

"Post 2020 CO₂ emission targets for cars and vans: the right level of ambition?" workshop organised for the European Parliament ENVI Committee Tuesday 27 March 2018, Brussels



MAIN ISSUES WITH THE CURRENT PROPOSAL

Target level

- The proposed targets do not utilise the full potential for CO₂ emission reduction in cars and vans that is technically feasible and cost effective by 2025 and 2030 from an end-user and societal perspective.
- The level of ambition is inconsistent with the 1.5 °C goal of Paris agreement.

Stimulating ZEVs

The proposed method for stimulating ZEVs contains serious flaws.

Target definition

The choice for relative reductions compared to the 2021 WLTP-based average creates an incentive for OEMs to "inflate" the WLTP-based CO₂ value of cars sold up to 2021.



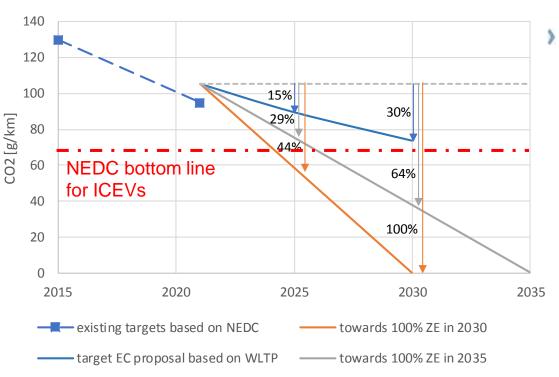
AMBITION LEVEL IS TOO LOW

- Targets are consistent with what is possible with ICEVs
 - Based on potentials as assessed in [Ricardo 2017]
- Targets are inconsistent with what is possible including ZEVs
 - >43% achievable by 2030 at negative societal costs (ΔTCO ≤ 0)
 - Based on impact assessments in [CE/TNO 2017]
- Targets are inconsistent with what is needed
 - 30% in 2030 is at the upper end of the bandwidth for meeting the 60% reduction target for transport in 2050 and the 30% by 2030 target for non-ETS sectors (see [CE/TNO 2017]).
 - Striving for 1.5°C max. (Paris COP21) requires an overall reduction of 95% in 2050 for EU. To increase certainty of meeting the target all sectors should strive for 100% reduction by 2050.

See slides 10-13 in Annex for more details



AMBITIONS OF MEMBER STATES



National Energy and Climate
Plans for 2030 various Member
States realise they need 100%
ZEV sales by 2030/35...

Options for solving this:

- More stringent overall targets for 2025 and 2030, requiring full potential of ICEVs + significant share of ZEVs
- Combining a dedicated target for ICEVs with a ZEV mandate



CURRENT COMBINATION OF CO₂ AND ZEV TARGET LEVELS IS INEFFECTIVE

- If OEM meets ZEV target (15% / 30% in 2025 / 2030), no CO₂ reduction is needed in the remaining 85% / 70% ICEV sales.
- If an OEM exceeds the ZEV target, the remaining ICEVs are allowed to emit up to 5% (ZLEV factor) more than in 2021.

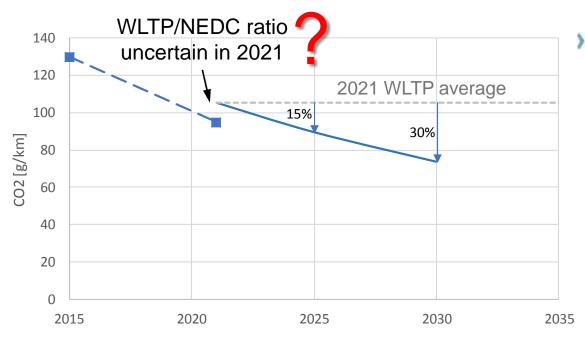
The cost-effective reduction potential of ICEVs will not be (fully) utilised.

- If ZEV targets are not met, the cost-effective potential of ZEVs is not utilised.
- Options for solving this:
 - Add a malus to the existing ZEV proposal
 - Set CO₂ reduction target to a level that requires application of the full potential of ICEVs + a significant share of ZEVs

TARGET DEFINITION



TARGET DEFINITION



- Relative target definition creates incentive for OEMs to "inflate" the WLTP-based CO₂ value of cars sold up to 2021.
- This is facilitated by:
 - WLTP test flexibilities
 - technology choices
 - CO2MPAS tool

Options for solving this:

existing targets based on NEDC

Set relative 2030 target as indicative only, and determine absolute target later when WLTP/NEDC correlation is better understood.

target EC proposal based on WLTP

Independent testing and validation to monitor WLTP/NEDC ratio.





STUDIES

Potential & costs of technologies



[Ricardo 2016] Improving understanding of technology and costs for CO₂ reductions from cars and LCVs in the period to 2030 and development of cost curves, Ricardo Energy & Environment, 2016

https://ec.europa.eu/clima/sites/clima/files/transport/vehicles/docs/ldv_co2_technologies_and_costs_to_2030_en.pdf

Modalities & overall impacts

[CE/TNO 2017] Assessment of the Modalities for LDV CO₂ Regulations beyond 2020, CE Delft and TNO, 2017 CE Delft

https://ec.europa.eu/clima/sites/clima/files/transport/vehicles/docs/ldv co2 modalities for regulations beyond 2020 en.



pdf

[Ricardo 2018]



Assessing the impacts of selected options for regulating CO₂ emissions from new passenger cars and vans after 2020,

Ricardo Energy & Environment, 2016

https://ec.europa.eu/clima/sites/clima/files/transport/vehicles/docs/ldv post 2020 co2 en.pdf



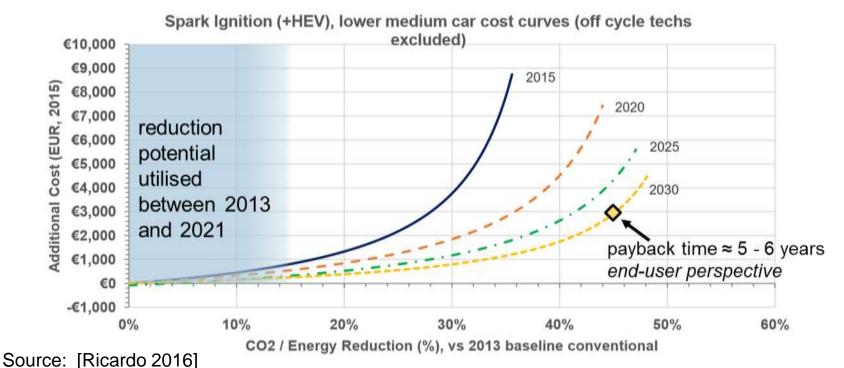
ANNEX ADDITIONAL SLIDES

CONSIDERATIONS ON THE TARGET LEVEL



CONSISTENT WITH POTENTIAL OF ICEVs

- Type approval CO₂ emissions of new cars will have gone down by 25% between 2013 and 2021, but only less than half of this is achieved by applying CO₂ reducing technologies from the cost curves.
 - Deduced from increasing gap between real-world and type approval



Source. [Meardo 2010]

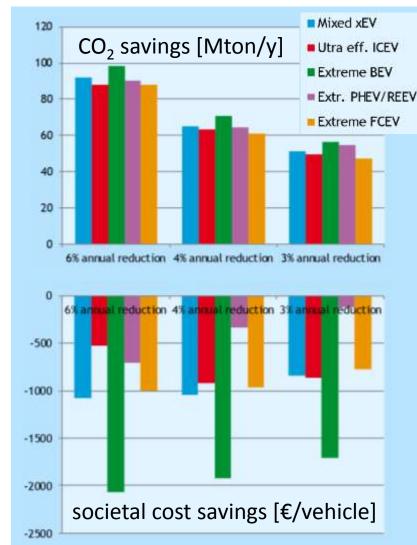


INCONSISTENT WITH WHAT IS POSSIBLE

INCLUDING ZEVs

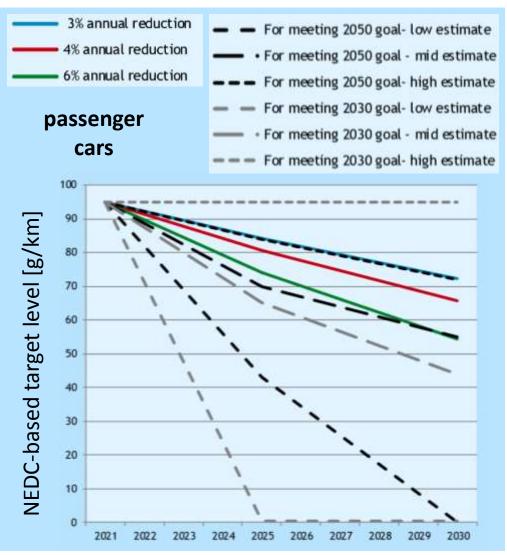
- Three scenarios assessed for the EC:
 - **3%** p.a. = 24% by 2030
 - 4% p.a. = 31% by 2030
 - **6%** p.a. = 43% by 2030
- > 43% by 2030 achievable at negative societal costs (ΔTCO ≤ 0) due to
 - cost effective reduction potential in ICEVs, and
 - cost competitiveness of BEVs by 2030

Source: [CE/TNO 2017] based on technology cost assessment from [Ricardo 2016]





WHAT IS NEEDED?



- Required targets for cars and vans in 2025 / 2030 for meeting long term climate goals depends on:
 - growth in transport volume (kms);
 - share of sustainable (bio-)fuels.
- 4% p.a. scenario is at the upper end of the bandwidth for meeting:
 - > 60% reduction target for transport in 2050;
 - 30% by 2030 target for non-ETS sectors.

Source: [CE/TNO 2017]



INCONSISTENT WITH WHAT IS NEEDED

Before COP21 Paris agreement

Limiting global temperature increase to 2°C by 2100 means an 80% overall target for the EU in 2050, which allows a 60% target for transport (EU whitepaper) if other sectors reduce by more than 80%.

After COP21 Paris agreement

- Striving for 1.5°C max. requires an overall reduction of 95% in 2050 for EU. This leaves a much smaller bandwidth for dividing the burden over sectors.
- To increase certainty of meeting the target all sectors should strive for 100% reduction by 2050.

The 1.5 °C goal from the COP21 Paris agreement leaves little room for giving the transport sector a more lenient GHG reduction goal for 2050 than other sectors.

