



**2018/0243(COD)**

5.10.2018

## **DRAFT OPINION**

of the Committee on Women's Rights and Gender Equality

for the Committee on Foreign Affairs and the Committee on Development

on the proposal for a regulation of the European Parliament and of the Council  
on establishing the Neighbourhood, Development and International  
Cooperation Instrument  
(COM(2018)0460 – C8-0275/2018 – 2018/0243(COD))

Rapporteur for opinion: Eleonora Forenza



## SHORT JUSTIFICATION

The development of the next Multiannual Financial Framework (MFF 2021-2027) could be an opportunity for the European Union and its Member states to implement a global vision for cooperation rooted in European values with the European Neighbourhood, such as the protection of human rights and environmental standards, the improvement of gender equality and women's and girls' empowerment, the eradication of poverty and all forms of discrimination. On these bases, the Rapporteur moved to amend the Commission proposal. The proposal for a *Regulation of the European Parliament and of the Council establishing the Neighbourhood, Development and International Cooperation Instrument (NDICI)* states to have as general objective to “uphold and promote the Union's values and interests worldwide in order to pursue the objectives and principles of the Union's external action” (Art. 3.). Despite its name and its general objective, the content of draft proposal seems to be designed to promote the EU's short-term domestic interests, particularly regarding migration and security, at the expense of international cooperation and development. In this regards, together with the support of expert from stakeholders and NGOs, the Rapporteur drafted an Opinion for FEMM Committee that aims to preserve the international cooperation from a feminist political perspective and that does not risk to undermine long-term sustainable development.

According to the fundamental principles also stated in the European Treaties, this Regulation should help to implement the Sustainable Development Goals in the European Neighbourhood Policy and to ensure policy coherence for sustainable development throughout its objectives. The Sustainable Development Goal 5 on gender equality is a cross-cutting one, seeking to achieve gender equality and women's empowerment across all the other dimensions. The implementation of this Regulation should be guided by the policy framework for EU development cooperation as laid down in the Lisbon Treaty, the 2030 Agenda on Sustainable Development, and the Paris Climate Agreement. The Union should enhance partnerships promoting intercultural dialogue. Its action should support the Union's fundamental, including contributing to the eradication of poverty, fighting inequality in all its forms, in particular gender inequalities, preserving peace, preventing conflicts, fighting root causes of forced displacement and assisting populations, countries and regions confronted with enhanced migratory pressure and natural or man-made disasters, supporting a fair, human rights compliant and gender-just trade policy, economic diplomacy and economic cooperation.

The role of women, from a feminist approach, as peace-builders is crucial, because historically they have never constructed their political identity on nationalistic bases, but most frequently on international networking with women of different backgrounds, developing an attitude on intercultural dialogs.

In Rapporteur's opinion, the Regulation objective should be achieved by supporting adequate nutrition, quality education, decent and sustainable employment, particularly for most vulnerable people, such as women, children and LGBTI persons, as well as healthcare, including access to safe abortion, and other social pre-conditions to the citizenship.

Beyond international commitments and EU objectives in the field of gender equality, it is clear that from a feminist perspective, which is a justice perspective for all not just for women and girls, the goal of development and cooperation policy is to sustain livelihoods for everyone, the environment and ecosystems, as well as social and human resources. Such a cooperation policy must also encompass the care work, or reproductive work. Such economies cannot be governed by the narrow principles of growth, competition and

efficiency. There is a need to modernise and reassess EU development and cooperation framework from a more feminist outlook.

## AMENDMENTS

The Committee on Women's Rights and Gender Equality calls on the Committee on Foreign Affairs and the Committee on Development, as the committees responsible, to take into account the following amendments:

### Amendment 1

#### Proposal for a regulation

##### Recital 1

*Text proposed by the Commission*

(1) The general objective of the Programme "Neighbourhood, Development and International Cooperation Instrument" (the 'Instrument') should be to **uphold and** promote the Union's values and interests worldwide in order to pursue the objectives and principles of the Union's external action, as laid down in Article 3(5), Articles 8 and 21 of the Treaty on European Union.

*Amendment*

(1) The general objective of the Programme "Neighbourhood, Development and International Cooperation Instrument" (the 'Instrument') should be to promote **sustainable development, contribute to the eradication of poverty, fight inequality in all its forms, and to uphold** the Union's values and interests worldwide in order to pursue the objectives and principles of the Union's external action, as laid down in Article 3(5), Articles 8 and 21 of the Treaty on European Union.

Or. en

### Amendment 2

#### Proposal for a regulation

##### Recital 7

*Text proposed by the Commission*

(7) The global context for action is the pursuit of a rules-based global order, with multilateralism as its key principle and the United Nations at its core. The 2030 Agenda, together with the Paris Agreement

*Amendment*

(7) The global context for action is the pursuit of a rules-based global order, with multilateralism as its key principle and the United Nations at its core. The 2030 Agenda, together with the Paris Agreement

on Climate Change<sup>57</sup> and the Addis Ababa Action Agenda<sup>58</sup> is the international community's response to global challenges and trends in relation to sustainable development. With the Sustainable Development Goals at its core, the 2030 Agenda is a transformative framework to eradicate poverty and achieve sustainable development globally. It is universal in scope, providing a comprehensive shared framework for action that applies to the Union, to its Member States and to its partners. It balances the economic, social and environmental dimensions of sustainable development, recognising the essential interlinkages between its goals and targets. The 2030 Agenda aims to leave no one behind. The implementation of the 2030 Agenda will be closely coordinated with the Union's other relevant international commitments. Actions undertaken by this Regulation should pay particular attention to interlinkages between Sustainable Development Goals and to integrated actions that can create co-benefits and meet multiple objectives in a coherent way.

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<sup>57</sup> Signed in New York on 22 April 2016.

<sup>58</sup> "Addis Ababa Action Agenda of the Third International Conference on Financing for Development", adopted on 16 June 2015 and endorsed by the United Nations General Assembly on 27 July 2015 (A/RES/69/313).

on Climate Change[1] and the Addis Ababa Action Agenda[2] is the international community's response to global challenges and trends in relation to sustainable development. ***The EU supported the adoption of these international commitments and this Regulation should, above all, seek to contribute to achieving them.*** With the Sustainable Development Goals at its core, the 2030 Agenda is a transformative framework to eradicate poverty and achieve sustainable development globally. It is universal in scope, providing a comprehensive shared framework for action that applies to the Union, to its Member States and to its partners. It balances the economic, social and environmental dimensions of sustainable development, recognising the essential interlinkages between its goals and targets. ***The Sustainable Development Goal 5 on gender equality is a cross-cutting one, seeking to achieve gender equality and women's empowerment across all these dimensions.*** The 2030 Agenda aims to leave no one behind. The implementation of the 2030 Agenda will be closely coordinated with the Union's other relevant international commitments. Actions undertaken by this Regulation should pay particular attention to interlinkages between Sustainable Development Goals and to integrated actions that can create co-benefits and meet multiple objectives in a coherent way, ***without undermining others.***

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<sup>57</sup> Signed in New York on 22 April 2016.

<sup>58</sup> "Addis Ababa Action Agenda of the Third International Conference on Financing for Development", adopted on 16 June 2015 and endorsed by the United Nations General Assembly on 27 July 2015 (A/RES/69/313).

Or. en

### Amendment 3

#### Proposal for a regulation

#### Recital 8

*Text proposed by the Commission*

(8) The implementation of this Regulation should be guided by the five priorities established in the Global Strategy for the European Union's Foreign and Security Policy (the 'Global Strategy')<sup>59</sup>, presented on 19 June 2016, which represents the Union's vision and the framework for united and responsible external engagement in partnership with others, to advance its values and interests. The Union should enhance partnerships, promote policy dialogue and collective responses to challenges of global concern. Its action should support the Union's interests and values in all its aspects, including preserving peace, preventing conflicts, strengthening international **security**, fighting root causes of **irregular migration** and assisting populations, countries and regions confronting natural or man-made disasters, supporting trade policy, economic diplomacy and economic cooperation, promoting digital solutions and technologies, and fostering the international dimension of Union's policies. In promoting its interests, the Union should comply with, and promote, **the principles of respect for** high social and environmental standards, **for** the rule of law, **for** international law and **for** human rights.

*Amendment*

(8) The implementation of this Regulation should ***be guided by the policy framework for EU development cooperation as laid down in the Lisbon Treaty, the 2030 Agenda on Sustainable Development, and the Paris Climate Agreement.*** It should also be guided by the five priorities established in the Global Strategy for the European Union's Foreign and Security Policy (the 'Global Strategy')[1], presented on 19 June 2016, which represents the Union's vision and the framework for united and responsible external engagement in partnership with others, to advance its values and interests. The Union should enhance partnerships, promote policy dialogue and collective responses to challenges of global concern. Its action should support the Union's interests and values in all its aspects, including ***contributing to the eradication of poverty, fighting inequality in all its forms, in particular gender inequalities,*** preserving peace, preventing conflicts, strengthening international ***safety***, fighting root causes of ***forced displacement*** and assisting populations, countries and regions ***confronted with enhanced migratory pressure and*** confronting natural or man-made disasters, supporting ***a fair, human rights compliant and gender-just*** trade policy, economic diplomacy and economic cooperation, promoting digital solutions and technologies, and fostering the international dimension of Union's policies. In promoting its interests, the Union should comply with, and promote, high social and environmental standards, the rule of law, international law and human rights. ***Finally, the role of women***

*from feminist approach as peace-builders is crucial, because historically they have never constructed their political identity on nationalistic bases, but most frequently on international networking with women of different backgrounds, developing an attitude on intercultural dialogues.*

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<sup>59</sup> "Shared Vision, Common Action: A Stronger Europe. A global Strategy for the European Union's Foreign and Security Policy", June 2016.

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<sup>59</sup> "Shared Vision, Common Action: A Stronger Europe. A global Strategy for the European Union's Foreign and Security Policy", June 2016.

Or. en

## Amendment 4

### Proposal for a regulation

#### Recital 11

##### *Text proposed by the Commission*

(11) In accordance with the Global Strategy and the Sendai Framework for Disaster Risk Reduction (2015-2030) as adopted on 18 March 2015<sup>61</sup>, recognition should be given to the need to move away from crisis response and containment to a more structural, long-term approach that more effectively addresses situations of fragility, natural and man-made disasters, and protracted crises. Greater emphasis and collective approaches are required on risk reduction, prevention, mitigation and preparedness; and further efforts are required to enhance swift response and a durable recovery. This Regulation should therefore contribute to strengthening resilience and linking humanitarian aid and development action through rapid response actions.

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<sup>61</sup> "Sendai Framework for Disaster Risk Reduction", adopted on 18 March 2015

##### *Amendment*

(11) In accordance with the Global Strategy and the Sendai Framework for Disaster Risk Reduction (2015-2030) as adopted on 18 March 2015<sup>[1]</sup>, recognition should be given to the need to move away from crisis response and containment to a more structural, long-term approach that more effectively addresses situations of fragility, natural and man-made disasters, and protracted crises. Greater emphasis and collective approaches are required on risk reduction, prevention, mitigation and preparedness; and further efforts are required to enhance swift response and a **human right based** durable recovery. This Regulation should therefore contribute to strengthening resilience and linking humanitarian aid and development action through **geographic and gender sensitive programmes and** rapid response actions.

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<sup>61</sup> "Sendai Framework for Disaster Risk Reduction", adopted on 18 March 2015

and endorsed by the United Nations General Assembly on 3 June 2015 (A/RES/69/283).

and endorsed by the United Nations General Assembly on 3 June 2015 (A/RES/69/283).

Or. en

## Amendment 5

### Proposal for a regulation

#### Recital 13

*Text proposed by the Commission*

(13) Pursuant to the Sustainable Development Goals, this Regulation should contribute to reinforced monitoring and reporting with a focus on results, covering outputs, outcomes and impacts in partner countries benefiting from the Union's external financial assistance. In particular, as agreed in the Consensus, actions under this Regulation are expected to contribute 20% of the Official Development Assistance funded under this Regulation to social inclusion and human development, ***including gender equality and women's empowerment.***

*Amendment*

(13) Pursuant to the Sustainable Development Goals, this Regulation should contribute to reinforced monitoring and reporting with a focus on results, covering outputs, outcomes and impacts in partner countries benefiting from the Union's external financial assistance. In particular, as agreed in the Consensus, actions under this Regulation are expected to contribute 20% of the Official Development Assistance funded under this Regulation to social inclusion and human development

Or. en

*Justification*

*Specified in the following amendment*

## Amendment 6

### Proposal for a regulation

#### Recital 13 a (new)

*Text proposed by the Commission*

*Amendment*

***(13 a) In line with existing commitments in EU Gender Action Plan II, at least 85% of Official Development Assistance (ODA) funded programmes should have gender equality as a principal or***

*significant objective, and 20% should have gender equality as a principal objective. These commitments will be reflected through specific objectives under all pillars of the instrument. Children and youth, in particular girls and young women, are essential agents of change and contributors to the realisation of Agenda 2030, as recognised in the European Consensus on Development and Art. 3 of the Treaty on European Union. The Union's external action under this regulation will give particular attention to their needs and empowerment and will contribute to the realisation of their potential as key agents of change by investing in human development and social inclusion.*

Or. en

## Amendment 7

### Proposal for a regulation Recital 14

*Text proposed by the Commission*

(14) *Whenever possible and appropriate*, the results of the Union's external action should be monitored and assessed on the basis of pre-defined, transparent, country-specific and measurable indicators, adapted to the specificities and objectives of the Instrument and preferably based on the results framework of the partner country.

*Amendment*

(14) The results of the Union's external action should be monitored and assessed on the basis of pre-defined, transparent, country-specific, *gender-specific* and measurable indicators, adapted to the specificities and objectives of the Instrument and preferably based on the results framework of the partner country.

Or. en

## Amendment 8

### Proposal for a regulation Recital 17

*Text proposed by the Commission*

(17) This Regulation should reflect the need to focus on strategic priorities, both geographically – the European Neighbourhood and Africa, as well as countries that are fragile and most in need, but also thematically – *security*, migration, climate change and human rights.

*Amendment*

(17) This Regulation should reflect the need to focus on strategic priorities, both geographically – the European Neighbourhood and Africa, as well as ***Least Developed Countries and other*** countries that are fragile and most in need, but also thematically – ***achieving the Sustainable Development Goals, human safety, also in migration, fighting*** climate change and ***contributing to realising*** human rights, ***including gender equality in all EU partner countries.***

Or. en

**Amendment 9**

**Proposal for a regulation**  
**Recital 17 a (new)**

*Text proposed by the Commission*

*Amendment*

***(17 a) This Regulation should address the rise of the backlash against women's rights and gender equality globally and assist the organizations which are working on sexual and reproductive health and rights as well as fighting against the gender-based violence (including, but not only, against the harmful traditional practices such as female genital mutilation, so-called honour crimes, rape and sexual violence, domestic violence, child marriages and gender discrimination condoned by the state) to have a sufficient operating capacity.***

Or. en

## Amendment 10

### Proposal for a regulation Recital 19

#### *Text proposed by the Commission*

(19) The European Neighbourhood Policy, as reviewed in 2015<sup>62</sup>, aims at the stabilisation of neighbouring countries and strengthening resilience, particularly by boosting economic development, as the Union's main political priorities. In order to attain its objective, the reviewed European Neighbourhood Policy has been focusing on four priority areas: good governance, democracy, the rule of law and human rights, with a particular focus in engaging further with civil society; economic development; *security*; migration and mobility, including tackling the root causes of *irregular migration and* forced displacement. Differentiation and enhanced mutual ownership are the hallmark of the European Neighbourhood Policy, recognising different levels of engagement, and reflecting the interests of each country concerning the nature and focus of its partnership with the Union.

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<sup>62</sup> Joint communication to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions, "Review of the European Neighbourhood policy", 18 November 2015.

#### *Amendment*

(19) The European Neighbourhood Policy, as reviewed in 2015<sup>[1]</sup>, aims at the stabilisation of neighbouring countries and strengthening resilience, particularly by boosting economic development, as the Union's main political priorities. In order to attain its objective, the reviewed European Neighbourhood Policy has been focusing on four priority areas: good governance, democracy, the rule of law and human rights, with a particular focus in engaging further with civil society; economic development; *human safety*, migration and mobility, including tackling the root causes of forced displacement *and assisting populations, countries and regions confronted with enhanced migratory pressure, using always a gender sensitive lens*. Differentiation and enhanced mutual ownership are the hallmark of the European Neighbourhood Policy, recognising different levels of engagement, and reflecting the interests of each country concerning the nature and focus of its partnership with the Union. ***This Regulation should help to implement the Sustainable Development Goals in the European Neighbourhood Policy and ensure policy coherence for sustainable development throughout its objectives.***

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<sup>62</sup> Joint communication to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions, "Review of the European Neighbourhood policy", 18 November 2015.

Or. en

## Amendment 11

### Proposal for a regulation Recital 23

*Text proposed by the Commission*

(23) The main approach for actions financed under this Regulation should be through geographic programmes, in order to maximise the impact of the Union's assistance and bring Union's action closer to partner countries and populations. This general approach should be complemented by thematic programmes and by rapid response actions, where relevant.

*Amendment*

(23) The main approach for actions financed under this Regulation should be through geographic programmes, in order to maximise the impact of the Union's assistance and bring Union's action closer to partner countries and populations. This general approach should be complemented by thematic programmes and by rapid response actions, where relevant, ***using a gender sensitive approach.***

Or. en

## Amendment 12

### Proposal for a regulation Recital 25

*Text proposed by the Commission*

(25) Whilst democracy and human rights, including gender equality and women's empowerment should be reflected throughout the implementation of this Regulation, Union assistance under the thematic programmes for human rights and democracy and civil society organisations should have a specific complementary ***and additional*** role by virtue of ***its*** global nature and ***its*** independence of action from the consent of the governments and public authorities of the third countries concerned.

*Amendment*

(25) Whilst democracy and human rights, including gender equality and women's ***girls' rights and*** empowerment should be reflected throughout the implementation of this Regulation, Union assistance under the thematic programmes for human rights and democracy and ***for*** civil society organisations should have a specific ***and*** complementary role by virtue of ***their*** global nature and ***their*** independence of action from the consent of the governments and public authorities of the third countries concerned.

Or. en

## Amendment 13

### Proposal for a regulation Recital 26

*Text proposed by the Commission*

(26) Civil society organisations should embrace a wide range of actors with different roles and mandates which includes all non-State, not-for-profit structures, non-partisan and non-violent, through which people organise to pursue shared objectives and ideals, whether political, cultural, social or economic. Operating from the local to the national, regional and international levels, they comprise urban and rural, formal and informal organisations.

*Amendment*

(26) Civil society organisations should embrace a wide range of actors with different roles and mandates which includes all non-State, not-for-profit structures, non-partisan and non-violent, through which people organise to pursue shared objectives and ideals, whether political, cultural, social or economic. Operating from the local to the national, regional and international levels, they comprise urban and rural, formal and informal organisations. ***Where dealing with gender issues, their work should be coherent with the principles enshrined in the UN Convention on the Elimination of Discrimination against Women (CEDAW) and where relevant The Council of Europe Convention on preventing and combating violence against women and domestic violence (“the Istanbul Convention”).***

Or. en

## Amendment 14

### Proposal for a regulation Recital 26 a (new)

*Text proposed by the Commission*

*Amendment*

***(26 a) In line with the Consensus for Development this Regulation will deepen partnerships with CSOs in support of sustainable development, promoting an operating space and enabling environments for CSOs to allow them to play their multiple roles as promoters of human rights, including women’s and girls’ rights, and democracy, the rule of***

*law, social justice, defenders of rights holders, independent advocates monitoring and holding authorities to account, implementers and agents of change including through development education and awareness raising. This Regulation will promote civil society space and enhance support for, and build the capacity of CSOs, so as to strengthen their voice in the development process and to advance political, social, environmental and economic progress.*

Or. en

## Amendment 15

### Proposal for a regulation

#### Recital 29

##### *Text proposed by the Commission*

(29) It is essential to further step up cooperation on migration with partner countries, reaping *the benefits of well-managed and regular migration and effectively addressing irregular migration*. Such cooperation should contribute to ensuring access to international protection, addressing the root causes of *irregular migration, enhancing border management and* pursuing efforts in the fight against *irregular migration, trafficking in human beings and migrant smuggling, and working on returns, readmission and reintegration where relevant*, on the basis of mutual accountability and full respect of humanitarian and human rights obligations. *Therefore, third countries' effective cooperation with the Union in this area should be an integral element in the general principles of this Regulation*. An increased coherence between migration and development cooperation policies is important to ensure that development assistance supports partner countries to

##### *Amendment*

(29) It is essential to further step up cooperation on migration with partner countries, *supporting efforts to facilitate safe and legal pathways to the Union, also from a gender perspective*, reaping its benefits. Such cooperation should contribute to ensuring access to international protection, addressing the root causes of *forced displacement*, pursuing efforts in the fight against trafficking in human beings, *most of whom are women and children* and migrant smuggling, on the basis of mutual accountability and full respect of humanitarian and human rights obligations. *The current lack of a possibility to request protection on humanitarian grounds outside of the Union means that persons seeking asylum are forced to enter Europe in an irregular manner thereby risking their lives and health, with particular and gendered consequences for women, girls and LGBTI persons, such as rape, violence and being targets of smugglers and traffickers to be sexually and*

manage migration more effectively. This Regulation should contribute to a coordinated, holistic **and** structured approach to migration, maximising the synergies and applying the necessary leverage.

***economically exploited. The cooperation with third countries in this respect must focus on improvement of the conditions which will ensure safe journeys.*** An increased coherence between migration and development cooperation policies is important to ensure that development assistance supports partner countries to manage migration more effectively. This Regulation should contribute to a coordinated, holistic, structured **and human rights- and gender-sensitive** approach to migration, maximising the synergies and applying the necessary leverage.

Or. en

## Amendment 16

### Proposal for a regulation Recital 30

#### *Text proposed by the Commission*

(30) This Regulation should enable the Union to respond to challenges, needs and opportunities related to migration, in complementarity with Union migration policy. To contribute to that end, and without prejudice to unforeseen circumstances, 10% of its financial envelope is expected to be dedicated to addressing the root causes of ***irregular*** migration and forced displacement and to supporting migration management and governance including the protection of refugees and migrants' rights ***within the objectives of this Regulation.***

#### *Amendment*

(30) This Regulation should enable the Union to respond to challenges, needs and opportunities related to migration, in complementarity with Union migration policy ***and the priorities as set forth in the Asylum and Migration Fund.*** To contribute to that end, and without prejudice to unforeseen circumstances, 10% of its financial envelope is expected to be dedicated to addressing the root causes of ***unsafe*** migration and forced displacement and to ***support the needs of displaced people and host communities, by using a gender approach. This shall be done by supporting adequate nutrition, quality education, decent and sustainable employment, particularly for most vulnerable people, such as women, children and LGBTI persons, as well as healthcare, including access to safe abortion, and other social pre-conditions to the citizenship. Moreover,*** migration

management and governance including the protection of refugees and migrants' rights **and supporting the facilitation of safe and regular migration shall contribute to increase the development benefits of migration.**

Or. en

## **Amendment 17**

### **Proposal for a regulation**

#### **Recital 32**

##### *Text proposed by the Commission*

(32) The types of financing and the methods of implementation under this Regulation should be chosen on the basis of their ability to achieve the specific objectives of the actions and to deliver results, taking into account, in particular, the costs of controls, the administrative burden, and the expected risk of non-compliance. This should include consideration of the use of lump sums, flat rates and unit costs, as well as financing not linked to costs as referred to in Article 125(1) of the Financial Regulation.

##### *Amendment*

(32) The types of financing and the methods of implementation under this Regulation should be chosen on the basis of **partner's need, preferences, specific contexts and gender issues**, their ability to achieve the specific objectives of the actions and to deliver results, taking into account, in particular, the costs of controls, the administrative burden, and the expected risk of non-compliance. This should include consideration of the use of lump sums, flat rates and unit costs, as well as financing not linked to costs as referred to in Article 125(1) of the Financial Regulation.

Or. en

## **Amendment 18**

### **Proposal for a regulation**

#### **Recital 34**

##### *Text proposed by the Commission*

(34) The EFSD+ should aim at supporting investments as a means of contributing to the achievement of the Sustainable Development Goals by

##### *Amendment*

(34) The EFSD+ should aim at supporting investments as a means of contributing to the achievement of the Sustainable Development Goals by

fostering sustainable and inclusive economic and social development and promoting the socio-economic resilience in partner countries with a particular focus on the eradication of poverty, sustainable and inclusive **growth**, the creation of decent jobs, economic opportunities, **skills and entrepreneurship**, socioeconomic sectors, micro, small and medium-sized enterprises as well as addressing specific socioeconomic root causes of **irregular migration**, in accordance with the relevant indicative programming documents. Special attention should be given to countries identified as experiencing fragility or conflict, Least Developed Countries and heavily indebted poor countries.

fostering sustainable and inclusive economic and social development and promoting the socio-economic resilience in partner countries with a particular focus on the eradication of poverty, sustainable and inclusive **progress**, the creation of decent jobs **and** economic opportunities, **in particular for most vulnerable people, such as women, girls and LGBTI people, by supporting** socioeconomic sectors, micro, small and medium-sized enterprises **and cooperatives, in particular those owned by women**, as well as addressing **climate change, environmental degradation and** specific socioeconomic root causes of **forced displacement** in accordance with the relevant indicative programming documents. Special attention should be given to countries identified as experiencing fragility or conflict, Least Developed Countries and heavily indebted poor countries.

Or. en

## Amendment 19

### Proposal for a regulation Recital 35

#### *Text proposed by the Commission*

(35) The EFSD+ should maximise additionality of funding, address market failures and sub-optimal investment situations, deliver innovative products and ‘crowd-in’ private sector funds. Involvement of the private sector in the Union’s cooperation with partner countries through the EFSD+ should yield measurable and additional development impact without distorting the market and should be cost-effective based on mutual accountability and risk and cost sharing. The EFSD+ should operate as a ‘one-stop-shop’, receiving financing proposals from financial institutions and public or private

#### *Amendment*

(35) The EFSD+ should maximise additionality of funding, address market failures and sub-optimal investment situations, deliver innovative products and ‘crowd-in’ private sector funds **to local sustainable development, that can be a way to support women self-determination and empowerment**. Involvement of the private sector in the Union’s cooperation with partner countries through the EFSD+ should yield measurable and additional development impact **in full respect of the environment, local communities’ rights, women’s rights and gender equality and livelihoods and** without distorting the **local**

investors and delivering a wide range of financial support to eligible investments.

market and *unfairly competing with local economic actors*. It should be cost-effective based on mutual accountability and risk and cost sharing. The EFSD+ should operate as a ‘one-stop-shop’, receiving financing proposals from financial institutions and public or private investors and delivering a wide range of financial support to eligible investments.

Or. en

## Amendment 20

### Proposal for a regulation

#### Recital 36

*Text proposed by the Commission*

(36) An External Action Guarantee should be established building on the existing EFSD Guarantee and the Guarantee Fund for external actions. The External Action Guarantee should support the EFSD+ operations covered by budgetary guarantees, macro-financial assistance and loans to third countries on the basis of Council Decision 77/270/Euratom<sup>71</sup>. These operations should be supported by appropriations under this Regulation, together with those under Regulation (EU) No .../... (IPA III) and Regulation (EU) No .../... (EINS), which should also cover the provisioning and liabilities arising from macro-financial assistance loans and loans to third countries referred to in Article 10(2) of Regulation EINS, respectively. When funding EFSD+ operations, priority should be given to those which have a high impact on job creation and whose cost-benefit ratio enhances the sustainability of investment. The operations supported with the External Action Guarantee should be accompanied by an in-depth ex ante assessment of environmental, financial and social aspects, *as appropriate and* in line

*Amendment*

(36) An External Action Guarantee should be established building on the existing EFSD Guarantee and the Guarantee Fund for external actions. The External Action Guarantee should support the EFSD+ operations covered by budgetary guarantees, macro-financial assistance and loans to third countries on the basis of Council Decision 77/270/Euratom[1]. These operations should be supported by appropriations under this Regulation, together with those under Regulation (EU) No .../... (IPA III) and Regulation (EU) No .../... (EINS), which should also cover the provisioning and liabilities arising from macro-financial assistance loans and loans to third countries referred to in Article 10(2) of Regulation EINS, respectively. When funding EFSD+ operations, priority should be given to those which have a high impact on *decent* job creation, *especially for most vulnerable subjects, such as women and LGBTI people*, and whose cost-benefit ratio enhances the sustainability of investment *and which provide the highest guarantees of sustainability and long-term and gender-sensitive development*

with the better regulation requirements. The External Action Guarantee should not be used to provide essential public services, which remains a government responsibility.

**impact.** The operations supported with the External Action Guarantee should be accompanied by an in-depth ex ante **and ex-post** assessment of environmental, financial, **gender** and social aspects, **including the impact on rights and livelihoods of affected communities and the impact on inequalities, including gender inequalities, and identification of ways to address them** in line with the better regulation requirements. The External Action Guarantee should not be used to provide essential public services, which remains a government responsibility.

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<sup>71</sup> Council decision 77/270/EURATOM of 29 March 1977 empowering the Commission to issue Euratom loans for the purpose of contributing to the financing of nuclear power stations (OJ L 88, 6.4.1977, p. 9).

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<sup>71</sup> Council decision 77/270/EURATOM of 29 March 1977 empowering the Commission to issue Euratom loans for the purpose of contributing to the financing of nuclear power stations (OJ L 88, 6.4.1977, p. 9).

Or. en

## Amendment 21

### Proposal for a regulation Recital 39

#### *Text proposed by the Commission*

(39) External actions are often implemented in a highly volatile environment requiring continuous and rapid adaptation to the evolving needs of Union partners and to global challenges to human rights, democracy and good governance, **security** and stability, climate change and environment, oceans, and the **migration crisis and its root causes**. Reconciling the principle of predictability with the need to react rapidly to new needs consequently means adapting the financial implementation of the programmes. To increase the ability of the EU to respond to

#### *Amendment*

(39) External actions are often implemented in a highly volatile environment requiring continuous and rapid adaptation to the evolving needs of Union partners and to global challenges to human rights, democracy and good governance, **safety** and stability, climate change and environment, oceans, and the **impact of the increased numbers, women, men, children and LGBTI people, affected by global displacement**. Reconciling the principle of predictability with the need to react rapidly to new needs consequently means adapting the financial

unforeseen needs, building on the successful experience of the European Development Fund (EDF), an amount should be left unallocated as an emerging challenges and *priorities cushion*. It should be mobilised in accordance with the procedures established in this Regulation.

implementation of the programmes. To increase the ability of the EU to respond to unforeseen needs, building on the successful experience of the European Development Fund (EDF), an amount should be left unallocated as an emerging challenges and *needs enveloped*. It should be mobilised in accordance with the procedures established in this Regulation.

Or. en

## Amendment 22

### Proposal for a regulation Recital 47

#### *Text proposed by the Commission*

(47) Pursuant to paragraph 22 and 23 of the Inter-institutional agreement for Better Law-Making of 13 April 2016<sup>78</sup>, there is a need to evaluate this Programme on the basis of information collected through specific monitoring requirements, while avoiding overregulation and administrative burdens, in particular on Member States. These requirements, *where appropriate, can* include measurable indicators, as a basis for evaluating the effects of the Programme on the ground. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including *at expert level*, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

#### *Amendment*

(47) Pursuant to paragraph 22 and 23 of the Inter-institutional agreement for Better Law-Making of 13 April 2016<sup>[1]</sup>, there is a need to evaluate this Programme on the basis of information collected through specific monitoring requirements, while avoiding overregulation and administrative burdens, in particular on Member States. These requirements, *should* include measurable indicators, *including gender disaggregated data*, as a basis for evaluating the effects of the Programme on the ground. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including *relevant stakeholders and experts*, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016. In particular, to ensure *knowledge of the situation on which it wants to intervene and* equal participation in the preparation of delegated acts, the European Parliament and the Council *should* receive all documents at the same time as Member States' experts, and their experts

systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

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<sup>78</sup> Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European Commission on Better Law-Making of 13 April 2016; OJ L 123, 12.5.2016, p. 1–14.

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<sup>78</sup> Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European Commission on Better Law-Making of 13 April 2016; OJ L 123, 12.5.2016, p. 1–14.

Or. en

## Amendment 23

### Proposal for a regulation Article 3 – paragraph 1

#### *Text proposed by the Commission*

1. The general objective of this Regulation is to uphold and promote the Union's values and interests worldwide in order to pursue the objectives and principles of the Union's external action, as laid down in Article 3(5), Articles 8 and 21 of the Treaty on European Union.

#### *Amendment*

1. The general objective of this Regulation is to uphold and promote the Union's values and interests worldwide in order to pursue the objectives and principles of the Union's external action, as laid down in Article 3(5), Articles 8 and 21 of the Treaty on European Union, ***while respecting the policy framework for EU development cooperation as laid down in Art. 208 of the Treaty on the Functioning of the European Union, the European Consensus on Development, the Agenda 2030 on Sustainable Development, the Gender Action Plan II and the Paris Agreement on Climate Change.***

Or. en

## Amendment 24

### Proposal for a regulation Article 3 – paragraph 2 – subparagraph 1 – point a

*Text proposed by the Commission*

(a) to support and foster dialogue and cooperation with third countries and regions in the Neighbourhood, in Sub-Saharan Africa, in Asia and the Pacific, and in the Americas and the Caribbean;

*Amendment*

(a) to support and foster dialogue and cooperation with third countries and regions in the Neighbourhood, in Sub-Saharan Africa, in Asia and the Pacific, and in the Americas and the Caribbean ***with the objective of achieving sustainable development, eradicating poverty and combating all kind of inequalities, including gender inequalities;***

Or. en

**Amendment 25**

**Proposal for a regulation**

**Article 3 – paragraph 2 – subparagraph 1 – point b**

*Text proposed by the Commission*

(b) ***at global level***, to consolidate and support democracy, rule of law and human rights, support civil society organisations, further stability and peace and address other global challenges ***including migration and mobility;***

*Amendment*

(b) to consolidate and support democracy, rule of law and human rights ***and gender equality***, support civil society ***organisations, including women's*** organisations, further stability and peace and address other global challenges;

Or. en

**Amendment 26**

**Proposal for a regulation**

**Article 3 – paragraph 2 – subparagraph 1 – point c**

*Text proposed by the Commission*

(c) to respond rapidly to: situations of crisis, instability and conflict; resilience challenges and linking of humanitarian aid and development action; ***and foreign policy needs and priorities.***

*Amendment*

(c) to respond rapidly to: situations of crisis, instability and conflict; resilience challenges and linking of humanitarian aid and development action;

Or. en

## Amendment 27

### Proposal for a regulation Article 3 – paragraph 3

*Text proposed by the Commission*

3. At least 92% of the expenditure under this Regulation shall fulfil the criteria for Official Development Assistance, established by the Development Assistance Committee of the Organisation for Economic Cooperation and Development.

*Amendment*

3. ***This Regulation should contribute to the collective Union objectives within the timeframe of the 2030 Agenda, keeping in mind the crosscutting peculiarity of Goal 5.*** At least 92% of the expenditure under this Regulation shall fulfil the criteria for Official Development Assistance, ***as currently*** established by the Development Assistance Committee of the Organisation for Economic Cooperation and Development.

Or. en

## Amendment 28

### Proposal for a regulation Article 3 – paragraph 3 a (new)

*Text proposed by the Commission*

*Amendment*

***3 a. At least 20% of the Official Development Assistance funded under this Regulation, across all programmes, geographic and thematic, annually and over the duration of its actions should be ring-fenced for social inclusion and human development, in order to support and strengthen the provision of basic social services, such as health - including nutrition, education and social protection, particularly to the most marginalised including women and children.***

Or. en

## Amendment 29

### Proposal for a regulation Article 3 – paragraph 3 b (new)

*Text proposed by the Commission*

*Amendment*

**3 b.** *At least 85% of the Official Development Assistance funded under this Regulation should have gender equality and women's and girls' rights and empowerment as a principal or significant objective, across all programmes, geographic and thematic, annually and over the duration of its actions. In addition, 20% of these programmes should have gender equality and women's and girls' rights and empowerment as a principal objective.*

Or. en

## Amendment 30

### Proposal for a regulation Article 4 – paragraph 1 – point c a (new)

*Text proposed by the Commission*

*Amendment*

**(c a)** *Actions implemented under these programmes shall be linked to the pursuit of the Sustainable Development Goals, keeping in mind the crosscutting peculiarity of Goal 5.*

Or. en

## Amendment 31

### Proposal for a regulation Article 4 – paragraph 3 – subparagraph 1 – point a a (new)

*Text proposed by the Commission*

*Amendment*

**(a a)** *Gender equality and women and*

**Amendment 32**

**Proposal for a regulation**

**Article 4 – paragraph 4 – subparagraph 1 – point c**

*Text proposed by the Commission*

*Amendment*

(c) *address foreign policy needs and priorities.* *deleted*

**Amendment 33**

**Proposal for a regulation**

**Article 6 – paragraph 2 – point b – introductory part**

*Text proposed by the Commission*

*Amendment*

(b) EUR 7 000 million for thematic programmes:

(b) EUR 9700 million for thematic programmes:

**Amendment 34**

**Proposal for a regulation**

**Article 6 – paragraph 2 – point b – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

- *Gender equality and women and girls' empowerment EUR 1700 million,*

## Amendment 35

### Proposal for a regulation

#### Article 6 – paragraph 3

*Text proposed by the Commission*

3. The emerging challenges and ***priorities cushion*** of an amount of EUR ***10 200*** million shall increase the amounts referred to in paragraph 2 in accordance with Article 15.

*Amendment*

3. The emerging challenges and ***needs envelope*** of an amount of EUR ***7500*** million shall increase the amounts referred to in paragraph 2 in accordance with Article 15.

Or. en

## Amendment 36

### Proposal for a regulation

#### Article 8 – paragraph 2

*Text proposed by the Commission*

2. A rights-based approach encompassing all human rights, whether civil and political or economic, social and cultural shall be applied in order to integrate human rights principles, to support the right holders in claiming their rights with a focus on poorer and more vulnerable groups and to assist partner countries in implementing their international human rights obligations. ***This Regulation shall promote gender equality and women's empowerment.***

*Amendment*

2. A rights-based approach encompassing all human rights, whether civil and political or economic, social and cultural shall be applied in order to integrate human rights principles, to support the right holders in claiming their rights with a focus on poorer and more vulnerable groups, ***such as migrants, women and girls and LGBTI people***, and to assist partner countries in implementing their international human rights obligations.

Or. en

*Justification*

*Specified in the following amendment*

## Amendment 37

### Proposal for a regulation

#### Article 8 – paragraph 2 a (new)

*Text proposed by the Commission*

*Amendment*

**(2 a) This Regulation shall promote gender equality and women's empowerment by specifically, allocating funding for improvement of gender equality in third countries and generally ensuring that gender marker be part of the design, implementation and evaluation of all projects.**

Or. en

### **Amendment 38**

#### **Proposal for a regulation**

#### **Article 8 – paragraph 2 b (new)**

*Text proposed by the Commission*

*Amendment*

**(2 b) This Regulation shall give particular attention to the needs and empowerment of children and youth, in particular girls and young women, whilst contributing to the realisation of their potential as key agents of change.**

Or. en

### **Amendment 39**

#### **Proposal for a regulation**

#### **Article 8 – paragraph 3 – subparagraph 2**

*Text proposed by the Commission*

*Amendment*

The Union shall promote a multilateral and rules-based approach to global goods and challenges and shall cooperate with Member States, partner countries, international organisations and other donors in that respect.

The Union shall promote a multilateral and rules-based approach to global **public** goods and challenges and shall cooperate with Member States, partner countries, international organisations and other donors in that respect.

Or. en

## Amendment 40

### Proposal for a regulation

#### Article 8 – paragraph 4 – subparagraph 1

##### *Text proposed by the Commission*

Cooperation between the Union and the Member States, on the one hand, and partner countries, on the other hand, shall be based on and shall promote the development effectiveness principles, **where applicable**, namely: ownership of development priorities by partner countries, a focus on results, inclusive development partnerships, transparency and mutual accountability. The Union shall promote effective and efficient resource mobilisation and use.

##### *Amendment*

Cooperation between the Union and the Member States, on the one hand, and partner countries, on the other hand, shall be based on and shall promote the development effectiveness principles, namely: ownership of development priorities by partner countries, a focus on results, inclusive development partnerships, transparency and mutual accountability. The Union shall promote effective and efficient resource mobilisation and use.

Or. en

## Amendment 41

### Proposal for a regulation

#### Article 8 – paragraph 4 – subparagraph 2

##### *Text proposed by the Commission*

In line with the principle of inclusive partnership, **where appropriate**, the Commission shall ensure that relevant stakeholders of partner countries, including civil society organisations and local authorities, are duly consulted and have timely access to relevant information **allowing them** to play a meaningful role during the design, implementation and associated monitoring processes of programmes.

##### *Amendment*

In line with the principle of inclusive partnership the Commission shall ensure that relevant stakeholders of partner countries, including civil society organisations, **women's organisations** and local authorities, are duly consulted and have timely access to relevant information **and are enabled** to play a meaningful role during the design, implementation and associated monitoring processes of programmes.

Or. en

## Amendment 42

### Proposal for a regulation

#### Article 9 – title

*Text proposed by the Commission*

Capacity building of **military** actors in support of development and **security** for development

*Amendment*

Capacity building of actors in support of development and **safety** for development

Or. en

## Amendment 43

### Proposal for a regulation

#### Article 9 – paragraph 2

*Text proposed by the Commission*

2. In order to contribute to sustainable development, which requires the achievement of stable, peaceful and inclusive societies, Union assistance under this Regulation may be used in the context of a wider **security** sector reform or to build the capacity of **military** actors in partner countries, **under the exceptional circumstances set out in paragraph 4**, to deliver development activities and security for development activities.

*Amendment*

2. In order to contribute to sustainable development, which requires the achievement of stable, peaceful, **gender-equal** and inclusive societies, Union assistance under this Regulation may be used in the context of a wider **safety** sector reform or to build the capacity of **peace-builder** actors in partner countries, to deliver development activities and security for development activities.

Or. en

## Amendment 44

### Proposal for a regulation

#### Article 9 – paragraph 3

*Text proposed by the Commission*

3. Assistance pursuant to this Article may cover in particular the provision of capacity building programmes in support of development and **security** for development, including training, mentoring

*Amendment*

3. Assistance pursuant to this Article may cover in particular the provision of capacity building programmes in support of development and **safety** for development, including training, mentoring

and advice, *as well as the provision of equipment*, infrastructure improvements and services directly related to that assistance.

and advice, infrastructure improvements and services directly related to that assistance.

Or. en

#### **Amendment 45**

##### **Proposal for a regulation Article 9 – paragraph 4**

*Text proposed by the Commission*

*Amendment*

**4. Assistance pursuant to this Article shall be provided only:**

**deleted**

**(a) where requirements cannot be met by recourse to non-military actors to adequately reach Union objectives under this Regulation and there is a threat to the existence of functioning State institutions or to the protection of human rights and fundamental freedoms and State institutions cannot cope with that threat; and**

**(b) where a consensus exists between the partner country concerned and the Union that military actors are key for preserving, establishing or re-establishing the conditions essential for sustainable development, including in crises and fragile or destabilised contexts and situations.**

Or. en

#### **Amendment 46**

##### **Proposal for a regulation Article 9 – paragraph 5 – introductory part**

*Text proposed by the Commission*

*Amendment*

**5. Union assistance pursuant to this Article shall not be used to finance**

**5. Union assistance pursuant to this Article shall not be used to finance:**

*capacity building of military actors for purposes other than the delivery of development activities and security for development activities. In particular, it shall not be used to finance:*

Or. en

#### **Amendment 47**

##### **Proposal for a regulation**

##### **Article 10 – paragraph 2 – point c**

*Text proposed by the Commission*

(c) the Union shall also consult other donors and actors, including representatives of civil society and local authorities, ***where relevant***;

*Amendment*

(c) the Union shall also consult other donors and actors, including representatives of civil society and local authorities;

Or. en

#### **Amendment 48**

##### **Proposal for a regulation**

##### **Article 11 – paragraph 1 – point a**

*Text proposed by the Commission*

(a) ***without prejudice to paragraph 4***, actions shall be based, to the extent possible, on a dialogue between the Union, the Member States and the partner countries concerned, including national and local authorities, involving civil society, national and local parliaments and other stakeholders, in order to enhance ownership of the process and to encourage support for national and regional strategies;

*Amendment*

(a) actions shall be based, to the extent possible, on a dialogue between the Union, the Member States and the partner countries concerned, including national and local authorities, involving civil society, national and local parliaments and other stakeholders, ***women's organisations***, in order to enhance ownership of the process and to encourage support for national and regional strategies;

Or. en

## Amendment 49

### Proposal for a regulation

#### Article 11 – paragraph 2 – point a

*Text proposed by the Commission*

(a) the partners' needs, established on the basis of specific criteria, taking into account the population, poverty, inequality, human development, economic and environmental vulnerability, and state and societal resilience;

*Amendment*

(a) the partners' needs, established on the basis of specific criteria, taking into account the population, poverty, inequality, human development, economic and environmental vulnerability, ***human rights, gender equality and women's and girls' empowerment*** and state and societal resilience;

Or. en

## Amendment 50

### Proposal for a regulation

#### Article 11 – paragraph 2 – point c

*Text proposed by the Commission*

(c) ***the partners' commitments and performance, established on the basis of criteria such as political reform and economic and social development;***

*Amendment*

***deleted***

Or. en

## Amendment 51

### Proposal for a regulation

#### Article 11 – paragraph 2 – point e

*Text proposed by the Commission*

(e) ***the partner's capacity and commitment to promote shared interests and values, and to support common goals and multilateral alliances, as well as the advancement of Union priorities.***

*Amendment*

***deleted***

**Amendment 52****Proposal for a regulation  
Article 11 – paragraph 5***Text proposed by the Commission*

5. Programming documents for geographic programmes shall be results-based and shall take into account, **where appropriate**, internationally agreed targets and indicators, in particular those set out for the Sustainable Development Goals, as well as country-level result frameworks, to assess and communicate the Union contribution to results, at the level of outputs, outcomes and impact.

*Amendment*

5. Programming documents for geographic programmes shall be results-based and shall take into account, internationally agreed targets and indicators, in particular those set out for the Sustainable Development Goals, as well as country-level result frameworks, to assess and communicate the Union contribution to results, at the level of outputs, outcomes and impact.

Or. en

**Amendment 53****Proposal for a regulation  
Article 11 – paragraph 6 – subparagraph 1***Text proposed by the Commission*

**When drawing up** the programming documents for countries and regions in crisis, or post-crisis, fragile and vulnerable situations, **due account shall be taken of the special needs and circumstances of the countries or regions concerned.**

*Amendment*

The **drafting of** programming documents for countries and regions in crisis, or post-crisis, fragile and vulnerable situations, shall be **carried out on the basis of context specific analyses and a human and women's rights-based approach**

Or. en

**Amendment 54****Proposal for a regulation  
Article 12 – paragraph 2**

*Text proposed by the Commission*

2. Multiannual indicative programmes shall set out the priority areas selected for Union financing, the specific objectives, the expected results, clear and specific performance indicators, and the indicative financial allocations, both overall and per priority area.

*Amendment*

2. Multiannual indicative programmes shall set out the priority areas selected for Union financing, the specific objectives, the expected results, clear and specific performance indicators, ***disaggregated at least by gender and age***, and the indicative financial allocations, both overall and per priority area, ***including envelopes dedicated to civil society and women's organisations support***.

Or. en

**Amendment 55**

**Proposal for a regulation**

**Article 13 – paragraph 2 – subparagraph 1**

*Text proposed by the Commission*

Multiannual indicative programmes for thematic programmes shall set out the Union's strategy, the priorities selected for financing by the Union, the specific objectives, the expected results, clear and specific performance indicators, and the international situation and the activities of the main partners for the theme concerned.

*Amendment*

Multiannual indicative programmes for thematic programmes shall set out the Union's strategy, the priorities selected for financing by the Union, the specific objectives, the expected results, clear and specific performance indicators, ***disaggregated at least by gender and age***, and the international situation and the activities of the main partners for the theme concerned.

Or. en

**Amendment 56**

**Proposal for a regulation**

**Article 15 – paragraph 1 – point a**

*Text proposed by the Commission*

(a) ***to ensure an appropriate response of the Union in the event of unforeseen***

*Amendment*

***deleted***

*circumstances;*

Or. en

## **Amendment 57**

### **Proposal for a regulation**

#### **Article 15 – paragraph 1 – point b**

*Text proposed by the Commission*

(b) to address new *needs or* emerging challenges, *such as those at the Union's or its neighbours' borders* linked to crisis and post-crisis situations *or migratory pressure*;

*Amendment*

(b) to address new emerging challenges *or new needs* linked to crisis and post-crisis situations;

Or. en

## **Amendment 58**

### **Proposal for a regulation**

#### **Article 15 – paragraph 1 – point c**

*Text proposed by the Commission*

(c) *to promote new Union led or international initiatives or priorities.*

*Amendment*

*deleted*

Or. en

## **Amendment 59**

### **Proposal for a regulation**

#### **Article 16 – paragraph 2 – point a**

*Text proposed by the Commission*

(a) needs, *using indicators such as* population *and level of* development;

*Amendment*

(a) needs, *established on the basis of specific criteria and in-depth analysis, taking into account the* population, *poverty, inequality, human* development, *economic and environmental*

*vulnerability, human rights, democracy and civic space, gender equality and state and societal resilience;*

Or. en

## **Amendment 60**

### **Proposal for a regulation Article 17 – paragraph 1**

*Text proposed by the Commission*

1. Indicatively 10 % of the financial envelope set out in Article 4(2)(a) to supplement the country financial allocations referred to in Article 12 shall be allocated to partner countries listed in Annex I in order to implement the performance-based approach. The performance-based allocations shall be decided on the basis of their progress towards democracy, human rights, rule of law, *cooperation on migration, economic governance and reforms*. The progress of partner countries shall be assessed annually.

*Amendment*

1. Indicatively 10 % of the financial envelope set out in Article 4(2)(a) to supplement the country financial allocations referred to in Article 12 shall be allocated to partner countries listed in Annex I in order to implement the performance-based approach. The performance-based allocations shall be decided on the basis of their progress towards democracy, human rights, rule of law *and good* governance. The progress of partner countries shall be assessed annually *with the involvement of civil society and women's organisations*.

Or. en

## **Amendment 61**

### **Proposal for a regulation Article 19 – paragraph 1**

*Text proposed by the Commission*

1. The Commission shall adopt annual or multiannual action plans or measures. The measures may take the form of individual measures, special measures, support measures or exceptional assistance measures. Action plans and measures shall specify for each action the objectives pursued, the expected results and main

*Amendment*

1. The Commission shall adopt annual or multiannual action plans or measures. The measures may take the form of individual measures, special measures, support measures or exceptional assistance measures. Action plans and measures shall specify for each action the objectives pursued, the expected results and main

activities, the methods of implementation, the budget and any associated support expenditures.

activities, the methods of *partners of* implementation, the budget and any associated support expenditures, *and the way in which they contribute towards the targets on human development and social inclusion, gender equality and women's and girls' rights and empowerment, and climate change and environment as indicated in Article 3.3, including indicative allocations. Their potential adverse effects on these targets should also be considered and plans should be adjusted accordingly.*

Or. en

## Amendment 62

### Proposal for a regulation Article 20 – paragraph 2 – point a

*Text proposed by the Commission*

(a) studies, meetings, information, awareness-raising, training, preparation and exchange of lessons learnt and best practices, publication activities and any other administrative or technical assistance expenditure necessary for the programming and management of actions, including remunerated external experts;

*Amendment*

(a) studies, meetings, information, awareness-raising, training, preparation and exchange of lessons learnt and best practices, *including women's* practices, publication activities and any other administrative or technical assistance expenditure necessary for the programming and management of actions, including remunerated external experts;

Or. en

## Amendment 63

### Proposal for a regulation Article 21 – paragraph 3 – subparagraph 1

*Text proposed by the Commission*

Before the adoption or extension of exceptional assistance measures not exceeding EUR 20 million, the

*Amendment*

Before the adoption or extension of exceptional assistance measures not exceeding EUR 20 million, the

Commission shall inform the Council of their nature and objectives and of the financial amounts envisaged. The Commission shall inform the Council before making significant substantive changes to exceptional assistance measures already adopted. The Commission shall take account of the relevant policy approach of the Council for the planning and subsequent implementation of such measures, in the interests of consistency of the Union's external action.

Commission shall inform the Council of their nature and objectives and of the financial amounts envisaged. The Commission shall inform the Council before making significant substantive changes to exceptional assistance measures already adopted. The Commission shall take account of the relevant policy approach, ***including a gender sensitive approach***, of the Council for the planning and subsequent implementation of such measures, in the interests of consistency of the Union's external action.

Or. en

## Amendment 64

### Proposal for a regulation

#### Article 21 – paragraph 5 – subparagraph 1

##### *Text proposed by the Commission*

Appropriate environmental screening, including for climate change and biodiversity impacts, shall be undertaken at the level of actions, in accordance with the applicable legislative acts of the Union, including Directive 2011/92/EU<sup>82</sup> of the European Parliament and of the Council and Council Directive 85/337/EEC<sup>83</sup>, comprising, where applicable, an environmental impact assessment for environmentally sensitive actions, in particular for major new infrastructure.

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<sup>82</sup> Directive 2011/92/EU of the European Parliament and of the Council of 13 December 2011 on the assessment of the effects of certain public and private projects on the environment (codification) (OJ L 26 28.1.2012. p.1).

<sup>83</sup> Council Directive of 27 June 1985 on the assessment of the effects of certain public

##### *Amendment*

Appropriate ***human rights, including women's rights, social and*** environmental screening, including for climate change and biodiversity impacts, shall be undertaken at the level of actions, in accordance with the applicable legislative acts of the Union, including Directive 2011/92/EU[1] of the European Parliament and of the Council and Council Directive 85/337/EEC[2], comprising, where applicable, an environmental impact assessment for environmentally sensitive actions, in particular for major new infrastructure.

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<sup>82</sup> Directive 2011/92/EU of the European Parliament and of the Council of 13 December 2011 on the assessment of the effects of certain public and private projects on the environment (codification) (OJ L 26 28.1.2012. p.1).

<sup>83</sup> Council Directive of 27 June 1985 on the assessment of the effects of certain public

and private projects on the environment  
(OJ L 175, 05.07.1985. p. 0040 – 0048).

and private projects on the environment  
(OJ L 175, 05.07.1985. p. 0040 – 0048).

Or. en

## **Amendment 65**

### **Proposal for a regulation**

#### **Article 21 – paragraph 5 – subparagraph 2 a (new)**

*Text proposed by the Commission*

*Amendment*

*Appropriate gender impact screening shall be undertaken at the level of actions, to ensure that the actions comply with the applicable legislative acts of the Union, namely Recast Directive 2006/54/EC<sup>1a</sup> of the European Parliament and of the Council and the Council Directive 2004/113/EC<sup>1b</sup>.*

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*<sup>1a</sup> Directive 2006/54/EC of the European Parliament and of the Council of 5 July 2006 on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation (recast) (OJ L 204, 26.7.2006, p. 23–36).*

*<sup>1b</sup> Directive 2004/113/EC of the Council of 13 December 2004 implementing the principle of equal treatment between men and women in the access to and supply of goods and services (OJ L 373, 21.12.2004, p. 37–43).*

Or. en

## **Amendment 66**

### **Proposal for a regulation**

#### **Article 22 – paragraph 2**

*Text proposed by the Commission*

2. Financing under this Instrument may also be provided through contributions to international, regional or national funds, such as those established or managed by the EIB, by Member States, by partner countries and regions or by international organisations, or other donors.

*Amendment*

2. Financing under this Instrument may also be provided through contributions to international, regional or national funds, such as those established or managed by the EIB, by Member States, by partner countries and regions or by international **and women's** organisations, or other donors.

Or. en

**Amendment 67**

**Proposal for a regulation**  
**Article 23 – paragraph 2**

*Text proposed by the Commission*

2. When working with stakeholders of partner countries, the Commission shall take into account their specificities, including their needs and the relevant context, when defining the financing modalities, the type of contribution, the award modalities and the administrative provisions for the management of grants, with a view to reaching and best responding to the widest possible range of such stakeholders. Specific modalities shall be encouraged in accordance with the Financial Regulation, such as partnership agreements, authorisations of financial support to third parties, direct award or eligibility-restricted calls for proposals, or lump sums, unit costs and flat-rate financing as well as financing not linked to costs as envisaged in Article 125(1) of the Financial Regulation.

*Amendment*

2. When working with stakeholders of partner countries, the Commission shall take into account their specificities, including their needs and the relevant context, when defining the financing modalities, the type of contribution, the award modalities and the administrative provisions for the management of grants, with a view to reaching and best responding to the widest possible range of such stakeholders. ***This assessment must take into account the conditions for a meaningful participation and involvement of all stakeholders, in particular local civil society and women's organisations.*** Specific modalities shall be encouraged in accordance with the Financial Regulation, such as partnership agreements, authorisations of financial support to third parties, direct award or eligibility-restricted calls for proposals, or lump sums, unit costs and flat-rate financing as well as financing not linked to costs as envisaged in Article 125(1) of the Financial Regulation. ***The different modalities must be implemented with transparency, be***

*traceable and allow for innovation.*

Or. en

## **Amendment 68**

### **Proposal for a regulation**

#### **Article 23 – paragraph 3 – subparagraph 1 – point b**

##### *Text proposed by the Commission*

(b) grants, where appropriate without the need for co-financing, to finance actions in the most difficult conditions where the publication of a call for proposals would be inappropriate including situations where there is a serious lack of fundamental freedoms, where human security is most at risk or where human rights organisations and defenders operate under the most difficult conditions. Such grants shall not exceed EUR 1 000 000 and shall have a duration of up to 18 months, which may be extended by a further 12 months in the event of objective and unforeseen obstacles to their implementation;

##### *Amendment*

(b) grants, where appropriate without the need for co-financing, to finance actions in the most difficult conditions where the publication of a call for proposals would be inappropriate including situations where there is a serious lack of fundamental freedoms, where human security is most at risk or where human ***and women's*** rights organisations and defenders operate under the most difficult conditions. Such grants shall not exceed EUR 1 000 000 and shall have a duration of up to 18 months, which may be extended by a further 12 months in the event of objective and unforeseen obstacles to their implementation;

Or. en

## **Amendment 69**

### **Proposal for a regulation**

#### **Article 23 – paragraph 3 – subparagraph 2**

##### *Text proposed by the Commission*

Budget support as referred to in point (c) of paragraph 1, including through sector reform performance contracts, shall be based on country ownership, mutual accountability and shared commitments to universal values, democracy, human rights, the rule of law, and aims at strengthening partnerships between the Union and partner

##### *Amendment*

Budget support as referred to in point (c) of paragraph 1, including through sector reform performance contracts, shall be based on country ownership, mutual accountability and shared commitments to universal values, democracy, human rights, ***gender equality, social inclusion and human development***, the rule of law, and

countries. It shall include reinforced policy dialogue, capacity development, and improved governance, complementing partners' efforts to collect more and spend better in order to support sustainable and inclusive ***economic growth and jobs*** and poverty eradication.

aims at strengthening partnerships between the Union and partner countries. It shall include reinforced policy dialogue, capacity development, ***gender budgeting*** and improved governance ***including budget monitoring by civil society and women's organisations***, complementing partners' efforts to collect more and spend better in order to support sustainable and inclusive ***development, the reduction of all kind of inequalities*** and poverty eradication.

Or. en

## Amendment 70

### Proposal for a regulation

#### Article 23 – paragraph 4 – subparagraph 1

##### *Text proposed by the Commission*

Budget support shall be differentiated in such a way as to respond better to the political, economic ***and*** social context of the partner country, taking into account situations of fragility.

##### *Amendment*

Budget support shall be differentiated in such a way as to respond better to the political, economic, social context of the partner country ***and women, girl and LGBTI people situation***, taking into account situations of fragility.

Or. en

## Amendment 71

### Proposal for a regulation

#### Article 26 – paragraph 1 – subparagraph 2

##### *Text proposed by the Commission*

The purpose of the EFSD+ as an integrated financial package supplying financial capacity drawing on the methods of implementation set up in Article 23(1)(a), (e), (f) and (g), shall be to support investments and increase access to financing, in order to foster sustainable and

##### *Amendment*

The purpose of the EFSD+ as an integrated financial package supplying financial capacity drawing on the methods of implementation set up in Article 23(1)(a), (e), (f) and (g), shall be to support investments and increase access to financing, in order to foster sustainable and

inclusive economic and social development and promote the socio-economic resilience in partner countries with a particular focus on the, eradication of poverty, sustainable and inclusive **growth**, the creation of decent jobs, economic opportunities, skills and entrepreneurship, socioeconomic sectors, micro, small and medium-sized enterprises as well as addressing specific socioeconomic root causes of **irregular** migration, in accordance with the relevant indicative programming documents. Special attention shall be given to countries identified as experiencing fragility or conflict, Least Developed Countries and heavily indebted poor countries.

inclusive economic and social development and promote the socio-economic resilience in partner countries with a particular focus on the, eradication of poverty, sustainable and inclusive **progress**, the creation of decent jobs **and** economic opportunities, **in particular for women and girls**, skills and entrepreneurship, socioeconomic sectors, **with a focus on social enterprises and cooperatives in view of their potential to reduce poverty and inequalities**, **supporting** micro, small and medium-sized enterprises as well as addressing **climate change through mitigation and adaptation** specific socioeconomic root causes of **unsafe** migration **and forced displacement**, in accordance with the relevant indicative programming documents. Special attention shall be given to countries identified as experiencing fragility or conflict, Least Developed Countries and heavily indebted poor countries. **The EFSD+ Guarantee should not be used to replace government responsibility for providing essential public services which remains a government responsibility.**

Or. en

## Amendment 72

### Proposal for a regulation

#### Article 27 – paragraph 2 – point c a (new)

*Text proposed by the Commission*

*Amendment*

**(c a) pay special attention to micro, small and medium enterprises led by women and to gender balance in employment as main vehicles to bridge the gender gap and promote inclusive economic development;**

Or. en

## Amendment 73

### Proposal for a regulation

#### Article 27 – paragraph 2 – point c b (new)

*Text proposed by the Commission*

*Amendment*

***(c b) promote social protection in the beneficiary country through compliance with labour rights and decent work standards, in particular for most vulnerable groups, such as women and LGBTI people;***

Or. en

## Amendment 74

### Proposal for a regulation

#### Article 27 – paragraph 2 – point c c (new)

*Text proposed by the Commission*

*Amendment*

***(c c) undergo a publicly available participatory ex ante human rights and environmental impact assessment identifying and addressing risks in those fields and taking due account of the principle of free and prior informed consent (FPIC) of affected communities in land related investments.***

Or. en

## Amendment 75

### Proposal for a regulation

#### Article 29 – paragraph 2 – subparagraph 1

*Text proposed by the Commission*

*Amendment*

One or more External Action Guarantee agreements shall be concluded for each investment window between the Commission and the eligible counterpart or eligible counterparts selected. In addition,

One or more External Action Guarantee agreements shall be concluded for each investment window between the Commission and the eligible counterpart or eligible counterparts selected. In addition,

in order to address specific needs, the External Action Guarantee may be granted for individual financing or investment operations.

in order to address specific needs, the External Action Guarantee may be granted for individual financing or investment operations. *All External Action Guarantee agreements shall be made available to the European Parliament and to the Council.*

Or. en

## **Amendment 76**

### **Proposal for a regulation**

#### **Article 29 – paragraph 3 – point c**

*Text proposed by the Commission*

(c) a mention of the objectives and purpose of this Regulation, a needs assessment and an indication of the expected results, taking into account the *promotion of corporate social responsibility and* responsible business conduct;

*Amendment*

(c) a mention of the objectives and purpose of this Regulation, a needs assessment and an indication of the expected results, taking into account the *need to ensure a* responsible business conduct;

Or. en

## **Amendment 77**

### **Proposal for a regulation**

#### **Article 29 – paragraph 3 – point g**

*Text proposed by the Commission*

(g) monitoring, reporting and evaluation obligations;

*Amendment*

(g) *transparent* monitoring, reporting and evaluation obligations;

Or. en

## **Amendment 78**

### **Proposal for a regulation**

#### **Article 29 – paragraph 7**

*Text proposed by the Commission*

7. The eligible counterparts shall, ***upon request***, provide the Commission with any additional information necessary to fulfil the Commission's obligations in relation to this Regulation.

*Amendment*

7. The eligible counterparts shall provide the Commission with any additional information necessary to fulfil the Commission's obligations in relation to this Regulation, ***in particular with regard to the implementation of recommendations from the ex-ante human rights and environment impact assessment and other selection criteria listed in Article 27.2 and 3.***

Or. en

**Amendment 79**

**Proposal for a regulation  
Article 29 – paragraph 8**

*Text proposed by the Commission*

8. The Commission shall report ***on financial instruments, budgetary guarantees, financial assistance in accordance with Article 241 and 250 of the Financial Regulation. To this purpose, the eligible counterparts shall provide annually the information necessary to allow the Commission to comply with the reporting obligations.***

*Amendment*

8. The Commission shall ***an annual report to the European Parliament and Council on financing and investment operations covered by EFSD+ Guarantee, and the functioning of the EFSD+, its management and its effective contribution to its objectives. That report shall be made public and be accompanied by an opinion of the Court of Auditors. It shall include at least the following elements:***

Or. en

**Amendment 80**

**Proposal for a regulation  
Article 29 – paragraph 8 – point a (new)**

*Text proposed by the Commission*

*Amendment*

***(a) an assessment of the results contributing to the purpose and objectives***

*of the EFSD as set out in Article 26(1);*

Or. en

## **Amendment 81**

### **Proposal for a regulation**

#### **Article 29 – paragraph 8 – point b (new)**

*Text proposed by the Commission*

*Amendment*

*(b) an assessment of the additionality and added value, the mobilisation of private sector resources, the estimated and actual outputs and the outcomes and impact of the financing and investment operations covered by the EFSD Guarantee on an aggregated basis, including the impact on decent job creation, the eradication of poverty and the reduction of inequality, are addressed; that assessment shall include a gender analysis of the operations covered based on evidence and data broken down by gender;*

Or. en

## **Amendment 82**

### **Proposal for a regulation**

#### **Article 29 – paragraph 8 – point c (new)**

*Text proposed by the Commission*

*Amendment*

*(c) the financial amount transferred to beneficiaries and an assessment of financing and investment operations by each eligible counterpart on an aggregated basis, including gender and age;*

Or. en

## Amendment 83

### Proposal for a regulation

#### Article 29 – paragraph 8 – point d (new)

*Text proposed by the Commission*

*Amendment*

*(d) an assessment of the synergies and complementarity between operations covered by the EFSD Guarantee and the second and third pillars of the EIP based on relevant existing reports, with particular regard to progress made on good governance, including in the fight against corruption and illicit financial flows, respect for human rights, the rule of law and gender-responsive policies, as well as the boosting of local entrepreneurship, cooperatives and local financial markets.*

Or. en

## Amendment 84

### Proposal for a regulation

#### Article 31 – paragraph 2 – subparagraph 1

*Text proposed by the Commission*

*Amendment*

The Commission shall regularly monitor its actions and review progress made towards delivering expected results, covering outputs and outcomes.

The Commission shall regularly monitor its actions and review progress made towards delivering expected results ***and targets established in Article 3.3 on human development and social inclusion, climate change and environment and gender equality and women's and girls' rights and empowerment***, covering outputs and outcomes.

Or. en

## Amendment 85

### Proposal for a regulation

#### Article 31 – paragraph 2 – subparagraph 2

*Text proposed by the Commission*

Progress with respect to expected results should be monitored on the basis of clear, transparent and, **where appropriate**, measurable indicators. Indicators shall be kept at a limited number to facilitate timely reporting.

*Amendment*

Progress with respect to expected results should be monitored on the basis of clear, transparent and measurable indicators. Indicators shall be kept at a limited number to facilitate timely reporting.

Or. en

## Amendment 86

### Proposal for a regulation

#### Article 31 – paragraph 5

*Text proposed by the Commission*

5. The annual report shall contain information relating to the previous year on the measures financed, the results of monitoring and evaluation exercises, the involvement of the relevant partners, and the implementation of budgetary commitments and of payment appropriations broken down by country, region and cooperation sector. It shall assess the results of the Union funding using, as far as possible, specific and measurable indicators of its role in meeting the objectives of this Regulation. In the case of development cooperation, the report shall also assess, where possible and relevant, the adherence to development effectiveness principles, including for innovative financial instruments.

*Amendment*

5. The annual report shall contain information relating to the previous year on the measures financed, the results of monitoring and evaluation exercises, the involvement of the relevant partners, and the implementation of budgetary commitments and of payment appropriations broken down by country, region and cooperation sector. It shall assess the results of the Union funding using, as far as possible, specific and measurable indicators of its role in meeting the objectives of this Regulation. In the case of development cooperation, the report shall also assess, where possible and relevant, the adherence to development effectiveness principles, including for innovative financial instruments. ***The report will include information on performance in respecting the targets established in Article 3.3 on human development and social inclusion, climate change and environment and gender equality and women's and girls'***

*empowerment, including an annual estimate of the overall spending for these areas using relevant markers and indicators.*

Or. en

## **Amendment 87**

### **Proposal for a regulation Article 31 – paragraph 6**

*Text proposed by the Commission*

6. The annual report prepared in 2021 shall contain consolidated information from annual reports concerning the period from 2014 to 2020 on all funding from the Regulations referred to in Article **40(2)**, including external assigned revenues and contributions to trust funds, and offering a breakdown of spending by country, use of financial instruments, commitments and payments. The report shall reflect the main lessons learnt and the follow-up to the recommendations of the external evaluative exercises carried out in previous years.

*Amendment*

6. The annual report prepared in 2021 shall contain consolidated information from annual reports concerning the period from 2014 to 2020 on all funding from the Regulations referred to in Article **39(2)**, including external assigned revenues and contributions to trust funds, and offering a breakdown of spending by country, use of financial instruments, commitments and payments. The report shall reflect the main lessons learnt and the follow-up to the recommendations of the external evaluative exercises carried out in previous years.

Or. en

## **Amendment 88**

### **Proposal for a regulation Article 31 – paragraph 6 a (new)**

*Text proposed by the Commission*

*Amendment*

**(6 a) The annual report shall contain a chapter on gender impact of the annual projects and expenditure. The analysis shall aim to identify data gaps and areas where investments may exacerbate gender disparities, develop gender-specific indicators, collect gender and age-specific**

*data.*

Or. en

## Amendment 89

### Proposal for a regulation

#### Article 32 – paragraph 1 – subparagraph 2

*Text proposed by the Commission*

*Where appropriate* evaluations shall make use of the good practise principles of the Development Assistance Committee of the Organisation for Economic Cooperation and Development, seeking to ascertain whether the objectives have been met and to formulate recommendations with a view to improving future actions.

*Amendment*

Evaluations shall make use of the good practise principles of the Development Assistance Committee of the Organisation for Economic Cooperation and Development, seeking to ascertain whether the objectives have been met and to formulate recommendations with a view to improving future actions. ***The interim evaluation shall evaluate how the EU performed on targets established in Article 3.3 on human development and social inclusion, climate change and environment and gender equality and women’s and girls’ rights and empowerment.***

Or. en

## Amendment 90

### Proposal for a regulation

#### Article 32 – paragraph 2 – subparagraph 2

*Text proposed by the Commission*

The final evaluation report shall also address efficiency, the added value, the scope for simplification, internal and external coherence, and the continued relevance of the objectives of this Regulation.

*Amendment*

The final evaluation report shall also address efficiency, the added value, the scope for simplification, internal and external coherence, and the continued relevance of the objectives of this Regulation. ***It will also contain a gender-impact assessment. The final evaluation shall evaluate how the EU performed on targets established in Article 3.3 on***

*human development and social inclusion, climate change and environment and gender equality and women's and girls' empowerment.*

Or. en

## **Amendment 91**

### **Proposal for a regulation Article 37 – paragraph 1**

#### *Text proposed by the Commission*

**Security** issues or local political sensitivities may make it preferable or necessary to limit communication and visibility activities in certain countries or areas or during certain periods. In such cases, the target audience and the visibility tools, products and channels to be used in promoting a given action shall be determined on a case-by-case basis, in consultation and agreement with the Union. Where rapid intervention is required in response to a sudden crisis, it is not necessary to produce a full communication and visibility plan immediately. In such situations, however, the Union's support shall nevertheless be appropriately indicated from the start.

#### *Amendment*

**Safety** issues or local political sensitivities may make it preferable or necessary to limit communication and visibility activities in certain countries or areas or during certain periods. In such cases, the target audience and the visibility tools, products and channels to be used in promoting a given action shall be determined on a case-by-case basis, in consultation and agreement with the Union. Where rapid intervention is required in response to a sudden crisis, it is not necessary to produce a full communication and visibility plan immediately. In such situations, however, the Union's support shall nevertheless be appropriately indicated from the start.

Or. en