



**2010/0310M(NLE)**

2.5.2018

# **AMENDMENTS**

## **1 - 37**

**Draft opinion**

**Paavo Väyrynen**

Partnership and Cooperation Agreement between the EU and Iraq  
(2010/0310M(NLE))



**Amendment 1**  
**Mireille D'Ornano, Florian Philippot**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Welcomes the fact that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons;

*Amendment*

1. Welcomes the fact that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons, ***challenges that directly concern the Member States, since the disastrous situation in Iraq has fostered the development of terrorist networks and waves of migration to our countries;***

Or. fr

**Amendment 2**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Welcomes the fact that ***the EU*** has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term ***development***; urges the EU and its Member States, ***however***, to enhance first of all their efforts to urgently address key humanitarian

*Amendment*

1. Welcomes ***the EU's commitment to a longer-term support to the country and*** the fact that ***it*** has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term ***reconstruction and stabilisation***; ***recalls that the Iraq crisis is***

challenges and human needs, in particular regarding the more than 3 million internally displaced persons;

***a UN level 3 emergency and that 11 million people are currently in need of assistance and therefore*** urges the EU and its Member States, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons;

Or. en

**Amendment 3**  
**Jean-Luc Schaffhauser**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. ***Welcomes the fact*** that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, ***in particular regarding the more than 3 million internally displaced persons;***

*Amendment*

1. ***Notes*** that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; ***does not consider this to be the wisest decision, and takes the view that it implies dispersion of limited resources, given the political and territorial breakup of the Iraqi State, and that it would have been considerably wiser to choose Libya or any other country in Africa;*** urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs ***in Africa;***

Or. fr

**Amendment 4**  
**Mireille D'Ornano, Florian Philippot**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Welcomes the fact that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons;

*Amendment*

1. Welcomes the fact that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons, ***and especially the Christian minorities which are particularly affected;***

Or. fr

**Amendment 5**  
**Mireille D'Ornano, Florian Philippot**

**Draft opinion**  
**Paragraph 1**

*Draft opinion*

1. Welcomes the fact that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons;

*Amendment*

1. Welcomes the fact that the EU has identified Iraq as a pilot country in which to better address and operationalise the humanitarian-development nexus in order to foster a transition from humanitarian assistance to longer term development; urges the EU and its Member States, ***which can actively cooperate amongst themselves in this field,*** however, to enhance first of all their efforts to urgently address key humanitarian challenges and human needs, in particular regarding the more than 3 million internally displaced persons;

Or. fr

**Amendment 6**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 1 a (new)**

*Draft opinion*

*Amendment*

***1a. Stresses that poverty is widespread in the country and that although being an upper middle country, years of violence, conflict and sectarianism have considerably undermined development progress; calls on the EU to focus its development assistance, through targeted projects, on the most vulnerable groups and the people most in need, namely women and children, youth, IDPs and refugees;***

Or. en

**Amendment 7**  
**Cécile Kashetu Kyenge**

**Draft opinion**  
**Paragraph 1 a (new)**

*Draft opinion*

*Amendment*

***1a. Urges the EU to remain committed to emergency assistance in the country, bearing in mind that there are more than 3 million internally displaced persons in the country, of whom more than 1.6 million are living in appalling hygienic and sanitary conditions. Stresses also that about half of the internally displaced persons are minors and that, of these, 600 000 have not received any form of education.***

Or. it

**Amendment 8**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 1 a (new)**

*Draft opinion*

*Amendment*

***1a. Notes that social and political processes and dynamics in Iraq are highly male-dominated and affected by an excessive influence of religious leaders. Deplores that this often results in the exclusion of women and secular groups from social interactions;***

Or. en

**Amendment 9**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 1 b (new)**

*Draft opinion*

*Amendment*

***1b. Insists that sustainable and inclusive growth should be supported according to Iraqi national development priorities;***

Or. en

**Amendment 10**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 1 c (new)**

*Draft opinion*

*Amendment*

***1c. Stresses that rule of law, human rights and access to justice remain important challenges and that Iraq stands among the lowest ranking countries on***

*the transparency index; insists on the EU to give priority to the implementation of political and economic reforms aiming at building institutional capacity and consolidating democracy;*

Or. en

**Amendment 11**  
**Jean-Luc Schaffhauser**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Believes that, during the transition from emergency assistance to development, a long-term approach, stabilisation, reforms and improvements in the areas of good governance and accountability, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

*Amendment*

2. Believes that, during the transition from emergency assistance to development, a long-term approach ***requires the reconstruction of the organs of the State, (insert 'while'? - translator's note)*** stabilisation, reforms and improvements in the areas of good governance and accountability ***to the people***, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance, ***but that development requires above all profitable private investment and not new expenditure; insists that the EU and its Member States should act in the framework of a regional development strategy that does not exclude any State, including the legal government of the Arab Republic of Syria, in order to avoid displacing the Islamist terrorist threat from one country to a neighbouring country;*** looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

**Amendment 12**  
**Mireille D'Ornano, Florian Philippot**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Believes that, during the transition from emergency assistance to development, a long-term approach, stabilisation, reforms and improvements in the areas of good governance and accountability, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

*Amendment*

2. Believes that, during the transition from emergency assistance to development, a long-term approach, stabilisation, reforms and improvements in the areas of good governance and accountability, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017, ***in which connection the effectiveness of development aid must be systematically measured and demonstrated, notably to maintain its credibility and legitimacy in the eyes of national public opinion;***

**Amendment 13**  
**Cécile Kashetu Kyenge**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Believes that, during the transition from emergency assistance to development, a long-term approach,

*Amendment*

2. Believes that, during the transition from emergency assistance to development, a long-term approach,

stabilisation, reforms and improvements in the areas of good governance and accountability, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

stabilisation, reforms and improvements in the areas of good governance and accountability, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; ***stresses also the importance of reforms to improve the gender situation and the representation of women in the country's political life***; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

Or. it

**Amendment 14**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 2**

*Draft opinion*

2. Believes that, during the transition from emergency assistance to development, a long-term approach, stabilisation, reforms and improvements in the areas of good governance and accountability, education and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

*Amendment*

2. Believes that, during the transition from emergency assistance to development, a long-term approach, stabilisation, reforms and improvements in the areas of good governance and accountability, education, ***health*** and skills development, access to livelihood opportunities and provision of basic social services are priority areas for development assistance; looks forward to receiving concrete proposals on envisaged actions that respond to those needs and urges the Commission to provide evidence of the results and impacts achieved within the framework of the multiannual indicative programme 2014-2017;

Or. en

**Amendment 15**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 2 a (new)**

*Draft opinion*

*Amendment*

**2a. Stresses that the deterioration of the environment and infrastructure, successive droughts and desertification have greatly impacted rural populations and increased food insecurity and water shortages, in particular for displaced people; calls on the EU to work closely with the Iraqi authorities towards a more efficient and equitable use and management of natural resources;**

Or. en

**Amendment 16**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 2 a (new)**

*Draft opinion*

*Amendment*

**2a. Is concerned about the high dropout rate of students of both sexes from Iraqi schools (as denounced by civil society organizations, 60% of those who enrolled in primary schools in 2015 have since dropped out); highlights that high levels of literacy are key to building positive peace in conflict-affected contexts;**

Or. en

**Amendment 17**

**Cécile Kashetu Kyenge**

**Draft opinion**  
**Paragraph 2 a (new)**

*Draft opinion*

*Amendment*

**2a.** *Stresses the need to support Iraq in moving towards sustainable diversification of the economy to reduce reliance on exploitation and exports of raw materials such as crude oil, which accounted for 46.8% of the country's exports in 2016.*

Or. it

**Amendment 18**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 2 b (new)**

*Draft opinion*

*Amendment*

**2b.** *Notes that no clear educational strategy exists in Iraq. Highlights that educational systems are underdeveloped and that the participation of NGOs is limited;*

Or. en

**Amendment 19**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 2 c (new)**

*Draft opinion*

*Amendment*

**2c.** *Calls on the EU to provide educational programmes on peace and the prevention of violent extremism (PVE) and disarmament campaigns to stop the*

*proliferation of small and medium  
weapons in Iraq;*

Or. en

**Amendment 20**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 2 d (new)**

*Draft opinion*

*Amendment*

*2d. Underlines the need of strong  
expertise in issues related to media and  
freedom of expression to train local media  
actors in peace journalism;*

Or. en

**Amendment 21**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 2 e (new)**

*Draft opinion*

*Amendment*

*2e. Stresses the importance to promote  
individual human rights awareness in  
order to encourage inter-community  
harmony and to discourage militia  
recruitment of young people, who are  
vulnerable to violence or extremism;*

Or. en

**Amendment 22**  
**Jean-Luc Schaffhauser**

**Draft opinion**  
**Paragraph 3**

*Draft opinion*

3. Insists that the provision of humanitarian aid and development assistance must be needs-based and non-partisan in order to support an effective stabilisation and reconstruction process; stresses that external actors, including the EU, must actively mitigate the risk of assistance being instrumentalised by domestic political actors or allocated in a way that discriminates against or privileges specific groups;

*Amendment*

3. Insists that the provision of humanitarian aid and development assistance must be needs-based and non-partisan in order to support an effective stabilisation and reconstruction process, ***which requires private operators to be involved in a context in which investments are safeguarded***; stresses that external actors, including the EU, must actively mitigate the risk of assistance being instrumentalised by domestic political actors or allocated in a way that discriminates against or privileges specific groups; ***believes, however, that what is important is to establish profitable private investment flows, but that this task will be impossible until territorial integrity is restored and a legitimate and stable central government inspires confidence on the part of new investors***;

Or. fr

**Amendment 23**

**Mireille D'Ornano, Florian Philippot**

**Draft opinion**

**Paragraph 3**

*Draft opinion*

3. Insists that the provision of humanitarian aid and development assistance must be needs-based and non-partisan in order to support an effective stabilisation and reconstruction process; stresses that external actors, including the EU, must actively mitigate the risk of assistance being instrumentalised by domestic political actors or allocated in a way that discriminates against or privileges specific groups;

*Amendment*

3. Insists that the provision of humanitarian aid and development assistance must be needs-based and non-partisan in order to support an effective stabilisation and reconstruction process; stresses that external actors, including the EU, must actively mitigate the risk of assistance being instrumentalised by domestic political actors or allocated in a way that discriminates against or privileges specific groups; ***recalls nevertheless that humanitarian aid and development aid***

*must not call into question the principles of sovereignty and free administration of the countries concerned;*

Or. fr

**Amendment 24**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 3**

*Draft opinion*

3. Insists that the provision of humanitarian aid and development assistance must be needs-based and non-partisan in order to support an effective stabilisation and reconstruction process; stresses that external actors, including the EU, must actively mitigate the risk of assistance being instrumentalised by domestic political actors or allocated in a way that discriminates against or privileges specific groups;

*Amendment*

3. Insists that the provision of humanitarian aid and development assistance must be needs-based and non-partisan in order to support an effective stabilisation and reconstruction process, *including safe return of religious minorities and ethnic groups into their homes*; stresses that external actors, including the EU, must actively mitigate the risk of assistance being instrumentalised by domestic political actors or allocated in a way that discriminates against or privileges specific groups;

Or. en

**Amendment 25**  
**Maria Heubuch**

**Draft opinion**  
**Paragraph 3 a (new)**

*Draft opinion*

*Amendment*

*3a. Calls on the EU to ensure that EU funds are invested in projects that help the Iraqi population and that adequate support is provided to municipalities in their provision of essential services and in*

*building local governance, so as to ensure basic living standards for the population; to ensure coordination between central authorities and local municipalities in order to identify the priorities to invest in; to enhance support to civil society, notably human rights defenders; in particular, to prioritize funding for projects that support actors promoting accountability and democratic change, and that foster locally embedded dialogue and conflict-resolution mechanisms, involving young people in particular;*

Or. en

**Amendment 26**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 3 a (new)**

*Draft opinion*

*Amendment*

*3a. Expresses deep concern about the fact that corruption in Iraq is widespread and multilevel, and it appears that there is not any clear strategy for tackling it;*

Or. en

**Amendment 27**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 3 b (new)**

*Draft opinion*

*Amendment*

*3b. Stresses that there is a perceived lack of justice and presence of double standards within the Iraqi judicial system; notes that Iraqi judicial institutions do not seem to take the necessary actions to*

*prosecute human rights violators and other criminals, even in cases where the evidence presented is derived from international reports;*

Or. en

**Amendment 28**  
**Maria Heubuch**

**Draft opinion**  
**Paragraph 3 b (new)**

*Draft opinion*

*Amendment*

*3b. Notes that the security sector reform in Iraq is an important challenge that should be supported by the UN; stresses the need to work towards the demobilisation of militias and reintegration of fighters as part of the security sector reform;*

Or. en

**Amendment 29**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 3 c (new)**

*Draft opinion*

*Amendment*

*3c. Deplores that any reconciliation programmes in Iraq lack justice measures and fail to address victims' rights or the need to promote the return of all displaced communities to their home areas;*

Or. en

**Amendment 30**

**Mireille D'Ornano, Florian Philippot**

**Draft opinion**  
**Paragraph 4**

*Draft opinion*

4. Calls on the EU to provide enhanced technical assistance to the Iraqi authorities for sound natural resource management, improved tax collection and the reduction of illicit financial flows, with the aim of ensuring that Iraq will be able to finance its development domestically in the medium term and reduce inequality among its population and its regions; stresses the need to actively advise the private sector and investors with a view to enhancing both conflict sensitivity and their contribution to peacebuilding and sustainable development.

*Amendment*

4. Calls on the EU **and Member States** to provide enhanced technical assistance to the Iraqi authorities for sound natural resource management, improved tax collection and the reduction of illicit financial flows, with the aim of ensuring that Iraq will be able to finance its development domestically in the medium term and reduce inequality among its population and its regions; stresses the need to actively advise the private sector and investors with a view to enhancing both conflict sensitivity and their contribution to peacebuilding and sustainable development.

Or. fr

**Amendment 31**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

**4a. Calls on the EU to invest in local economy recovery and development, notably by increasing its support to entrepreneurship, SMEs and vocational training, promoting investment in priority areas such as energy and agriculture, and encouraging public-private partnerships; believes that creating a inciting environment for the development of the private sector will not only allow to tackle youth unemployment in the country, but also help create opportunities for the post-conflict return of IDPs and refugees;**

**Amendment 32**  
**Paavo Väyrynen**

**Draft opinion**  
**Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

***4a. Underlines that the fight against terrorism must not be limited to repressive actions, but be consistent with the fulfilment of human rights and international law in order to avoid further or renewed radicalisation; calls upon political, development, security and other social actors, to thoroughly analyse and address coherently the drivers for radicalisation, violent extremism and terrorist recruitment.***

Or. en

**Amendment 33**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

***4a. Calls on the EU to strengthen engagement with Iraqi civil society actors. Stresses that a gender-sensitive approach to stabilisation and reconstruction process is necessary in order to include women effectively;***

Or. en

**Amendment 34**  
**Cécile Kashetu Kyenge**

**Draft opinion**  
**Paragraph 4 a (new)**

*Draft opinion*

*Amendment*

**4a. *Highlights the need to invest in Iraqi agriculture in view of its high employment potential and the importance of repopulating rural areas where the population is in constant decline due to the conflicts.***

Or. it

**Amendment 35**  
**Anna Záborská**

**Draft opinion**  
**Paragraph 4 b (new)**

*Draft opinion*

*Amendment*

**4b. *Recalls that women and girls disproportionately affected by conflict and extremism and that they are more vulnerable to violence and abuses, including sexual violence, torture, human trafficking, slavery and child marriage; stresses the need to address the specific humanitarian and development needs of women and girls, particularly in displaced communities; calls on the EU to further promote equality between women and men and women's empowerment through its development efforts and to emphasize the role of women in recovery and peacebuilding in the country;***

Or. en

**Amendment 36**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 4 b (new)**

*Draft opinion*

*Amendment*

***4b. Encourages the engagement of civil society organisations (CSOs) in disarmament, demobilization and reintegration processes in Iraq. Considers that there is a lack of information and transparency about government strategies and the actors who are implementing them;***

Or. en

**Amendment 37**  
**Ignazio Corrao**

**Draft opinion**  
**Paragraph 4 c (new)**

*Draft opinion*

*Amendment*

***4c. Calls on the EU to implement programmes enabling people to participate in local decision-making processes and to reinforce the transparency and accountability of institutions;***

Or. en