



Exchange with BUDG on

EU external action and crisis response: Is the EU budget fit for purpose?

Efficacy of humanitarian instruments in the current MFF

Dominic Crowley
VOICE President

28th March 2023

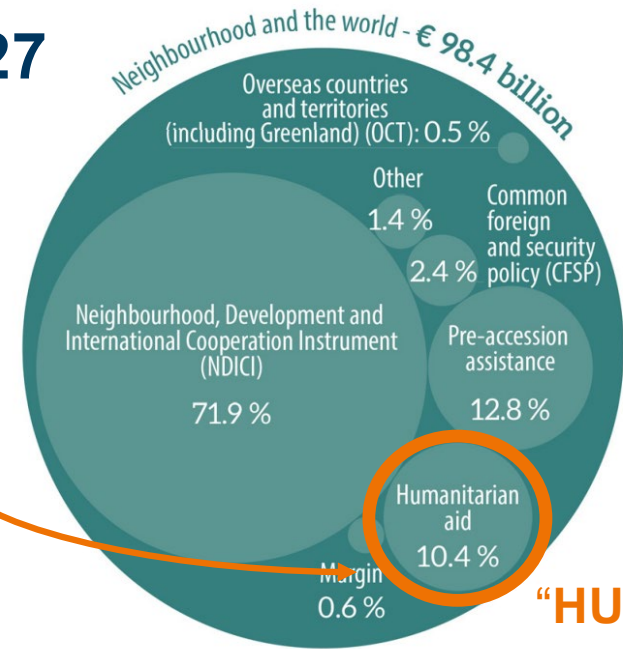
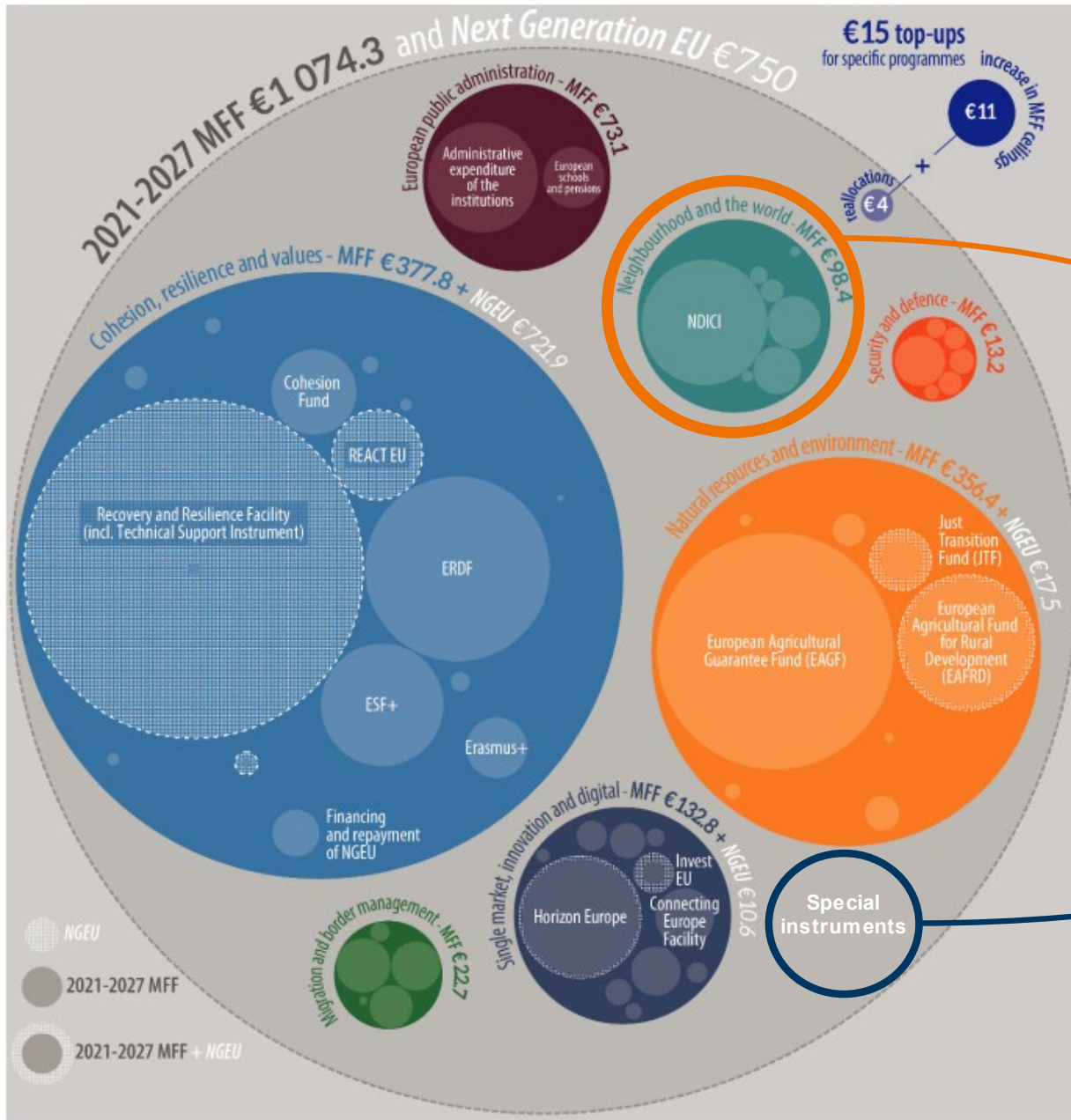


➤ VOICE - *Voluntary Organisations in Cooperation in Emergencies* - represents **87 NGOs** from **19 European countries** implementing principled humanitarian aid worldwide

➤ VOICE is the main NGO interlocutor with the EU on emergency aid and promotes the values of humanitarian NGOs



Humanitarian aid within the MFF 2021 - 2027



“HUMA”

Humanitarian aid within Heading 6...

... and within the Special instruments



What...

> EU financial instruments for humanitarian aid

HUMA

The Humanitarian aid
budget line

MFF 2014 – 2020: € 5.9 billion
MFF 2021 – 2027: €10.3 billion

Around **€1.5bn** per year

+

SEAR

The Solidarity and
Emergency Aid Reserve
(EUSF + EAR)

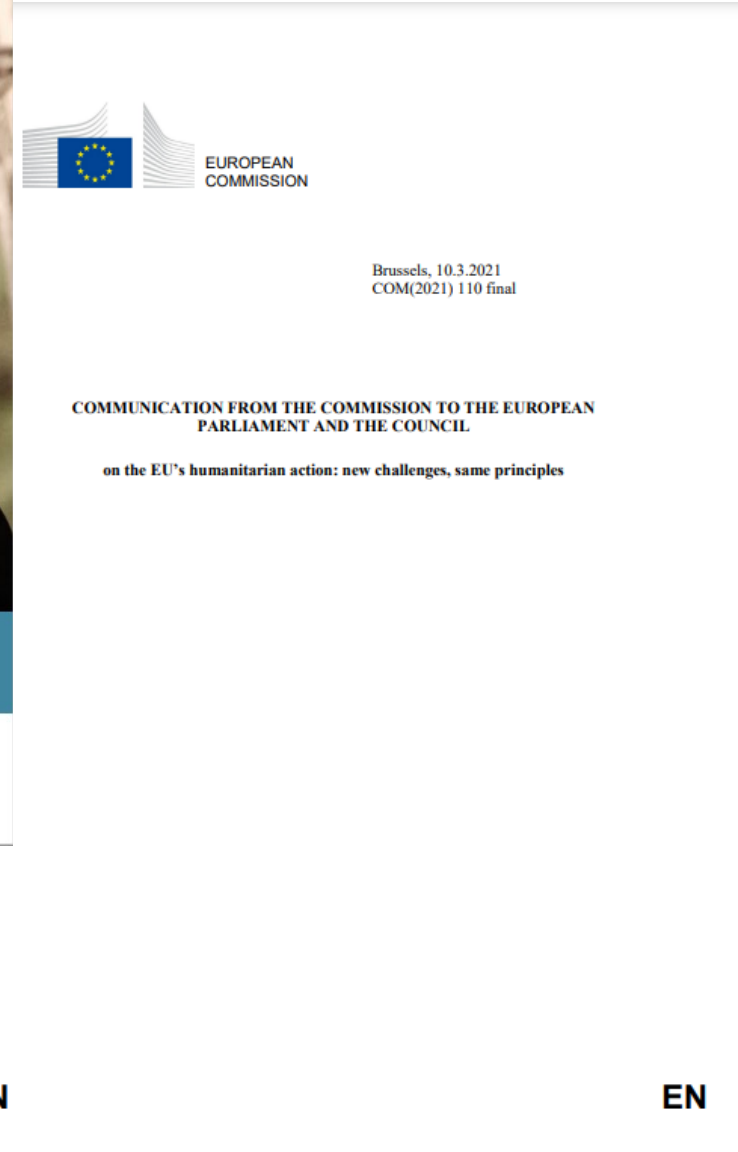
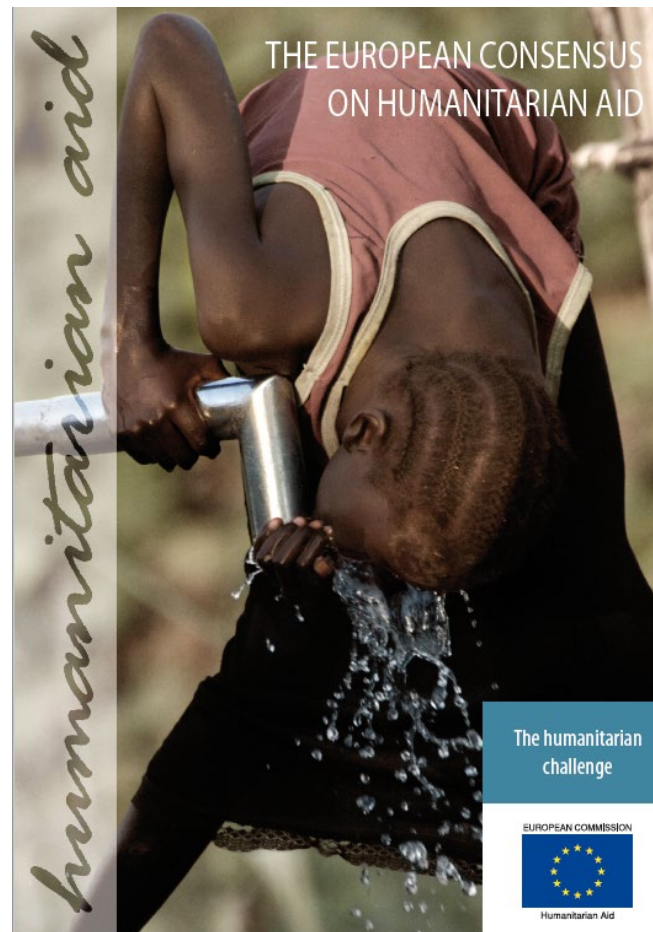
€1.2bn per year
w/ **€315mn** softly earmarked
for external crises



Who...



European Union Civil Protection and Humanitarian Aid



EN

EN

Does the EU enable DG ECHO to respond to humanitarian crises worldwide according to its ambitions?

How...



Humanitarian needs around the globe

346.6 million people in need in 2023 ([GHO 2023](#), [February update](#)):

- 72.6 million more than forecast in 2022 ([GHO 2022](#))
- 211.6 million more than forecast in 2018 ([GHO 2018](#))

Major changes since the design of the MFF: unprecedented **food crisis** in the Horn of Africa, long-lasting effects of **Covid-19**, numerous **disasters**, conflict in **Ukraine**

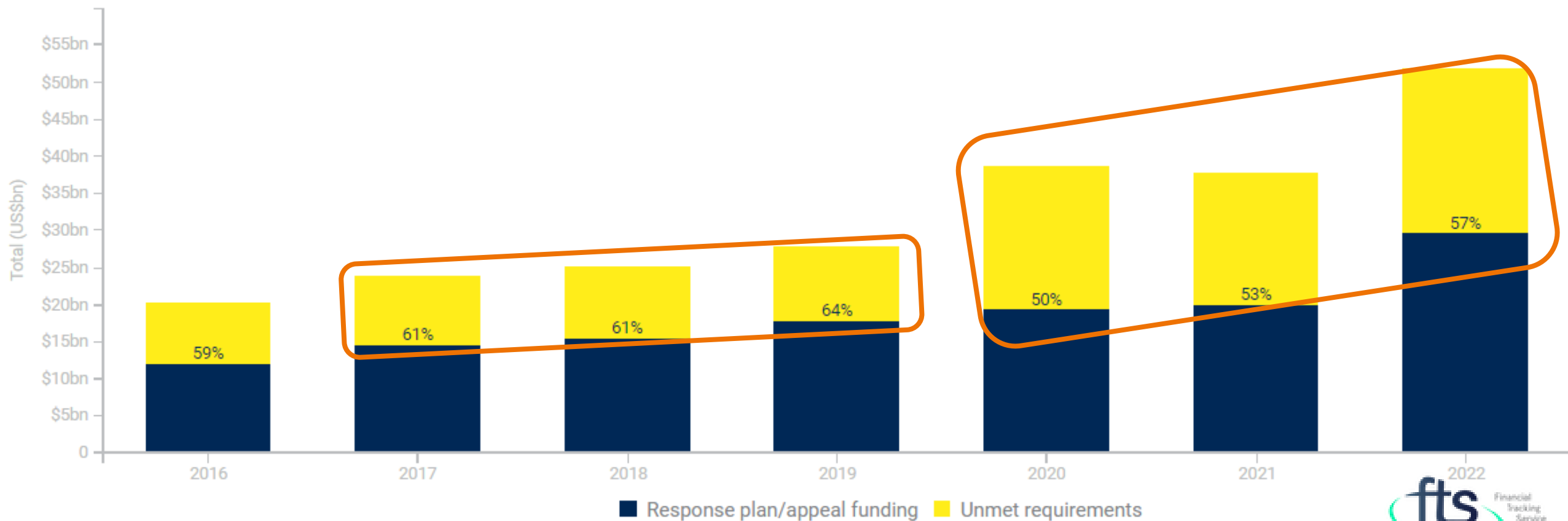
Crises driving needs:

- Number of **conflicts** has more than doubled in the decade to 2020 ([SOHS](#))
- Number of **climate-related disasters** has increased annually since 2018 ([SOHS](#))
- **Ukraine conflict** has increased global food, fuel, and fertilizer prices, and will contribute to food shortages in 2023 and beyond ([GHI 2022](#))
- Crises are becoming more **protracted**
- Number of people expected to face **acute food insecurity** reached **222 million** ([GHO 2023](#))
- **100 million** people **displaced** in 2022 ([UNHCR](#))



The humanitarian funding gap

as of 22nd March 2023



Trends in response plan/appeal requirements ([UN FTS](#))



The humanitarian funding gap

as of 22nd March 2023



A gap of unprecedented scale:

- **2022:** Only 57% of the UN GHO was covered = funding gap of \$22.2 billion ([FTS](#))
- **2023:** \$54.4 billion needed to assist 238.7 million of the 346.6 million people in need ([GHO 2023 update](#))

Funding imbalances between crises ([FTS](#)):

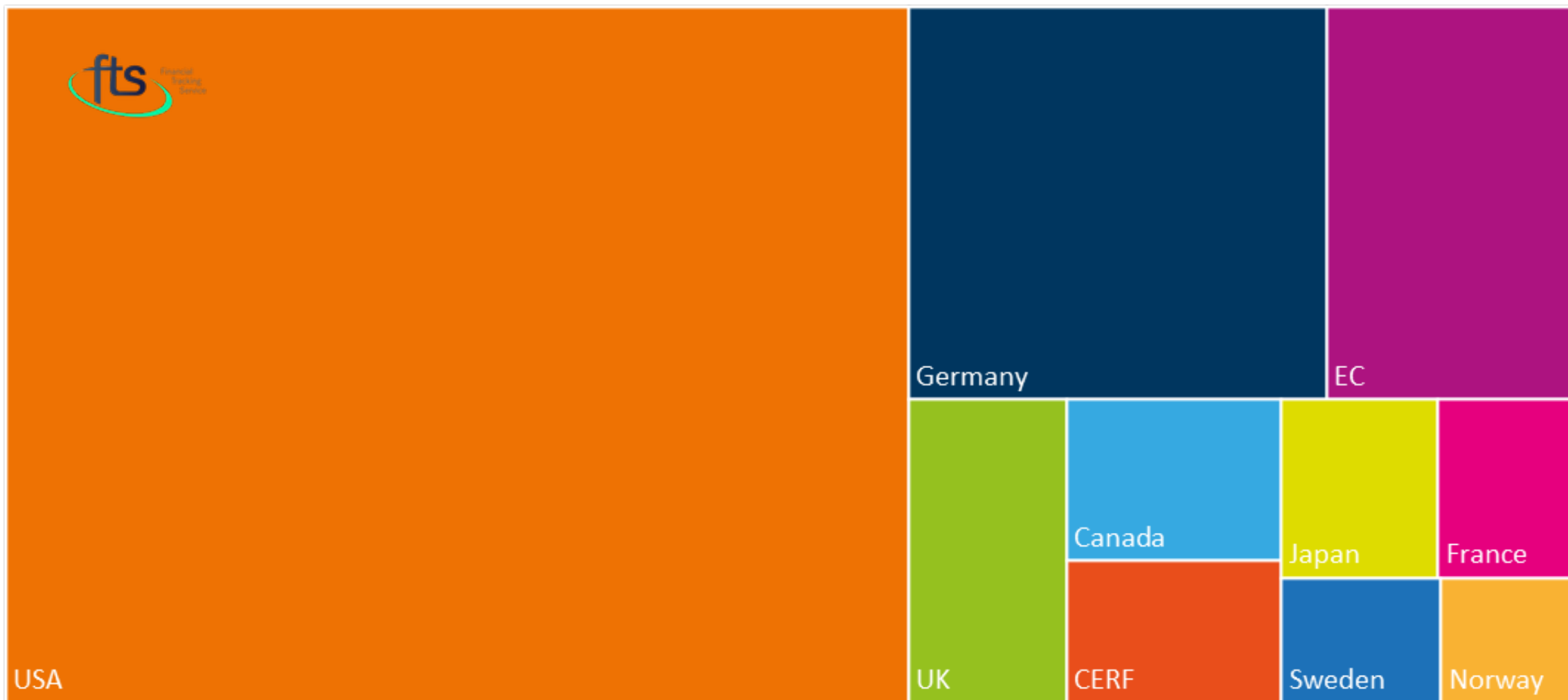
- Ukraine 84% funded
- Mozambique 29.4%
- Haiti cholera Flash appeal 10%

Too few substantial humanitarian donors:

- The US and the EU (EC + MS) accounted for 80% of the global humanitarian funding in 2022 ([FTS 2022](#))
- In 2022, 70% of global humanitarian funding came from just **5** donors and 80% came from **10** ([FTS 2022](#))
- **No reliable data** re some EU MSs' ODA contributions

Top 10 global humanitarian donors in 2022

■ USA
 ■ Germany
 ■ EC
 ■ UK
 ■ Canada
 ■ CERF
 ■ Japan
 ■ France
 ■ Sweden
 ■ Norway



> State of the EU's humanitarian budget

HUMA

- **2022:** from **€1.8bn** to **€2.6bn**
- **2023:** starts at **€1.8bn** because no margins left under Heading 6

NDICI Rapid Response Pillar not mobilised for nexus funding yet

SEAR

- **2021:**
 - €334 million allocated to humanitarian crises outside of Europe
 - None of the funds available from October were allocated to external crises
- **2022:**
 - €539 million allocated to humanitarian crises outside Europe
 - €211 million earmarked for external crises frozen
 - Reinforcements linked to Ukraine

March 2023:
HUMA already reinforced **twice** by SEAR

⚠ Largely for **foreseeable** crises

SEAR earmarking for external crises already **fully committed***

→ MFF is inadequate to allow EU to maintain its humanitarian ambitions



Opportunities to maintain the EU's humanitarian ambition

How can DG ECHO be best supported?

- **HUMA:**

- From 2024 onwards, HUMA should start at **€2.6 billion**
- Not at the expense of development funding

- **SEAR:**

- SEAR must remain **additional** to HUMA
- On 1st September, remaining funds must be allocated to external crises
- At least 35% of the end-of-year cushion must be allocated to external crises

- **Quality funding:**

- Support DG ECHO in maintaining its principled approach to humanitarian aid

- **Beyond the EC's budget:**

- Increase MS' own humanitarian budgets and support the expansion of the donor base



VOICE

European humanitarian NGOs.
Standing together.

Thank you!

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For further information, please contact:

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