



**DSEE\_PV(2022)1013\_0**

# MINUTES

**of the meeting of 13 October 2022, 9.00-10.30**

**Brussels**

**Room SPAAK 6B54**

The meeting opened at 9.15h, with Romeo FRANZ (Chair) presiding.

## **1. Adoption of the draft agenda**

The agenda was adopted without any changes.

## **2. Adoption of the minutes of the meeting of the Delegation for relations with Bosnia and Herzegovina, and Kosovo of 28 February 2022**

The draft minutes were adopted as in the draft.

## **3. Exchange of views on the latest developments in Kosovo and the state of play of EU-Kosovo relations, with H.E. Mr Agron BAJRAMI, Ambassador of the Republic of Kosovo in Brussels, Mr Vassilis MARAGOS, Head of Unit for Bosnia and Herzegovina and Kosovo at the European Commission, and Ms Elsa FENET, Head of the Western Balkans Division at the European External Action Service.**

D-SEE Chair Mr Romeo FRANZ reflected on the eighth EU-Kosovo SAPC meeting that took place in Strasbourg. He said that he believes the meeting was successful because recommendations were adopted quickly and smoothly, setting the basis for future cooperation

between the EU and Kosovo.

Mr FRANZ reiterated that the situation in Europe, including in the Western Balkans, is still very worrying due to the Russian aggression against Ukraine. He added that this has a significant impact on security, political relations, and energy supply. Western Balkans are a particularly sensitive part of the European continent, hence he reiterated that the European Parliament must remain vigilant and keep the prospect of EU accession high on the Union's agenda. Mr FRANZ added that the EU must stand by its partners not only with words and financial help but also with actions, which in the case of Kosovo primarily means immediate visa liberalization.

The D-SEE Chair pointed out that the European Parliament expects both candidate countries and potential candidate countries to comply with the EU sanctions against Russia's aggression in Ukraine and fully join other political decisions, as many of the candidate countries, including Kosovo, are already doing. Mr FRANZ added that Kosovo deserves Union's undivided attention, even though some EU member states continue to fail to implement visa liberalization. Yet, he expressed his hope that this will not be the case in the upcoming year.

Mr Agron BAJRAMI (Ambassador of the Republic of Kosovo in Brussels) reminded that Kosovo condemned Russia's war of aggression against Ukraine. He added that although Kosovo is still not part of the EU, it stands with Ukraine, aiming to protect European values and freedom of the Ukrainian people. Furthermore, considering the 2022 enlargement package, Mr BAJRAMI noted that the Kosovo country report records progress in many fields. He said that Kosovo does not record backsliding and that there are around 90 fields in which Kosovo made progress.

Mr BAJRAMI said that Kosovo continues the dialogue with Serbia in good faith, with the desire to progress and move forward the relations between the two countries. Considering visa liberalization, Mr BAJRAMI said that the Commission has reiterated that all conditions have been met and continue to be met; hence, the EU should deliver on the long overdue visa liberalization. He reminded that visa liberalization is not important just for Kosovo, but that it is also a test of credibility of EU processes. The Ambassador added that Kosovo remains determined in the fight against crime and corruption, in line with the SAPC framework.

Additionally, he reminded that Kosovo is facing the same challenges as the rest of the European continent in the aftermath of the war, as well as security and regional threats, including hybrid ones. He concluded by saying that the EU needs to set clear steps forward for Kosovo and rest of the Western Balkans, to make sure that Europe not only prevails but emerges victorious.

Mr Vasilis MARAGOS (DG NEAR) reiterated the EU's need to work together with Kosovo to ensure that the EU's policies are efficient, effective, and produce concrete results on the ground. He added that the progress report and cooperation with Kosovo authorities and civil society in the past year can help the EU achieve these goals. Mr MARAGOS also reminded that the Commission continues to discuss ways to strengthen the dialogue.

In his intervention, Mr MARAGOS made five points. First, he said that Kosovo achieved political stability, which is an important achievement in the region, as the authorities continue to demonstrate their commitment to the European path, and make efforts to implement reforms related to the stabilization association agreement and the agenda. Second, he said that Kosovo has made efforts to strengthen democracy, rule of law, and the fight against corruption, which has been the basis for the Commission's opinion on visa liberalization. Third, economic resilience and integration are vital to Kosovo, as reminded by Mr MARAGOS. He added that

the economy demonstrated resilience during the pandemic, but the economic outlook is deteriorating. Fourth, energy is essential for Kosovo, and one of the biggest challenges Kosovo faces is the coal-based energy and electricity production. The work on a comprehensive and ambitious energy strategy has advanced, but undeniable short-term emergencies have slowed the progress. Finally, he said that more effort is needed to implement electoral reform recommendations. The implementation of the overall legal framework should be improved, and steps must be taken to reform the legislative framework governing the prosecutorial system. In conclusion, Mr MARAGOS said that the Commission recognizes Kosovo's achievements, but that more work still needs to be done in many areas to help Kosovo continue on its path to the EU.

Mr Ladislav ILČIĆ (ECR, HR) asked about the perspective to shift from coal to cleaner sources of energy. He said people in Kosovo might experience challenges such as lack of funding to cover the full cost of these upgrades. Mr ILČIĆ said that in order to address these issues, perhaps more emphasis should be placed on constructing new, energy-efficient buildings and providing subsidies for them. In the next 20 years, there could be a significant increase in the number of well-insulated and energy-efficient homes. Thus, he asked if the Commission has any insight into the ongoing transition from coal to alternative sources of energy and what percentage of their energy supply comes from non-coal sources?

Mr MARAGOS said that the transition from coal to cleaner energy is a complex issue that requires cooperation between various stakeholders. To achieve this transition, Kosovo's government must implement a list of short-term and medium-term measures. One of the essential measures is enforcing existing regulations that require new buildings to be constructed with electricity that is not coal-produced. Mr MARAGOS added that this transition would not solve all the problems, as there are other short-term issues in the electricity market that require attention. Implementing renewables and energy efficiency measures for new and old buildings can help reduce energy consumption and benefitting socially vulnerable people, as stated by Mr MARAGOS.

Ms Elsa FENET (EELDR) emphasized the importance of the enlargement process and engagement with the Western Balkans region, as it is a key geopolitical region for the European Union. She said that foreign policy alignment has never been so important, and stressed the positive cooperation the EU has had with Kosovo. The positions that Kosovo has taken concerning Russia's aggression on Ukraine were noted and welcomed, and measures such as hosting Ukrainian refugees and journalists have sent important political signals. Ms FENET said that the EU must continue to engage with the region through several important summits and meetings including the Berlin Process summit.

Regarding the domestic situation, she reiterated that it is essential to engage with the parliament and help Kosovo overcome political divides. On the issue of elections, Ms FENET reminded that the EU organizes election observation missions, including in Kosovo, and that it is important for the parliament to address the recommendations issued well before the next elections.

Lastly, Ms FENET highlighted the extensive chapter in the annual report on the normalization of relations between Kosovo and Serbia. She said that there have been a lot of activities, but no concrete progress in terms of achieving a comprehensive and legally binding normalization agreement. Both Kosovo and Serbia are urged to engage constructively to advance the negotiations, especially in areas of energy, ID cards, missing persons, and past agreements' implementation.

### **Debate with MEPs:**

Mr ILČIĆ said that he is pleased that Kosovo has taken a strong stance against Russia's aggression against Ukraine, as opposed to countries like Serbia. Furthermore, he stressed the importance of Kosovo's independent path to the European Union, which is reflected in the resolution on Kosovo that the European Parliament published in July 2022.

Mr ILČIĆ also reminded that he was always against the package approach, as it is crucial that Kosovo maintains its independent path and does not become connected to Serbia. He also welcomed the successful submission of a membership request to the Council of Europe and expressed hope that it would be realized as soon as possible.

Furthermore, he emphasized the need for the continuation of public administration reform, the progress in the area of rule of law, the protection of human rights, especially for national minorities, and the effective fight against organized crime. Continuing economic growth and strengthening competitiveness, as well as harmonization of energy policy, are also essential as stated by Mr ILČIĆ. However, he recognized some bad demographic trends, particularly the departure of doctors and highly educated specialists, and the need for Kosovo to prevent brain drain.

Mr Karlo RESSLER (EPP, HR) noted that there is a deep sense of uncertainty in Europe, and that the security architecture of the entire continent is endangered. He emphasize that the region is of strategic importance to the European Union and expressed optimism about positive dynamics observed in the enlargement package. Mr RESSLER said that he shares the Ambassador's concern regarding the northern neighbour. He expressed further concern that copycat elements of Russian state policy are present in the region, and that Russia and Serbia share a malign concept of state power that extends beyond their borders. Despite progress made, he pointed out that Kosovo needs to continue working on strengthening democracy and fighting against organized crime and corruption.

Ms FENET emphasized that dialogue with Serbia is an essential element for Kosovo's progress. This, however, does not prevent the EU from pursuing and strengthening relations with Kosovo. She encouraged both Serbia and Kosovo to avoid any risk of escalation on the ground and to address outstanding issues in a peaceful framework.

Mr BAJRAMI said that although there is a lack of progress in some areas, according to the Commission's annual report, the trend is overall positive. He reminded that the energy sector in the North is a significant problem, and linked to the effects of the economy, energy sector, political climate, and elections. He also reminded that Kosovo should not be seen just through the prism of dialogue with Serbia, as many other things need to be evaluated, such as the Council of Europe application and candidacy status.

D-SEE Chair said that Kosovo will mark 15 years of independence in February 2023, hence he asked where interlocutors see Kosovo in another 15 years and what the scenarios are for its relations with Serbia.

Ms FENET stated that EEAS's goal is to bring the region closer to the EU and address common challenges. Looking ahead, due to the war in Ukraine, concrete steps have already been taken, such as a meeting of ministers of energy of the Western Balkan countries. She added that the EU is starting to integrate the region more closely, but that it is on the partners in the Western

Balkans to address the recommendations and conduct the necessary reforms.

The Ambassador said that he believes that in 15 years, the dialogue between Kosovo and Serbia will have to be concluded and expressed his hope to see Kosovo represented in the European Parliament as a full-fledged member. He added that Kosovo will aim to intensify the work on domestic reforms and to strengthen reforms in health and education, as well as the energy.

Mr Lukas MANDL (EPP, AU) emphasized the importance of accelerating the reform process in Kosovo and using the opportunity to clearly communicate to EU partners which countries are aligned with the Common Foreign and Security Policy (CFSP) and which are not.

Mr ILČIĆ added that Serbia is unlikely to recognize Kosovo in the near future, and therefore efforts should be focused on gaining recognition from other countries such as Spain and Slovakia. He emphasized the need for an open dialogue with Belgrade, but not at the cost of compromising Kosovo's future.

The Ambassador reminded that the issue of brain drain should not be attributed solely to visa liberalization. He assessed that this trend is driven by the long-standing economic problems, which need to be addressed through reforms in various sectors. Although the pandemic and economic crisis pose challenges, sustainable political stability can reduce internal clashes and enable progress towards the EU integration, the Ambassador added.

#### **4. Consideration of the draft agenda of the 9th EU-Kosovo SAPC meeting due to be held on 3-4 November 2022 in Pristina.**

The draft Agenda of the 9<sup>th</sup> EU-Kosovo SAPC meeting was adopted without any changes as follows:

- Opening remarks by Ms Mimoza KUSARI-LILA and Mr Romeo FRANZ, Co-Chairs of the EU-Kosovo Stabilisation and Association Parliamentary Committee, and exchange of views on the state of play in EU-Kosovo relations
- Progress on EU integration related reforms
- Fundamental rights with the focus on minorities, women's rights and violence against women
- Rule of law: fight against organized crime and corruption
- Civil society and media
- Energy crisis; health and environment
- The EU-facilitated Dialogue between Pristina and Belgrade; regional cooperation
- Adoption of recommendations
- Any other business
- Date and place of the next SAPC meeting

#### **5. Any other business**

Mr Lukas MANDL (EPP, AU) reminded that the Constitution of Kosovo is one of the most modern considering that the Serb minority has to be represented in parliament. Thus, he added that the upcoming SAPC meeting presents an opportunity to meet with the Serb minority, especially considering the tensions between Kosovo and Serbia that took place during the summer of 2022.

## **6. Date and place of the next meeting**

The Chair reminded that the 9<sup>th</sup> EU-Kosovo Stabilisation and Association Parliamentary Committee (SAPC) meeting had been scheduled for 3 and 4 November 2022 in Pristina.

The meeting closed at 10.30h.

**ПРИСЪСТВЕН ЛИСТ/LISTA DE ASISTENCIA/PREZENČNÍ LISTINA/DELTAGERLISTE/  
ANWESENHEITSLISTE/KOHALOLIJATE NIMEKIRI/KATAΣΤΑΣΗ ΠΑΡΟΝΤΩΝ/RECORD OF ATTENDANCE/  
LISTE DE PRÉSENCE/POPIS NAZOČNIH/ELENCO DI PRESENZA/APMEKLĒJUMU REĢISTRŠ/DALYVIŲ SĄRAŠAS/  
JELENLÉTI ÍV/REGISTRU TA' ATTENDENZA/PRESENTIELIJST/LISTA OBEENOŠCI/LISTA DE PRESENÇAS/  
LISTĂ DE PREZENȚĂ/PREZENČNÁ LISTINA/SEZNAM NAVZOČIH/LÄSNÄOLOLISTA/NÄRVAROLISTA**

Бюро/Mesa/Předsednictvo/Formandskabet/Vorstand/Juhatus/Προεδρείο/Bureau/Predsjedništvo/Ufficio di presidenza/Prezidijs/ Biuras/Elnökség/Prezidium/Birou/Predsednĭctvo/Predsedstvo/Puheenjohtajisto/Presidiet (*)
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Bogdan Rzońca, Ladislav Ilčíč, Lukas Mandl, Karlo Ressler
Заместници/Suplentes/Náhradníci/Stedfortrædere/Stellvertreter/Asendusliikmed/Αναπληρωτές/Substitutes/Suppléants/Zamjenici/ Supplenti/Aizstājēji/Pavaduojantysnariai/Póttagok/Sostituti/Plaatsvervangers/Zastępcy/Membros suplentes/Supleanți/Náhradníci/ Namestniki/Varajäsenet/Suppleanter

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H.E. Mr Agron Bajrami, Ambassador of the Republic of Kosovo in Brussels  Mr Vassilis Maragos, Head of Unit for Bosnia and Herzegovina and Kosovo at the European Commission  Ms Elsa Fenet, Head of the Western Balkans Division at the European External Action Service	3

Наблюдатели/Observadores/Pozorovatel/É/Observatører/Beobachter/Vaatlejad/Παρατηρητές/Observers/Observateurs/Promatrači/Osservatori/Novērotāji/Stebėtojai/Megfigyelők/Osservatori/Waamemers/Obserwatorzy/Observadores/Observatori/Pozorovatelia/Opazovalci/Tarkkailijat/Observatörer

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Генерална дирекция/Dirección General/Generální ředitelství/Generaldirektorat/Generaldirektion/Peadirektoraat/Γενική Διεύθυνση/Directorate-General/Direction générale/Glavna uprava/Direzione generale/Generāldirektorāts/Generalinis direktoratas/Főigazgatóság/Direttorat Generali/Direktoraten-generaal/Dyrekcja Generalna/Direcção-Geral/Direcții Generale/Generálne riaditeľstvo/Generalni direktorat/Pääosasto/Generaldirektorat	
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Adam Isaacs, Igor Miskulin, André De Munter	
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Tanya Bolneva	

- \* (P) = Председател/Presidente/Předseda/Formand/Vorsitzender/Esimees/Πρόεδρος/Chairman/Président/Predsiednik/Priekšsēdētājs/Pirmininkas/Elnök/Chairman/Voorzitter/Przewodniczący/Preşedinte/Predseda/Predsednik/Puheenjohtaja/Ord förande  
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(F) = Должностно лице/Funcionario/Úředník/Tjenestemand/Beamter/Ametnik/Υπάλληλος/Official/Fonctionnaire/Dužnosnik/Funzionario/Ierēdnis/Pareigūnas/Tisztviselő/Ufficial/Ambtenaar/Urzędnik/Funcionário/Funcționar/Úradník/Uradnik/Virkamies/Tjänsteman