



Thinking ahead for Europe

ESIF and link with other investment funds RETHINKING WHAT IS REALLY NEEDED

Jorge Nunez Ferrer CEPS









WHAT ARE THE FUNDAMENTAL ISSUES?









- We need a budget able to respond to modern needs
- Integrated programming increases in importance
- Innovative solutions are needed in a fast innovation world, this needs:
 - Innovative procurement
 - Combination of grants, financial instruments and private sector
 - Needs more social innovation
 - Needs to tackle multiple objectives
 - Public sector investment from gray infrastructure to entrepreneur and risk taker







FUNDAMENTAL PROBLEMS

A) TRUST

 There is a strong mistrust in the budget which has led to:

B) COMPLEXITY

- Heavy administrative burdens
- Excessive focus on process ex-ante protection of financial interest given the ex-post lack of accountability
- See HLG on simplification reports on multiple auditing use of delegated legislation and guidelines to *increase* complexity through simplification







C) FRAGMENTATION

- Different procedures for different DGs, means use of funds together creates multiple applications, multiple reporting, multiple audits for same project.
- Fragmentation of funds by pre-allocation, means eligibility and modern needs do often not correspond
- for Agriculture: Historical yields to address what?
 GDP per capita, or actual income and industrial and economic decline?



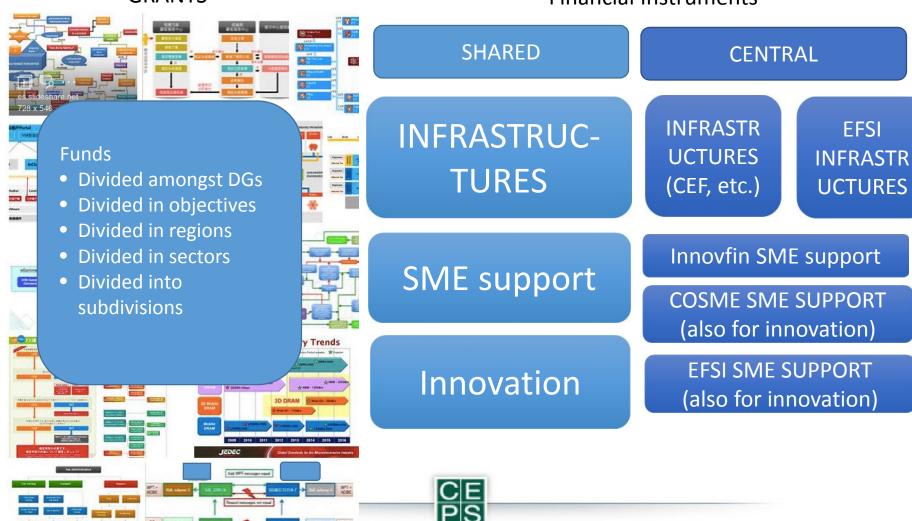


Causes complexity and overlap



GRANTS

Financial Instruments





Reforms

Mid-Term Rev.... Brings us to 2020

RISKS

nancial Instruments

GRANTS Divided amongst DGs Divided in objectives Divided in regions Divided in sectors Divided into subdivisions

Flat rate financing

Performance based budget

Simplification & Harmonisation Audits, calls, rules

Help combine ESIF and EFSI

Complementarity and synergies

Flexibility

Internal Trust Funds

Exceptions, delegated regulations....

Very likely without simplification

TRUST PROBLEM -> Exceptions, delegated legislation, regulations

This may improve, using EFSI rules ESF –EFSI/ ERDF -EFSI

Fragmentation stays

Drain high value added for low value added

Dilution of the unity of the budget, lower governance



Moving to a SIMPLIFIED BUDGET

GRANTS

INFRASTRUCTURES

CAPACITY BUIDING

SOCIAL DEVELOPMENT

Environment

R&D

FINANCIAL INSTRUMENTS

INFRASTRUCTURES

SME support

Innovation

Development window (internal)

ONE POT FOR MAXIMUM RISK SHARING

LESS SECTORAL DIVISIONS

COMMON RULES TO COMBINE

Improvement but not optimal



- We need seamless use of grants in different areas, further aligning rules
- Allocation based on needs and quality of programmes (there are some advances here)
- Reduce the growing complexity of financial instruments:
 These are demand driven, not only objective driven.
- Creating restricted subgroups kills the instruments. Small funds kills the risk spread and thus reduces operational use and leverage.
- All financial instruments should originate from one pot, eligibility, focus and additionality rules by sector and risk.
- One stop shops, one application procedure, one audit...



