (more than €2 billion .between 2002 and end of 2010) has a particular responsibility to evaluate whether those funds reach the intended recipients and improve their living conditions;*

Or. en

**Amendment 8**  
**Nicole Kiil-Nielsen**

**Draft opinion**  
**Paragraph 1 c (new)**

*Draft opinion*

*Amendment*

*1c. In view of the evident lack of absorption capacity in Afghanistan, expresses its serious concern that the indicative financial allocation for 2011–2013 of €600 million over a period of three years means an increase of over 30% of the yearly allocation compared to the previous four-year period covered by the MIP 2007-2010;*

**Amendment 9**  
**Nicole Kiil-Nielsen**

**Draft opinion**  
**Paragraph 1 d (new)**

*Draft opinion*

*Amendment*

***1d. Underlines that after ten years of war, the majority of the Afghan population according to many observers considers the foreign troops as occupiers and that according to the latest report of the UN General Secretariat violence has increase by 40% over the last year;***

Or. en

**Amendment 10**  
**Nicole Kiil-Nielsen**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

*Amendment*

2. Reiterates the urgent need to increase efficiency of aid, as many development indicators ***still show no significant improvement***, and corruption remains a major obstacle to the provision of essential services to the people;

2. Reiterates the urgent need to increase efficiency of aid, as many development indicators ***have not improved but declined over the years*** and corruption remains a major obstacle to the provision of essential services to the people;

Or. en

**Amendment 11**  
**Pino Arlacchi, Krzysztof Lisek, Anneli Jäätteenmäki**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Reiterates the urgent need to increase efficiency of aid, as many development indicators still show no significant improvement, and corruption ***remains a*** major obstacle to the provision of essential services to the people;

*Amendment*

2. Reiterates the urgent need to increase efficiency of aid, as many development indicators still show no significant improvement, and corruption ***and the long distribution chain of international aid remain*** major ***obstacles*** to the provision of essential services to the people;

Or. en

**Amendment 12**  
**Nadezhda Neynsky**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Reiterates the urgent need to increase efficiency of aid, as many development indicators still show no significant improvement, and corruption remains a major obstacle to the provision of essential services to the people;

*Amendment*

2. Reiterates the urgent need to increase efficiency of aid, as many development indicators still show no significant improvement, and corruption remains a major obstacle to the provision of essential services to the people; ***calls on the European Union and Member States to use all available financial instruments to achieve this goal, including the future EU Trust Funds when established;***

Or. en

**Amendment 13**  
**Sabine Lösing**

**Draft opinion**  
**Paragraph 2 a (new)**

*Draft opinion*

***2a. Is of the opinion that development strategies must be designed by recipient governments themselves, in consultation***

*Amendment*



*with a broad spectrum of civil society, and must be agreed by national parliaments; further, that civil society and parliamentarians must be involved throughout every stage of implementation, monitoring and the evaluation of results, stresses that this requirement must be a decisive criteria for budgetary control;*

Or. en

#### **Amendment 14**

**Pino Arlacchi, Krzysztof Lisek, Anneli Jäätteenmäki**

#### **Draft opinion**

#### **Paragraph 3**

##### *Draft opinion*

3. *Points out the need to make* donor coordination *work better and to provide for* detailed evaluations of aid efficiency in order to improve *the* accountability of the aid;

##### *Amendment*

3. *Notes that the majority of resources for socio-economic development in Afghanistan are channelled through international mechanisms but a significant proportion of this aid does not reach the intended beneficiaries, the people of Afghanistan; points out that the EU and in particular the Commission/EEAS should have a leading role in improving* donor coordination *in close cooperation with other key donors such as the US and Japan, and calls for* detailed evaluations of aid efficiency in order to improve *transparency and donor* accountability of the aid;

Or. en

#### **Amendment 15**

**Nicole Kiil-Nielsen**

#### **Draft opinion**

#### **Paragraph 3**

*Draft opinion*

3. ***Points*** out the need to make donor coordination work better and to provide for detailed evaluations of aid efficiency in order to improve ***the*** accountability of the aid;

*Amendment*

3. ***Notes that the majority of resources for socio-economic development in Afghanistan are channelled through international mechanisms but a significant proportion of this aid does not reach the intended beneficiaries, the impoverished and disempowered part of the Afghan population; points*** out the need to make donor coordination work better and to provide for detailed evaluations of aid efficiency in order to improve ***transparency and donor*** accountability of the aid;

Or. en

**Amendment 16**  
**Nadezhda Neynsky**

**Draft opinion**  
**Paragraph 3**

*Draft opinion*

3. Points out ***the need to make*** donor coordination ***work better*** and ***to provide*** for detailed evaluations of aid efficiency in order to improve the accountability of the aid;

*Amendment*

3. Points out ***that the EU should have a leading role in improving*** donor coordination and ***in providing*** for detailed evaluations of aid efficiency in order to improve the accountability of the aid;

Or. en

**Amendment 17**  
**Sabine Lösing**

**Draft opinion**  
**Paragraph 3 a (new)**

*Draft opinion*

*Amendment*

***3a. Stresses, that expenses of EU development aid should be used for***

*reliable initiatives of the civil society and solely for civilian projects which are conducted in cooperation with local governments and governmental authorities;*

Or. en

#### **Amendment 18**

**Pino Arlacchi, Krzysztof Lisek, Anneli Jäätteenmäki**

#### **Draft opinion**

##### **Paragraph 4**

#### *Draft opinion*

4. Requires that, when using international organisations as an aid delivery channel, the Commission should pay close attention to eliminating waste, excessive intermediary costs, overbilling and corruption, and should insist on timely and adequate information on results and use of funds;

#### *Amendment*

4. Requires that, when using international organisations as an aid delivery channel, the ***EEAS and the*** Commission should pay close attention to eliminating waste, excessive intermediary costs, ***inefficiency***, overbilling and corruption, and should insist on timely and adequate information on results and use of funds;

Or. en

#### **Amendment 19**

**Nicole Kiil-Nielsen**

#### **Draft opinion**

##### **Paragraph 5**

#### *Draft opinion*

5. ***Reiterates*** its call on the EU to set up a centralised database on, and to analyse the costs and the impact of, all EU aid to Afghanistan, as the lack of up-to-date and reliable data undermines aid efficiency and transparency;

#### *Amendment*

5. ***Expects that the EEAS prepares a realistic analysis of risks and effectiveness of EU aid in Afghanistan for the Berlin conference in December 2011, considering that misplaced aid funnels corruption and criminal networks and thus not only wastes tax payer's money but can be seen as act of complicity towards the development of a failing state; reiterates*** its call on the EU to set up a

centralised database on, and to analyse the costs and the impact of, all EU aid to Afghanistan, as the lack of up-to-date and reliable data undermines aid efficiency and transparency;

Or. en

**Amendment 20**  
**Sabine Lösing**

**Draft opinion**  
**Paragraph 5**

*Draft opinion*

5. Reiterates its call on the EU to set up a centralised database on, and to analyse the costs and the impact of, all EU aid to Afghanistan, as the lack of up-to-date and reliable data undermines aid efficiency and transparency;

*Amendment*

5. Reiterates its call on the EU to set up a centralised database on, and to analyse the costs and the impact of, all EU aid to Afghanistan, as the lack of up-to-date and reliable data undermines aid efficiency and transparency; ***States that the effectiveness of development-policy measures must be checked on the basis of local criteria;***

Or. en

**Amendment 21**  
**Nicole Kiil-Nielsen**

**Draft opinion**  
**Paragraph 5 a (new)**

*Draft opinion*

*Amendment*

***5a. Appeals to the EEAS to dare stop, reduce or redirect funding in consultation with the co-legislators in case that the necessary conditions are not fulfilled;***

Or. en

**Amendment 22**  
**Nicole Kiil-Nielsen**

**Draft opinion**  
**Paragraph 6**

*Draft opinion*

6. Is of the opinion that the Commission should consider introducing sectoral budget support; stresses, however, that such aid should be strictly conditional, with measurable impact indicators, and can only be used together with capacity-building measures and in administrations whose organisational structures and financial management capabilities have been properly assessed and considered adequate and transparent;

*Amendment*

*deleted*

Or. en

**Amendment 23**  
**Sabine Lösing**

**Draft opinion**  
**Paragraph 6**

*Draft opinion*

6. Is of the opinion that the Commission should consider introducing sectoral budget support; stresses, however, that such aid should ***be strictly conditional, with*** measurable impact indicators, and can only be used together with capacity-building measures and in administrations whose organisational structures and financial management capabilities have been properly assessed and considered adequate and transparent;

*Amendment*

6. Is of the opinion that the Commission should consider introducing sectoral budget support; stresses, however, that such aid should ***have*** measurable impact indicators, and can only be used together with capacity-building measures and in administrations whose organisational structures and financial management capabilities have been properly assessed and considered adequate and transparent;

Or. en

**Amendment 24**  
**Geoffrey Van Orden**

**Draft opinion**  
**Paragraph 7 a (new)**

*Draft opinion*

*Amendment*

***7a. Regrets the allocation of EU funds to the ineffectual EUPOL Afghanistan mission, and calls for a more co-ordinated approach to police training under overall NATO auspices;***

Or. en