National intelligence authorities and surveillance in the EU: Fundamental rights safeguards and remedies



Dr Mario Oetheimer Brussels, 28 May 2015 Opening session The repercussions on intelligence oversight of a rapidly changing world



Key issues

- Detailed and up-to-date legal frameworks: precondition for safeguarding fundamental rights.
- Remedies ensure the effectiveness of fundamental rights safeguards: individuals should be able to obtain proper redress.
- Effective and comprehensive oversight systems.



Standards: UN and ECHR converging human rights standards

- In accordance with the law (quality of law)
 - Safeguards:
 - Adequate oversight (incl. approval)
 - Effective remedies
- Principles of necessity and proportionality
- Discrimination

UN



Remedies - overview of avenues

- Judicial
- National courts (across EU 28)
- Specialised courts/tribunals
- Non-judicial
- Parliamentary committees
- Executive bodies
- Expert bodies, incl. DPAs
- Other bodies (e.g. ombudsperson institutions)



Oversight of intelligence services





Approval of targeted surveillance measures

- Different surveillance measures require different approval procedures across the EU.

- **Judiciary**: 17 MS

- Alternatives:

Expert bodies: 3 MS

• The executive: 7 MS

- None:
 - No prior approval certain surveillance measures: 2 MS.
 - Szabo and Vissy v Hungary compliant with ECtHR standards?



Approval of signals intelligence

- Germany: strategic interception of international communication: **Parliamentary Control Panel / G10 Commission** authorisation .
- Sweden: monitoring and collecting signals intelligence over the airways and by fibre optic cables: **Foreign Intelligence Court** authorisation.
- The Netherlands:
 - untargeted interception of non-cable bound telecoms: no authorisation.
 - applying keywords or 'selectors': ministerial approval.
- The United Kingdom: interception of external communications via telecommunications during transmission: **Secretary of State authorisation**.



Parliamentary oversight

24 MS have parliamentary committees that oversee intelligence services. Of these, **21 MS** are specialised committees.

Basic powers:

- receiving reports from the intelligence services
- reporting to parliament

Enhanced powers:

- receiving complaints
- issuing recommendations/issuing binding decisions

Not all committees are given unrestricted access to classified information.

Disclaimer: this data is based on current FRA research and might be subject to modifications.

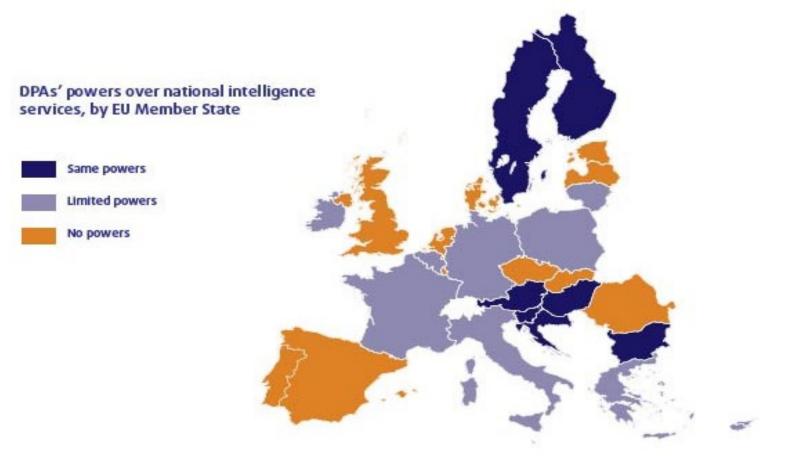


Specialised expert bodies

- Expert bodies must have adequate powers, expertise, resources, and independence.
- 14 MS have specialised expert bodies.
- Powers:
 - Advising parliament and/or the executive
 - Supervising intelligence operations/measures
 - Investigating complaints



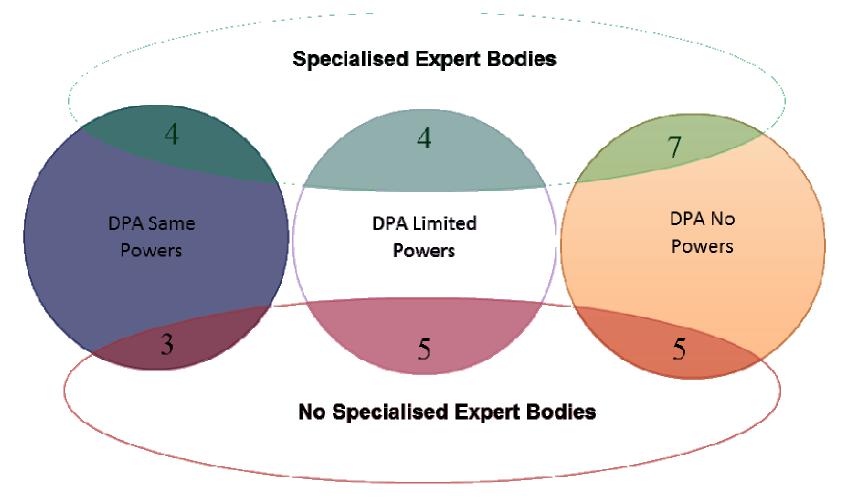
Competences of data protection authorities over intelligence services



Disclaimer: this map is based on current FRA research and might be subject to modifications.



Specialised expert bodies and DPAs across the EU



Disclaimer: this diagram is based on current FRA research and might be subject to modifications.



Next steps: qualitative social fieldwork

- Interviewing representatives of key actors.
- Assessing whether the legal frameworks are fundamental-rights compliant:
 - Day-to-day work of oversight bodies
 - Effectiveness of remedies



Key issues

- Detailed and up-to-date legal frameworks: precondition for safeguarding fundamental rights.
- Remedies ensure the effectiveness of fundamental rights safeguards: individuals should be able to obtain proper redress.
- Effective and comprehensive oversight systems.

Thank you for your attention!



Mario Oetheimer @MOetheimerFRA Mario.Oetheimer@fra.europa.eu