Strengthening Citizens' Rights with special regard to the European Citizens' Initiative and protection of national minorites

Balázs Tárnok

Pázmány Péter Catholic University, Faculty of Law and Political Sciences, Budapest PhD student

Mini-Hearing "EU Citizenship"

19th February 2018

Committee on Civil Liberties, Justice and Home Affairs

Content

Documents

- EU Citizenship Report 2017: Strengthening Citizens' Rights in a Union of Democratic Change (2017/2069(INI))
- LIBE Opinion

Key points

- Protection of national minorities and linguistic diversity
- Reform of the European Citizens' Initiative (ECI)
- Informing EU citizens
- Case study Minority SafePack Initiative

National minorities and linguistic diversity

- (2017/2069(INI))
- European Parliament:
 - "traditional minorities have coexisted for centuries with majority cultures on the continent of Europe"
 - "underlines the need for the EU institutions to play a more active role in the protection of minorities"
 - "EU should set high standards for the protection of minorities"
 - encourages all Member States to fully ratify the Framework Convention for the Protection of National Minorities and the European Charter for Regional or Minority Languages without further delay"
 - "encourages national governments to find durable solutions and to promote a culture of linguistic diversity in all Member States and the EU as a whole"
 - "maintains that linguistic diversity and transparency are key tools for bringing citizens closer to the EU"

National minorities and linguistic diversity I.

Protection of national minorities in the EU

Union is founded on the value of respect for the rights of persons belonging to minorities

Problem

- No complex and explicit system or mechanism of minority rights protection
- MSs do not want to broaden the Union's scope of action in this field
- Particularities of autochthonous and linguistic national minorities need to be protected to preserve European cultural heritage

Solution

- CoE documents include well-described provision, but they can be easily ignored in the framework of international law
- Transpose to EU law No need to create new legal documents in the EU

National minorities and linguistic diversity II.

- Newest success
 - EP resolution on protection and nondiscrimination with regard to minorities in the EU Member States (2017/2937(RSP)), 7 February 2018
 - "The European Parliament, [...]
 - believes that the EU has a responsibility to protect and promote the rights of minorities;
 - considers it **necessary to improve the EU's legislative framework** to protect the rights of persons belonging to minorities [...];
 - notes that the EU lacks effective tools to monitor respect for minority rights;
 calls for effective EU-wide monitoring of the situation of <u>autochthonous and</u> <u>linguistic minorities</u>; considers that the EU Agency for Fundamental Rights should carry out enhanced monitoring of discrimination against national minorities in Member States;"

ECI reform

- (2017/2069(INI))
- European Parliament
 - "calls on the Commission to include provisions aimed at revising the conditions for legal admissibility, the registration requirements and the examination procedures for an ECI"
- LIBE Opinion
 - "there are significant deficits in the functioning of the ECI that need to be addressed in order to make it more effective"
 - "expresses concern over the Commission's follow up of successful initiatives"

ECI reform

European Parliament

- Report on the European Citizens' Initiative 2014/2257(INI), 07.10.2015
- EP resolution on the European Citizens' Initiative 2014/2257(INI), 28.10.2015
- Draft Report on Revision of ECI Regulation 2017/2024(INL), 26.6.2017

European Commission

- Report on the application of ECI Regulation COM(2015) 145 final, 31.3.2015
- Proposal for an EU Regulation on the European citizens' initiative COM(2017) 482 final, 13.9.2017
- Public hearing Revision of the ECI Legal Framework
 - 21 February 2018
 - AFCO-PETI
 - Assessing the Commission Proposal

Informing EU citizens

- (2017/2069(INI))
- European Parliament
 - "highlights the fact that [...] the greatest possible level of transparency and the direct involvement of all citizens in decision-making processes ultimately reinforce EU citizenship"
 - "calls on the Member States to better inform EU citizens as to their rights and duties [...]"
 - "supports the Commission's commitment in the EU Citizenship Report 2017 to organise an EU-wide information and awareness-raising campaign on EU citizenship rights in order to help citizens better understand their rights"

Informing EU citizens

- Raising awareness of citizens as to their EU citizenship rights means
 - reinforcing the links between citizens and the European project
 - bringing citizens closer to the EU
 - promoting participation in European elections
 - Increasing European democracy
- Personal experiences MSPI campaign
 - Problems with interpreting the right of ECI
 - No proper communication of EU citizenship rights
 - Problems with legal institution unknown in the national legal system
 - The goal of ECI and EU citizenship is not accomplished

Solutions?

Case study - MSPI

- "We call upon the EU to improve the protection of persons belonging to national and linguistic minorities and strengthen cultural and linguistic diversity in the Union"
- · Case T-646/13
- Signature collection in progress deadline: 3 April 2018
 - At the moment appr. 650.000 signatures (350.000 online)
- Lessons learnt from the campaign
 - Difficulties with the signature collection
 - Although 50 million people are affected, it is difficult to mobilize them
 - Signature collection often needs political structures
 - Difficulties with awareness
 - People generally did not know about their right
 - People are sceptic about EU actions in the field of protection of traditional minorities
- Improving EU citizenship means improving the European project

Thank you for your attention!

Balázs Tárnok

Pázmány Péter Catholic University, Faculty of Law and Political Sciences, Budapest
PhD student

tarnokbalazs@gmail.com