

Brussels, 7.9.2021 COM(2021) 539 final

# REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL

14th FINANCIAL REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL on the EUROPEAN AGRICULTURAL FUND FOR RURAL DEVELOPMENT (EAFRD)

2020 FINANCIAL YEAR

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#### 1. BUDGET PROCEDURE

#### 1.1. Financial framework

Rural development expenditure in 2020 is funded within the multiannual financial framework (MFF) 2014-2020. The financial framework is provided by Council Regulation (EU) No 1311/2013. The allocation for rural development and the allocation for market related expenditure and direct payments after the annual technical adjustment of the MFF are presented in table 1.

Table 1 – Financial framework 2014-2020

HEADING 2.	In million EUR; current prices						
Sustainable growth: natural resources	2014	2015	2016	2017	2018	2019	2020
TOTAL	49 857	64 692	64 262	60 191	60 267	60 344	60 421
of which:							
- Rural Development <sup>a), b), c), d), e)</sup>	5 298.9	18 183.7	18 683.7	14 371.2	14 381.0	14 690.6	14 709.4
- Market related expenditure and direct aids, <sup>a), b), c), d)</sup>	43 778.1	44 189.8	43 950.2	44 145.7	44 162.4	43 880.3	43 887.1

- a) After net transfer of EUR 351.9 million between EAGF and EAFRD for the financial year 2014 (see note f for details)
- b) After net transfer of EUR 51.6 million between EAGF and EAFRD for the financial year 2015 (see note f for details)
- c) After net transfer of EUR 28 million between EAGF and EAFRD for the financial years 2014-2020 (see note f for details)
- d) After net transfer of EUR 4 313.9 million between EAGF and EAFRD for financial years 2015-2020 (see note f for details)
- e) After the reprogramming of the EAFRD allocation of year 2014 following the application of Article 19 of MFF Regulation (EU) No 1311/2013 a total amount of EUR 8 705 million deducted from 2014 commitments was equally distributed to 2015 and 2016 commitments
- f) The transfers to rural development (EAFRD) mentioned in notes a) to d) above involve: EUR 4 million transferred annually for the whole period 2014-2020 from the cotton sector (Greece) on the basis of Article 66(1) of Regulation (EU) No 1307/2013, EUR 296.3 million set for the voluntary adjustment transferred for the financial year 2014 (UK) on the basis of Article 10b and 10c(2) of Regulation (EC) No 73/2009, EUR 51.6 million for unspent amounts transferred each year for financial years 2014 and 2015 (SE and DE) on the basis of Articles 136 and 136b of Regulation (EC) No 73/2009 and EUR 4 313.9 million for the reduction of payments and the flexibility between pillars on the basis of Articles 7(2) and 14(1) of Regulation (EU) No 1307/2013

#### **1.2. Draft Budget (DB) 2020**

The Draft Budget (DB) 2020 was adopted by the Commission on 5 July 2019. It included EUR 14 699 million in commitment appropriations and EUR 13 120 million in payment appropriations for the European Agricultural Fund for Rural Development (EAFRD) 2014-2020 programming period.

The Council adopted its position on the Draft Budget on 3 September 2019. On 15 October 2019 the Commission presented the Letter of Amendment No 1/2020 to the draft general budget. The European Parliament adopted its position on 23 October 2019. As in previous years, the Conciliation Committee had to be convened. The Conciliation Committee agreed on a joint text within the 21-day time-limit. The Council and the European Parliament approved the joint text respectively on 25 November and 27 November 2019.

# 1.3. The adoption of the 2020 Budget

The 2020 Budget adopted on 27 November 2019 was, as regards the EAFRD, equal to the Commission's Draft Budget both in commitment and payment appropriations.

Table 2

Adopted Budget 2020						
Budget Item	Commitment appropriations (in EUR)	Payment appropriations (in EUR)				
2014-2020						
05.046001 (Rural development programmes)	14.675.251.797	13.100.000.000				
05.010404 (Non-operational technical assistance)	5.100.000	5.100.000				
05.046002 (Operational technical assistance)	18.308.550	15.023.550				

# 1.4. The adoption of the Amending Budgets

The Amending Budget No 9/2020 increased the payment appropriations for EAFRD rural development programmes by EUR 750 million.

Table 3

Budget 2020 after the Amendments						
Budget Item	Commitment appropriations (in EUR)	Payment appropriations (in EUR)				
2014-2020						
05.046001 (Rural development programmes)	14.675.251.797	13.850.000.000				
05.010404 (Non-operational technical assistance)	5.100.000	5.100.000				
05.046002 (Operational technical assistance)	18.308.550	15.023.550				

#### 2. MANAGEMENT OF APPROPRIATIONS

## 2.1. Management of commitment appropriations

## 2.1.1. EAFRD rural development programmes

As regards commitment appropriations for the EAFRD rural development programmes, the 2020 voted budget amounted to EUR 14 675 million, all related to the 2014-2020 programmes.

Table 4

Management of commitment appropriations in 2020 – EAFRD	Budget Item 05.046001 (in EUR)	
Appropriations at the beginning of 2020	14.675.251.797	
Appropriations available in 2020	14.675.251.797	
Appropriations used in 2020	14.675.249.297	

#### 2.1.2. Technical assistance

Article 51(1) of Regulation (EU) No 1305/2013 provides that the EAFRD may use up to 0.25% of its annual allocation to finance technical assistance actions at the initiative of the Commission. In the 2020 budget, the initial amount available for this purpose was EUR 5.1 million for non-operational technical assistance and EUR 18.3 million for operational technical assistance.

# 2.2. Management of payment appropriations

#### 2.2.1. EAFRD rural development programmes

For the rural development programmes 2014-2020, the payment appropriations of the voted budget 2020 amounted to EUR 13 100 million. In addition, the available assigned revenue transferred from the previous year amounted to EUR 650 million and the assigned revenue collected during the year amounted to EUR 259 million. The payment appropriations were reinforced by the Amending Budget No 9/2020 in the amount of EUR 750 million, by the end-of-the year transfer for an amount of EUR 47 million, and by two transfers between and within budget chapters totalling EUR 3 million. Taking into account all transfers, the total amount of payment appropriations available in 2020 amounted to EUR 14 809 million. In total, EUR 14 569 million of payment appropriations were used and EUR 240 million of assigned revenue were automatically carried over from 2020 to 2021.

Table 5

Management of payment appropriations in 2020 (in EUR)				
EAFRD (2014-2020) Budget Item - 05.046001				
Appropriations at the beginning of 2020	13.100.000.000			
Transfer from "EAFRD 2014-2020 Technical assistance" line	1.000.000			
Autonomous Transfer between Chapters	2.173.788			
Amending Budget No 9/2020	750.000.000			
End-of-the year transfer	47.000.000			
Assigned revenue carried over from 2019	650.019.733			
Assigned revenue collected in 2020	259.118.386			
Appropriations available in 2020 14.809.311.9				
Appropriations used in 2020	14.569.480.584			

#### 2.2.2. Technical assistance

As regards the EAFRD technical assistance at the initiative of the Commission, total payment appropriations in the 2020 budget amounted to EUR 20.1 million, including EUR 5.1 million for non-operational technical assistance and EUR 15.0 million for operational technical assistance. EUR 1 million was transferred to the EAFRD 2014-2020 programmes line to cover the payment needs. The final payment appropriations was therefore EUR 19.1 million.

#### 3. IMPLEMENTATION OF THE 2020 EAFRD BUDGET

# 3.1. Implementation of commitment appropriations

#### 3.1.1. EAFRD rural development programmes

Table 6 shows, per Member State, the allocation established by Regulation (EU) No 1305/2013 as last amended by Regulation (EU) 2020/2220<sup>1</sup> and the amounts committed in 2020.

<sup>&</sup>lt;sup>1</sup> Regulation (EU) 2020/2220 of the European Parliament and of the Council of 23 December 2020 laying down certain transitional provisions for support from the European Agricultural Fund for Rural Development (EAFRD) and from the European Agricultural Guarantee Fund (EAGF) in the years 2021 and 2022 and amending Regulations (EU) No 1305/2013, (EU) No 1306/2013 and (EU) No 1307/2013 as regards resources and application in the years 2021 and 2022 and Regulation (EU) No 1308/2013 as regards resources and the distribution of such support in respect of the years 2021 and 2022

Table 6

dget item: 05.046001 (in EUR)						
MS	Regulation (EU) No 1305/2013 2020 Allocation	Amounts committed in 2020				
	(a)	(b)				
BE	102.723.155	102.723.1				
BG	338.990.216	338.990.2				
CZ	321.615.103	321.615.1				
DK	151.588.619	151.588.6				
DE	1.394.588.766	1.394.588.7				
EE	129.177.183	129.177.1				
IE	312.570.314	312.567.8				
GR	698.261.326	698.261.3				
ES	1.183.394.067	1.183.394.0				
FR	1.987.739.983	1.987.739.9				
HR	282.342.500	282.342.5				
IT	1.501.763.408	1.501.763.4				
CY	18.881.481	18.881.4				
LV	161.491.517	161.491.5				
LT	264.151.386	264.151.3				
LU	14.511.390	14.511.3				
HU	486.662.895	486.662.8				
MT	13.858.647	13.858.6				
NL	147.976.388	147.976.3				
AT	567.266.225	567.266.2				
PL	1.187.301.202	1.187.301.2				
PT	582.456.022	582.456.0				
RO	1.139.927.194	1.139.927.1				
SI	120.720.633	120.720.6				
SK	214.524.943	214.524.9				
FI	344.776.578	344.776.5				
SE	249.818.786	249.818.7				
UK	756.171.870	756.171.8				
Total	14.675.251.797	14.675.249.2				

#### 3.1.2. Technical assistance

For the programming period 2014-2020, the amount of commitment appropriations for operational technical assistance in the budget 2020 was EUR 18.3 million. Table 7 shows the consumption of the commitment appropriations available for operational technical assistance in 2020 which reached EUR 17.9 million, i.e. an execution rate of almost 98%. The most important part relates to the European Network for Rural Development.

Table 7

Technical assistance – Implementation of commitment appropriations					
Budget Item: 05.046002	(in EUR)				
Description	Amount committed				
European Network for Rural Development	4.775.056				
Information technology*	3.718.305				
European Innovation Partnership	2.784.971				
European Evaluation Network	2.600.000				
Corporate Communication	1.845.000				
Technical Advisory Platform for Financial Instruments	1.000.000				
Audit and Controls	790.561				
Organic agriculture database	350.000				
Total	17.863.893				

<sup>\*</sup> Including BCO (Broadband Competence Offices)

# 3.2. Implementation of payment appropriations

# 3.2.1. EAFRD rural development programmes

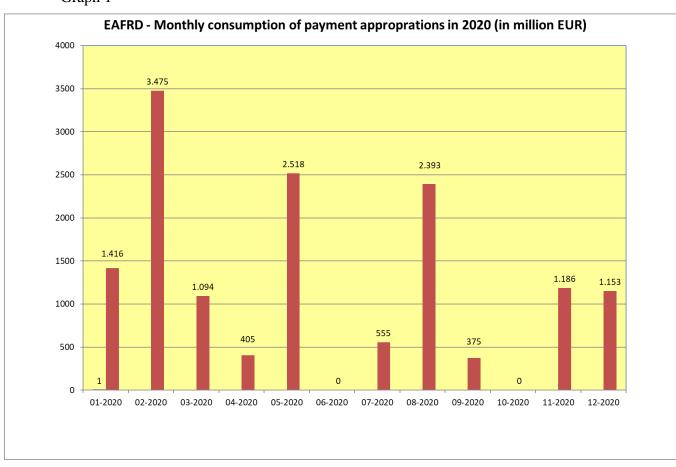
For the programming period 2014-2020, EUR 14 569.5 million of the payment appropriations were implemented out of EUR 14 809.3 million available. Table 8 shows the breakdown of payments made in 2020 by declaration period:

Table 8

Payments 2020 for EAFRD rural development programmes (in million euro)	2014-2020
Pre-financing 2014-2020	0
Reimbursement of payment claims prior to Q4 2019	22.441.523
Reimbursement of payment claims Q4 2019	5.981.516.332
Reimbursement of payment claims Q1 2020	2.922.983.665
Reimbursement of payment claims Q2 2020	3.322.894.277
Reimbursement of payment claims Q3 2020	2.319.644.788
Total 2020	14.569.480.584

The monthly consumption of payment appropriations during the year (January to December 2020) is shown in the graph below.

Graph 1



The breakdown per Member State and per declaration period of the amounts paid by the Commission in budget year 2020 is shown in table 9.

Table 9

Payme	Payments effectively made between 01/01/2020 and 31/12/2020						
EAFRD 2014-2020 - Budget item 05.046001							
MS	Pre-financing	Prior to Q4 2019	Q4 2019	Q1 2020	Q2 2020	Q3 2020	Total
BE	0	0	22.633.637	10.221.656	40.811.406	14.917.338	88.584.037
BG	0	0	94.619.801	51.059.351	95.970.799	61.377.146	303.027.096
CZ	0	1.243.302	66.331.120	211.947.392	89.585.660	35.016.907	404.124.382
DK	0	0	21.342.768	12.793.460	44.177.209	17.520.232	95.833.669
DE	0	430.665	624.801.406	297.773.284	262.169.493	171.301.611	1.356.476.457
EE	0	0	15.254.158	61.804.881	12.081.589	12.200.744	101.341.372
IE	0	0	171.904.352	26.221.747	37.750.130	97.958.687	333.834.915
GR	0	0	301.201.105	31.003.387	161.172.170	34.891.842	528.268.504
ES	0	0	575.993.456	129.280.942	314.284.640	202.042.142	1.221.601.180
FR	0	0	992.915.242	521.246.584	228.144.822	191.920.935	1.934.227.583
HR	0	0	69.679.464	101.844.879	126.288.667	61.411.910	359,224,921
IT	0	0	729.100.663	173.700.502	372.107.248	251.226.035	1.526.134.448
CY	0	0	7.094.755	3.052.288	8.251.714	3.642.307	22.041.064
LV	0	0	46.977.275	48.061.379	24.424.327	30.510.745	149.973.725
LT	0	153.698	79.488.127	38.080.698	49.374.943	22.808.338	189.905.805
LU	0	0	3.900.347	7.570.284	1.263.740	1.418.748	14.153.119
HU	0	0	183.849.875	98.429.983	176.016.151	107.181.921	565.477.931
MT	0	0	7.440.934	3.339.672	4.050.328	3.227.108	18.058.042
NL	0	0	16.136.441	75.676.544	15.845.200	21.665.878	129.324.063
AT	0	0	310.789.074	52.258.576	162.850.408	47.217.105	573.115.163
PL	0	0	351.293.769	331.932.216	279.575.300	243.321.308	1.206.122.592
PT	0	0	287.699.963	78.112.241	67.895.350	146.053.311	579.760.866
RO	0	18.718.168	348.319.324	211.016.820	291.275.824	281.791.057	1.151.121.193
SI	0	0	41.040.385	14.201.301	47.863.785	22.621.068	125.726.538
SK	0	0	58.401.782	45.723.277	57.913.820	31.663.011	193.701.890
FI	0	0	139.532.558	26.429.828	60.090.058	79.079.919	305.132.363
SE	0	0	194.056.782	57.298.926	43.686.324	31.096.244	326.138.276
UK	0	1.895.690	219.717.771	202.901.568	247.973.172	94.561.192	767.049.393
Total	0	22.441.523	5.981.516.332	2.922.983.665	3.322.894.277	2.319.644.788	14.569.480.584

Table 10 compares, for each Member State, the EAFRD 2014-2020 payments made in 2020 with the payments in 2019. Overall, the payments increased by 5% compared to year 2019 (EUR 14.6 billion vs. EUR 13.8 billion).

Table 10

Paymen	ayments made to Member States - Comparison 2020 vs 2019 - <u>EAFRD 2014-2020</u>						(in EUR)	
		2019 2020			Difference 2020 vs. 2019			
MS	Interim payments	Pre- financing	Total	Interim payments	Pre- financing	Total	(in €)	(in %)
BE	78.872.428	0	78.872.428	88.584.037	0	88.584.037	9.711.609	12,31%
BG	308.634.763	0	308.634.763	303.027.096	0	303.027.096	-5.607.667	-1,82%
CZ	393.828.050	0	393.828.050	404.124.382	0	404.124.382	10.296.332	2,61%
DK	101.066.664	0	101.066.664	95.833.669	0	95.833.669	-5.232.995	-5,18%
DE	1.273.596.303	0	1.273.596.303	1.356.476.457	0	1.356.476.457	82.880.155	6,51%
EE	124.908.745	0	124.908.745	101.341.372	0	101.341.372	-23.567.374	-18,87%
IE	324.022.439	0	324.022.439	333.834.915	0	333.834.915	9.812.476	3,03%
GR	411.413.602	0	411.413.602	528.268.504	0	528.268.504	116.854.902	28,40%
ES	1.165.619.770	0	1.165.619.770	1.221.601.180	0	1.221.601.180	55.981.410	4,80%
FR	2.060.819.582	2.703.993	2.063.523.575	1.934.227.583	0	1.934.227.583	-129.295.992	-6,27%
HR	299.635.531	0	299.635.531	359.224.921	0	359.224.921	59.589.389	19,89%
IT	1.449.081.121	0	1.449.081.121	1.526.134.448	0	1.526.134.448	77.053.327	5,32%
CY	20.952.824	0	20.952.824	22.041.064	0	22.041.064	1.088.240	5,19%
LV	206.475.667	0	206.475.667	149.973.725	0	149.973.725	-56.501.942	-27,36%
LT	181.240.364	10.800	181.251.164	189.905.805	0	189.905.805	8.654.641	4,77%
LU	14.481.595	0	14.481.595	14.153.119	0	14.153.119	-328.475	-2,27%
HU	511.369.533	0	511.369.533	565.477.931	0	565.477.931	54.108.398	10,58%
MT	19.429.947	0	19.429.947	18.058.042	0	18.058.042	-1.371.905	-7,06%
NL	90.398.504	0	90.398.504	129.324.063	0	129.324.063	38.925.559	43,06%
AT	538.171.765	0	538.171.765	573.115.163	0	573.115.163	34.943.398	6,49%
PL	1.092.284.985	0	1.092.284.985	1.206.122.592	0	1.206.122.592	113.837.608	10,42%
PT	523.049.233	0	523.049.233	579.760.866	0	579.760.866	56.711.633	10,84%
RO	967.073.048	0	967.073.048	1.151.121.193	0	1.151.121.193	184.048.145	19,03%
SI	120.096.847	0	120.096.847	125.726.538	0	125.726.538	5.629.691	4,69%
SK	209.361.675	0	209.361.675	193.701.890	0	193.701.890	-15.659.785	-7,48%
FI	351.173.513	0	351.173.513	305.132.363	0	305.132.363	-46.041.151	-13,11%
SE	226.298.189	0	226.298.189	326.138.276	0	326.138.276	99.840.087	44,12%
UK	773.925.472	0	773.925.472	767.049.393	0	767.049.393	-6.876.079	-0,89%
Total	13.837.282.157	2.714.793	13.839.996.951	14.569.480.584	0	14.569.480.584	729.483.634	5,27%

#### 3.2.2. Technical assistance

For the programming period 2014-2020, the amount for payment appropriations available in budget year 2020 for the operational technical assistance was EUR 15.0 million, out of which EUR 1.0 million was transferred to the rural development programmes under EAFRD 2014-2020 line. The final implementation amounted to EUR 12.9 million, i.e. an execution rate of more than 92%.

Table 11 hereafter presents the payments grouped by main activities. The most important part relates to the European Network for Rural Development.

Table 11

Technical assistance – Implementation of payment appropriations				
Budget Item: 05.046002	(in EUR)			
Description	Amount paid			
European Network for Rural Development	3.784.172			
Information technology*	2.813.592			
European Innovation Partnership	2.115.898			
European Evaluation Network	1.537.740			
Corporate Communication	1.520.000			
Audit and Controls	695.650			
Organic agriculture database	210.000			
Technical Advisory Platform for Financial Instruments	209.819			
LIFE Programme	53.380			
Total	12.940.251			

<sup>\*</sup> Including BCO (Broadband Competence Offices)

#### 3.3. Analysis of expenditure declared by measure

Table 12 shows the EAFRD payment claims declared by Member State and by measure in 2020 (4<sup>th</sup> quarter of 2019 to 3<sup>rd</sup> quarter of 2020), the cumulative declared expenditure from the beginning of the programming period and also the financial plan of EAFRD 2014-2020 programmes.

The expenditure for EAFRD 2014-2020 in 2020 was concentrated mainly in Measure 04 (Investments in physical assets), in Measure 13 (Payments to areas facing natural or other specific constraints) and in Measure 10 (Agri-environment-climate).

Table 12

EAFRD declared expenditure 2020 (Q4 2019-Q3 2020) & Total cumulative expenditure (Q4 2014 to Q3 2020)							
	compared v	vith Financial Plans - <u>EAFRI</u> Declared expenditure 2020 (Q4 2019 to Q3 2020)		Cumulative declared expenditure (Q4 2014 to Q3 2020)		Financial Plans 2014- 2020	
	EAFRD Measure	(million €)	(%)	(million €)	(%)	(million €)	(%)
Measure 01	Knowledge transfer and information actions	96,1	0,7%	346,7	0,6%	910,7	0,9%
Measure 02	Advisory services, farm management and farm relief services	37,0	0,3%	124,0	0,2%	455,6	0,5%
Measure 03	Quality schemes for agricultural products and foodstuffs	41,9	0,3%	140,6	0,2%	337,7	0,3%
Measure 04	Investments in physical assets Restoring agricultural production	3.038,2	20,9%	11.004,0	17,8%	22.293,2	22,3%
Measure 05	potential damaged by natural disasters and catastrophic events and introduction of appropriate prevention actions	74,3	0,5%	310,1	0,5%	769,3	0,8%
Measure 06	Farm and business development	936,3	6,4%	3.775,1	6,1%	6.602,8	6,6%
Measure 07	Basic services and village renewal in rural areas Investments in forest area	999,9	6,9%	3.403,1	5,5%	6.883,1	6,9%
Measure 08	development and improvement of the viability of forests	399,6	2,7%	1.835,6	3,0%	3.855,3	3,9%
Measure 09	Setting-up of producer groups and organisations	31,8	0,2%	105,2	0,2%	255,1	0,3%
Measure 10	Agri-environment-climate	2.564,3	17,6%	12.405,8	20,1%	16.452,5	16,4%
Measure 11	Organic farming	1.313,8	9,0%	5.521,3	8,9%	7.529,1	7,5%
Measure 12	Natura 2000 and Water Framework Directive payments	87,8	0,6%	428,7	0,7%	579,3	0,6%
Measure 13	Payments to areas facing natural or other specific constraints	2.842,3	19,5%	14.758,0	23,9%	17.322,8	17,3%
Measure 14	Animal Welfare	318,8	2,2%	1.471,2	2,4%	1.866,6	1,9%
Measure 15	Forest environmental and climate services and forest conservation	37,5	0,3%	84,1	0,1%	233,2	0,2%
Measure 16	Co-operation	161,0	1,1%	407,1	0,7%	1.626,6	1,6%
Measure 17	Risk management	336,1	2,3%	1.220,5	2,0%	1.611,0	1,6%
Measure 18	Financing of complementary national direct payments for Croatia	-0,1	0,0%	108,1	0,2%	108,1	0,1%
Measure 19	Support for LEADER local development — community-led local development (CLLD)	919,0	6,3%	2.770,4	4,5%	7.010,2	7,0%
Measure 20	Technical assistance Member States	309,7	2,1%	1.103,5	1,8%	2.155,6	2,2%
Measure 21	Exceptional temporary relief to farmers and SMEs active in processing, marketing and/or development of agricultural products particularly affected by the COVID-19 crisis (art 39b)	0,0	0,0%	0,0	0,0%	730,1	0,7%
Measure 113	Early retirement	26,4	0,2%	428,6	0,7%	474,4	0,5%
Measure 131	Meeting standards based on Community legislation	0,0	0,0%	0,0	0,0%	0,0	0,0%
Measure 341	Skills acquisition, animation and implementation	0,0	0,0%	0,5	0,0%	0,6	0,0%
Grand total		14.571,8	100,0%	61.752,2	100,0%	100.063,0	100%

<sup>\*</sup>Member States declare their expenditure quarterly. However, for year n, Q4 declarations are submitted in January of year n+1. Consequently, the corresponding reimbursements by the Commission to the Member States in year n go from Q4 of year n-1 until Q3 of year n.

# **3.4.** Implementation of EAFRD programmes

Graph 2 presents the absorption rate of rural development programmes 2014-2020 per Member State: payments from the beginning of the programming period including payments made for the 4<sup>th</sup> quarter of 2020 that are reimbursed in financial year 2021 compared to the total 2014-2020 allocation.

There were no new de-commitments done in 2020. The total amount of decommitment since the beginning of the programming period 2014-2020 equals EUR 16.5 million.

Overall, the implementation of the EAFRD 2014-2020 rural development programmes reached by end 2020 on average an absorption rate of 71%. Programmes are generally well on track in terms of implementation, with the variation in the averages per Member State illustrated in graph 2 below.

Graph 2 - Absorption rate of 2014-2020 RD programmes by Member State (% of the EAFRD payments including payment claims Q4'2020 compared to 2014-2020 allocations) 100% 93% 90% 79% 81% 82% 83% 84% 80% <u>69%</u> 69% 70% 71% 73% 74% 75% 70% 58% 60% 60% 61% 60% 57% 57% 50% 40% 30% 20% 10% 0% BG DK NL MT IT PL ES HU BE GR HR SK DE LT CY EU SI EE PT RO LU UK FR CZ SE AT LV IE FI