



EUROPEAN PARLIAMENT

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Committee on Regional Development

2011/0461(COD)

22.10.2012

OPINION

of the Committee on Regional Development

for the Committee on the Environment, Public Health and Food Safety

on the proposal for a decision of the European Parliament and of the Council
on a Union Civil Protection Mechanism
(COM(2011)0934 – C7-0519/2011 – 2011/0461(COD))

Rapporteur: Oldřich Vlasák

PA_Legam

SHORT JUSTIFICATION

This proposal for a decision on the **Union Civil Protection Mechanism** is a high-quality document taking account of the prevention and response requirements of the European Union in this field. The rapporteur welcomes the Commission's intention to combine the Civil Protection Mechanism with the Financial Instrument in a single document, including its implementation, which was submitted as a proposal for a decision of the European Parliament and the Council. He particularly welcomes a number of the proposed changes which introduce simplifying rules and procedures for activation of the Mechanism, thereby enhancing the effectiveness, efficiency and coherence of EU disaster response.

From the standpoint of the Committee on Regional Development the amendments focus primarily on the need for closer involvement of the regions, cities and local communities, because these independent authorities play a key role in both emergency prevention and emergency response and cannot be neglected. It is repeated that the basic principle of civil protection should be to address problems at the lowest possible level. Emphasis is also placed on the specific needs of border regions, where particularly in the reaction phase there is great potential for implementing an enhanced joint emergency response enabling coordination between cross-border regions. For similar reasons REGI opinion adds also references to specific situation of outermost regions, sea basin, island, mountain regions, isolated or inaccessible locations. Particular attention must be given to regions on EU external borders and outermost regions, given the increased risk of natural and man-made disasters and the fact that intervention is more difficult there than in other regions, frequently necessitating assistance from third countries.

Account also needs to be taken of the need to provide rapid and flexible assistance in the event of disasters exceeding the response capacity of the affected Member State or the authorities of its regional or local administration. Therefore, with reference to EU funds, an appeal is also made for more effective linking of the Civil Protection Mechanism and the Solidarity Fund, where a lack of flexibility in application is currently perceived.

AMENDMENTS

The Committee on Regional Development calls on the Committee on the Environment, Public Health and Food Safety, as the committee responsible, to incorporate the following amendments in its report:

Amendment 1

Proposal for a decision

Recital 1

Text proposed by the Commission

(1) In view of the significant increase in the numbers and severity of natural and man-made disasters in recent years and in a situation where future disasters are likely to be more extreme and more complex with far reaching and longer-term consequences, resulting, in particular, from climate change and potential interaction between several natural and technological hazards, an integrated approach to disaster management is increasingly important. The Union should support, coordinate and supplement actions of Member States in the field of civil protection with a view to improving the effectiveness of systems for preventing, preparing for and responding to natural and man-made disasters.

Amendment

(1) In view of the significant increase in the numbers and severity of natural and man-made disasters in recent years and in a situation where future disasters are likely to be more extreme and more complex with far reaching and longer-term consequences, resulting, in particular, from climate change and potential interaction between several natural and technological hazards, an integrated approach to disaster management is increasingly important. The Union should support, coordinate and supplement actions of Member States in the field of civil protection with a view to improving the effectiveness of systems for preventing, preparing for and responding to natural and man-made disasters. ***An integrated approach for each sea basin might prove necessary.***

Amendment 2

Proposal for a decision

Recital 3

Text proposed by the Commission

The protection to be ensured under the Union Civil Protection Mechanism should cover primarily people, but also the environment and property, including cultural heritage, against all natural and man-made disasters, including acts of terrorism and technological, radiological and environmental accidents, marine pollution and acute health emergencies, occurring inside or outside the Union. Civil protection and other emergency assistance may be required in all of these disasters to complement the response capabilities of the affected country.

Amendment

The protection to be ensured under the Union Civil Protection Mechanism should cover primarily people, but also the environment and property, including cultural heritage, against all natural and man-made disasters, including acts of terrorism and technological, radiological and environmental accidents, marine pollution and acute health emergencies, occurring inside or outside the Union. Civil protection and other emergency assistance may be required in all of these disasters to complement the response capabilities of the affected country ***and of its competent public authorities, including regional and local authorities, which are closest to***

dealing with the problems.

Amendment 3

Proposal for a decision

Recital 4

Text proposed by the Commission

(4) The Civil Protection Mechanism constitutes a visible expression of European solidarity by ensuring a practical and timely contribution to prevention of and preparedness for disasters and the response to major disasters and imminence thereof. This Decision should therefore not affect the reciprocal rights and obligations of the Member States under bilateral or multilateral treaties, which relate to the matters covered by this Decision, nor Member States' responsibility to protect people, the environment and property on their territory.

Amendment

(4) The Civil Protection Mechanism constitutes a visible expression of European solidarity by ensuring a practical and timely contribution to **consistent** prevention of and preparedness for disasters and the response to major disasters and imminence thereof. This Decision should therefore not affect the reciprocal rights and obligations of the Member States under bilateral or multilateral treaties, which relate to the matters covered by this Decision, nor Member States' responsibility to protect people, the environment and property on their territory.

Amendment 4

Proposal for a decision

Recital 6

Text proposed by the Commission

(6) The Mechanism should include a general policy framework for Union disaster risk prevention actions aimed at achieving a high level of protection and resilience against disasters by preventing or reducing their effects and by fostering a culture of prevention. Risk management plans are essential to ensure an integrated approach to disaster management, linking risk prevention, preparedness and response actions. Therefore, the Mechanism **should include** a general framework for their communication and implementation.

Amendment

(6) The Mechanism should include a general policy framework for Union disaster risk prevention actions aimed at achieving a high level of protection and resilience against disasters by preventing or reducing their effects and by fostering a culture of prevention. Risk management plans are essential to ensure an integrated approach to disaster management, linking risk prevention, preparedness and response actions. Therefore, the Mechanism **includes** a general framework for their communication and implementation. ***The Mechanism should develop guidelines in***

order to achieve coherence and comparability of the different risk management plans of Member States.

Amendment 5

Proposal for a decision

Recital 9

Text proposed by the Commission

(9) By contributing to the further development of detection and early warning systems, the Union should assist Member States in minimising the lead time to respond to disasters and to alert Union citizens. These systems should take into account and build upon existing and future information sources and systems.

Amendment

(9) By contributing to the further development of detection and early warning systems, the Union should assist Member States in minimising the lead time to respond to disasters and to alert Union citizens. These systems should take into account and build upon existing and future information sources and systems; ***stresses the importance of closer cooperation between the Commission's Directorate-General for Humanitarian Aid and Civil Protection and national civil protection services.***

Amendment 6

Proposal for a decision

Recital 10

Text proposed by the Commission

(10) The Mechanism should include a general policy framework aimed at continuously improving the level of preparedness of civil protection systems, personnel and citizens within the Union. This includes training programmes and a training network, at Union ***and*** Member State level, on disaster prevention, preparedness, and response as called for in the Council Conclusions of 14 November 2008 on European disaster management training arrangements.

Amendment

(10) The Mechanism should include a general policy framework aimed at continuously improving the level of preparedness of civil protection systems, personnel and citizens within the Union. This includes training programmes and a training network, at Union ***but primarily at*** Member State level, on ***local*** disaster prevention, preparedness, and response as called for in the Council Conclusions of 14 November 2008 on European disaster management training arrangements.

Amendment 7

Proposal for a decision Recital 11

Text proposed by the Commission

Other preparatory measures include pooling of information related to necessary medical resources and stimulating the use of new technologies. In accordance with Article 346 of the Treaty, no Member State should be obliged to supply information the disclosure of which it considers contrary to the essential interests of its security.

Amendment

Other preparatory measures include pooling of information related to necessary medical resources and stimulating the use of new technologies. In accordance with Article 346(1)(a) of the Treaty ***on the Functioning of the European Union***, no Member State should be obliged to supply information the disclosure of which it considers contrary to the essential interests of its security.

Amendment 8

Proposal for a decision Recital 12

Text proposed by the Commission

The development of civil protection assistance intervention modules, consisting of resources of one or more Member States which aim to be fully interoperable, is pursued at Union level in order to contribute to the development of a civil protection rapid response capability. Modules should be organised at the level of the Member States and subject to their direction and command.

Amendment

The development of civil protection assistance intervention modules, consisting of resources of one or more Member States which aim to be fully interoperable, is pursued at Union level in order to contribute to the development of a civil protection rapid response capability. Modules should be organised at the level of the Member States and subject to their direction and command. ***Special attention must be paid in this respect to the civil protection capacities in the border areas of the Member States.***

Amendment 9

Proposal for a decision Recital 12

Text proposed by the Commission

(12) The development of civil protection assistance intervention modules, consisting of resources of one or more Member States which aim to be fully interoperable, is pursued at Union level in order to contribute to the development of a civil protection rapid response capability. Modules should be organised at the level of the Member States and subject to their direction and command.

Amendment

(12) The development of civil protection assistance intervention modules ***on a voluntary basis***, consisting of resources of one or more Member States which aim to be fully interoperable, is pursued at Union level in order to contribute to the development of a civil protection rapid response capability. Modules should be organised at the level of the Member States and subject to their direction and command.

Amendment 10

**Proposal for a decision
Recital 13**

Text proposed by the Commission

(13) The reinforced cooperation should be based on a Union structure consisting of an emergency response centre, a European emergency response capacity in the form of a voluntary pool of pre-committed capacities from the Member States, trained experts, a common emergency communication and information system managed by the Commission and contact points in the Member States. It should provide a framework for collecting validated emergency information, for disseminating that information to the Member States and for sharing lessons learnt from interventions.

Amendment

(13) The reinforced cooperation should be based on a Union structure consisting of an emergency response centre, a European emergency response capacity in the form of a voluntary pool of pre-committed capacities from the Member States, trained experts, a common emergency communication and information system managed by the Commission and contact points in the Member States. It should provide a framework for collecting validated emergency information, for disseminating that information to the Member States and for sharing lessons learnt from interventions ***by promoting examples of good practice***.

Amendment 11

**Proposal for a decision
Recital 13**

Text proposed by the Commission

(13) The reinforced cooperation should be based on a Union structure consisting of an emergency response centre, a European emergency response capacity in the form of a voluntary pool of pre-committed capacities from the Member States, trained experts, a common emergency communication and information system managed by the Commission and contact points in the Member States. It should provide a framework for collecting validated emergency information, for disseminating that information to the Member States and for sharing lessons learnt from interventions.

Amendment

(13) The reinforced cooperation should be based on a Union structure consisting of an emergency response centre, a European emergency response capacity in the form of a voluntary pool of pre-committed capacities from the Member States, trained experts, a common emergency communication and information system managed by the Commission and contact points in the Member States. It should provide a framework for collecting validated emergency information, for disseminating that information to the Member States, ***for standardising Member State alert systems*** and for sharing lessons learnt from interventions.

Amendment 12

Proposal for a decision
Recital 13

Text proposed by the Commission

(13) The Mechanism should make it possible to mobilise and facilitate coordination of assistance interventions. The reinforced cooperation should be based on a Union structure consisting of an emergency response centre, a European emergency response capacity in the form of a voluntary pool of pre-committed capacities from the Member States, trained experts, a common emergency communication and information system managed by the Commission and contact points in the Member States. It should provide a framework for collecting validated emergency information, for disseminating that information to the Member States and for sharing lessons learnt from interventions.

Amendment

(13) The Mechanism should make it possible to mobilise and facilitate coordination of assistance interventions. The reinforced cooperation should be based on a Union structure consisting of an emergency response centre ***coordinated with existing national, regional and local structures***, a European emergency response capacity in the form of a voluntary pool of pre-committed capacities from the Member States, trained experts, a common emergency communication and information system managed by the Commission and contact points in the Member States. It should provide a framework for collecting validated emergency information, for disseminating that information to the Member States and for sharing lessons learnt from

Amendment 13

Proposal for a decision

Recital 14

Text proposed by the Commission

(14) In order to improve the planning of disaster response operations and to ensure the availability of key capacities, it is necessary to develop reference scenarios for the main types of disasters, map key existing capacities available in Member States, develop contingency plans for the deployment of the capacities and develop a European Emergency Response Capacity in the form of a voluntary pool of pre-committed capacities of Member States. The contingency planning exercise could also be used to determine whether there are gaps in the emergency response capacities available in the Member States that may be filled with capacities to be developed with Union support, which would be shared across the Union.

Amendment

(14) In order to improve the planning of disaster response operations and to ensure the availability of key capacities, it is necessary to develop reference scenarios for the main types of disasters, map key existing capacities available in Member States, develop contingency plans for the deployment of the capacities and develop a European Emergency Response Capacity in the form of a voluntary pool of pre-committed capacities of Member States. The contingency planning exercise could also be used to determine whether there are gaps in the emergency response capacities available in the Member States ***regarding coordination between cross-border regions*** that may be filled with capacities to be developed with Union support, which would be shared across the Union.

Amendment 14

Proposal for a decision

Recital 15 a (new)

Text proposed by the Commission

Amendment

(15a) Particular attention must be given to regions on EU external borders and outermost regions, given the increased risk of natural and man-made disasters and the fact that intervention is more difficult there than in other regions, frequently necessitating assistance from third countries.

Amendment 15

Proposal for a decision

Recital 16

Text proposed by the Commission

(16) The availability of adequate means of transport **needs** to be improved to support the development of a rapid response capability at the Union level. The Union should support and supplement the efforts of Member States by facilitating the pooling of transport resources of Member States and contributing, where necessary, to the financing of additional means of transport subject to certain criteria.

Amendment

(16) The availability **and speed** of adequate means of transport **need** to be improved to support the development of a rapid response capability at the Union level. The Union should support and supplement the efforts of Member States by facilitating the pooling of transport resources of Member States and contributing, where necessary, to the financing of additional means of transport subject to certain criteria.

Amendment 16

Proposal for a decision

Recital 16

Text proposed by the Commission

(16) The availability of adequate means of transport needs to be improved to support the development of a rapid response capability at the Union level. The Union should support and supplement the efforts of Member States by facilitating the pooling of transport resources of Member States and contributing, where necessary, to the financing of additional means of transport subject to certain criteria.

Amendment

(16) The **accessibility of transport in all EU regions and the** availability of adequate means of transport needs to be improved to support the development of a rapid response capability at the Union level. The Union should support and supplement the efforts of Member States by facilitating the pooling of transport resources of Member States and contributing, where necessary, to the financing of additional means of transport subject to certain criteria.

Amendment 17

Proposal for a decision

Recital 17

Text proposed by the Commission

(17) Assistance interventions should be

Amendment

(17) Assistance interventions should be

subject to full coordination in situ so as to maximise the effectiveness and ensure access to suffering populations. The Commission should provide appropriate logistical support for the dispatched expert teams.

subject to full coordination in situ so as to maximise the effectiveness and ensure access to suffering populations. The Commission should provide appropriate logistical support for the dispatched expert teams *and for the logistical deployment of volunteer teams in response to emergency situations in isolated or inaccessible locations.*

Amendment 18

Proposal for a decision Recital 17 a (new)

Text proposed by the Commission

Amendment

(17a) European Union assistance and support in disaster prevention, repair and response is of particular importance in isolated or more outlying regions, which face permanent difficulties in terms of accessibility and available human and material resources, are more exposed to the risk of natural disasters and where the effects of such disasters are of greater impact, as is the case of the outermost regions.

Amendment 19

Proposal for a decision Recital 18 a (new)

Text proposed by the Commission

Amendment

(18a) As a result of their geostrategic situations as set out in the Commission Communication of 26 May 2004 entitled ‘Stronger Partnership for the ORs’ and Michel Barnier’s report of January 2006 entitled ‘EuropeAid’, the outermost regions should clearly appear in the Member States’ risk management plans and benefit from priority implementation of modules aimed at preparing and

coordinating interventions in their geographical environment.

Amendment 20

Proposal for a decision Recital 19 a (new)

Text proposed by the Commission

Amendment

Account also needs to be taken of the need to provide rapid and flexible assistance in the event of disasters exceeding the response capacity of the affected Member State or the authorities of its regional or local administration. In this respect, emphasis should be placed on the possibility of drawing down financial resources from the Solidarity Fund, whose assistance is intended for Member States and acceding countries which are affected by a major natural disaster and whose implementation should be linked more effectively to the operation of the Civil Protection Mechanism.

Amendment 21

Proposal for a decision Recital 22

Text proposed by the Commission

Amendment

The objective of this Decision cannot be sufficiently achieved by the Member States, and can therefore, by reason of the scale or effects of the proposed action, taking into account the benefits resulting from the operation of the Mechanism in terms of reducing the loss of human life and damage, be better achieved at Union level. If a major emergency overwhelms the response capabilities of an affected Member State, this State should be able to appeal to the Mechanism to supplement its own civil protection and other emergency

*The basic principle of civil protection should be to address problems at the lowest possible level. In the case of larger-scale operations, the objective of this Decision cannot, **however**, be sufficiently achieved by the Member States, and can therefore, by reason of the scale or effects of the proposed action, taking into account the benefits resulting from the operation of the Mechanism in terms of reducing the loss of human life and damage, be better achieved at Union level. If a major emergency overwhelms the response*

response resources. The Union may therefore adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality as set out in that Article, this Decision does not go beyond what is necessary in order to achieve that objective.

capabilities of an affected Member State, this State should be able to appeal to the Mechanism to supplement its own civil protection and other emergency response resources. The Union may therefore adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality as set out in that Article, this Decision does not go beyond what is necessary in order to achieve that objective.

Amendment 22

Proposal for a decision Article 1 – paragraph 1

Text proposed by the Commission

1. The Union Civil Protection Mechanism (hereinafter referred to as ‘the Mechanism’) shall aim to support, coordinate and supplement the actions *of* the Member States in the field of civil protection in improving the effectiveness of systems for preventing, preparing for and responding to natural and man-made disasters.

Amendment

1. The Union Civil Protection Mechanism (hereinafter referred to as ‘the Mechanism’) shall aim to support, coordinate and supplement the actions *in* the Member States in the field of civil protection in improving the effectiveness of systems for preventing, preparing for and responding to natural and man-made disasters.

Amendment 23

Proposal for a decision Article 1 – paragraph 2

Text proposed by the Commission

2. The protection to be ensured by the Mechanism shall cover primarily people, but also the environment and property, including cultural heritage, against all natural and man-made disasters, including acts of terrorism, technological, radiological or environmental accidents, marine pollution and acute health emergencies, occurring inside or outside

Amendment

2. The protection to be ensured by the Mechanism shall cover primarily people, but also the environment and property, including cultural heritage, against all natural and man-made disasters, including *the consequences of* acts of terrorism, technological, radiological or environmental accidents, marine pollution and acute health emergencies, occurring

the Union.

inside or outside the Union.

Amendment 24

Proposal for a decision

Article 1 – paragraph 5

Text proposed by the Commission

5. The Mechanism shall not affect Member States' responsibility to protect people, the environment and property on their territory against disasters and endowing their emergency management systems with sufficient capabilities to enable them to cope adequately with disasters of a magnitude and nature that can reasonably be expected and prepared for.

Amendment

5. The Mechanism shall not affect Member States' responsibility to protect people, the environment and property on their territory against disasters and endowing their emergency management systems with sufficient capabilities **and resources** to enable them to cope adequately **and in a consistent manner** with disasters of a magnitude and nature that can reasonably be expected and prepared for.

Amendment 25

Proposal for a decision

Article 1 – paragraph 5

Text proposed by the Commission

5. The Mechanism shall not affect Member States' responsibility to protect people, the environment and property on their territory against disasters and endowing their emergency management systems with sufficient capabilities to enable them to cope adequately with disasters of a magnitude and nature that can reasonably be expected and prepared for.

Amendment

5. The Mechanism shall not affect Member States' **primary** responsibility to protect people, the environment and property on their territory against disasters and endowing their emergency management systems with sufficient capabilities to enable them to cope adequately with disasters of a magnitude and nature that can reasonably be expected and prepared for.

Amendment 26

Proposal for a decision Article 1 – paragraph 7

Text proposed by the Commission

7. This Decision shall not apply to the actions carried out under [Regulation (EC) No 1717/2006; Regulation (EC) No 1257/96; Regulation (EC) No 1406/2002 [and Union legislation concerning action programmes in the fields of health, home affairs, justice]

Amendment

7. This Decision shall not apply to the actions carried out under [Regulation (EC) No 1717/2006; Regulation (EC) No 1257/96; Regulation (EC) No 1406/2002 [and Union legislation concerning action programmes in the fields of health, home affairs, justice] **and other unrelated Union legislation.**

Amendment 27

Proposal for a decision Article 2 – paragraph 3

Text proposed by the Commission

3. This Decision shall take into account the special needs of isolated, outermost and other regions or islands of the Union in the case of a disaster.

Amendment

3. This Decision shall take into account the special needs of isolated, outermost, **cross-border** and other regions or islands of the Union in the case of a disaster. **An integrated approach for each sea basin might prove necessary in these regions if the best possible synergies are to be ensured.**

Amendment 28

Proposal for a decision Article 3 – paragraph 1 – point a

Text proposed by the Commission

(a) to achieve a high level of protection against disasters by preventing or reducing their effects **and** by fostering a culture of prevention;

Amendment

(a) to achieve a high level of protection against disasters by preventing or reducing their effects, by fostering a culture of prevention **and by improving cooperation between civil protection and other competent services;**

Amendment 29

Proposal for a decision

Article 3 – paragraph 2 – subparagraph 1 – point c

Text proposed by the Commission

(c) progress in improving the response to disasters measured by the speed and degree of coordination of interventions under the Mechanism and the adequacy of assistance provided to the needs on the ground.

Amendment

(c) progress in improving the response to disasters measured by the speed and degree of coordination of interventions **and services** under the Mechanism and the adequacy of assistance provided to the needs on the ground.

Amendment 30

Proposal for a decision

Article 4 – paragraph 1 – point 2

Text proposed by the Commission

2. "major disaster" means **any situation, which has or may have an adverse impact on people, the environment or** property and which may result in a call for assistance under the Mechanism;

Amendment

2. 'major disaster' means **an elementary event which, owing to its unusual magnitude, has already endangered life and property or will do so in the immediate future, which the resources of the Member State affected are insufficient to deal with** and which may result in a call for assistance under the Mechanism.

Amendment 31

Proposal for a decision

Article 4 – paragraph 1 – point 9

Text proposed by the Commission

9. 'risk management plan' means planning instrument prepared by a Member State to foresee risks, to estimate their impacts, and to develop, select and implement measures to reduce, adapt to and mitigate the risks and their impacts cost-effectively, as well as to set the framework for integrating different sector or hazard-specific risk management instruments into a common

Amendment

9. 'risk management plan' means planning instrument prepared by a Member State to foresee risks, to estimate their impacts, and to develop, select and implement **sustainable** measures to reduce, adapt to and mitigate the risks and their impacts cost-effectively, as well as to set the framework for integrating different sector or hazard-specific risk management

overall plan;

instruments into a common overall plan;

Amendment 32

Proposal for a decision

Article 5 – paragraph 1 – point a

Text proposed by the Commission

(a) take action to improve the knowledge base on disaster risks and facilitate the sharing of knowledge, best practices and information;

Amendment

(a) take action to improve the knowledge base on disaster risks and facilitate **cooperation and** the sharing of knowledge, best practices and information;

Amendment 33

Proposal for a decision

Article 5 – paragraph 1 – point a

Text proposed by the Commission

(a) take action to improve the knowledge base on disaster risks and facilitate the sharing of knowledge, best practices and information;

Amendment

(a) take action to improve the knowledge base on disaster risks and facilitate the sharing of knowledge, best practices and information, **both at European level and among Member States at macro- or sub-regional level, where territories face similar disaster risks;**

Amendment 34

Proposal for a decision

Article 5 – paragraph 1 – point d

Text proposed by the Commission

(d) promote and support the development and implementation of Members States' risk management plans including guidelines on their content and provide for adequate incentives, where needed;

Amendment

(d) promote and support the development, **coordination between Member States** and implementation of Members States' risk management plans including guidelines on their content and provide for adequate incentives, where needed;

Amendment 35

Proposal for a decision

Article 5 – paragraph 1 – point d

Text proposed by the Commission

(d) promote and support the development and implementation of Members States' risk management plans including guidelines on their content and provide for adequate incentives, where needed;

Amendment

(d) promote and support the development and implementation of Members States' risk management plans including guidelines on their content ***in order to facilitate their coherence and comparability*** and provide for adequate incentives, where needed;

Amendment 36

Proposal for a decision

Article 5 – paragraph 1 – point e

Text proposed by the Commission

(e) raise awareness about the importance of risk prevention and support Member States in public information, education and awareness-raising;

Amendment

(e) raise awareness about the importance of risk prevention and support Member States ***and regional and local authorities*** in public information, education and awareness-raising;

Amendment 37

Proposal for a decision

Article 5 – paragraph 1 – point e

Text proposed by the Commission

(e) raise awareness about the importance of risk prevention and support Member States in public information, education and awareness-raising;

Amendment

(e) raise awareness about the importance of risk prevention and support Member States in public information, education and ***sensitivity and*** awareness-raising.

Amendment 38

Proposal for a decision

Article 5 – paragraph 1 – point f a (new)

Text proposed by the Commission

Amendment

(f a) promote the use of Union's funds for sustainable disaster prevention and encourage Member States and regions to exploit these funding opportunities;

Amendment 39

Proposal for a decision

Article 5 – paragraph 1 – point g a (new)

Text proposed by the Commission

Amendment

(ga) takes note of the particular vulnerability of the regions on the basis of Article 349 of the Treaty.

Amendment 40

Proposal for a decision

Article 6 – paragraph 1

Text proposed by the Commission

Amendment

1. In order to ensure an effective cooperation within the Mechanism, Members States shall communicate to the Commission their risk management plans.

1. In order to ensure an effective cooperation within the Mechanism, Members States shall, ***after consultation with their competent public authorities, including regional and local authorities,*** communicate to the Commission their risk management plans. ***Emphasis shall be placed on the assistance to be given to outermost, island, cross-border and mountain regions, which often lack adequate resources with which to rapidly respond to disasters.***

Amendment 41

Proposal for a decision

Article 6 – paragraph 2

Text proposed by the Commission

2. The risk management plans shall take into account the national risk assessments and other relevant risk **assessment** and shall be coherent with other relevant plans in **force in that** Member State.

Amendment

2. The risk management plans shall take into account the **major natural and man-made disaster risks analysed in the** national risk assessments and other relevant risk **at national or appropriate sub-national level** and shall be coherent with other relevant plans in **the** Member State.

Amendment 42

**Proposal for a decision
Article 6 – paragraph 2**

Text proposed by the Commission

2. The risk management plans shall take into account the national risk assessments and other relevant risk assessment and shall be coherent with other relevant plans in force in that Member State.

Amendment

2. The risk management plans shall take into account the national risk assessments and other relevant risk assessment and shall be coherent with other relevant plans in force in that Member State. **Member States must develop a strategy for coordinating risk management planning in cross-border regions.**

Amendment 43

**Proposal for a decision
Article 6 – paragraph 3**

Text proposed by the Commission

3. Member States shall ensure by the end of 2016 at the latest that their risk management plans are ready and communicated to the Commission in their most up-to-date form.

Amendment

deleted

Amendment 44

**Proposal for a decision
Article 7 – paragraph 1 – point a**

Text proposed by the Commission

a) establish and manage the Emergency Response Centre (ERC), ensuring 24/7 operational capacity, and serving the Member States and the Commission for the purposes of the Mechanism;

Amendment

a) establish and manage the Emergency Response Centre (ERC) ***in coordination with the existing national and regional bodies***, ensuring 24/7 operational capacity, and serving the Member States and the Commission for the purposes of the Mechanism;

Amendment 45

Proposal for a decision

Article 7 – paragraph 1 – point c

Text proposed by the Commission

(c) contribute to the development of detection and early warning and alert systems for disasters in order to enable a rapid response, and to promote their inter-linkage and their linkage to the ERC and the CECIS. Those systems shall take into account and build upon existing and future information, monitoring and detection sources and systems;

Amendment

(c) contribute to the development of detection and early warning and alert systems for disasters ***and alert code standardisation*** in order to enable a rapid response, and to promote their inter-linkage and their linkage to the ERC and the CECIS. Those systems shall take into account and build upon existing and future information, monitoring and detection sources and systems

Amendment 46

Proposal for a decision

Article 7 – paragraph 1 – point d – indent 1

Text proposed by the Commission

assessing the needs in a state requesting assistance,

Amendment

assessing the needs in a state ***or region*** requesting assistance,

Amendment 47

Proposal for a decision

Article 7 – paragraph 1 – point d – indent 2

Text proposed by the Commission

facilitating, when necessary, the coordination of emergency assistance operations on site and liaising, when necessary and appropriate, with the competent authorities of the state requesting assistance,

Amendment

facilitating, when necessary, the coordination of emergency assistance operations on site and liaising, when necessary and appropriate, with the competent ***national or regional*** authorities of the state requesting assistance,

Amendment 48

Proposal for a decision

Article 7 – paragraph 1 – point e

Text proposed by the Commission

(e) establish and maintain a capability to provide logistical support and assistance for expert teams, modules and other response capacities deployed under the Mechanism, as well as other actors on the ground;

Amendment

(e) establish and maintain a capability to provide logistical support and assistance for expert teams, modules and other response capacities deployed under the Mechanism, as well as other actors on the ground ***and volunteer groups in isolated or inaccessible areas***;

Amendment 49

Proposal for a decision

Article 10 – paragraph 1 – point b

Text proposed by the Commission

(b) Member States shall identify and map key existing capacities that could be made available for the response under the Mechanism to these scenarios and inform the Commission thereof;

Amendment

(b) Member States, ***in cooperation with their regions***, shall identify and map key existing capacities that could be made available for the response under the Mechanism to these scenarios and inform the Commission thereof;

Amendment 50

Proposal for a decision

Article 10 – paragraph 2

Text proposed by the Commission

2. The Commission and the Member States shall identify and ensure synergies between in-kind assistance and humanitarian aid funding provided by the Union and Member States in the planning of response operations outside the Union.

Amendment

2. The Commission and the Member States shall identify and ensure synergies between in-kind assistance and humanitarian aid funding provided by the Union and Member States in the planning of response operations outside the Union ***and shall ensure the integration of outermost regions when such plans involve their territory.***

Amendment 51

**Proposal for a decision
Article 11 – paragraph 7**

Text proposed by the Commission

7. In the event of deployment, the capacities shall remain under Member States' command and direction. The coordination among the different capacities shall be ensured by the Commission through the ERC. The capacities shall remain available for the national purposes of Member States when not deployed in operations under the Mechanism.

Amendment

7. Response capacities that Member States make available for the European Emergency Response Capacity shall remain available for national purposes of Member States at all times.

Amendment 52

**Proposal for a decision
Article 12 – paragraph 2 – point b a (new)**

Text proposed by the Commission

Amendment

(ba) assistance for Member States to improve accessibility in regions at greater risk from emergency situations.

Amendment 53

Proposal for a decision

Article 13 – paragraph 1 – point a

Text proposed by the Commission

(a) setting up a training programme and training network for civil protection and other emergency management personnel on disaster prevention, preparedness, and response, with a view to enhance the coordination, compatibility and complementarity between the modules and other capacities referred to in Articles 8, 9 and 11, and by improving the competence of the experts referred to in point (d) of Article 7. The programme shall include joint courses, exercises and exchange of experts system, whereby individuals may be seconded to other Member States;

Amendment

(a) setting up a training programme and training network for **local and regional** civil protection and other emergency management personnel on disaster prevention, preparedness, and response, with a view to enhance the coordination, compatibility and complementarity between the modules and other capacities referred to in Articles 8, 9 and 11, and by improving the competence of the experts referred to in point (d) of Article 7. The programme shall include joint courses, exercises and exchange of experts system, whereby individuals may be seconded to other Member States;

Amendment 54

Proposal for a decision

Article 13 – paragraph 1 – point d

Text proposed by the Commission

(d) setting up a programme of lessons learned from the interventions, exercises and trainings conducted within the framework of the Mechanism, including relevant prevention, preparedness and response aspects, disseminating these lessons and implementing them as appropriate;

Amendment

(d) setting up a programme of lessons learned from the interventions **inside and outside the Union**, exercises and trainings conducted within the framework of the Mechanism, including relevant prevention, preparedness and response aspects, disseminating these lessons and implementing them as appropriate;

Amendment 55

Proposal for a decision

Article 19 – paragraph 1 – subparagraph 1

Text proposed by the Commission

The financial reference amount for the implementation of this Decision for the

Amendment

The financial reference amount for the implementation of this Decision for the

period 2014 to 2020 shall be
EUR **513** 000 000 at current prices.

period 2014 to 2020 shall be
EUR **400** 000 000 at current prices.

Amendment 56

Proposal for a decision

Article 19 – paragraph 1 – subparagraph 1

Text proposed by the Commission

The financial reference amount for the implementation of this Decision for the period 2014 to 2020 shall be
EUR 513 000 000 at current *prices*.

Amendment

The financial reference amount for the implementation of this Decision for the period 2014 to 2020 shall be
EUR 513 000 000 at current *prices*. *Within this framework, the budgetary means for operations inside as well as for operations outside the EU will be determined/set according to the needs incurred.*

Amendment 57

Proposal for a decision

Article 19 – paragraph 1 – subparagraph 2

Text proposed by the Commission

EUR **276** 000 000 at current prices shall derive from heading 3 "Security and Citizenship" of the financial framework and EUR **237** 000 000 at current prices from heading 4 "Global Europe."

Amendment

EUR **200** 000 000 at current prices shall derive from heading 3 "Security and Citizenship" of the financial framework and EUR **200** 000 000 at current prices from heading 4 "Global Europe."

Amendment 58

Proposal for a decision

Article 20 – paragraph 1 – point d

Text proposed by the Commission

(d) public information, education and awareness raising and associated dissemination actions, so as to minimise the effects of disasters on Union citizens and to help Union citizens to protect

Amendment

(d) public information, education and awareness raising and associated dissemination actions, so as to minimise the effects of disasters on Union citizens and to help Union citizens to protect themselves more effectively *and in a*

themselves more effectively;

sustainable manner;

Amendment 59

Proposal for a decision

Article 26 – paragraph 1 – subparagraph 1

Text proposed by the Commission

Actions receiving financial assistance under this Decision shall not receive assistance from other Union financial instruments.

Amendment

Actions receiving financial assistance under this Decision shall not receive assistance from other Union financial instruments, *except in the case of disaster relief actions in the outermost regions and those with geographical or demographic constraints, such as island, mountain or scarcely populated regions.*

PROCEDURE

Title	Union Civil Protection Mechanism						
References	COM(2011)0934 – C7-0519/2011 – 2011/0461(COD)						
Committee responsible Date announced in plenary	ENVI 19.1.2012						
Opinion by Date announced in plenary	REGI 19.1.2012						
Rapporteur Date appointed	Oldřich Vlasák 26.1.2012						
Date adopted	10.10.2012						
Result of final vote	<table> <tr> <td>+: </td><td>34</td></tr> <tr> <td>–: </td><td>2</td></tr> <tr> <td>0: </td><td>2</td></tr> </table>	+:	34	–:	2	0:	2
+:	34						
–:	2						
0:	2						
Members present for the final vote	François Alfonsi, Luís Paulo Alves, Charalampos Angourakis, Jean-Jacob Bicep, Victor Boştinaru, John Bufton, Alain Cadec, Salvatore Caronna, Nikos Chrysogelos, Francesco De Angelis, Rosa Estaràs Ferragut, Danuta Maria Hübner, Vincenzo Iovine, María Irigoyen Pérez, Seán Kelly, Mojca Kleva, Constanze Angela Krehl, Petru Constantin Luhan, Elżbieta Katarzyna Łukacijewska, Vladimír Maňka, Iosif Matula, Erminia Mazzoni, Miroslav Mikolášik, Ana Miranda, Lambert van Nistelrooij, Jan Olbrycht, Markus Pieper, Tomasz Piotr Poręba, Monika Smolková, Ewald Stadler, Nuno Teixeira, Oldřich Vlasák, Kerstin Westphal, Hermann Winkler, Joachim Zeller						
Substitute(s) present for the final vote	Karin Kadenbach, Czesław Adam Siekierski, Giommara Uggias						