

EUROOPA PARLAMENT

2004



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Istungidokument

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A6-0253/2005

27.7.2005

RAPORT

Euroopa Liidu 2005. eelarveaasta paranduseelarve nr 5/2005 projekt
(11221/2005 – C6-0240/2005 – 2005/2126(BUD))

III jagu – Komisjon

Eelarvekomisjon

Raportöör: Salvador Garriga Polledo

SISUKORD

lehekülg

EUROOPA PARLAMENDI RESOLUTSIOONI ETTEPANEK **Error! Bookmark not defined.**

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EUROOPA PARLAMENDI RESOLUTSIOONI ETTEPANEK

**Euroopa Liidu 2005. eelarveaasta paranduseelarve nr 5/2005 projekti, III jagu –
Komisjon, kohta
(11221/2005 – C6-0240/2005 – 2005/2126(BUD))**

Euroopa Parlament,

- võttes arvesse Euroopa Ühenduse asutamislepingut ja eelkõige selle artikli 272 lõike 4 eelviimast lõiku;
 - võttes arvesse Euroopa Aatomienergiaühenduse asutamislepingut ja eelkõige selle artiklit 177;
 - võttes arvesse nõukogu 27. juuni 2002. aasta määrust (EÜ, Euratom) nr 1605/2002, mis käsitleb Euroopa ühenduste üldeelarve suhtes kohaldatavat finantsmäärust¹, ja eelkõige selle artikleid 37 ja 38;
 - võttes arvesse Euroopa Liidu 2005. eelarveaasta üldeelarvet, mis võeti lõplikult vastu 16. detsembril 2004²;
 - võttes arvesse 6. mail 1999. aastal Euroopa Parlamendi, nõukogu ja komisjoni vahel sõlmitud institutsioonidevahelist kokkulepet eelarvemenetluse parandamise ja eelarvedistsipliini kohta³;
 - võttes arvesse Euroopa Parlamendi, nõukogu ja komisjoni vahel 7. novembril 2002. aastal sõlmitud institutsioonidevahelist kokkulepet Euroopa Liidu solidaarsusfondi rahastamise kohta, mis täiendab Euroopa Parlamendi, nõukogu ja komisjoni vahel 6. mail 1999. aastal sõlmitud institutsioonidevahelist kokkulepet eelarvemenetluse parandamise ja eelarvedistsipliini kohta⁴;
 - võttes arvesse komisjoni poolt 6. juunil 2005. aastal esitatud Euroopa Liidu 2005. eelarveaasta paranduseelarve nr 5/2005 esialgset projekti (SEK(2005)0758);
 - võttes arvesse nõukogu poolt 15. juulil 2005. aastal koostatud paranduseelarve nr 5/2005 projekti (11221/2005 – C6-0240/2005);
 - võttes arvesse kodukorra artiklit 69 ja IV lisa;
 - võttes arvesse eelarvekomisjoni raportit (A6-0253/2005),
- A. arvestades, et Euroopa Liit peaks väljendama solidaarsust Slovakkia tormikahjude likvideerimisele kaasaaitamisega;

¹ EÜT L 248, 16.9.2002, lk 1.

² ELT L 60, 8.3.2005, lk 1.

³ EÜT C 172, 18.6.1999, lk 1. Kokkulepet muudeti otsusega 2003/429/EÜ (ELT L 147, 14.6.2003, lk 25).

⁴ EÜT C 283, 20.11.2002, lk 1.

- B. arvestades, et paranduseelarve nr 5/2005 projekti eesmärk on kirjendada need eelarvevahendid ametlikult 2005. aasta eelarvesse;
 - C. arvestades, et paranduseelarve nr 5/2005 projekt puudutab samuti eelarve tulude poolt ja hõlmab mitmeid elemente, mis mõjutavad ühenduse omavahenditesse tehtavate liikmesriikide osamaksete suurust;
 - D. arvestades, et need elemendid puudutavad garantiifondist 2004. aastal välistegevuseks ettenähtud summade ülejäägi tagasimakset ja tollimaksude, käibemaksu baasmäärade, RKT baasmäärade prognoosi iga-aastast ülevaatamist ning Ühendkuningriigile tehtava tagasimakse rahastamiseks vajalike osamaksete tehnilist ümberarvestamist;
 - E. arvestades, et komisjon võttis 14. juulil 2004. aastal vastu raporti omavahendite süsteemi kasutamise kohta ning sellega seotud õigusaktide ettepanekud, mis on läbivaatamisel Euroopa Parlamendis,
1. kiidab nõukogu paranduseelarve nr 5/2005 projekti heaks muutmata kujul;
 2. teeb presidendile ülesandeks edastada käesolev resolutsioon nõukogule ja komisjonile.

EXPLANATORY STATEMENT

A) MOBILISATION OF THE SOLIDARITY FUND

The Slovakian Government submitted the application to mobilise the Solidarity Fund on 24 January 2005 (within the deadline of 10 weeks foreseen in article 4 of the Regulation N° 2012/2002). The 1st March 2005 the Slovak Authorities had submitted complementary information.

The rapporteur regrets that the Commission had approved the Preliminary Amending Budget number 3 (covering the aid to the reconstruction and rehabilitation of the Tsunami affected countries) on the 27 of April and had wait to submit a proposal for a Preliminary Amending Budget for the Mobilisation of the Solidarity Fund until the 6th of June, submitting this matter together with the PDAB referring to the revenue side.

Aside from this, the European Parliament is still waiting for the Commission Communication on the detailed request of the Slovakian Authorities.

The total annual budget available for the Solidarity Fund is 1 billion (no carry-over allowed).

Slovakia estimated the total direct damage at EUR 224,650 million, which exceeds the threshold of 0.6% of Slovakia's GNI (EUR 172,297 million). The Commission services examined the calculation of direct damages in the application and considered necessary to modify the calculation of damage to forests. The Commission estimated EUR 194 966 211 as the maximum level of direct damage that could be taken into account. As this amount is above the threshold (of 0.6% of GNI), the disaster falls within the concept of **major natural disaster** laid down in Regulation 2012/2002.

The storm hit around 28% of the total area in the affected regions (Banska, Bystrica, Kosice, Presov, Zilina) with a population of 2 910 433 inhabitants. According to Slovakia, forests were affected over an area of 24 000 ha. The Commission services had only accepted an area of slightly more than 20 000 ha as having been affected by the storm.

The cost of essential emergency operations has been estimated by Slovakia at EUR 106 679 924 . It should be noted that the implementing agreement can only include operations clearly falling under Article 3(2) of Regulation 2012/2002.

The Commission proposed allocation under the fund is based on an amount of EUR 194 966 211 considered as direct damage.

The total amount proposed by the Commission is **EUR 5 667 578** (4 307 425 based on 2.5% criteria and 1 360 153 based on 6% criteria)

According to the IIA 2002 on the financing of the European Solidarity Fund the **procedure** should be as follows:

- Trialogue initiated by the Commission

- If an agreement is reached this should lead to the adoption of an Amending Budget, if possible in a single reading.

Following the procedure laid down in the 2002 IIA a Trialogue has taken place the 22nd of June in the European Parliament.

During the Trialogue the three Institutions agreed in the need of mobilising the Solidarity fund to cover the Slovakian needs after the 19/20 November 2004 wind storm.

The European Parliament took advantage of this meeting to propose an agreement to the Council in order to accelerate the process. The agreement consisted in including the mobilisation of the Solidarity Fund in favour of Slovakia in the DAB 2 to be voted by the European Parliament the 23rd. The Commission accepted the Parliament proposal but the Council refused to do so. Therefore the European Parliament had a second Trialogue with the Council and the Commission on the 11th July what delayed financing of the Slovakia losses caused by the natural disaster.

During its 28th meeting the Committee on Budgets has already approved the decision on the mobilisation of the EU solidarity Fund.

B)PART OF THE AB 5/2005 RELATED TO THE REVENUE SIDE

Introduction

Draft amending budget No 5/2005 covers the following points:

- The revision of the forecasts of agricultural duties, customs duties, VAT bases and GNI and the budgeting of the UK corrections as well as their financing.
- In addition to the revision of the forecasts of own resources, this DAB enters the repayment of the surplus from the Guarantee Fund for external measures related to 2004 in accordance with Article 7 of Council Decision 2000/597 on the system of the European Communities' own resources. This amounts to EUR187 130 000.
- An additional amount of EUR 338 831 402 resulting from the repayment to the general budget of the amount corresponding to the provision (9%) of outstanding capital liabilities for 10 new Member States at 1 May 2004 (Article 1.2 of the Council Regulation No 2273/2004 on Community loans to third countries, Guarantee Fund and new Member States, transfer from the Fund to the budget).

The revision of forecasts

As compared to the forecasts, the 5 aggregates subject to revision in the present DAB are revised as follows:

- 1) The total EU-25 agricultural duties for 2005 is unchanged at EUR 819,4 million (after deduction of 25 % in collection costs), only the breakdown between Member States has been updated.
- 2) Total EU-25 customs duties for 2004 are now forecast at EUR 12 030,8 million (after deduction of 25 % in collection costs), which represents an increase by +11,9 % relative to the forecast of EUR 10 749,9 million.

3) The EU-25 uncapped VAT base at current market prices is forecast to amount to EUR 5 083 569,6 million in 2005, which represents an increase of +1,6 % compared to the initial EUR 5 003 621,2 million. The total EU-25 capped VAT base is forecast to amount EUR 4 893 151,0 million , which represents an increase of +0,4% compared to the initial EUR 4 871 346,6 million.

4) The EU-25 GNI at current market prices is forecast to amount to EUR 10 568 696,6 million in 2005, which represents a decrease by -0.1 % compared to the EUR 10 584 036,6 million originally forecast.

5) The total forecast of 2005 net sugar levies is nearly unchanged at EUR 793,8 million (after deduction of 25 % in collection costs). Only the break down between Member States has been updated.

The UK rebate

The correction of budgetary imbalances in favour of the UK to be budgeted in the present PDAB concerns two years, 2001 and 2004: Firstly, it is proposed that the 2004 correction, previously entered in the initial budget 2005, should be updated. Furthermore, the result of the final calculation of the 2001 correction and its financing is also budgeted in this DAB.

As the UK correction of a certain year is to be financed in the following year, all 25 Member States participate in the financing of the 2004 correction. The financing of the 2001 correction does, on the other hand, only concern the 15 countries that were Member States in 2001.

2004: The current estimate does differ from the estimate of the 2004 correction entered in the budget 2005. It is approximately EUR 70,5 million higher than the previously budgeted amount. An update of the 2004 correction, to be inserted in the present DAB, is therefore proposed. The total amount of the 2004 estimate now amounts to EUR 5 185 683 679.

2001: The result of the final calculation of the correction for 2001 amounts to EUR 4 896 335 040, i.e. a decrease of EUR 133,3 million as compared to the amount currently in the 2005 budget.

The adjustment of the UK correction figures in the present DAB 5/2005 thus consist of:

- The difference between the total amount of the revised estimate for the 2004 correction (EUR 5 185 683 679) and the amount budgeted in 2005 (EUR 5 115 150 953):
EUR 70 532 727, and
- the difference between the final amount of the 2001 correction and the amount currently in the 2005 budget:
EUR – 133 293 301.

Financing by Member State in 2005

Following these complex calculations and revisions, it is of interest to summarise the overall financing of the EU budget, broken down per Member State, and showing the differences up to, and including, this Amending budget No 5/2005. The summary table in annex 1 shows the distribution of own resources payments between Member States in the 2005 budget (including the UK rebate) and is taken from the Commission's explanatory text (SEC(2005) 758, p. 5).

Annex 2 presents complementary information also made available by the Commission.

Appreciation

It should be noted that the contents of this Amending budget are of a technical nature and do not really prompt any specific action from the Parliament's side. The rapporteur would therefore suggest approving the Council's document without amendments and thus conclude the procedure in first reading.

The Rapporteur would also like to recall that a revision of the own resources system is urgently needed. The Commission proposals on the own resources are currently being examined by the Parliament. The own resources system should be equitable, transparent, cost-effective and simple. The current own resources system, as demonstrated by AB 5/2005, does not fulfil any of these criteria.

ANNEX 1

amounts in euro

	Budget 2005	PDAB 2/2005	PDAB 4/2005	PDAB 5/2005		PDAB 5/20 05 vs. PDAB 4/20 05	PDAB 4/20 05 vs. PDAB 2/20 05
	(1)	(2)	(3)	(4)	in %	(5) = (4) – (3)	(6) = (3) – (2)
BE C D D EE EL ES FR IE IT C L LT L H M N A PL PT SI SK FI SE U	4 035 286 807	4 034 071 061	3 958 006 808	4 090 787 847	4.01%	132 781 039	- 76 064 253
	932 392 859	932 050 540	910 633 033	999 336 079	0.98%	88 703 046	- 21 417 507
	2 130 860 212	2 130 027 462	2 077 925 711	2 065 619 281	2.03%	- 12 306 430	- 52 101 751
	22 218 438 941	22 209 231 420	21 633 154 662	21 313 216 164	20.90%	- 319 938 498	- 576 076 758
	100 756 308	100 721 319	98 532 167	99 285 184	0.10%	753 017	- 2 189 152
	1 882 611 879	1 881 884 866	1 836 398 637	1 848 094 066	1.81%	11 695 429	- 45 486 229
	8 957 286 488	8 953 832 090	8 737 704 564	8 901 093 246	8.73%	163 388 682	- 216 127 526
	17 303 107 859	17 296 186 826	16 863 166 150	16 888 265 374	16.56%	25 099 224	- 433 020 676
	1 341 281 313	1 340 761 256	1 308 223 404	1 366 497 622	1.34%	58 274 218	- 32 537 852
	14 359 479 157	14 353 744 719	13 994 964 477	13 995 632 301	13.73%	667 824	- 358 780 242
	144 556 416	144 503 398	141 186 263	157 346 783	0.15%	16 160 520	- 3 317 135
	115 205 431	115 161 253	112 397 198	125 829 063	0.12%	13 431 865	- 2 764 055
	221 997 405	221 920 314	217 097 039	210 703 070	0.21%	- 6 393 969	- 4 823 275
	241 439 011	241 342 280	235 290 205	237 736 959	0.23%	2 446 754	- 6 052 075
	1 003 119 411	1 002 775 247	981 242 315	895 883 747	0.88%	- 85 358 568	- 21 532 932
	57 409 269	57 390 176	56 195 638	50 902 858	0.05%	- 5 292 780	- 1 194 538
	5 552 933 781	5 550 990 856	5 429 430 031	5 411 974 358	5.31%	- 17 455 673	- 121 560 825
	2 308 432 030	2 307 450 646	2 246 049 473	2 208 751 026	2.17%	- 37 298 447	- 61 401 173
	2 099 087 114	2 098 288 261	2 048 307 347	2 366 512 579	2.32%	318 205 232	- 49 980 914
	1 443 049 602	1 442 480 708	1 406 887 342	1 385 150 124	1.36%	- 21 737 218	- 35 593 366
	299 993 572	299 881 429	292 865 046	284 538 639	0.28%	- 8 326 407	- 7 016 383
	393 148 777	393 005 429	384 036 744	381 992 797	0.37%	- 2 043 947	- 8 968 685
	1 544 832 284	1 544 199 145	1 504 586 190	1 512 359 920	1.48%	7 773 730	- 39 612 955
	2 832 862 800	2 831 678 451	2 757 578 600	2 816 998 182	2.76%	59 419 582	- 74 099 851
	13 739 900 046	13 732 148 420	13 247 160 965	12 338 551 338	12.10%	- 908 609 627	- 484 987 455
E U	105 259 468 772	105 215 727 572	102 479 020 009	101 953 058 607	100.00%	- 525 961 402	- 2 736 707 563

ANNEX 2

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ANALYSIS OF DIFFERENCES

2004 UK correction PROVISIONAL Budget 2005	2004 UK correction 1st UPDATE AB 5/2005
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ORD 2000

impact of all changes	(1) UK share of uncapped VAT base	18,1050%	17,8653%	-0,2397%
	(2) UK share of PAE-adjusted total allocated expenditure	7,2284%	7,9423%	0,7139%
	(3) = (1) - (2)	10,8765%	9,9229%	-0,9536%
	(4) Total allocated expenditure	84 685 362 853	92 293 901 043	7 608 538 189
	(5) Pre-accession expenditure (PAE)	1 713 442 127	1 716 810 015	3 367 887
	(6) PAE-adjusted total allocated expenditure = (4) - (5)	82 971 920 726	90 577 091 028	7 605 170 302
	(7) UK correction original amount = (3) x (6) x 0.66	5 956 157 923	5 932 026 743	- 24 131 179
	(8) UK advantage	820 148 901	725 367 786	- 94 781 115
	(9) Core UK correction = (7) - (8)	5 136 009 022	5 206 658 957	70 649 936
	(10) TOR windfall gains	20 858 069	20 975 278	117 209
	(11) UK correction = (9) - (10)	5 115 150 953	5 185 683 679	1,38% 70 532 727

impact of change in UK share of uncapped VAT base	(1) UK share of uncapped VAT base	18,1050%	17,8653%	-0,24% change
	(2) UK share of PAE-adjusted total allocated expenditure	7,2284%	7,2284%	left unchanged
	(3) = (1) - (2)	10,8765%	10,6369%	
	(4) Total allocated expenditure	84 685 362 853	84 685 362 853	left unchanged
	(5) Pre-accession expenditure (PAE)	1 713 442 127	1 713 442 127	left unchanged
	(6) PAE-adjusted total allocated expenditure = (4) - (5)	82 971 920 726	82 971 920 726	
	(7) UK correction original amount = (3) x (6) x 0.66	5 956 157 923	5 824 909 347	- 131 248 576

impact of change in UK share of alloc. exp.	(1) UK share of uncapped VAT base	17,8653%	17,8653%	
	(2) UK share of PAE-adjusted total allocated expenditure	7,2284%	7,9423%	0,71% change
	(3) = (1) - (2)	10,6369%	9,9229%	
	(4) Total allocated expenditure	84 685 362 853	84 685 362 853	left unchanged
	(5) Pre-accession expenditure (PAE)	1 713 442 127	1 713 442 127	left unchanged
	(6) PAE-adjusted total allocated expenditure = (4) - (5)	82 971 920 726	82 971 920 726	
	(7) UK correction original amount = (3) x (6) x 0.66	5 824 909 347	5 433 952 969	- 390 956 378

impact of change in PAE-adjusted total alloc. exp.	(1) UK share of uncapped VAT base	17,8653%	17,8653%	
	(2) UK share of PAE-adjusted total allocated expenditure	7,9423%	7,9423%	
	(3) = (1) - (2)	9,9229%	9,9229%	
	(4) Total allocated expenditure	84 685 362 853	92 293 901 043	8,98% change
	(5) Pre-accession expenditure (PAE)	1 713 442 127	1 716 810 015	0,20% change
	(6) PAE-adjusted total allocated expenditure = (4) - (5)	82 971 920 726	90 577 091 028	9,17%
	(7) UK correction original amount = (3) x (6) x 0.66	5 433 952 969	5 932 026 743	498 073 775

change in UK advantage	(8a) Total capped VAT and GNI/GNP payments	87 711 780 668	85 738 392 625	-2,25%
	(1) UK share of uncapped VAT base	18,1050%	17,8653%	-0,24%
	(8b) UK share of capped VAT and GNI/GNP payments	17,1699%	17,0193%	-0,15%
	(8) UK advantage = (8a) x ((1) - (8b))	820 148 901	725 367 786	94 781 115

change in TOR windfall gain	(10a) Net TOR payments	11 206 947 471	12 307 111 188	9,82%
	(10b) UK share of TOR payments	19,0355%	18,7174%	-0,32%
	(1) UK share of uncapped VAT base	18,1050%	17,8653%	-0,24%
	(10) TOR windfall gain = 0.2 x (10a) x ((10b) - (1))	20 858 069	20 975 278	- 117 209

MENETLUS

Pealkiri	Euroopa Liidu 2005. eelarveaasta paranduseelarve nr 5/2005 projekt	
Viited	11221/2005 – C6-0240/2005 – 2005/2126(BUD)	
Õiguslik alus	art 272 (EÜ) ja 177 (Euratom)	
Menetlusalus	art 69 ja IV lisa	
Vastutav komisjon menetlusse andmise kuupäev	BUDG	0.0.0000
Nõuandev (nõuandvad) komisjon(id) menetlusse andmise kuupäev		
Raportöör nimetamise kuupäev	Salvador Garriga Polledo	25.11.2003
Aseraportöör		
Paranduseelarve esialgne projekt tähtaeg esitamiseks komisjoni jaoks	nr 5/2005 – SEC(2005)0758	6.6.2005
Paranduseelarve projekti esitamise tähtaeg nõukogu jaoks	15.7.2005	
Paranduseelarve projekti edastamise tähtaeg nõukogu jaoks	25.7.2005	
Arutamine komisjonis	14.7.2005	
Vastuvõtmise kuupäev	14.7.2005	
Lõpphääletuse tulemused	poolt: 38 vastu: erapooletuid:	
Lõpphääletuse ajal kohal olnud liikmed	Laima Liucija Andriksen, Reimer Böge, Herbert Bösch, Simon Busuttil, Paulo Casaca, Gérard Deprez, Valdis Dombrovskis, Hynek Fajmon, Szabolcs Fazakas, Markus Ferber, Salvador Garriga Polledo, Neena Gill, Dariusz Maciej Grabowski, Ingeborg Gräßle, Louis Grech, Nathalie Griesbeck, Catherine Guy-Quint, Jutta D. Haug, Ville Itälä, Anne Elisabet Jensen, Sergej Kozlík, Wiesław Stefan Kuc, Janusz Lewandowski, Vladimír Maňka, Mario Mauro, Jan Mulder, Giovanni Pittella, Wojciech Roszkowski, Antonis Samaras, Nina Škottová, László Surján, Helga Trüpel, Yannick Vaugrenard, Kyösti Tapio Virrankoski, Ralf Walter	
Lõpphääletuse ajal kohal olnud asendusliikmed	Lidia Joanna Geringer de Oedenberg, Hans-Peter Martin, Paul Rübig	
Lõpphääletuse ajal kohal olnud asendusliikmed (kodukorra art 178 lg 2)		
Esitamise kuupäev – A6	27.7.2005	A6-0253/2005
Märkused	<u>Eelarvekomisjon võttis käesoleva raporti vastu ennetavalt tingimusel, et nõukogu peab kinni kokkuleppest Euroopa Parlamendi läbirääkijatega.</u>	