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*Plenary sitting*

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**A8-0107/2018**

26.3.2018

# REPORT

on discharge in respect of the implementation of the budget of the European  
Fisheries Control Agency for the financial year 2016  
(2017/2166(DEC))

Committee on Budgetary Control

Rapporteur: Bart Staes

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## 1. PROPOSAL FOR A EUROPEAN PARLIAMENT DECISION

### **on discharge in respect of the implementation of the budget of the European Fisheries Control Agency for the financial year 2016 (2017/2166(DEC))**

*The European Parliament,*

- having regard to the final annual accounts of the European Fisheries Control Agency for the financial year 2016,
- having regard to the Court of Auditors' report on the annual accounts of the European Fisheries Control Agency for the financial year 2016, together with the Agency's reply<sup>1</sup>,
- having regard to the statement of assurance<sup>2</sup> as to the reliability of the accounts and the legality and regularity of the underlying transactions provided by the Court of Auditors for the financial year 2016, pursuant to Article 287 of the Treaty on the Functioning of the European Union,
- having regard to the Council's recommendation of 20 February 2018 on discharge to be given to the Agency in respect of the implementation of the budget for the financial year 2016 (05941/2018 – C8-0076/2018),
- having regard to Article 319 of the Treaty on the Functioning of the European Union,
- having regard to Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002<sup>3</sup>, and in particular Article 208 thereof,
- having regard to Council Regulation (EC) No 768/2005 of 26 April 2005 establishing a Community Fisheries Control Agency and amending Regulation (EEC) No 2847/93 establishing a control system applicable to the common fisheries policy<sup>4</sup>, and in particular Article 36 thereof,
- having regard to Commission Delegated Regulation (EU) No 1271/2013 of 30 September 2013 on the framework financial regulation for the bodies referred to in Article 208 of Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council<sup>5</sup>, and in particular Article 108 thereof,
- having regard to Rule 94 of and Annex IV to its Rules of Procedure,
- having regard to the report of the Committee on Budgetary Control and the opinion of the Committee on Fisheries (A8-0107/2018),

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<sup>1</sup> OJ C 417, 6.12.2017, p. 110.

<sup>2</sup> OJ C 417, 6.12.2017, p. 110.

<sup>3</sup> OJ L 298, 26.10.2012, p. 1.

<sup>4</sup> OJ L 128, 21.5.2005, p. 1.

<sup>5</sup> OJ L 328, 7.12.2013, p. 42.

1. Grants the Executive Director of the European Fisheries Control Agency discharge in respect of the implementation of the Agency's budget for the financial year 2016;
2. Sets out its observations in the resolution below;
3. Instructs its President to forward this decision, and the resolution forming an integral part of it, to the Executive Director of the European Fisheries Control Agency, the Council, the Commission and the Court of Auditors, and to arrange for their publication in the *Official Journal of the European Union* (L series).

## 2. PROPOSAL FOR A EUROPEAN PARLIAMENT DECISION

### **on the closure of the accounts of the European Fisheries Control Agency for the financial year 2016 (2017/2166(DEC))**

*The European Parliament,*

- having regard to the final annual accounts of the European Fisheries Control Agency for the financial year 2016,
- having regard to the Court of Auditors' report on the annual accounts of the European Fisheries Control Agency for the financial year 2016, together with the Agency's reply<sup>1</sup>,
- having regard to the statement of assurance<sup>2</sup> as to the reliability of the accounts and the legality and regularity of the underlying transactions provided by the Court of Auditors for the financial year 2016, pursuant to Article 287 of the Treaty on the Functioning of the European Union,
- having regard to the Council's recommendation of 20 February 2018 on discharge to be given to the Agency in respect of the implementation of the budget for the financial year 2016 (05941/2018 – C8-0076/2018),
- having regard to Article 319 of the Treaty on the Functioning of the European Union,
- having regard to Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002<sup>3</sup>, and in particular Article 208 thereof,
- having regard to Council Regulation (EC) No 768/2005 of 26 April 2005 establishing a Community Fisheries Control Agency and amending Regulation (EEC) No 2847/93 establishing a control system applicable to the common fisheries policy<sup>4</sup>, and in particular Article 36 thereof,
- having regard to Commission Delegated Regulation (EU) No 1271/2013 of 30 September 2013 on the framework financial regulation for the bodies referred to in Article 208 of Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council<sup>5</sup>, and in particular Article 108 thereof,
- having regard to Rule 94 of and Annex IV to its Rules of Procedure,
- having regard to the report of the Committee on Budgetary Control and the opinion of the Committee on Fisheries (A8-0107/2018),

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<sup>1</sup> OJ C 417, 6.12.2017, p. 110.

<sup>2</sup> OJ C 417, 6.12.2017, p. 110.

<sup>3</sup> OJ L 298, 26.10.2012, p. 1.

<sup>4</sup> OJ L 128, 21.5.2005, p. 1.

<sup>5</sup> OJ L 328, 7.12.2013, p. 42.

1. Approves the closure of the accounts of the European Fisheries Control Agency for the financial year 2016;
2. Instructs its President to forward this decision to the Executive Director of the European Fisheries Control Agency, the Council, the Commission and the Court of Auditors, and to arrange for its publication in the *Official Journal of the European Union* (L series).

### 3. MOTION FOR A EUROPEAN PARLIAMENT RESOLUTION

**with observations forming an integral part of the decision on discharge in respect of the implementation of the budget of the European Fisheries Control Agency for the financial year 2016  
(2017/2166(DEC))**

*The European Parliament,*

- having regard to its decision on discharge in respect of the implementation of the budget of the European Fisheries Control Agency for the financial year 2016,
  - having regard to Rule 94 of and Annex IV to its Rules of Procedure,
  - having regard to the report of the Committee on Budgetary Control and the opinion of the Committee on Fisheries (A8-0107/2018),
- A. whereas in the context of the discharge procedure, the discharge authority stresses the particular importance of further strengthening the democratic legitimacy of the Union institutions by improving transparency and accountability, and implementing the concept of performance-based budgeting and good governance of human resources;
- B. whereas, according to its statement of revenue and expenditure<sup>1</sup>, the final budget of the European Fisheries Control Agency (the “Agency”) for the financial year 2016 was EUR 9 967 000, representing an increase of 8,14 % compared to 2015; whereas the increase was mainly due to additional *ad hoc* grants related to the European Coastguard Pilot Projects; whereas the entire budget of the Agency derives from the budget of the Union;
- C. whereas the Court of Auditors has stated that it has obtained reasonable assurances that the Agency’s annual accounts for the financial year 2016 are reliable and that the underlying transactions are legal and regular;

#### ***Budget and financial management***

1. Notes that budget monitoring efforts during the financial year 2016 resulted in a budget implementation rate of 99,6 %; notes furthermore that the payment appropriations execution rate was at 88,5 %;
2. Takes note that additional funds that were received from the Commission during the year for Pilot Projects in relation to the European Coastguard functions have significantly influenced the budget, notably two *ad hoc* grants, EUR 750 000 in total, were received in the budget as assigned revenue to be spent in the budget years 2016 and 2017 (i.e. multi-annual), which justifies the fact that their implementation rate is considered apart from the implementation of the remaining budget;
3. Welcomes the steps achieved in 2016 in the area of e-Administration: implementation of the e-Prior modules for electronic tendering, ordering and invoicing in cooperation with the Commission’s Directorate-General for Informatics (DG DIGIT),

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<sup>1</sup> OJ C 333, 9.9.2016, p. 31.

implementation of the contract management tool ABAC Contracts for the registration and follow-up of framework contracts, implementation of the mission management system of the Commission (MIPS) leading to a major reduction in use of paper forms, future use of Sysper 2 (HR IT tool); acknowledges from the Agency that, together with the implementation of other rationalisation improvement measures, it currently processes around 95 % of its financial transactions electronically, leading to greater efficiency, reliability of data and audit trails;

4. Points out that the Agency's budget has remained unchanged for the last five years despite the increase in its missions and inspections; notes that its spending on human resources has nevertheless not changed and that the cost of its operations fell over the same period; stresses that those elements, which reflect the optimisation of resources and quality of management at the Agency, may hinder progress due to a lack of sufficient budget appropriations while putting pressure on agents' activities to an extent that should be audited to ensure the quality of their working conditions;

#### ***Commitments and carryovers***

5. Notes that the level of funds carried-forward from 2016 to 2017 has resulted in 11 % of the total 2016 subsidy; notes that the rate of carryovers for Title II (administrative expenditure) was at 34 %, representing an increase of 14 % comparing to 2015 results; notes however that a lower implementation for Title II can be explained with a number of external services still pending at year-end for completion and final payments (such as ICT, translation and external evaluation services); acknowledges from the Agency that their full implementation will take place during 2017 and the appropriations will not have to be cancelled;
6. Notes that, as regards the commitments carried forward from the previous year, the implementation is 95,3 %, and the corresponding cancellation represents 0,4 % of the payment appropriations of 2016;
7. Points out that carryovers are often partly or fully justified by the multiannual nature of the agencies' operational programmes, and do not necessarily indicate weaknesses in budget planning and implementation, nor are they always at odds with the budgetary principle of annuality, in particular if they are planned in advance by the agencies and communicated to the Court of Auditors;

#### ***Transfers***

8. Notes with satisfaction that, according to the Agency's final accounts, the level and nature of transfers in the year 2016 remained within the limits of the financial rules;

#### ***Procurement and staff policy***

9. Notes that, on 31 December 2016, the total number of staff in activity was 56, which means that the establishment plan was 100 % filled;
10. Observes that the Agency has accomplished the general 5 % staff reduction; notes however that, due to the change in the founding regulation, the Agency was granted 13 posts for the associated new tasks in the establishment plan for 2017;



11. Takes note that the Agency's internal structure was reorganised to adapt to the new changes and additional resources related to the amendment of the Agency's founding regulation;
12. Notes with concern that the overall percentage of male staff members is 62 % and of female staff is 38 %, a ratio imbalance of almost two to one; calls on the Agency to address and redress that imbalance as soon as possible;
13. Notes with satisfaction that the Agency made the vast majority of payments within the time limits of the Financial Regulation and that there was no interest charged by suppliers for late payments; notes furthermore that the average number of days for payment in 2015 was 22;
14. Stresses that work-life balance should be part of the staff policy of the Agency; notes that the budget spent on well-being activities amounts to EUR 138,14 per staff member; observes that the average amount of sick leave per staff member is 3,7 days, well below the average for Union agencies;
15. Notes that the implementing rules on harassment were adopted by the administrative board in 2017; regrets the delay in the introduction of those rules; calls on the Agency to support the organisation of training and information sessions in order to increase the awareness of staff;
16. Notes with satisfaction that the Agency did not receive any complaints, law-suits or reported cases linked to hiring or dismissal of staff in 2016;

***Prevention and management of conflicts of interests, transparency and democracy***

17. Acknowledges that the Agency adopted a comprehensive policy on the prevention and management of conflict of interests, which was amended in 2016, and an anti-fraud strategy; takes note that from a total of 13 actions planned to be implemented by the end of 2017, 11 were already implemented; takes note that the Agency's controls aimed at preventing and detecting fraud are similar to those ensuring the legality and regularity of transactions, such as "the four eyes principle", automated controls in the financial and accounting systems, externalised calculation of salaries as well as declarations of absence of conflicts of interest always being signed by panel members; notes with satisfaction from the Agency that, since its creation, no fraudulent events have occurred;
18. Welcomes the amendments to the Agency's conflict of interests policy adopted in 2016 namely the obligation for Administrative Board members, the Agency Executive Director and Heads of Unit to submit CVs which are subject to publication on the Agency's website and should be updated whenever necessary; notes the extension of the scope to the Advisory Board members;
19. Acknowledges from the Agency that all the annual written declarations of interests (DoI) have been monitored by the Agency; regrets however that, by the end of 2016, two Administrative Board members had not yet submitted their DoI; notes that Board members are asked before each meeting of the Administrative Board by the Chairperson to confirm the factual correctness of the DoI by declaring any potential conflict that could arise in relation to the meeting; calls on the Agency to report to the discharge

authority on progress made regarding the submission of the missing DoI;

20. Acknowledges from the Agency that it is awaiting the model decision from the Commission in order to adopt their own decision on whistleblowing; notes however that, until the Commission model decision is proposed, the current Commission decision on whistleblowing will continue to be provided as guidance to staff; notes that there was no whistleblower cases in 2016 in the Agency; calls on the Agency to inform the discharge authority on the implementation of the model decision;
21. Expresses the need to establish an independent disclosure, advice and referral body with sufficient budgetary resources, in order to help whistleblowers use the right channels to disclose their information on possible irregularities affecting the financial interests of the Union, while protecting their confidentiality and offering needed support and advice;

### ***Main achievements***

22. Welcomes the three main achievements identified by the Agency in 2016, namely that:
  - it coordinated 20 000 fisheries inspections in Union and international waters through its joint deployment plans (JDPs);
  - it established cooperation with other Union Agencies towards the establishment of a European Coast Guard Capacity;
  - it supported the regional implementation of the Landing obligation in the framework of the Common Fisheries Policy (CFP);

### ***Internal controls***

23. Notes that the Agency's Administrative Board adopted a set of Internal Control Standards (ICS) aiming to ensure the achievement of the policy and operational objectives; acknowledges that 12 of the ICSs have a high level of implementation, with four areas having a medium degree of implementation in the internal control system;
24. Notes with satisfaction from the Court of Auditors' report that ICS 10 (Business Continuity), ICS 11 (Document Management) and ICS 12 (Information and Communication) are now marked as "completed";

### ***Internal audit***

25. Notes that, during 2016, the Internal Audit Service (IAS) carried out a risk assessment covering the Agency's major processes, both operational and administrative; notes that, as result of the IAS's work, the "IAS Strategic Internal Audit Plan 2017-2019" was established; notes with satisfaction that there are no open IAS recommendations;
26. Takes note that the second Five-Year Independent External Evaluation of the Agency for the period 2012-2016 started in October 2015 and was planned to be completed in 2017; points out that each evaluation is to assess the utility, relevance and effectiveness of the Agency and its working practices and the extent to which it contributes to the achievement of a high level of compliance with rules made under the CFP; calls on the

Agency to report to the discharge authority on the outcome of that evaluation;

27. Acknowledges the fact that the Agency developed and implemented centralised monitoring of all audit recommendations issued by the Court of Auditors, the IAS and its Internal Control Capability, in order to consolidate and monitor them, as well as to improve the follow-up to corresponding action plans;

### ***Performance***

28. Notes the adoption of the Agency's amended founding Regulation in 2016, which extended the mission of the Agency to cooperate with the European Border and Coast Guard Agency (Frontex) and the European Maritime Safety Agency (EMSA) to support national authorities carrying out coastguard functions; observes that those three Agencies have been working together with their three "partner" Commission Directorates-General ((Maritime Affairs and Fisheries (MARE), Migration and Home Affairs (HOME) and Mobility and Transport (MOVE)) in the preparation and implementation of the pilot project "Creation of a European coastguard function", established by Parliament in preparation for the implementation of the "border package";

### ***Other comments***

29. Underlines the important role played by the Agency in the harmonisation and application of the principles of the CFP; welcomes its effectiveness, the progress made and the excellent results achieved since it was set up;
30. Highlights the Agency's contribution to the harmonisation and standardisation of CFP measures relating to monitoring, control and surveillance with the aim of ensuring equal treatment and improving compliance with the CFP rules, including the landing obligation;
31. Stresses the role played by the Agency with regard to the Union's cooperation with third countries and international organisations dealing with fisheries, including Regional Fisheries Management Organisations (RFMOs), in order to strengthen compliance with measures, especially those to combat illegal, unreported and unregulated (IUU) fishing, adopted by those international organisations;
32. Expresses its satisfaction at the 15 % increase in inspections in 2016, reflecting improved coordination of human resources with the Member States through JDPs and coordination of operational plans;
33. Expresses its satisfaction with the Court of Auditors' assessment, in its Special Report 08/2017, of the Agency's fundamental role in developing and enhancing a harmonised and coherent approach to systems for communication and the exchange of data on fishery products;
34. Acknowledges the quality and relevance of the joint work carried out by the Agency as part of the pilot common project with EMSA and Frontex on the creation of a coastguard function; but reminds the Commission that the Agency should be given sufficient resources for that type of project or any other future project, in particular

those linked to the use of new technologies in monitoring (drones) or training (e-learning);

35. Recalls the importance of expanding the Agency's mandate with a view to developing joint operational activities with other Union agencies in the maritime sector, in order to prevent disasters at sea and to coordinate the work of European coastguards;
36. Stresses the need to increase the allocation of resources in order to boost the Agency's operational capacity to cope with the uncertainties linked to Brexit and the resulting additional checks;
37. Proposes including a Member of the European Parliament on the Administrative Board of the Agency in order to strengthen its institutional transparency, particularly during the approval of the budget by the Board; proposes that that Member be chosen from within Parliament's Committee on Fisheries;

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38. Refers, for other observations of a cross-cutting nature accompanying its decision on discharge, to its resolution of ... 2018<sup>1</sup> on the performance, financial management and control of the agencies.

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<sup>1</sup> Texts adopted of that date, P8\_TA-PROV(2018)0000.

2.3.2018

## **OPINION OF THE COMMITTEE ON FISHERIES**

for the Committee on Budgetary Control

on discharge in respect of the implementation of the budget of the European Fisheries Control Agency for the financial year 2016  
(2017/2166(DEC))

Rapporteur: Isabelle Thomas

### **SUGGESTIONS**

The Committee on Fisheries calls on the Committee on Budgetary Control, as the committee responsible, to incorporate the following suggestions into its motion for a resolution:

1. Underlines the importance of the European Fisheries Control Agency (the ‘Agency’) in the harmonisation and application of the principles of the common fisheries policy (CFP); welcomes its effectiveness, the progress made and the excellent results achieved since it was set up;
2. Highlights the Agency’s contribution to the harmonisation and standardisation of CFP measures relating to monitoring, control and surveillance with the aim of ensuring equal treatment and improving compliance with the rules, including the landing obligation;
3. Points to the role played by the Agency with regard to the Union’s cooperation with third countries and international organisations dealing with fisheries, including Regional Fisheries Management Organisations (RFMOs), in order to strengthen compliance with measures, especially those to combat IUU fishing, adopted by these international organisations;
4. Takes note of the annual report of the Court of Auditors on the Agency for the financial year 2016 and of the Agency’s 2016 annual activity report;
5. Expresses its satisfaction at the 15% increase in inspections in 2016, reflecting improved coordination of human resources with the Member States through joint deployment plans (JDPs) and coordination of operational plans;
6. Points out that the Agency’s budget has remained unchanged for the last five years despite the increase in its missions and inspections; that its spending on human resources has

nevertheless not changed; that the cost of operations fell over the same period; stresses that these elements, which reflect the optimisation of resources and quality of management at the Agency, may hinder progress due to a lack of sufficient budget appropriations while putting pressure on agents' activities to an extent that should be audited to ensure the quality of their working conditions;

7. Expresses its satisfaction at the Court of Auditors' statement as to the legality and regularity of the transactions relating to the annual accounts for the financial year 2016 and the Court's assessment, in its Special Report 08/2017, of the Agency's fundamental role in developing and enhancing a harmonised and coherent approach to systems for communication and the exchange of data on fishery products;
8. Stresses the excellent implementation rate for C1 commitment appropriations (99.6 %), an improvement over the previous year, and for C1 payment appropriations (88.5 %), stable compared to the previous years; encourages the Agency to continue its efforts to ensure optimum take-up of the appropriations allocated;
9. Acknowledges the quality and relevance of the joint work carried out by the Agency as part of the pilot common project with the European Maritime Safety Agency and Frontex on the creation of a coastguard function; but reminds the Commission that the Agency should be given sufficient resources for this type of project or any other future project, in particular those linked to the use of new technologies in monitoring (drones) or training (e-learning);
10. Recalls the importance of expanding the Agency's mandate with a view to developing joint operational activities with other Union agencies in the maritime sector, in order to prevent disasters at sea and to coordinate the work of European coastguards;
11. Points out that the Agency should be given sufficient resources to conduct new types of operations to disrupt people smuggling routes, as well as to use the data provided by its ship reporting systems in order to detect vessels carrying migrants;
12. Stresses the need to increase the allocation of resources in order to boost the Agency's operational capacity to cope with the uncertainties linked to Brexit and the resulting additional checks;
13. Points to the lack of gender balance in the composition of the Agency's staff and calls for consideration to be given to a fair distribution of duties;
14. Proposes including a Member of the European Parliament on the Administrative Board of the Agency in order to strengthen its institutional transparency, particularly during the approval of the budget by the Board; proposes that this Member be chosen from within the Committee on Fisheries of the European Parliament;
15. Proposes, on the basis of the data available, to grant discharge to the Executive Director of the Agency in respect of the implementation of the Agency's budget for the financial year 2016.

## INFORMATION ON ADOPTION IN COMMITTEE ASKED FOR OPINION

<b>Date adopted</b>	27.2.2018
<b>Result of final vote</b>	+: 14 -: 5 0: 3
<b>Members present for the final vote</b>	Clara Eugenia Aguilera García, Alain Cadec, David Coburn, Linnéa Engström, João Ferreira, Sylvie Goddyn, Mike Hookem, Carlos Iturgaiz, Werner Kuhn, António Marinho e Pinto, Gabriel Mato, Norica Nicolai, Liadh Ní Riada, Ulrike Rodust, Annie Schreijer-Pierik, Remo Sernagiotto, Isabelle Thomas, Ruža Tomašić, Peter van Dalen, Jarosław Wałsa
<b>Substitutes present for the final vote</b>	Norbert Erdős, Maria Lidia Senra Rodríguez
<b>Substitutes under Rule 200(2) present for the final vote</b>	Liliana Rodrigues

## FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

14	+
ALDE	António Marinho e Pinto, Norica Nicolai
PPE	Alain Cadec, Norbert Erdős, Carlos Iturgaiz, Werner Kuhn, Gabriel Mato, Annie Schreijer-Pierik, Jarosław Wałsa
S&D	Clara Eugenia Aguilera García, Liliana Rodrigues, Ulrike Rodust, Isabelle Thomas
VERTS/ALE	Linnéa Engström

5	-
EFDD	David Coburn, Mike Hookem
ENF	Sylvie Goddyn
GUE/NGL	João Ferreira, Liadh Ní Riada

3	0
ECR	Peter van Dalen, Remo Sernagiotto, Ruža Tomašić

Key to symbols:

+ : in favour

- : against

0 : abstention



## INFORMATION ON ADOPTION IN COMMITTEE RESPONSIBLE

<b>Date adopted</b>	20.3.2018
<b>Result of final vote</b>	+: 20 -: 4 0: 0
<b>Members present for the final vote</b>	Nedzhmi Ali, Inés Ayala Sender, Zigmantas Balčytis, Dennis de Jong, Tamás Deutsch, Martina Dlabajová, Raffaele Fitto, Ingeborg Gräßle, Cătălin Sorin Ivan, Jean-François Jalkh, Arndt Kohn, Notis Marias, José Ignacio Salafranca Sánchez-Neyra, Petri Sarvamaa, Claudia Schmidt, Bart Staes, Indrek Tarand, Marco Valli, Derek Vaughan, Tomáš Zdechovský, Joachim Zeller
<b>Substitutes present for the final vote</b>	Karin Kadenbach, Julia Pitera, Miroslav Poche

## FINAL VOTE BY ROLL CALL IN COMMITTEE RESPONSIBLE

20	+
ALDE	Nedzhmi Ali, Martina Dlabajová
GUE/NGL	Dennis de Jong
PPE	Tamás Deutsch, Ingeborg Gräßle, Julia Pitera, José Ignacio Salafranca Sánchez-Neyra, Petri Sarvamaa, Claudia Schmidt, Tomáš Zdechovský, Joachim Zeller
S&D	Inés Ayala Sender, Zigmantas Balutis, Cătălin Sorin Ivan, Karin Kadenbach, Arndt Kohn, Miroslav Poche, Derek Vaughan
VERTS/ALE	Bart Staes, Indrek Tarand

4	-
ECR	Raffaele Fitto, Notis Marias
EFDD	Marco Valli
ENF	Jean-François Jalkh

0	0

Key to symbols:

+ : in favour

- : against

0 : abstention