



2017/2052(INI)

30.11.2017

OPINION

of the Committee on Civil Liberties, Justice and Home Affairs

for the Committee on Budgets

on the next MFF: preparing the Parliament's position on the MFF post-2020
(2017/2052(INI))

Rapporteur: Monica Macovei

PA_NonLeg

SUGGESTIONS

The Committee on Civil Liberties, Justice and Home Affairs calls on the Committee on Budgets, as the committee responsible, to incorporate the following suggestions into its motion for a resolution:

1. Points out that the structure of the new multiannual financial framework (MFF) should better correspond to the top five political priorities of the EU; calls for more coherence between the funding of the EU budget and its objectives, if needed by breaking the 1 % glass ceiling of Member State GDP contributions and/or by adapting and reducing the EU's objectives;
2. Calls for increased funding to combat the phenomenon of radicalisation leading to violent extremism within the EU; considers that this can be achieved by promoting integration and tackling discrimination, racism and xenophobia;
3. Stresses the importance of the different EU funds and highlights that actions in the field of security and migration should not only be covered by dedicated instruments, such as the Asylum, Migration and Integration Fund (AMIF) or the Internal Security Fund (ISF), providing an adequate level of funding to address the comprehensive challenges in these areas and with sufficient resources from the outset for the entire duration of the next MFF, but should also be included by design in more generic future instruments such as the European Social Fund (ESF), the Cohesion Fund or Security Union Fund (corresponding to the European Agenda on Security), and the external action financing instruments; notes that the possibility of using other, more generic instruments such as the ESF to fund actions that are also relevant in the context of the integration of migrants and refugees into host societies should not be ruled out; considers it necessary that all ESI Funds be continued post-2020, and stresses that certain funds, such as the ESF, should address, in particular, the issue of programmes for combating radicalisation, marginalisation, hate crime and xenophobia;
4. Calls for more financial support to strengthen the activities of civil society;
5. Stresses that the level and mechanisms of funding for security and migration should be adequate and provide for the necessary flexibility in order to avoid systematic recourse to the flexibility mechanism of the EU budget every year, such as has been the case with the current MFF since 2015, and to ensure that the delivery modes are responding effectively to emerging needs on the ground; takes the view that the funds should also include a robust midterm review that would adjust the allocation of funding to the needs on the ground on the basis of updated statistics and reward performance in implementing EU priorities;
6. Reiterates its concerns about the establishment of ad-hoc instruments outside the Union budget, such as trust funds, that neither preserve the unicity and universality of the EU budget nor improve its transparency and comprehensibility; recalls that EU trust funds should only support actions outside the Union; recalls that Parliament should be able to exercise its powers of scrutiny not only over the creation of such EU trust funds, but also over their entire disbursement;
7. Deplores the increasing EU financial support granted to third countries such as Libya

and Turkey to prevent migration, despite concerns about the human rights situation in those third countries;

8. Recalls that, for the Security Union to function properly, the focus of financial instruments should be on improving current policies and existing systems;
9. Stresses the important role played by all Justice and Home Affairs (JHA) agencies and newly created Union bodies as part of the Security Union Agenda, as well as the significant part they play in countering trans-border crime, fraud, money laundering and terrorism, whether in terms of providing support on asylum matters, judicial cooperation, police cooperation, border management, data protection, large-scale IT projects or fundamental rights; calls for the allocation of appropriate resources for their operations and activities; regrets that the funding provided for many of those agencies has not kept pace with the increased expectations placed upon them in terms of their tasks;
 - a) regrets the insufficient provision of resources to law enforcement agencies, such as Europol, Eurojust and Cefpol, under the current MFF and calls for resource programming in line with political expectations and agencies' operational demands, including the need for technological and technical support, as well as training;
 - b) calls for the allocation of increased funding for the creation of additional Joint Investigation Teams in order to increase cooperation and information exchange in cross-border investigations;
 - c) stresses the importance of the work performed by the European Agency for the operational management of large-scale IT systems in the area of freedom, security and justice (eu-LISA) on a number of existing and new systems in the area of freedom, security and justice; calls for the allocation of adequate financial and human resources in order to ensure the continuation of this work, as well as for the smooth implementation and management of the Entry-Exit System, the European Travel Information and Authorisation System (ETIAS), the European Criminal Records Information System (ECRIS-TCN) and upcoming initiatives to enable interoperability between EU information systems for security, border and migration management;
 - d) recalls the Union's commitment to fighting poverty and social exclusion, as part of the Europe 2020 growth strategy, as well as the need for a better understanding of and response to the phenomena of radicalisation, the growing marginalisation of some groups, hate speech and hate-crime; underlines the role of the EU Agency for Fundamental Rights (FRA) in relation to these matters; calls for additional human resources to be allocated to the FRA; regrets that the FRA's mandate still limits its role in supporting fundamental rights; underlines that the FRA should be able to offer opinions on legislative proposals on its own initiative and that its remit should extend to all areas of rights protected under the EU Charter of Fundamental Rights, including, for instance, issues of police and judicial cooperation;
 - e) calls for adequate resources for the consolidation of the new mandate of the

European Agency for the Management of Operational Cooperation at the External Borders of the Member States of the European Union (FRONTEX) and underlines that its new tasks, competences and activities will require ongoing funding in the post-2020 financial framework;

- f) calls for additional human resources to be allocated to the European Asylum Support Office (EASO) in order to support an enhanced mandate to transform the EASO into a fully-fledged agency which is capable of providing the necessary operational and technical assistance to the Member States;
 - g) stresses the role of the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA) in providing a comprehensive assessment of illicit drug use, its importance both on the preventative side and in carrying out law enforcement follow-up activities, and the need, therefore, to ensure that it is provided with adequate resources;
 - h) calls for the allocation of proper resources in order to ensure the smooth implementation and running of the European Public Prosecutor's Office;
10. Calls on the Commission to invoke Article 7 of the Treaty on European Union in case of a clear risk of a serious breach by Member States of the rule of law and calls on the Council to assume its responsibilities in that regard.

INFORMATION ON ADOPTION IN COMMITTEE ASKED FOR OPINION

Date adopted	28.11.2017
Result of final vote	+: 40 -: 7 0: 0
Members present for the final vote	Asim Ademov, Gerard Batten, Heinz K. Becker, Monika Beňová, Malin Björk, Caterina Chinnici, Rachida Dati, Ana Gomes, Nathalie Griesbeck, Sylvie Guillaume, Jussi Halla-aho, Monika Hohlmeier, Filiz Hyusmenova, Sophia in 't Veld, Dietmar Köster, Barbara Kudrycka, Monica Macovei, Roberta Metsola, Claude Moraes, Péter Niedermüller, Ivari Padar, Soraya Post, Birgit Sippel, Branislav Škripek, Csaba Sógor, Sergei Stanishev, Helga Stevens, Traian Ungureanu, Bodil Valero, Marie-Christine Vergiat, Udo Voigt, Kristina Winberg, Tomáš Zdechovský
Substitutes present for the final vote	Gérard Deprez, Teresa Jiménez-Becerril Barrio, Sylvia-Yvonne Kaufmann, Jean Lambert, Jeroen Lenaers, Nuno Melo, Morten Helveg Petersen, Salvatore Domenico Pogliese, Róza Gräfin von Thun und Hohenstein, Axel Voss
Substitutes under Rule 200(2) present for the final vote	André Elissen, Karoline Graswander-Hainz, Georg Mayer, Julia Pitera

FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

40	+
ALDE	Gérard Deprez, Nathalie Griesbeck, Filiz Hyusmenova, Morten Helveg Petersen, Sophia in 't Veld
ECR	Jussi Halla-aho, Monica Macovei, Branislav Škripek, Helga Stevens
PPE	Asim Ademov, Heinz K. Becker, Rachida Dati, Monika Hohlmeier, Teresa Jiménez-Becerril Barrio, Barbara Kudrycka, Jeroen Lenaers, Nuno Melo, Roberta Metsola, Julia Pitera, Salvatore Domenico Pogliese, Csaba Sógor, Róza Gräfin von Thun und Hohenstein, Traian Ungureanu, Axel Voss, Tomáš Zdechovský
S&D	Monika Beňová, Caterina Chinnici, Ana Gomes, Karoline Graswander-Hainz, Sylvie Guillaume, Sylvia-Yvonne Kaufmann, Dietmar Köster, Claude Moraes, Péter Niedermüller, Ivári Padar, Soraya Post, Birgit Sippel, Sergei Stanishev
VERTS/ALE	Jean Lambert, Bodil Valero

7	-
EFDD	Gerard Batten, Kristina Winberg
ENF	André Elissen, Georg Mayer
GUE/NGL	Malin Björk, Marie-Christine Vergiat
NI	Udo Voigt

0	0

Key to symbols:

+ : in favour

- : against

0 : abstention