



4.12.2018

OPINION

of the Committee on Culture and Education

for the Committee on Civil Liberties, Justice and Home Affairs

on the proposal for a regulation of the European Parliament and of the Council
establishing the Rights and Values programme
(COM(2018)0383 – C8-0234/2018 – 2018/0207(COD))

Rapporteur for the opinion (*): Sylvie Guillaume

(*) Associated committee – Rule 54 of the Rules of Procedure

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SHORT JUSTIFICATION

The future ‘Citizenship, Rights and Values’ programme should help to relaunch a conversation among Europeans and to foster reciprocal understanding at a time when the notion of belonging to a shared space has been called into question by a sharp rise in intolerance.

The rapporteur for the opinion appreciates that the Commission is pursuing synergy effects in response to budgetary constraints.

Nonetheless, she believes it is more necessary than ever to consolidate the ground occupied by the former Europe for Citizens programme with its evident added value in terms of promoting civic involvement, strengthening a shared sense of belonging and encouraging people to participate as citizens with a stake in democracy. That programme has proved its worth and, by contributing to a wider awareness of European issues, it could have a positive effect in stimulating people’s interest in the forthcoming European elections.

For these reasons, the rapporteur finds it regrettable that the strongly symbolic concept of citizenship has been dropped from the programme title, and she proposes that it be reinstated.

She also considers it essential to hold out for a budget commensurate with the programme’s aims, and she therefore proposes an increase in the budget for strand B – ‘Citizens’ engagement and participation’ – the field within her remit. The budget currently proposed falls far short of the level that Parliament had urged. Therefore, it is proposed that the ‘Citizens’ engagement’ strand be strengthened, with a budget of EUR 500 million – a figure equivalent to barely one euro per EU citizen. It is important to defend a European programme accessible to all those citizens who support a strong Europe as a counterweight to various kinds of nationalism, and one which reaffirms a spirit of solidarity.

Aware of the need to promote remembrance activities around the events that led to the creation of the European Union, and to understand the present better in order to pursue the common task of building the future, the rapporteur for the opinion proposes that remembrance-based activities highlighting the importance of the principles and values that underpin the EU should be developed.

Furthermore, given the limited funding earmarked for this programme, the rapporteur for the opinion considers that the Commission ought not to be allowed to spend any of it on a communication effort about the EU’s policy priorities, as the Commission communication services already have substantial budgets for such activity.

She welcomes the introduction of an instrument to support civil society organisations in the EU that promote fundamental values at a local level in order to sustain open, democratic and inclusive societies, while at the same time underscoring the need to defend one-off projects undertaken by ordinary people within their communities, which are vital if Europe is to be a lived reality. She stresses, in particular, that the programme should be made accessible to people with disabilities.

Given that opportunities for citizens’ activities within the Member States are often limited and that, despite their commitment, many applicants for grant aid are frustrated at not being selected, the rapporteur believes that the ‘Citizens’ engagement’ strand of the programme ought not to be opened to associate third countries.

The rapporteur for the opinion shares the Commission's view that the system of national contact points, which have already proved their worth in the Europe for Citizens programme, should be extended so as to support project promoters more effectively through the steps they need to take, and she urges that this be mentioned in the regulation.

The rapporteur proposes, too, that the Commission should adopt the work programmes and multiannual priorities through delegated acts, and not through implemented acts as it has suggested in its proposal.

Overall, the rapporteur welcomes the approach that the Commission is proposing, particularly with the change in the legal basis enabling Parliament to play its role of co-legislator. She points out that this programme covers many civic projects which crucially need to be sustained today and encouraged in the future.

AMENDMENTS

The Committee on Culture and Education calls on the Committee on Civil Liberties, Justice and Home Affairs, as the committee responsible, to take into account the following amendments:

Amendment 1

Proposal for a regulation Title

Text proposed by the Commission

Proposal for a
REGULATION OF THE EUROPEAN
PARLIAMENT AND OF THE COUNCIL
establishing the Rights and Values
programme

Amendment

Proposal for a
REGULATION OF THE EUROPEAN
PARLIAMENT AND OF THE COUNCIL
establishing the *Europe for Citizens*,
Rights and Values programme
*(This amendment applies throughout the
text. Adopting it will necessitate
corresponding changes throughout.)*

Amendment 2

Proposal for a regulation Citation 1

Text proposed by the Commission

Having regard to the Treaty on the
Functioning of the European Union, and in
particular Article 16(2), Article 19(2),

Amendment

Having regard to the Treaty on the
Functioning of the European Union, and in
particular Article 16(2), Article 19(2),

Article 21(2), Article 24, Article 167, and Article 168 thereof,

Article 21(2), Article 24, Article 167, and Article 168 thereof **and to Article 11 of the Treaty on European Union,**

Amendment 3

Proposal for a regulation Citation 2 a (new)

Text proposed by the Commission

Amendment

Having regard to the Charter of Fundamental Rights of the European Union,

Amendment 4

Proposal for a regulation Recital 1

Text proposed by the Commission

Amendment

(1) In accordance with Article 2 of the Treaty of the European Union, ‘the Union is founded on the values of respect for human dignity, freedom democracy, equality, the rule of law and the respect for human rights, including the rights of the persons belonging to minorities. These values are common to the Member States in a society where pluralism, non-discrimination, tolerance, justice, solidarity and equality between women and men prevail’. Article 3 further specifies that the ‘Union’s aim is to promote peace, its values and the well-being of its people’ and, among others, ‘it shall respect its rich cultural and linguistic diversity, and shall ensure that Europe’s cultural heritage is safeguarded and enhanced’. Those values are further reaffirmed and articulated in the rights, freedoms and principles enshrined in the Charter of Fundamental Rights of the European Union.

(1) In accordance with Article 2 of the Treaty of the European Union, ‘the Union is founded on the values of respect for human dignity, freedom democracy, equality, the rule of law and the respect for human rights, including the rights of the persons belonging to minorities. ***In particular, in accordance with the Universal Declaration of Human Rights and the Charter of Fundamental Rights of the European Union, human dignity is the foundation of all inalienable human rights.*** These ***principles and*** values are common to the Member States in a society in which pluralism, non-discrimination, tolerance, justice, solidarity and equality between women and men prevail. Article 3 further specifies that the ‘Union’s aim is to promote peace, its values and the well-being of its people’ and, among others, ‘it shall respect its rich cultural and linguistic diversity, and shall ensure that Europe’s cultural heritage is safeguarded and enhanced’. Those values are further reaffirmed and articulated in the rights,

freedoms and principles enshrined in the Charter of Fundamental Rights of the European Union.

Amendment 5

Proposal for a regulation Recital 2

Text proposed by the Commission

(2) Those rights and values must continue to be promoted **and** enforced and shared among the citizens and peoples and be at the heart of the EU project. Therefore, a new Justice, Rights and Values Fund, comprising the Rights and Values and the Justice programmes **shall** be created in the EU budget. At a time where European societies are confronted with extremism, radicalism and divisions, it is more important than ever to promote, strengthen and defend justice, rights and EU values: human rights, respect for human dignity, freedom, democracy, equality, the rule of law. ***This will have profound and direct implications for political, social, cultural and economic life in the EU. As part of the new Fund, the Justice Programme will continue to support the further development of Union area of justice and cross-border cooperation. The Rights and Values Programme will bring together the 2014-2020 Programme Rights, Equality and Citizenship established by Regulation (EU) No 1381/2013 of the European Parliament and of the Council⁸ and the Europe for Citizens programme established by Council Regulation (EU) No 390/2014⁹, (hereafter 'the predecessor Programmes').***

⁸ Regulation (EU) No 1381/2013 of the European Parliament and of the Council of 17 December 2013 establishing a Rights, Equality and Citizenship Programme for the period 2014 to 2020 (OJ L 354,

Amendment

(2) Those rights and values must continue to be promoted, enforced and shared among the citizens and peoples and be at the heart of the EU project. Therefore, a new Justice, Rights and Values Fund, comprising the ***Europe for Citizens***, Rights and Values and the Justice programmes **should** be created in the EU budget. At a time where European societies are confronted with ***many challenges, such as*** extremism, radicalism and divisions, ***and the rule of law is ever more clearly in retreat in certain countries***, it is more important than ever to promote, strengthen and defend justice, rights and EU values, ***such as*** human rights, ***including the rights of the persons belonging to minorities, children and youth rights, pluralism, tolerance***, respect for human dignity, freedom, democracy, equality, ***solidarity and*** the rule of law. ***The Europe for Citizens***, Rights and Values Programme will bring together the 2014-2020 Programme Rights, Equality and Citizenship established by Regulation (EU) No 1381/2013 of the European Parliament and of the Council⁸ and the Europe for Citizens programme established by Council Regulation (EU) No 390/2014⁹, (hereafter 'the predecessor Programmes').

⁸ Regulation (EU) No 1381/2013 of the European Parliament and of the Council of 17 December 2013 establishing a Rights, Equality and Citizenship Programme for the period 2014 to 2020 (OJ L 354,

28.12.2013, p. 62)

⁹ Council Regulation (EU) No 390/2014 of 14 April 2014 establishing the ‘Europe for Citizens’ programme for the period 2014-2020 (OJ L 115, 17.4.2014, p.3)

28.12.2013, p. 62)

⁹ Council Regulation (EU) No 390/2014 of 14 April 2014 establishing the ‘Europe for Citizens’ programme for the period 2014-2020 (OJ L 115, 17.4.2014, p.3)

Amendment 6

Proposal for a regulation Recital 3

Text proposed by the Commission

(3) The Justice, Rights and Values Fund and its two *underlying* funding programmes will focus primarily on people and entities, which contribute to *make* our common values, rights and *rich* diversity *alive and vibrant*. The ultimate objective is to *nurture and* sustain rights-based, equal, inclusive and democratic *society*. *That includes a vibrant* civil society, encouraging *people's* democratic, civic and social participation *and fostering the rich diversity of European society*, based on our common history *and* memory. Article 11 of the Treaty of the European Union further specifies that the institutions shall, by appropriate means, give citizens and representative associations the opportunity to make known and publicly exchange their views in all areas of Union action.

Amendment

(3) The Justice, Rights and Values Fund and its two funding programmes will focus primarily on people and entities which contribute to *the embodiment of* our common *principles* values *and* rights and *demonstrate the wealth of our* diversity. The ultimate objective is to sustain rights-based, equal, *fair, tolerant*, inclusive, *plural* and democratic *societies*. *The activities financed should aim at sustaining and strengthening an active* civil society *and* encouraging democratic, civic, *cultural* and social participation based on our common *values*, history, memory, *cultural heritage and roots*. Article 11 of the Treaty of the European Union further specifies that the institutions *shall maintain an open, transparent and regular dialogue with civil society and* shall, by appropriate means, give citizens and representative associations the opportunity to make known and publicly exchange their views in all areas of Union action.

Amendment 7

Proposal for a regulation Recital 4

Text proposed by the Commission

(4) The Rights and Values programme

Amendment

(4) The *Europe for Citizens*, Rights

(the 'Programme') should allow ***developing*** synergies to tackle the challenges that are common to the promotion and protection of values and to reach a critical dimension to have concrete results in the field. That should be achieved by building on the positive experience of the predecessor Programmes. This will enable to fully exploit the potential of synergies, to more effectively support the policy areas covered and to increase their potential to reach people. To be effective, the Programme should take into account the specific nature of the different policies, their different target groups and their particular needs through tailor-made approaches.

and Values programme (the 'Programme') should allow synergies ***to be developed*** to tackle the challenges that are common to the promotion and protection of values, ***active citizenship and education for European citizenship*** and to reach a critical dimension to have concrete results in the field. That should be achieved by building on the positive experience of the predecessor Programmes ***that are now incorporated in the new Programme***. This will enable to fully exploit the potential of synergies, to more effectively support the policy areas covered and to increase their potential to reach people. To be effective, the Programme should take into account the specific nature of the different policies, their different target groups and their particular needs, ***with a special focus on the multilingual character of the Union and the need to include young people, underrepresented and disadvantaged groups, such as people with special needs, migrants, refugees and asylum seekers*** through tailor-made approaches.

Amendment 8

Proposal for a regulation Recital 4 a (new)

Text proposed by the Commission

Amendment

(4a) Article 17 of the Treaty on the Functioning of the European Union establishes a Dialogue between the EU and churches and organisations mentioned in it. It recognizes their specific contribution in fostering protection and promotion of fundamental human rights, in light of which they should be granted the same access as civil society organisations to the relevant funding opportunities provided by the programme.

Amendment 9

Proposal for a regulation

Recital 5

Text proposed by the Commission

(5) In order to bring the European Union closer to its citizens, a variety of actions and coordinated efforts are necessary. Bringing together citizens in town-twinning projects or networks of towns and supporting civil society organisations in the areas covered by the programme will contribute to increase citizens' engagement in society and ultimately their involvement in the democratic life of the Union. At the same time supporting activities promoting mutual understanding, diversity, **dialogue** and respect for others fosters a sense of belonging **and** a European identity, based on a shared understanding of European values, culture, history and heritage. The promotion of a greater sense of belonging to the Union and of Union values is particularly important amongst citizens of the EU outermost regions due to their remoteness and distance from continental Europe.

Amendment

(5) In order to bring the European Union closer to its citizens, **to foster democratic participation and to empower citizens to make use of their rights linked to the European citizenship**, a variety of actions and coordinated efforts, **aiming at a balanced geographical distribution**, are necessary. Bringing together citizens in town-twinning projects or networks of towns and supporting civil society organisations **at the local, regional, national and transnational level** in the areas covered by the programme will contribute to increase citizens' engagement in society and ultimately their **active** involvement in the democratic life of the Union **as well as in the shaping of the Union's political agenda**. At the same time supporting activities promoting mutual understanding, **intercultural dialogue, cultural, and linguistic** diversity, **reconciliation, social inclusion** and respect for others, fosters a sense of belonging **to the Union and a common citizenship under** a European identity, based on a shared understanding of European values, culture, history and heritage. The promotion of a greater sense of belonging to the Union and of Union values is particularly important amongst citizens of the EU outermost regions due to their remoteness and distance from continental Europe.

Amendment 10

Proposal for a regulation

Recital 5 a (new)

Text proposed by the Commission

Amendment

(5a) Increasing plurality and global migration movements raise the importance of intercultural and inter-religious dialogue in our societies. Full support should be given through the programme to intercultural and inter-religious dialogue as a part of social harmony in Europe and a key element to boost social inclusion and cohesion. While interreligious dialogue could help to highlight the positive contribution of religion to social cohesion, religious illiteracy risks to set the stage for the misuse of religious feeling among the population. The programme should therefore support projects and initiatives developing religious literacy, fostering interreligious dialogue and mutual comprehension.

Amendment 11

Proposal for a regulation Recital 6

Text proposed by the Commission

(6) Remembrance activities and critical **reflection** on Europe's historical memory are necessary to make citizens aware of **the** common history, as the foundation for a common future, **moral purpose and shared values**. The relevance of historical, cultural and intercultural aspects should also be taken into account, as well as the links between remembrance and the creation of a European identity and sense of belonging together.

Amendment

(6) Remembrance activities and critical **and creative thinking** on Europe's historical memory are necessary to make citizens, **in particular young people**, aware of **their** common history, as the foundation for a common future. The relevance of historical, **social**, cultural and intercultural aspects, **tolerance and dialogue** should also be taken into account **in order to promote a common ground based on shared values, solidarity, diversity and peace**, as well as the links between remembrance and the creation of a European identity and sense of belonging together.

Amendment 12

Proposal for a regulation Recital 6 a (new)

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(6a) The Programme has a crucial role to play in fostering the development of a shared sense of European identity and giving visibility to the opportunities brought about by belonging to the Union, as a countermeasure to 'Euroscepticism' and anti-European political forces that are calling into question the very existence of the European Project.

Amendment 13

Proposal for a regulation

Recital 7

Text proposed by the Commission

(7) Citizens should also be more aware of their rights deriving from citizenship of the Union, and should feel at ease about living, travelling, studying, working and volunteering in another Member State, **and should feel able to *enjoy and exercise all their citizenship rights***, place their trust in equal access, full enforceability and protection of their rights without any discrimination, no matter where in the Union they happen to be. Civil society needs to be supported for the promotion, safeguarding and raising awareness of **EU common values under Article 2 TEU and in contributing to the** effective enjoyment of rights under Union law.

Amendment

(7) Citizens should also be more aware of their rights deriving from citizenship of the Union, and should feel at ease about living, travelling, studying, working, **voting, accessing to public services, taking part in cultural exchanges** and volunteering in another Member State. **They should feel able to *participate in the Union's decision-making process and be aware that they have an impact on it and that they can*** place their trust in equal access **to**, full enforceability and protection of their rights without any discrimination, no matter where in the Union they happen to be. Civil society needs to be supported **at all levels** for the promotion, safeguarding and raising awareness of **Union's** common values under Article 2 TEU **with the aim of ensuring** effective enjoyment of rights under Union law.

Amendment 14

Proposal for a regulation

Recital 7 a (new)

(7a) The European Parliament resolution of 2 April 2009 on European conscience and totalitarianism and the Council Conclusions of 9-10 June 2011 on the memory of the crimes committed by totalitarian regimes in Europe underline the importance of keeping the memories of the past alive as a means of building a common future, and highlight the value of the Union's role in facilitating, sharing and promoting the collective memory of these crimes in a bid to breathe fresh life into a pluralist and democratic joint European identity.

Amendment 15

Proposal for a regulation Recital 12

Text proposed by the Commission

(12) Attitudinal and environmental barriers as well as lack of accessibility hinder the full and effective participation of **people** with disabilities in society, on an equal basis with others. **People** with disabilities are faced with barriers to, among other things, **access** the labour market, **benefit** from an inclusive and quality education, **avoid** poverty and social exclusion, **enjoy** access to cultural initiatives and media, **or use** their political rights. **As a** party to the United Nations Convention on the Rights of Persons with Disabilities (the UNCRPD), the Union and all its Member States have committed to promote, protect and ensure the full and equal enjoyment of all human rights and fundamental freedoms by all persons with disabilities. The provisions of the UNCRPD have become an integral part of the Union legal order.

Amendment

(12) Attitudinal and environmental barriers as well as lack of accessibility hinder the full and effective participation of **persons** with disabilities in society, on an equal basis with others. **Persons** with disabilities are faced with barriers **when it comes** to, among other things, **accessing** the labour market, **benefitting** from an inclusive and quality education, **avoiding** poverty and social exclusion, **enjoying** access to **culture**, cultural initiatives and media, **and using** their political rights. **As a** party to the United Nations Convention on the Rights of Persons with Disabilities (the UNCRPD), the Union and all its Member States have committed to promote, protect and ensure the full and equal enjoyment of all human rights and fundamental freedoms by all persons with disabilities. The provisions of the UNCRPD have become an integral part of the Union legal order.

Amendment 16

Proposal for a regulation

Recital 14

Text proposed by the Commission

(14) Article 24 TFEU obliges the European Parliament and the Council to adopt provisions for the procedures and conditions required for a citizen's initiative within the meaning of Article 11 of the Treaty on European Union. This has been done by adopting Regulation [(EU) No 211/2011 of the European Parliament and of the Council¹⁴]. The Programme should **support** the financing of technical and organisational support to implement Regulation [(EU) No 211/2011], **thereby underpinning the exercise by citizens of the right to launch and support European citizens' initiatives.**

¹⁴ Regulation (EU) No 211/2011 of the European Parliament and of the Council of 16 February 2011 on the citizens' initiative (OJ L 65, 11.3.2011, p. 1).

Amendment

(14) Article 24 TFEU obliges the European Parliament and the Council to adopt provisions for the procedures and conditions required for a citizen's initiative within the meaning of Article 11 of the Treaty on European Union. This has been done by adopting Regulation [(EU) No 211/2011 of the European Parliament and of the Council¹⁴]. The Programme should **encourage and promote the exercise of their right to launch and join the European citizens' initiatives by supporting, in its "equality and rights" strand,** the financing of technical and organisational support to implement Regulation [(EU) No 211/2011],

¹⁴ Regulation (EU) No 211/2011 of the European Parliament and of the Council of 16 February 2011 on the citizens' initiative (OJ L 65, 11.3.2011, p. 1).

Amendment 17

Proposal for a regulation

Recital 17

Text proposed by the Commission

(17) In accordance with Union acts on equal treatment, Member States set up independent bodies for the promotion of equal treatment, commonly known as "equality bodies", in order to combat discrimination based on race and ethnic origin as well as gender. However, many Member States have gone beyond these requirements and ensured that equality bodies can also deal with discrimination based on the other grounds such as age,

Amendment

(17) In accordance with Union acts on equal treatment, Member States set up independent bodies for the promotion of equal treatment, commonly known as "equality bodies", in order to combat discrimination based on race and ethnic origin as well as gender. However, many Member States have gone beyond these requirements and ensured that equality bodies can also deal with discrimination based on the other grounds such as

sexual orientation, religion and belief, disability or other grounds. Equality bodies play a key role in promoting equality and ensuring effective application of equal treatment legislation by providing in particular an independent assistance to victims of discrimination, conducting independent surveys concerning discrimination, publishing independent reports and making recommendations on any issue relating to discrimination in their country. It is essential that the work of equality bodies is coordinated at Union level in this respect. EQUINET was created in 2007. Its members are the national bodies for the promotion of equal treatment as established by Council Directives 2000/43/EC¹⁵ and 2004/113/EC¹⁶, and by Directives 2006/54/EC¹⁷ and 2010/41/EU¹⁸ of the European Parliament and of the Council. EQUINET is in an exceptional situation, being the only entity which ensures coordination of activities between equality bodies. This coordination activity by EQUINET is key for the good implementation of Union anti-discrimination law in Member States and should be supported by the Programme.

¹⁵ Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin (OJ L 180, 19.7.2000, p. 22).

¹⁶ Council Directive 2004/113/EC of 13 December 2004 implementing the principle of equal treatment between men and women in the access to and supply of goods and services (OJ L 373, 21.12.2004, p. 37).

¹⁷ Directive 2006/54/EC of the European Parliament and of the Council of 5 July 2006 on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation (OJ L 204,

language, age, sexual orientation, religion and belief, disability or other grounds. Equality bodies play a key role in promoting equality and ensuring effective application of equal treatment legislation by providing in particular an independent assistance to victims of discrimination, conducting independent surveys concerning discrimination, publishing independent reports and making recommendations on any issue relating to discrimination in their country. It is essential that the work of equality bodies is coordinated at Union level in this respect. EQUINET was created in 2007. Its members are the national bodies for the promotion of equal treatment as established by Council Directives 2000/43/EC¹⁵ and 2004/113/EC¹⁶, and by Directives 2006/54/EC¹⁷ and 2010/41/EU¹⁸ of the European Parliament and of the Council. EQUINET is in an exceptional situation, being the only entity which ensures coordination of activities between equality bodies. This coordination activity by EQUINET is key for the good implementation of Union anti-discrimination law in Member States and should be supported by the Programme.

¹⁵ Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin (OJ L 180, 19.7.2000, p. 22).

¹⁶ Council Directive 2004/113/EC of 13 December 2004 implementing the principle of equal treatment between men and women in the access to and supply of goods and services (OJ L 373, 21.12.2004, p. 37).

¹⁷ Directive 2006/54/EC of the European Parliament and of the Council of 5 July 2006 on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation (OJ L 204,

26.7.2006, p. 23).

¹⁸ Directive 2010/41/EU of the European Parliament and of the Council of 7 July 2010 on the application of the principle of equal treatment between men and women engaged in an activity in a self-employed capacity and repealing Council Directive 86/613/EEC (OJ L 180, 15.7.2010, p. 1).

26.7.2006, p. 23).

¹⁸ Directive 2010/41/EU of the European Parliament and of the Council of 7 July 2010 on the application of the principle of equal treatment between men and women engaged in an activity in a self-employed capacity and repealing Council Directive 86/613/EEC (OJ L 180, 15.7.2010, p. 1).

Amendment 18

Proposal for a regulation

Recital 18

Text proposed by the Commission

(18) Independent human rights bodies and civil society organisations play an essential role in promoting, safeguarding and raising awareness of the Union's common values under Article 2 TEU, and in contributing to the effective enjoyment of rights under Union law, including the Charter of Fundamental Rights of the EU. As reflected in the European Parliament Resolution of **18** April 2018, adequate financial support is key to the development of a conducive and sustainable environment for civil society organisations to strengthen their role and perform their functions independently and effectively. Complementing efforts at national level, EU funding should therefore contribute to support, empower and build the capacity of independent civil society organisations active in the promotion of human rights whose activities help the strategic enforcement of rights under EU law and the Charter of Fundamental Rights of the EU, including through advocacy and watchdog activities, as well as to promote, safeguard and raise awareness of the Union's common values at national level.

Amendment

(18) Independent human rights bodies and civil society organisations play an essential role in promoting, safeguarding and raising awareness of the Union's common values under Article 2 TEU, and in contributing to the effective enjoyment of rights under Union law, including the Charter of Fundamental Rights of the EU. As reflected in the European Parliament Resolution of **19** April 2018, ***an increase in funding and*** adequate financial support is key to the development of a conducive and sustainable environment for civil society organisations to strengthen their role and perform their functions independently and effectively. Complementing efforts at national level, EU funding should therefore contribute to support, empower and build, ***including through adequate core funding and simplified cost options, financial rules and procedures,*** the capacity of independent civil society organisations active in the promotion of human rights whose activities help the strategic enforcement of rights under EU law and the Charter of Fundamental Rights of the EU, including through advocacy and watchdog activities, as well as to promote, safeguard and raise awareness of the Union's common values at national level.

Amendment 19

Proposal for a regulation

Recital 21

Text proposed by the Commission

(21) In order to ensure efficient allocation of funds from the general budget of the Union, it is necessary to ensure the European added value of all actions carried out, their complementarity to Member States' actions, **while** consistency, complementarity and synergies **shall** be sought with funding programmes supporting policy areas with close links to each other, in particular within the Justice, Rights and Values Fund — and thus with the Justice Programme — as well as with Creative Europe programme, and Erasmus+ to realise the potential of cultural crossovers in the fields of culture, media, arts, education and creativity. It is necessary to create synergies with other European funding programmes, in particular in the fields of employment, internal market, enterprise, youth, health, citizenship, justice, migration, security, research, innovation, technology, industry, cohesion, tourism, external relations, trade and development.

Amendment

(21) In order to ensure efficient allocation of funds from the general budget of the Union, it is necessary to ensure the European added value of all actions carried out **and** their complementarity to Member States' actions. Consistency, complementarity and **transparent and clearly defined** synergies **should** be sought with funding programmes supporting policy areas with close links to each other, in particular within the Justice, Rights and Values Fund — and thus with the Justice Programme — as well as with **the** Creative Europe programme, **the European Solidarity Corps**, and Erasmus+ to realise the potential of cultural crossovers in the fields of culture, **audio-visual**, media, arts, **formal, non-formal and informal** education and creativity. It is necessary to create synergies with other European funding programmes, in particular in the fields of employment, internal market, enterprise, youth, **volunteering, vocational training**, health, citizenship, justice, **social inclusion, - especially migrants and most disadvantaged -**, migration, security, research, innovation, technology, industry, cohesion, **climate**, tourism, **sport**, external relations, **enlargement, international cooperation**, trade and development.

Amendment 20

Proposal for a regulation

Recital 23

Text proposed by the Commission

(23) Regulation (EU, Euratom) No [the

Amendment

(23) Regulation (EU, Euratom) No [the

new FR] (the ‘Financial Regulation’) applies to this Programme. It lays down rules on the implementation of the Union budget, including the rules on grants, prizes, procurement, indirect implementation, financial assistance, financial instruments and budgetary guarantees.

new FR] (the ‘Financial Regulation’) applies to this Programme. It lays down rules on the implementation of the Union budget, including the rules on grants, prizes, procurement, indirect implementation, financial assistance, financial instruments and budgetary guarantees, ***and requires full transparency in the use of resources, sound financial management and prudent use of resources. In particular, rules concerning the possibility for local, regional, national or transnational civil society organisations to be funded through multiannual operating grants, cascading grants and flexible grant-making procedures.***

Amendment 21

Proposal for a regulation Recital 24

Text proposed by the Commission

(24) The types of financing and the methods of implementation under this Regulation should be chosen on the basis of their ability to achieve the specific objectives of the actions ***and to deliver results***, taking into account, in particular, the costs of controls, the administrative burden, and the expected risk of non-compliance. This should include consideration of the use of lump sums, flat rates and unit costs, as well as financing not linked to costs as referred to in Article 125(1) of the Financial Regulation. In accordance with the Financial Regulation, Regulation (EU, Euratom) No 883/2013 of the European Parliament and of the Council²⁰ Council Regulation (Euratom, EC) No 2988/95²¹ Council Regulation (Euratom, EC) No 2185/96²² and Council Regulation (EU) 2017/1939²³ the financial interests of the Union are to be protected through proportionate measures, including the prevention, detection, correction and

Amendment

(24) The types of financing and the methods of implementation under this Regulation should be chosen on the basis of their ability to achieve the ***a positive success target rate, especially for action grants and projects and to deliver results inline with the*** specific objectives of the actions, taking into account, in particular, the costs of controls, the administrative burden, ***the size and the capacity of relevant stakeholders and targeted beneficiaries***, and the expected risk of non-compliance. This should include consideration of the use of lump sums, flat rates and unit costs, ***and of further parameters enabling persons with special needs to be accommodated more effectively***, as well as financing not linked to costs as referred to in Article 125(1) of the Financial Regulation. ***Co-funding requirements should be accepted in kind and may be waived in cases of limited complementary funding.*** In accordance

investigation of irregularities and fraud, the recovery of funds lost, wrongly paid or incorrectly used and, where appropriate, the imposition of administrative sanctions. In particular, in accordance with Regulation (EU, Euratom) No 883/2013 and Regulation (Euratom, EC) No 2185/96 the European Anti-Fraud Office (OLAF) may carry out administrative investigations, including on-the-spot checks and inspections, with a view to establishing whether there has been fraud, corruption or any other illegal activity affecting the financial interests of the Union. In accordance with Regulation (EU) 2017/1939, the European Public Prosecutor's Office (EPPO) may investigate and prosecute fraud and other criminal offences affecting the financial interests of the Union as provided for in Directive (EU) 2017/1371 of the European Parliament and of the Council²⁴. In accordance with the Financial Regulation, any person or entity receiving Union funds is to fully cooperate in the protection of the Union's financial interests, to grant the necessary rights and access to the Commission, OLAF, the EPPO and the European Court of Auditors (ECA) and to ensure that any third parties involved in the implementation of Union funds grant equivalent rights.

²⁰ Regulation (EU, Euratom) No 883/2013 of the European Parliament and of the Council of 11 September 2013 concerning investigations conducted by the European Anti-Fraud Office (OLAF) and repealing

with the Financial Regulation, Regulation (EU, Euratom) No 883/2013 of the European Parliament and of the Council²⁰ Council Regulation (Euratom, EC) No 2988/95²¹ Council Regulation (Euratom, EC) No 2185/96²² and Council Regulation (EU) 2017/1939²³ the financial interests of the Union are to be protected through proportionate measures, including the prevention, detection, correction and investigation of irregularities and fraud, the recovery of funds lost, wrongly paid or incorrectly used and, where appropriate, the imposition of administrative sanctions. In particular, in accordance with Regulation (EU, Euratom) No 883/2013 and Regulation (Euratom, EC) No 2185/96 the European Anti-Fraud Office (OLAF) may carry out administrative investigations, including on-the-spot checks and inspections, with a view to establishing whether there has been fraud, corruption or any other illegal activity affecting the financial interests of the Union. In accordance with Regulation (EU) 2017/1939, the European Public Prosecutor's Office (EPPO) may investigate and prosecute fraud and other criminal offences affecting the financial interests of the Union as provided for in Directive (EU) 2017/1371 of the European Parliament and of the Council²⁴. In accordance with the Financial Regulation, any person or entity receiving Union funds is to fully cooperate in the protection of the Union's financial interests, to grant the necessary rights and access to the Commission, OLAF, the EPPO and the European Court of Auditors (ECA) and to ensure that any third parties involved in the implementation of Union funds grant equivalent rights.

²⁰ Regulation (EU, Euratom) No 883/2013 of the European Parliament and of the Council of 11 September 2013 concerning investigations conducted by the European Anti-Fraud Office (OLAF) and repealing

Regulation (EC) No 1073/1999 of the European Parliament and of the Council and Council Regulation (Euratom) No 1074/1999,(OJ L248, 18.9.2013, p. 1.

²¹ Council Regulation (EC, Euratom) No 2988/95 of 18 December 1995 on the protection of the European Communities financial interests (OJ L 312, 23.12.95, p.1).

²² Council Regulation (Euratom, EC) No 2185/96 of 11 November 1996 concerning on-the-spot checks and inspections carried out by the Commission in order to protect the European Communities' financial interests against fraud and other irregularities (OJ L292.15.11.96,, p.2).

²³ Council Regulation (EU) 2017/1939 of 12 October 2017 implementing enhanced cooperation on the establishment of the European Public Prosecutor's Office ('the EPPO') (OJ L283, 31.10.2017,, p.1).

²⁴ Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29).

Regulation (EC) No 1073/1999 of the European Parliament and of the Council and Council Regulation (Euratom) No 1074/1999,(OJ L248, 18.9.2013, p. 1.

²¹ Council Regulation (EC, Euratom) No 2988/95 of 18 December 1995 on the protection of the European Communities financial interests (OJ L 312, 23.12.95, p.1).

²² Council Regulation (Euratom, EC) No 2185/96 of 11 November 1996 concerning on-the-spot checks and inspections carried out by the Commission in order to protect the European Communities' financial interests against fraud and other irregularities (OJ L292.15.11.96,, p.2).

²³ Council Regulation (EU) 2017/1939 of 12 October 2017 implementing enhanced cooperation on the establishment of the European Public Prosecutor's Office ('the EPPO') (OJ L283, 31.10.2017,, p.1).

²⁴ Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29).

Amendment 22

Proposal for a regulation

Recital 28

Text proposed by the Commission

(28) Reflecting the importance of tackling climate change in line with the Union's commitments to implement the Paris Agreement and the United Nations Sustainable Development Goals, this Programme will contribute to mainstream climate action and to the achievement of an overall target of 25 % of the EU budget expenditures supporting climate objectives. Relevant actions will be identified during the Programme's preparation and implementation, and

Amendment

deleted

reassessed in the context of its mid-term evaluation.

Amendment 23

Proposal for a regulation

Recital 30

Text proposed by the Commission

(30) In order to ensure ***uniform conditions for*** the implementation of this Regulation, the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union should be delegated to the Commission in respect of indicators as indicated in Article 14 and 16 and Annex II. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

Amendment

(30) In order to ensure the implementation of this Regulation, ***with a view to ensuring effective assessment of the Programme's progress towards the achievement of its objectives,*** the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union should be delegated to the Commission in respect of ***work programmes and multiannual priorities pursuant to Article 13 and*** indicators as indicated in Article 14 and 16 and Annex II. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

Amendment 24

Proposal for a regulation

Article 2 – paragraph 1

Text proposed by the Commission

1. The general objective of the

Amendment

1. The general objective of the

Programme is to protect and promote rights and values *as* enshrined in the EU Treaties, *including* by supporting civil society organisations, in order to sustain open, democratic and inclusive societies.

Programme is to protect and promote ***European citizenship and the rule of law, as well as the*** rights, ***principles*** and values enshrined in the EU Treaties, ***on the basis of which the Union was founded. This should be achieved notably*** by supporting ***key stakeholders such as associations of citizens, think tanks, research, cultural and academic institutions and*** civil society organisations ***at local, regional, national and transnational levels***, in order to ***remind everyone of the importance of those values and principles, and thereby*** to sustain open, democratic and inclusive societies

Amendment 25

Proposal for a regulation Article 2 – paragraph 2 – point b

Text proposed by the Commission

(b) to promote *citizens* engagement *and* participation in the democratic life of the Union (*Citizens' engagement and participation* strand),

Amendment

(b) ***to raise citizens'- and in particular young people's - awareness of the importance of the EU through activities aimed at keeping alive remembrance of the historic events that led to its creation, and to promote democracy, freedom of expression, pluralism, civic engagement as well as meetings of citizens and their active participation in the democratic life of the Union (Active Citizenship*** strand);

Amendment 26

Proposal for a regulation Article 3 – paragraph 1 – introductory part

Text proposed by the Commission

Within the specific objective set out in point (a) of Article 2(2), the Programme shall ***focus on***:

Amendment

Within the specific objective set out in point (a) of Article 2(2), the Programme shall ***pursue the following objectives***:

Amendment 27

Proposal for a regulation

Article 3 – paragraph 1 – point b

Text proposed by the Commission

(b) protecting and promoting the rights of the child, the rights of people with disabilities, Union citizenship rights and the right to the protection of personal data.

Amendment

(b) protecting and promoting the rights of the child, the rights of people with disabilities, Union citizenship rights, ***including the right to launch a European Citizenship Initiative***, and the right to the protection of personal data.

Amendment 28

Proposal for a regulation

Article 4 – title

Text proposed by the Commission

Citizens engagement and participation
strand

Amendment

Active Citizenship strand

Amendment 29

Proposal for a regulation

Article 4 – paragraph 1 – introductory part

Text proposed by the Commission

Within the specific objective set out in point (b) of Article 2(2), the Programme shall ***focus on***:

Amendment

Within the specific objective set out in point (a) of Article 2(2), the Programme shall ***pursue the following objectives***:

Amendment 30

Proposal for a regulation

Article 4 – paragraph 1 – point a

Text proposed by the Commission

(a) ***increasing*** citizens' understanding of the Union, its ***history, cultural heritage and diversity***;

Amendment

(a) ***supporting projects put forward by citizens, with a particular focus on young people, aimed at encouraging people not only to remember the events that preceded***

*the establishment of the EU, which build the core of its historical memory, but also to learn more about their shared history, culture and values, and to get a sense of the wealth of their common cultural heritage and of the cultural and linguistic diversity, which constitute the foundation for a common future; fostering citizens' understanding of the Union, its *origins, raison d'être and achievements, and increasing their awareness of its present and future challenges, and of the importance of mutual understanding and tolerance, which are at the very heart of the European project;**

Amendment 31

Proposal for a regulation Article 4 – paragraph 1 – point a a (new)

Text proposed by the Commission

Amendment

(aa) promoting and supporting exchanges of good practice regarding formal and informal education for European citizenship;

Amendment 32

Proposal for a regulation Article 4 – paragraph 1 – point b

Text proposed by the Commission

Amendment

(b) promoting *exchange and* cooperation between *citizens* of different countries; *to promote* citizens' *civic and democratic participation allowing citizens and representative associations to make known and publicly exchange their views in all areas of Union action;*

(b) promoting *public dialogue through town twinning, meetings of citizens, in particular young people, and through* cooperation between *municipalities, local communities and civil society organisations* of different countries, *so as to afford them direct practical experience of the wealth of cultural diversity and heritage in the Union, and to increase* citizens' *engagement in society*

Amendment 33

Proposal for a regulation

Article 4 – paragraph 1 – point b a (new)

Text proposed by the Commission

Amendment

(ba) encouraging and enhancing civic participation in the democratic life of the Union on local, national and transnational levels; allowing citizens and associations to promote intercultural dialogue and conduct proper public debates about all areas of the Union action, thereby contributing to shaping Union's political agenda ; supporting organised joint initiatives, in the form of both citizens' associations and networks of legal entities, to implement more effectively the objectives set out in the previous paragraphs;

Amendment 34

Proposal for a regulation

Article 5 – paragraph 1 – introductory part

Text proposed by the Commission

Amendment

Within the specific objective set out in point (c) of Article 2(2), the Programme shall *focus on*:

Within the specific objective set out in point (a) of Article 2(2), the Programme shall *pursue the following objectives*:

Amendment 35

Proposal for a regulation

Article 6 – paragraph 1

Text proposed by the Commission

Amendment

1. The financial envelope for the implementation of the Programme for the period 2021 – 2027 shall be EUR [**641 705 000**] *in* current prices.

1. The financial envelope for the implementation of the Programme for the period 2021 – 2027 shall be EUR [**908 705 000**] *at* current prices.

Amendment 36

Proposal for a regulation

Article 6 – paragraph 2 – point b

Text proposed by the Commission

(b) EUR [233.000.000] *for* the specific *objective* referred to in Article 2(2)(b);

Amendment

(b) EUR [500 000 000] *or at least 40% of the financial envelope of the Programme referred to in paragraph 1 to achieve* the specific *objectives* referred to in Article 2(2)(b); *approximately 15% of the total budget for this objective shall be allocated to remembrance activities, 65% to democratic participation, 10% to promotional activities and 10% to administration (indicative breakdown);*

The Commission shall not depart from the allocated percentages of the financial envelope by more than 5 percentage points for each group of specific objectives. Should it prove necessary to exceed that limit, the Commission shall be empowered to adopt delegated acts in accordance with Article 16 to modify each of the figures by more than 5 and up to 10 percentage points.

Amendment 37

Proposal for a regulation

Article 6 – paragraph 3

Text proposed by the Commission

3. The amount referred to in paragraph 1 may be used for technical and administrative assistance for the implementation of the Programme, such as preparatory, monitoring, control, audit and evaluation activities *including corporate information technology systems*, studies, meetings of experts, *communications* on priorities and areas related to the general objectives of the programme.

Amendment

3. The amount referred to in paragraph 1 may be used for technical and administrative assistance for the implementation of the Programme, such as preparatory, monitoring, control, audit and evaluation activities, studies *and* meetings of experts, communications on priorities and areas related to the general objectives of the programme.

Amendment 38

Proposal for a regulation Article 6 – paragraph 3 a (new)

Text proposed by the Commission

Amendment

3a. *The Commission shall allocate at least 40% of the resources referred to in paragraph 1 to the support of civil society organisations.*

Amendment 39

Proposal for a regulation Article 8 – paragraph 3 a (new)

Text proposed by the Commission

Amendment

3a. *The programme shall include access to information about the programme tailored to people with disabilities with a view to enabling them to exercise their rights to the full and to participate, in their own right, in the societies in which they live.*

Amendment 40

Proposal for a regulation Article 12 – paragraph 2 – point b

Text proposed by the Commission

Amendment

(b) any legal entity created under Union law or any international organisation;

(b) any **non-profit** legal entity created under Union law or any international organisation;

Amendment 41

Proposal for a regulation Article 12 – paragraph 3

Text proposed by the Commission

Amendment

3. An operating grant may be awarded

3. An operating grant may be awarded

without a call for proposals to **The** European Network of Equality Bodies (EQUINET) to cover expenditure associated **to** its permanent work programme.

without a call for proposals to **the** European Network of Equality Bodies (EQUINET), **under Article 6(2)(a)**, to cover expenditure associated **with** its permanent work programme.

Amendment 42

Proposal for a regulation Article 13 – title

Text proposed by the Commission

Amendment

Work programme

Work programme **and multiannual priorities**

Amendment 43

Proposal for a regulation Article 13 – paragraph 2

Text proposed by the Commission

Amendment

2. **The work programme shall be adopted by the Commission by means of an implementing act. That implementing act shall be adopted in accordance with the advisory procedure referred to in Article 19.**

2. The Commission **is empowered to adopt delegated acts** in accordance with Article 16 **to supplement this Regulation by establishing the appropriate work programmes and, as required, the multiannual priorities on which the work programmes are based. In drawing up its work programmes, the Commission shall consult organisations representing civil society and organisations representing local and regional authorities.**

Amendment 44

Proposal for a regulation Article 14 – paragraph 3

Text proposed by the Commission

Amendment

3. The performance reporting system shall ensure that data for monitoring programme implementation and results **are** collected efficiently, effectively, and in a

3. The performance reporting system shall ensure that data for monitoring programme implementation and results, **are conceived and** collected efficiently,

timely manner. To that end, proportionate reporting requirements shall be imposed on recipients of Union funds and Member States.

effectively, and in a timely manner, *that the allocation of funds for specific projects is reflected accurately and that the synergies created between funding programmes are properly evidenced. Participation of the entities involved in the Programme shall be ensured* to that end. Proportionate reporting *and least burdensome* requirements shall be imposed on recipients of Union funds and Member States.

Amendment 45

Proposal for a regulation Article 16 – paragraph 2

Text proposed by the Commission

2. The power to adopt delegated acts referred to in *Article* 14 shall be conferred on the Commission until 31 December 2027.

Amendment

2. The power to adopt delegated acts referred to in *Articles 6, 13 and* 14 shall be conferred on the Commission until 31 December 2027.

Amendment 46

Proposal for a regulation Article 16 – paragraph 3

Text proposed by the Commission

3. The delegation of power referred to in *Article* 14 may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

Amendment

3. The delegation of power referred to in *Articles 6, 13 and* 14 may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

Amendment 47

Proposal for a regulation

Article 16 – paragraph 6

Text proposed by the Commission

6. A delegated act adopted pursuant to **Article 14** shall enter into force if no objection has been expressed either by the European Parliament or by the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.

Amendment

6. A delegated act adopted pursuant to **Articles 6, 13 and 14** shall enter into force if no objection has been expressed either by the European Parliament or by the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.

Amendment 48

Proposal for a regulation Article 18 – paragraph 2

Text proposed by the Commission

2. The Commission shall implement information and communication actions relating to the Programme, and its actions and results. ***Financial resources allocated to the Programme shall also contribute to the corporate communication of the political priorities of the Union, as far as they are related to the objectives referred to in Article 2.***

Amendment

2. The Commission shall implement information and communication actions relating to the Programme, and its actions and results.

Amendment 49

Proposal for a regulation Article 18 a (new)

Text proposed by the Commission

Amendment

Article 18 a

National Contact Points

Each Member State shall set up an independent and qualified national

Contact Point with staff tasked with providing the potential beneficiaries of the Programme (citizens, organisations and regional authorities), with guidance, practical information and assistance regarding all aspects of the Programme, including in relation to the application procedure and proposal writing, distribution of documentation, partner search, training and other formalities, thereby ensuring that the Programme is implemented in a uniform way. The National Contact Points shall have no responsibility for project evaluation, which shall be carried out by the Commission.

Amendment 50

Proposal for a regulation

Article 19 – paragraph 3

Text proposed by the Commission

3. The committee may meet in specific configurations to deal with the individual strands of the Programme.

Amendment

3. The committee may meet in specific configurations to deal with the individual strands of the Programme. *Where appropriate, in accordance with its rules of procedure, external experts, including representatives of the social partners, civil society organisations and representatives of beneficiaries shall be regularly invited to participate in its meetings as observers.*

Amendment 51

Proposal for a regulation

Annex I – paragraph 1 – introductory part

Text proposed by the Commission

The specific objectives of the Programme referred to in Article 2(2) will be pursued in particular through support to the following activities:

Amendment

The specific objectives of the Programme referred to in Article 2(2) will be pursued in particular through support to the following *general* activities:

Amendment 52

Proposal for a regulation Annex I – paragraph 1 – point a

Text proposed by the Commission

(a) awareness **raising, dissemination of information** to improve the knowledge of the policies and rights in the areas covered by the Programme;

Amendment

(a) **raising** awareness **among citizens, particularly young people and people belonging to disadvantaged and underrepresented groups of society, of the common values, rights and principles on which the Union is founded, of their rights and responsibilities as European citizens, as well as of the ways to protect and exercise these rights, no matter where they live; promoting projects designed to improve the knowledge of the policies and rights in the areas covered by the Programme objectives; encouraging formal and informal education for European citizenship.**

Amendment 53

Proposal for a regulation Annex I – paragraph 1 – point b

Text proposed by the Commission

(b) mutual learning through exchange of good practices among stakeholders to improve knowledge **and** mutual understanding **and** civic and democratic engagement;

Amendment

(b) mutual learning through exchange **and highlighting** of good practices among stakeholders **(including associations, civil society organisations, local government bodies and citizens) with a view to improve knowledge, mutual understanding, civic and democratic engagement and to further valorise the results of the supported activities;**

Amendment 54

Proposal for a regulation Annex I – paragraph 1 – point c

Text proposed by the Commission

Amendment

(c) analytical and monitoring activities¹ to improve the understanding of the situation in the Member States and at EU level in the areas covered by the Programme as well as to improve the implementation of EU law and policies ;

deleted

¹ **These activities include for instance the collection of data and statistics; the development of common methodologies and, where appropriate, indicators or benchmarks; studies, researches, analyses and surveys; evaluations; impact assessment; the elaboration and publication of guides, reports and educational material.**

Amendment 55

**Proposal for a regulation
Annex I – paragraph 1 – point d a (new)**

Text proposed by the Commission

Amendment

(da) supporting initiatives and measures to promote and protect freedom and pluralism of the media, and to build capacity for the new challenges such as new media technologies and countering hate speech;

Amendment 56

**Proposal for a regulation
Annex I – paragraph 1 – point e**

Text proposed by the Commission

Amendment

(e) information and Communication Technology (ICT) tools development and maintenance;

deleted

Amendment 57

Proposal for a regulation Annex I – paragraph 1 – point e a (new)

Text proposed by the Commission

Amendment

(ea) promoting public awareness and understanding of the risks, rules, safeguards and rights in relation to the protection of personal data, privacy, and digital security, as well as addressing fake news and targeted disinformation through awareness raising, trainings, studies and monitoring activities, particularly focusing on young people;

Amendment 58

Proposal for a regulation Annex I – paragraph 1 – point f

Text proposed by the Commission

Amendment

(f) strengthening citizen's awareness of European culture, history and remembrance *as well as* their sense of belonging to the Union;

(f) strengthening citizen's - *especially of young people*- awareness, of European culture, *cultural heritage* history and remembrance, *but also of the future challenges of the EU and reinforcing* their sense of belonging to the Union, *particularly through:*

(i) initiatives to reflect on the causes of totalitarian regimes in Europe's modern history and to commemorate the victims of their crimes;

(ii) activities concerning other defining moments and reference points in recent European history;

Amendment 59

Proposal for a regulation Annex I – paragraph 1 – point g

Text proposed by the Commission

(g) bringing together **Europeans** of different nationalities and cultures by giving them the opportunity to participate in town-twinning activities;

Amendment

(g) bringing together **citizens** of different nationalities and cultures by giving them the opportunity to participate in **meetings**, town-twinning activities, **small scale and civil society projects, thus creating the conditions for a stronger bottom-up approach, aimed at shaping the Union's political agenda;**

Amendment 60

**Proposal for a regulation
Annex I – paragraph 1 – point h**

Text proposed by the Commission

(h) encouraging and facilitating active participation in the construction of a more democratic Union **as well as** awareness of rights and values through support to civil society organisations

Amendment

(h) encouraging and facilitating active **and inclusive** participation, **with particular attention to marginalised groups of society**, in the construction of a more democratic Union, **by promoting, inter alia, the use of e-democracy tools and the European Citizens' Initiative; raising awareness of promoting and defending** rights and values through support to civil society organisations;

Amendment 61

**Proposal for a regulation
Annex I – paragraph 1 – point j**

Text proposed by the Commission

(j) **developing the capacity of European networks to promote and further develop Union law, policy goals and strategies as well as** supporting civil society organisations active in the areas covered by the Programme;

Amendment

(j) supporting civil society organisations active in the areas covered by the Programme;

Amendment 62

Proposal for a regulation
Annex I – paragraph 1 – point j a (new)

Text proposed by the Commission

Amendment

(ja) strengthening the capacity and independence of human rights defenders and civil society organisations monitoring the situation of the rule of law and supporting actions on the local, regional and national levels;

Amendment 63

Proposal for a regulation
Annex I – paragraph 1 – point j b (new)

Text proposed by the Commission

Amendment

(jb) promote and develop dialogue with civil society organisations on the development, implementation and monitoring of Union law, policy goals and strategies in all areas covered by the programme;

Amendment 64

Proposal for a regulation
Annex II – paragraph 1 – introductory part

Text proposed by the Commission

Amendment

The Programme will be monitored on the basis of a set of indicators intended to measure the extent to which the general and specific objectives of the Programme have been achieved and with a view to minimising administrative burdens and costs. To that end, data will be collected as regards the following set of key indicators:

The Programme will be monitored on the basis of a set of indicators intended to measure the extent to which the general and specific objectives of the Programme have been achieved and with a view to minimising administrative burdens and costs. ***Where possible, indicators are to be broken down by age, sex and any other collectable data (ethnicity, disability, gender identity...).*** To that end, data will be collected as regards the following set of key indicators:

Amendment 65

Proposal for a regulation Annex II – table – row 6

Text proposed by the Commission

Number of transnational networks and initiatives focusing on European *memory and* heritage as a result of programme intervention

Amendment

Number of transnational networks and initiatives focusing on European *remembrance, heritage and civil dialogue* as a result of programme intervention.

Amendment 66

Proposal for a regulation Annex II – table – row 6 a (new)

Text proposed by the Commission

Amendment

Geographical distribution of projects

**ANNEX: LIST OF ENTITIES OR PERSONS
FROM WHOM THE RAPPORTEUR HAS RECEIVED INPUT**

The following list is drawn up on a purely voluntary basis under the exclusive responsibility of the rapporteur. The rapporteur has received input from the following entities or persons in the preparation of the opinion, until the adoption thereof in committee:

Entity and/or person
Civil Society Europe
European Youth Forum
Council of European Municipalities and Regions
Stefan Batory Foundation
Association Française du Conseil des Communes et Régions de France
Jeunes Fédéralistes européens
Culture Action Europe

PROCEDURE – COMMITTEE ASKED FOR OPINION

Title	Establishing the Rights and Values programme
References	COM(2018)0383 – C8-0234/2018 – 2018/0207(COD)
Committee responsible Date announced in plenary	LIBE 14.6.2018
Opinion by Date announced in plenary	CULT 14.6.2018
Associated committees - date announced in plenary	5.7.2018
Rapporteur Date appointed	Sylvie Guillaume 1.6.2018
Discussed in committee	10.10.2018
Date adopted	3.12.2018
Result of final vote	+: 16 -: 0 0: 1
Members present for the final vote	Silvia Costa, Mircea Diaconu, Jill Evans, Giorgos Grammatikakis, Petra Kammerevert, Stefano Maullu, Luigi Morgano, Bogdan Andrzej Zdrojewski, Milan Zver
Substitutes present for the final vote	Norbert Erdős, Santiago Fisas Ayxelà, Sylvie Guillaume, Dietmar Köster, Emma McClarkin, Hermann Winkler
Substitutes under Rule 200(2) present for the final vote	Heinz K. Becker, Jarosław Wałęsa

FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

16	+
ALDE	Mircea Diaconu
PPE	Heinz K. Becker, Norbert Erdős, Santiago Fisas Aixelà, Stefano Maullu, Jarosław Wałęsa, Hermann Winkler, Bogdan Andrzej Zdrojewski, Milan Zver
S&D	Silvia Costa, Giorgos Grammatikakis, Sylvie Guillaume, Petra Kammerevert, Dietmar Köster, Luigi Morgano
VERTS/ALE	Jill Evans

0	-

1	0
ECR	Emma McClarkin

Key to symbols:

- + : in favour
- : against
- 0 : abstention