



24.1.2018

AMENDMENTS

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Draft opinion

Linda McAvan

Implementation of the EU external financing instruments: mid-term review
2017 and the future post-2020 architecture
(2017/2280(INI))

Amendment 1
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Citation 2 a (new)

Draft opinion

Amendment

- *having regard to the Council conclusions of 19 June 2017 on EU engagement with civil society in external relations,*

Or. en

Amendment 2
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Citation 2 b (new)

Draft opinion

Amendment

- *having regard to the resolution of the European Parliament of 23 September 2013 on local authorities and civil society: Europe's engagement in support of sustainable development,*

Or. en

Amendment 3
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Citation 2 c (new)

Draft opinion

Amendment

- *having regard to the report from the Commission to the European Parliament and the Council of 15 December 2017 on the mid-term review of the External Financing Instruments,*

Or. en

Amendment 4
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Citation 2 d (new)

Draft opinion

Amendment

- *having regard to the European Court of Auditor's Special Report 18/2014 on EuropeAid's Evaluation and Results Oriented Monitoring Systems,*

Or. en

Amendment 5
Louis Michel

Draft opinion
Citation 4

Draft opinion

Amendment

— having regard to the Rules of Procedure of the Development Cooperation Instrument Committee (DCI Committee),

— having regard to the Rules of Procedure of the Development Cooperation Instrument Committee (DCI Committee), *the purpose of the instrument being to improve development assistance,*

Or. fr

Amendment 6
Louis Michel

Draft opinion
Citation 4 a (new)

Draft opinion

Amendment

– *whereas the amalgamation of the geographical and thematic instruments into a single development cooperation financing instrument has to meet clarity and transparency criteria in order to improve development cooperation;*

Amendment 7
Louis Michel

Draft opinion
Citation 4 b (new)

Draft opinion

Amendment

– *whereas the DCI has to conform to the principles of effectiveness, differentiation, consistency, and predictability and be encompassed within the EU's global strategy, without negating the values specific to development cooperation;*

Or. fr

Amendment 8
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Recital D a (new)

Draft opinion

Amendment

D a. whereas the Commission considers in its mid-term review report that the current external instrument architecture is generally fit for purpose,

Or. en

Amendment 9
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Recital D b (new)

Draft opinion

Amendment

D b. whereas the Commission states in its mid-term review that it is difficult to measure the overall effectiveness of the

instruments in meeting their objectives, partly because of the difficulty in defining appropriate monitoring and evaluation systems at the instrument-level (p.10); recalls that the Court of Auditors pointed to serious deficiencies in EuropeAid's evaluation system in its Special Report 18/2014,

Or. en

Amendment 10
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Recital D b (new)

Draft opinion

Amendment

D b. whereas the Common Implementing Regulation (CIR) contains key provisions on development and aid effectiveness principles such as untying of aid and the use of partner countries' own institutions, systems and procedures,

Or. en

Amendment 11
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Recital D b (new)

Draft opinion

Amendment

D b. whereas the EU has recognised the importance of partnerships with civil society organisations (CSOs) in external relations; whereas this includes involvement of CSOs in programming and implementing external instruments; whereas such a more strategic engagement has not been implement yet;

Or. en

Amendment 12
Željana Zovko

Draft opinion
Paragraph 1

Draft opinion

1. Recalls that the EU's external financing instruments (EFIs) are a complex set of tools for the EU to support and enhance its action on the *international scene*, and that their complexity is coordinated by the Common Implementing Rules Regulation, which ensures *a smooth and complementary approach* to the implementation of all instruments;

Amendment

1. Recalls that the EU's external financing instruments (EFIs) are a complex set of tools for the EU to support and enhance its action *and reinforce its role* on the *global stage*, and that their complexity is coordinated by the Common Implementing Rules Regulation, which ensures *flexibility at different levels, harmonised and horizontal regulation* to the implementation of all instruments;

Or. en

Amendment 13
Doru-Claudian Frunzulică

Draft opinion
Paragraph 1

Draft opinion

1. Recalls that the EU's external financing instruments (EFIs) are a complex set of tools for the EU to support and enhance its action on the international scene, and that their complexity is coordinated by the Common Implementing Rules Regulation, which ensures a *smooth and complementary* approach to the implementation of all instruments;

Amendment

1. Recalls that the EU's external financing instruments (EFIs) are a complex set of tools for the EU to support and enhance its action on the international scene, and that their complexity is coordinated by the Common Implementing Rules Regulation, which ensures a *harmonised* approach to the implementation of all instruments;

Or. en

Amendment 14
Mireille D'Ornano, Florian Philippot

Draft opinion

Paragraph 1

Draft opinion

1. Recalls that the EU's external financing instruments (EFIs) are a **complex** set of tools for the EU to support and enhance its action on the international scene, and that their complexity is coordinated by the Common Implementing Rules Regulation, which ensures a smooth and complementary approach to the implementation of all instruments;

Amendment

1. Recalls that the EU's external financing instruments (EFIs) are a set of tools for the EU to support and enhance its action on the international scene, and that their complexity is coordinated by the Common Implementing Rules Regulation, which ensures a smooth and complementary approach to the implementation of all instruments;

Or. fr

Amendment 15

Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion

Paragraph 1 a (new)

Draft opinion

Amendment

1 a. Is pleased to note that the evaluation of the different instruments and the mid-term review report consider the current architecture generally fit for purpose and that therefore a major restructuring is not needed,

Or. en

Amendment 16

Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion

Paragraph 1 b (new)

Draft opinion

Amendment

1 b. Regrets that it is not possible for the Commission to measure if the different instruments reach their objectives; recalls in that context the observations made by the European Court of Auditors in its Special Report 18/2014

on EuropeAid's Evaluation and Results Oriented Monitoring Systems; calls on the Commission to use this occasion in order to improve its evaluation and monitoring system along the recommendations made by the Court;

Or. en

Amendment 17

Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion

Paragraph 1 c (new)

Draft opinion

Amendment

1 c. Recalls the key importance of development and aid effectiveness principles in external action as highlighted in the Common Implementing Regulation and calls on the Commission to maintain these principles throughout all the measures it will take following the mid-term review report;

Or. en

Amendment 18

Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion

Paragraph 1 d (new)

Draft opinion

Amendment

1 d. Regrets that the issue of a lack of CSO participation in programming and implementing external instruments has not been raised in the Commission's mid-term review report; calls on the Commission to mainstream a more strategic involvement of CSOs in all external instruments and programmes as requested by both the Council and the European Parliament,

Amendment 19
Ignazio Corrao

Draft opinion
Paragraph 1 a (new)

Draft opinion

Amendment

1 a. Urges a separate instrument for humanitarian aid, with its own regulation and budget so that the integrity of mandates and objectives and the independence of decision making are preserved;

Or. en

Amendment 20
Ignazio Corrao

Draft opinion
Paragraph 1 b (new)

Draft opinion

Amendment

1 b. Calls for an Human Rights and Democracy Instrument, with a separate regulation, to advance and consolidate human rights and democracy in the EU's external action and to preserve the independence of that action;

Or. en

Amendment 21
Ignazio Corrao

Draft opinion
Paragraph 1 c (new)

Draft opinion

Amendment

1 c. Recommends a dedicated instrument to support conflict prevention

and peacebuilding, with a focus on human security and civilian action and excluding any military expenditure. At the same time, the EU should also ensure that conflict sensitivity is better mainstreamed in other external financing instruments, to enable greater complementarity;

Or. en

Amendment 22
Ignazio Corrao

Draft opinion
Paragraph 1 d (new)

Draft opinion

Amendment

1 d. Calls for an increase in the resources available for development aid. The 0.7% GNI to ODA is a commitment of the EU that so far has never been met and falls short of the financial resources needed to implement Agenda 2030;

Or. en

Amendment 23
Željana Zovko

Draft opinion
Paragraph 1 a (new)

Draft opinion

Amendment

1 a. Calls for conducting the lessons learned exercise in order to identify shortcomings in the coordination, and to improve coordination of the EU external financing instruments with financing instruments of other international institutions, such as the World Bank, International Monetary Fund, and other development/financing institution, in order to create synergies and maximum impact of the financing instruments in the development countries;

Amendment 24
Heidi Hautala, Maria Heubuch, Judith Sargentini

Draft opinion
Paragraph 1 e (new)

Draft opinion

Amendment

1 e. Suggests to consider the integration of Macro-Financial Assistance (MFA) into the framework of the European Neighbourhood Instrument (ENI), with the goal to provide a more stable political frame for emergency budget support,

Or. en

Amendment 25
Mireille D'Ornano, Florian Philippot

Draft opinion
Paragraph 2

Draft opinion

Amendment

2. Considers that sufficient time is key to Parliament being able to ***properly and duly exercise its scrutiny powers with regard to draft implementing acts;***

2. Considers that sufficient time is key to Parliament being able to ***effectively scrutinise draft implementing acts and state its position;***

Or. fr

Amendment 26
Željana Zovko

Draft opinion
Paragraph 2

Draft opinion

Amendment

2. Considers that sufficient time is key to Parliament being able to properly and duly exercise its scrutiny powers with
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2. Considers that sufficient time is key to Parliament being able to properly and duly exercise its scrutiny powers with

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regard to draft implementing acts;

regard to draft implementing acts, *which in the end has the goal to make better and efficient use of EU financing*;

Or. en

Amendment 27

Mireille D'Ornano, Florian Philippot

Draft opinion

Paragraph 2

Draft opinion

2. Considers that sufficient time is key to Parliament being able to properly and duly exercise its scrutiny powers with regard to draft implementing acts;

Amendment

2. Considers that sufficient time is key to Parliament being able to properly and duly exercise its scrutiny powers with regard to draft implementing acts; *considers that sufficient time must be allowed in order to guarantee Parliament's rights under this procedure, one instance in which Parliament is too often accused of having a democratic deficit*;

Or. fr

Amendment 28

Mireille D'Ornano, Florian Philippot

Draft opinion

Paragraph 3

Draft opinion

3. *Considers that, given* the amount of time that the draft implementing acts are in preparation before reaching the DCI Committee, non-compliance with the 20-day time limit for submission of documents to Parliament and the Council in the final phase of adoption of the implementing act cannot be justified;

Amendment

3. *Points out that* the amount of time that the draft implementing acts are in preparation before reaching the DCI Committee *runs into several months; given the length of time allowed to the Commission, considers that* non-compliance with the 20-day time limit for submission of documents to Parliament and the Council in the final phase of adoption of the implementing act cannot be justified *under any circumstances, as it would impede the democratic functioning of the*

institutions;

Or. fr

Amendment 29
Mireille D'Ornano, Florian Philippot

Draft opinion
Paragraph 4

Draft opinion

4. Regrets, therefore, that the deadline of 20 calendar days *is not always respected*, and considers its right of scrutiny impaired;

Amendment

4. Regrets, therefore, that the *Commission does not always meet the* deadline of 20 calendar days, and considers its right of scrutiny impaired;

Or. fr

Amendment 30
Mireille D'Ornano, Florian Philippot

Draft opinion
Paragraph 4

Draft opinion

4. Regrets, therefore, that the deadline of 20 calendar days is not always respected, and considers *its* right of scrutiny *impaired*;

Amendment

4. Regrets, therefore, that the deadline of 20 calendar days is not always respected, and considers *this to be an impediment to the* right of scrutiny *accorded to Parliament, the only one of the European institutions to represent European citizens*;

Or. fr

Amendment 31
Louis Michel

Draft opinion
Paragraph 4 a (new)

Draft opinion

Amendment

4a. Points, as the Cotonou Agreement is about to be reviewed, to the importance of remaining strictly within the time-frames for the continental-scale projects provided for in the Pan-African Programme intended to underpin the strategic partnership between the EU and Africa;

Or. fr

Amendment 32
Mireille D'Ornano, Florian Philippot

Draft opinion
Paragraph 5

Draft opinion

5. Calls for submission of all draft implementing measures at least 20 days in advance, and calls on the Commission to amend the Rules of Procedure of the DCI Committee in order to extend this 20-day time limit for submission, thus facilitating Parliament's *scrutiny powers*;

Amendment

5. Calls for submission of all draft implementing measures at least 20 days in advance, and calls on the Commission to amend the Rules of Procedure of the DCI Committee in order to extend this 20-day time limit for submission, thus facilitating Parliament's *powers of control*;

Or. fr

Amendment 33
Louis Michel

Draft opinion
Paragraph 6

Draft opinion

6. Calls, equally, for enhanced parliamentary scrutiny mechanisms for all EFIs, as well as for vehicles for their implementation such as trust funds, which enable Parliament to genuinely engage in the programming of funds and in the examination of their implementation.

Amendment

6. Calls, equally, for enhanced parliamentary scrutiny mechanisms for all EFIs *intended for countries outside the EU*, as well as for vehicles for their implementation such as trust funds, which enable Parliament to genuinely engage in the programming of funds and in the examination of their implementation.

Or. fr

Amendment 34
Louis Michel

Draft opinion
Paragraph 6 a (new)

Draft opinion

Amendment

6a. Considers it important that Parliament should be placed on an equal footing with the Council for the purposes of exercising the power of democratic control.

Or. fr

Amendment 35
Ignazio Corrao

Draft opinion
Paragraph 6 a (new)

Draft opinion

Amendment

6 a. Stresses that the EU Partnership Instrument should be removed from the external heading;

Or. en

Amendment 36
Ignazio Corrao

Draft opinion
Paragraph 6 b (new)

Draft opinion

Amendment

6 b. Requires transparency, accountability, scrutiny, development additionality, respect for aid/development effectiveness principles and strong environmental, human rights, and social safeguards when using development aid to leverage private sector investment;

Amendment 37

Louis Michel

Draft opinion

Paragraph 6 b (new)

Draft opinion

Amendment

6b. Calls for trust funds, which are out of range of Parliament's scrutiny, to be included in the EU budget.

Or. fr

Amendment 38

Ignazio Corrao

Draft opinion

Paragraph 6 c (new)

Draft opinion

Amendment

6 c. Transparency and accountability should be at the cornerstone of EU's approach to private sector in development given that blended finance tends to be much less transparent and accountable than pure public concessional funding, as shown by the experience of the EU's blending facilities. It is crucial to ensure that private entities which benefit from EU ODA - through blending or guarantees - respect human rights, social and labor standards, and the environment.

Or. en

Amendment 39

Ignazio Corrao

Draft opinion

Paragraph 6 d (new)

Draft opinion

Amendment

6 d. *Highlights the country aid allocations should not be dependent on migration deals with the EU, and there should be no diversion of finance from poor countries and regions to the migrants' countries of origin, or of transit to Europe, on the sole basis that they are on the migration route;*

Or. en

Amendment 40
Ignazio Corrao

Draft opinion
Paragraph 6 e (new)

Draft opinion

Amendment

6 e. *Calls for an increase support to role of CSO in policy dialogue and programming, the recognition of the civil society organisations is absent from the DEVE draft opinion as the European Parliament is the only EU institution elected by the EU citizens;*

Or. en