

EBA perspectives: Next steps on crypto-assets and CBDCs *EP/ECON FinTech Working Group*

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- EBA's focus an overview of the activities
- Implications of recent trends in crypto markets
- MiCA regulation and interim period prior MiCA
- Digital Euro EBA's role

Focus of the EBA (crypto and Digital Euro)



Activity Outcome

i.Monitoring (ongoing) market developments, including crypto-asset lending and staking, and DeFi i.Fostering understanding among NCAs of key market developments, opportunities and risks; advising on the need for continued monitoring of the suitability of the regulatory perimeter & tools (EBA 2022 reports on macroprudential tools, and non-bank lending)

i.EBA 2019 (and earlier) advice on risks, including on the need for legislative initiatives (AML/CFT, consumer protection, prudential resilience)

i.Advice informed the proposals for MiCA and the AML package

i.Tracking market volatility, and reports of consumer detriment (e.g. from aggressive market, fraud, losses due to cyber attack etc.)

i.EBA/ESA warnings to consumers (since 2013 and, most recently, jointly with the other ESAs in March 2022)

Focus of the EBA (crypto and Digital Euro)



Activity Outcome

i.Promoting convergence (ongoing) on regulatory and supervisory approaches pending MiCA application Consistency in supervisory expectations towards prospective issuers of crypto-assets in the transition phase to the application of MiCA

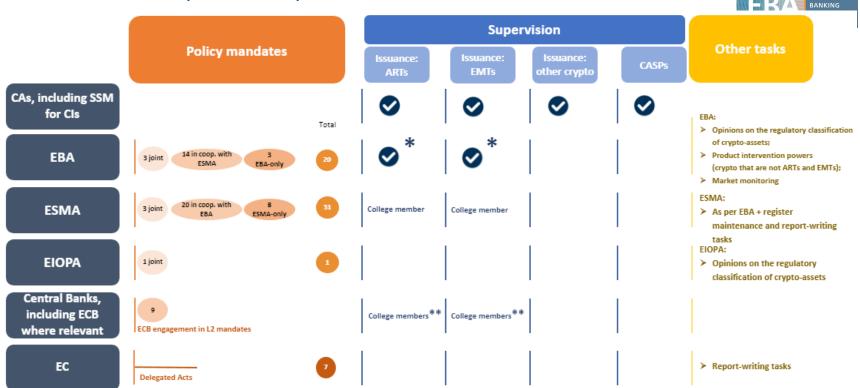
i.Continuously contributing to international work streams e.g. BCBS (prudential treatment of banks' exposures to cryptoassets) and FSB (so-called global stable coins, crypto-assets, and DeFi)

i.Emergence of common standards at the international level, mitigating the risks of forum-shopping, awareness raising

i.Contributing to EU discussions on DE, with a focus on the distribution of central bank money by regulated intermediaries, financial inclusion considerations and mitigation of AML/CFT risks

i.EBA support to taking PSD2 approach as basis for rules on DE distribution, and the existing AML/CFT framework for emoney as basis for DE transactions. EBA does not support allowing for anonymous DE wallets/accounts.

Tasks under MiCA (overview)

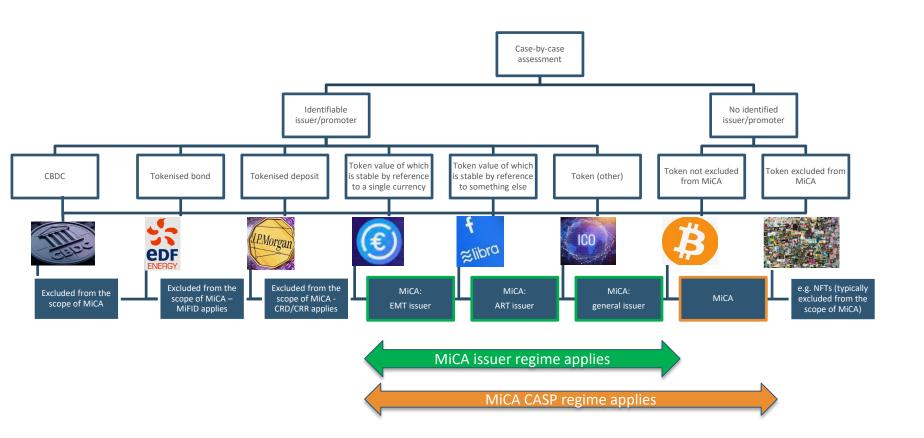


EUROPEAN

- * Issuers of significant ARTs and EMTs. For issuers of significant EMTs that are e-money institutions (EMIs) there is a dual supervision by the EBA and relevant NCA, while for issuers that are credit institutions full supervision remains with the relevant CAs.
- Central banks, acting in their role as monetary authorities, do not have a supervision role. However, they may offer opinions relating to significance assessments and are members of supervisory colleges required to be established by the EBA for issuers of significant ARTs and EMTs in their supervision.

Crypto-asset classification (MiCA – illustrative only)





MICA: EBA actions in the transition phase



2023-2024

Policy development

 EBA prepares 20 Technical standards and GL (2 joint with ESMA, 1 joint-ESA)

2023-2024

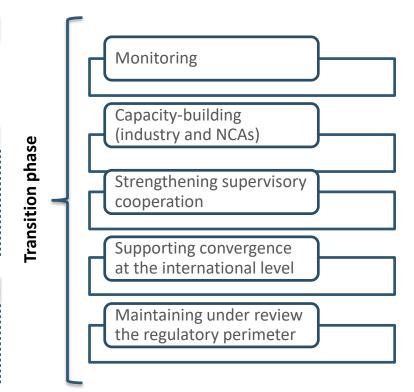
Supervisory capacity build-up

- EBA sets up procedures/methodologies for supervision
- EBA develops IT capabilities needed for supervision

Q4 2024

Commencement supervision & 'other' tasks

■ EBA's supervision tasks for sARTs and sEMTs and 'other' tasks (e.g. product intervention) are activated



Protecting consumers in the transition phase



- Continuous monitoring.
- Promoting knowledge exchange between NCAs on risks.
- Issuing warnings (EBA: December 2013, joint-ESA February 2018, reminder in March 2021, latest warning March 2022):
 - Latest warning (March 2022) highlighted not only risks but also steps consumers
 can take to help protect themselves with a 'Things you should know and check'
 list. It also highlighted the risks of misleading adverts, in particular distributed via
 social media.

Digital Euro – EBA's role and views



State of play

EBA

Key topics for the

- ➤ In Q1/Q2 2023, the EC is expected to propose a regulation to establish and regulate the digital euro.
- ➤ In October 2023, the Governing Council of the ECB could decide to start a realisation phase to develop and test technical solutions and business arrangements.

EBA current role

Since September 2022, the EBA participates as observer in meetings on the Digital Euro of the EC Expert Group in Banking,
Payments and Insurance (EGBPI).

Distribution model and intermediaries

- □ Support to take PSD2 approach for DE distribution → all PSPs within the scope of PSD2 entitled to DE distribution, according to authorisation.
- ☐ On mandatory vs voluntary distribution rules → need for further cost-benefit analysis + AML rules apply in both cases.
- Support to take PAD approach to definition of basic DE services → but need for cost-benefit analysis to define if free of charge or reasonable fee.
- ☐ Upcoming EBA GL on AML/CFT requirements and access to financial services, expected to cover basic DE services

Privacy vs AML/CFT

- Existing AML/CFT framework for emoney should apply to DE.
- Anonymous DE wallets/accounts should be excluded from initiative.
- ☐ Proximity offline payments with DE should be subject to similar regimes, e.g. e-money regime.
- ☐ Limits to holding and transactions (amounts and numbers) according to a risk-based approach should be determined, as e-money

+ Financial stability and bank disintermediation risks

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Annex

OVERVIEW OF MICA SCOPE

Scope of MiCA (covered activities)



