



2017/0309(COD)

4.4.2018

POSITION IN THE FORM OF AMENDMENTS

of the Committee on Women's Rights and Gender Equality

for the Committee on the Environment, Public Health and Food Safety

on the proposal for a decision of the European Parliament and of the Council
amending Decision No 1313/2013/EU on a Union Civil Protection Mechanism
(COM)2017/0772 – C8-0409/2017 – 2017/0309(COD))

On behalf of the Committee on Women's Rights and Gender Equality:
Angelika Mlinar (rapporteur)

PA_LegPosition

AMENDMENTS

The Committee on Women's Rights and Gender Equality presents the following amendments to the Committee on the Environment, Public Health and Food Safety, as the committee responsible:

Amendment 1

Proposal for a decision

Recital 4 a (new)

Text proposed by the Commission

Amendment

(4a) Gender equality is a fundamental value of the Union – as recognised by the Treaties and the Charter of Fundamental Rights – which the Union has committed to integrating into all its activities. In particular, Article 8 of the Treaty of the Functioning of the European Union lays down the principle of gender mainstreaming, stating that “in all its activities, the Union shall aim to eliminate inequalities, and to promote equality, between men and women;”

Amendment 2

Proposal for a decision

Recital 5

Text proposed by the Commission

Amendment

(5) Prevention is of key importance for protection against disasters and requires further action. To that effect, Member States should share risk assessments on a regular basis as well as summaries of their disaster risk management planning in order to ensure an integrated approach to disaster management, linking risk prevention, preparedness and response actions. In addition, the Commission should be able to require Member States to provide specific prevention and preparedness plans in relation to specific disasters, notably with a view to maximising overall Union support

(5) Prevention is of key importance for protection against disasters and requires further action. To that effect, Member States should share risk assessments on a regular basis as well as summaries of their disaster risk management planning in order to ensure an integrated approach to disaster management, linking risk prevention, preparedness and response actions. ***Member States should ensure comprehensive gender-sensitive programming since natural and human-made disasters, as well as environmental policies impact men and women***

to disaster risk management. Administrative burden should be reduced and prevention policies strengthened, including by ensuring necessary links to other key Union policies and instruments, notably the European Structural and Investment Funds as listed in recital 2 of Regulation (EU) No 1303/2013¹.

differently. Therefore, in order to develop equitable and effective disaster risk reduction and strengthen civil protection mechanisms, gender issues need to be incorporated in all phases from prevention to preparedness and response processes, including shared risk assessments, crisis management interventions both in conflict and post-conflict situations. In addition, the Commission should be able to require Member States to provide specific prevention and preparedness plans in relation to specific disasters, notably with a view to maximising overall Union support to disaster risk management. Administrative burden should be reduced and prevention policies strengthened, including by ensuring necessary links to other key Union policies and instruments, notably the European Structural and Investment Funds as listed in recital 2 of Regulation (EU) No 1303/2013¹.

¹Regulation (EU) No 1303/2013 of the European Parliament and of the Council of 17 December 2013 laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund and laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund and repealing Council Regulation (EC) No 1083/2006 (OJ L 347, 20.12.2013, p. 320).

¹Regulation (EU) No 1303/2013 of the European Parliament and of the Council of 17 December 2013 laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund and laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund and repealing Council Regulation (EC) No 1083/2006 (OJ L 347, 20.12.2013, p. 320).

Amendment 3

Proposal for a decision Recital 7 a (new)

Text proposed by the Commission

Amendment

(7a) In all its actions, the Union should take into account that in addition to the immediate effects of a disaster, women may have specific health care needs. Member States and the Union should as a priority ensure that pregnant women receive the necessary health care.

Amendment 4

Proposal for a decision Recital 7 b (new)

Text proposed by the Commission

Amendment

(7b) Sanitary and hygienic facilities, services and resources should be provided during all the stages of risk management, with special consideration and awareness to the particular needs of women and girls.

Amendment 5

Proposal for a decision Recital 7 c (new)

Text proposed by the Commission

Amendment

(7c) Women and girls are at an increased risk of experiencing physical and sexual violence in emergency settings. Therefore, it is vital that disaster management projects include measures to prevent and effectively respond to gender-based violence such as measures to keep women safe in wake of a disaster, while providing services to support victims of gender-based violence with healthcare, psychological support and other types of

assistance. Issues related to violence against women and girls should be integrated into existing risk reduction and emergency response training and manuals.

Amendment 6

Proposal for a decision Recital 9 a (new)

Text proposed by the Commission

Amendment

(9a) In order to prevent and respond in a more effective way to the particular risks women and girls face in emergency settings, the staff and personnel working for the planning, deployment and managing in the field of disaster risk management and civil protection, should receive gender-sensitive training. For this purpose, the ongoing dialogue and work between the Union Civil Protection Knowledge Network with networks and organisations of women's rights defenders with an expertise in the field of environmental disasters, is of utmost importance to gain a fully transversal approach to prevention, preparedness and response to disasters in the Union and in the Member States.

Amendment 7

Proposal for a decision Recital 10

Text proposed by the Commission

Amendment

(10) In order to achieve the functioning of the rescEU capacity, additional financial appropriations should be made available to finance actions under the Union Mechanism.

(10) In order to achieve the functioning of the rescEU capacity, additional financial appropriations should be made available to finance actions under the Union Mechanism, *but not at the expense of the financial envelopes allocated to other key Union policies such as those promoting rights, equality and citizenship, justice or*

human development worldwide including all the funds allocated to gender equality and women's empowerment programmes and projects, in particular, having in mind that the implementation of some of these programmes has been exceptionally successful (payment allocations for REC reached more than 99% in the previous three years).

Justification

New policy proposals should be accompanied by new resources. The rapporteur strongly rejects the use of any redeployments at the expense of successful, chronically underfunded programmes such as the Rights, equality and citizenship (REC) and Justice programmes. Almost 100% absorption rate for the REC programme implies that no new resources can be deployed from this programme without negatively affecting specific projects and organizations. FEMM has been continuously pointing out the need to increase the funding of the REC in view of DAPHNE and gender equality programmes.

Amendment 8

Proposal for a decision

Recital 10 a (new)

Text proposed by the Commission

Amendment

(10 a) Separate funding and budgetary allocations should be guaranteed for the revised Union Civil Protection Mechanism. Considering the need to avoid any negative impact on the financing of existing multiannual programmes, the increase in financing for the targeted revision of the Union Civil Protection Mechanism in the years 2018, 2019 and 2020 should be drawn exclusively from all means available under Council Regulation (EU, Euratom) No 1311/2013^{1a}, with particular recourse to the Flexibility Instrument.

^{1a} Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014-2020 (OJ L

Justification

New policy proposals should be accompanied by new resources. The rapporteur strongly rejects the use of any redeployments at the expense of successful, chronically underfunded programmes such as the Rights, equality and citizenship and Justice programmes.

Amendment 9

Proposal for a decision

Recital 10 b (new)

Text proposed by the Commission

Amendment

(10b) The planning and allocation of funding and budgeting for the revised Union Civil Protection Mechanism should incorporate the use of the gender-budgeting perspective, entailing a gender-based assessment to better incorporate a gender perspective to deal with emergency crisis in risk management and disaster prevention efforts.

Amendment 10

Proposal for a decision

Article 1 – paragraph 1 – point 1 – point b

Decision No 1313/2013/EU

Article 3 – paragraph 2 – point a

Text proposed by the Commission

Amendment

(a) progress in implementing the disaster prevention framework: measured by the number of Member States that have made available to the Commission their risk assessments, an assessment of their risk management capability and a summary of their disaster management planning as referred to in Article 6;

(a) progress in implementing the disaster prevention framework: measured by the number of Member States that have made available to the Commission their risk assessments, an assessment of their risk management capability and a summary of their disaster management planning as referred to in Article 6. ***Assessments shall be gender-sensitive;***

Amendment 11

Proposal for a decision

Article 1 – paragraph 1 – point 8

Decision No 1313/2013/EU

Article 12a – paragraph 1

Text proposed by the Commission

The Commission shall inform the European Parliament and the Council of operations and progress made under Articles 11 and 12 every two years.

Amendment

The Commission shall inform the European Parliament and the Council of operations and progress made under Articles 11 and 12 every two years, ***with specific data on gender inclusion.***

Amendment 12

Proposal for a decision

Article 1 – paragraph 1 – point 9

Decision No 1313/2013/EU

Article 13 – paragraph 1 – subparagraph 2

Text proposed by the Commission

The Network shall carry out the following tasks in the field of training, exercises, lessons learnt and knowledge dissemination, in close coordination with relevant knowledge centres, where appropriate; '

Amendment

The Network shall, ***while aiming for a gender balanced composition,*** carry out the following tasks in the field of training, exercises, lessons learnt and knowledge dissemination, in close coordination with relevant knowledge centres, where appropriate; '

Amendment 13

Proposal for a decision

Article 1 – paragraph 1 – point 9 a (new)

Decision No 1313/2013/EU

Article 13 – paragraph 2 a (new)

Text proposed by the Commission

Amendment

(9a) In Article 13, the following paragraph is added:

2a. When carrying out the tasks set out in paragraph 1, the Commission and Member States shall ensure that the trainings and qualification processes, as

well as the manuals on risk reduction and emergency response integrate a gender perspective with a special focus on the prevention of and response to violence against women and girls;

Justification

This additional paragraph seeks to introduce gender sensitivity in the Union Civil Protection Knowledge Network through trainings and manuals.

Amendment 14

Proposal for a decision

Article 1 – paragraph 1 – point 9 b (new)

Decision No 1313/2013/EU

Article 13 – paragraph 3 a (new)

Text proposed by the Commission

Amendment

(9b) In Article 13, the following paragraph is added:

3a. The Commission shall ensure that disaster data will be made available disaggregated by gender, as required by The Sendai Framework for Disaster Risk Reduction, to address the role of women in risk-reduction planning and to address gender perspective throughout the process;

Justification

This additional paragraph seeks to introduce gender sensitivity to gathering of disaster data. For promotion and enhancement of cooperation, data and statistics are key in understanding and eventually in responding to disaster risks. The Sendai Framework for Disaster Risk Reduction is clear that the relevant data should be disaggregated.

Amendment 15

Proposal for a decision

Article 1 – paragraph 1 – point 12

Decision No 1313/2013/EU

Article 19 – paragraph 1 – subparagraph 2

Text proposed by the Commission

EUR 480 630 000 in current prices shall derive from Heading 3 "Security and Citizenship" of the multiannual financial framework and EUR 150 936 000 in current prices from Heading 4 "Global Europe".'

Amendment

The necessary appropriations for the Union Mechanism shall be gradually authorised by the European Parliament and the Council in the framework of the annual budgetary procedure, taking due account of all means available under Council Regulation (EU, Euratom) No 1311/2013*, with particular recourse to the Flexibility Instrument.'

**** Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014-2020 (OJ L 347, 20.12.2013, p. 884).***

Justification

New policy proposals should be accompanied by new resources. The rapporteur strongly rejects the use of any redeployments at the expense of successful, chronically underfunded programmes such as the Rights, equality and citizenship and Justice programmes.

PROCEDURE – COMMITTEE ASKED FOR OPINION

Title	Union Civil Protection Mechanism
References	COM(2017)0772 – C8-0409/2017 – 2017/0309(COD)
Committee responsible Date announced in plenary	ENVI 14.12.2017
Opinion by Date announced in plenary	FEMM 8.2.2018
Rapporteur Date appointed	Angelika Mlinar 21.2.2018