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REPORT

on the outlook for copyright in the EU
(2008/2121(INI))

Committee on Legal Affairs

Rapporteur: Manuel Medina Ortega

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MOTION FOR A EUROPEAN PARLIAMENT RESOLUTION

on the outlook for copyright in the EU (2008/2121(INI))

The European Parliament,

- having regard to Articles 14 and 95 of the EC Treaty,
- having regard to Article 27 of the United Nations Universal Declaration of Human Rights,
- having regard to Article 17(2) of the Charter of Fundamental Rights of the European Union,
- having regard to the Commission report of 30 November 2007 on the application of Directive 2001/29/EC on the harmonisation of certain aspects of copyright and related rights in the information society (SEC(2007)1556),
- having regard to the Commission Green Paper of 16 July 2008 on copyright in the knowledge economy (COM(2008)0466),
- having regard to Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society¹,
- having regard to Directive 2004/48/EC of the European Parliament and of the Council of 29 April 2004 on the enforcement of intellectual property rights² and to Commission Statement 2005/295/EC concerning Article 2 of Directive 2004/48/EC³,
- having regard to its resolution of 25 September 2008 on collective cross-border management of copyright and related rights for legitimate online music services⁴,
- having regard to its resolution of 15 January 2004 on a Community framework for collective management societies in the field of copyright and neighbouring rights⁵,
- having regard to the Commission Recommendation 2005/737/EC of 18 October 2005 on collective cross-border management of copyright and related rights for legitimate online music services⁶,
- having regard to the Commission Communication of 16 April 2004 on the management of copyright and related rights in the internal market (COM(2004)0261),
- having regard to Directive 96/9/EC of the European Parliament and of the Council of

¹ OJ L 167, 22.6.2001, p. 10.

² OJ L 157, 30.4.2004, p. 45.

³ OJ L 94, 13.4.2005, p. 37.

⁴ Texts adopted, P6_TA(2008)0462.

⁵ OJ C 92 E, 16.4.2004, p. 425.

⁶ OJ L 276, 21.10.2005, p. 54.

11 March 1996 on the legal protection of databases¹,

- having regard to Directive 2006/116/EC of the European Parliament and of the Council of 12 December 2006 on the term of protection of copyright and certain related rights²,
- having regard to its resolution of 27 September 2007 entitled “i2010: towards a European digital library”³,
- having regard to Rule 45 of its Rules of Procedure,
- having regard to the report of the Committee on Legal Affairs and the opinions of the Committee on Industry, Research and Energy and the Committee on the Internal Market and Consumer Protection (A6-0017/2009),

Copyright and the information society

1. Recalls that the adoption of Directive 2001/29/EC was one of the priority objectives laid down by the Lisbon European Council of 23 and 24 March 2000 in the context of the process leading to a competitive, dynamic, knowledge-based economy;
2. Recalls that the European Community and its Member States are required to respect the international copyright framework, namely Article 9(2) of the Berne Convention for the Protection of Literary and Artistic Works of 1886, and Article 13 of the Agreement on Trade-Related Aspects of Intellectual Property Rights, the terms of which are set out in Article 5(5) of Directive 2001/29/EC;
3. Regards the application of that directive in the various Member States and its effects on harmonisation of copyright as satisfactory;
4. Notes that the Commission's above-mentioned initial report on the application of Articles 5, 6 and 8 of Directive 2001/29/EC does not permit a meaningful assessment to be carried out, owing to belated transposition by the Member States, and therefore calls on the Commission to concentrate its efforts on full implementation of Directive 2001/29/EC in all its aspects and to ensure a balance between rewards for rights holders and dissemination to the benefit of European consumers;
5. Regrets that, in its report, the Commission disregards the legislative practices of those countries which joined the European Union after the adoption of Directive 2001/29/EC;
6. Hopes that the Commission will allow itself more time to draw up a fuller list of transposition measures and future case-law;
7. Considers that application of Directive 2001/29/EC must take place within a broader framework, which should in particular take into account the provisions on electronic commerce set out in Directive 2000/31/EC of the European Parliament and of the Council of 8 June 2000 on certain legal aspects of information society services, in particular electronic commerce, in the Internal Market⁴, Directive 2004/48/EC and the provisions

¹ OJ L 77, 27.3.1996, p. 20.

² OJ L 372, 27.12.2006, p. 12.

³ OJ C 219 E, 28.8.2008, p. 296.

⁴ OJ L 178, 17.7.2000, p. 1.

on data protection set out in Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data¹;

8. Notes that any reform of Directive 2001/29/EC would be undesirable, given that the process of its transposition by the Member States did not end until 2006;
9. Takes the view that Directive 2001/29/EC constitutes a fair balance between the interests of the various parties involved;
10. Recalls that Directive 2001/29/EC plays an important role in adapting copyright and neighbouring rights to the information society;
11. Welcomes the Commission's facilitation of discussions on private copying levy systems between the interested parties via the creation of a platform bringing together representatives of the industry, rights holders and consumers, which aims to assess objectively the situation of said systems and the questions that they raise, in particular in the on-line environment; encourages this platform to examine, applying a consistent and equitable approach, issues such as the legal source and the criteria for the fixing of copyright levies, including the role of consumer surveys in this process and the information on private copying levy systems to be provided to consumers; asks the Commission to keep the Parliament informed of the progress of the work of this platform; in addition, considers that a level playing-field would be in the interests of rights holders, consumers and the industry;
12. Wonders why the above-mentioned Commission Green Paper concentrates almost exclusively on the world of publishing and ignores the other cultural industries;
13. Reminds the Commission that, as regards the regulation of copyright and related rights, it is essential and imperative for the EU institutions to cooperate closely and to act in concert with each other;
14. Insists that the Commission must be consistent in its approach to copyright; suggests that a single Directorate-General must coordinate proposals originating in different sectors so as to ensure respect for the legal basis of copyright and to avoid unintended consequences;
15. Takes the view that protection of copyright, neighbouring rights and intellectual property is an important factor in ensuring the European Union's economic competitiveness;
16. Notes that the creative industries are a growing sector, accounting for 2.6% of European Union GDP (2003) and employing over five million people;
17. Considers that the creative industry has an essential role to play in the information society;
18. Points out that the protection of copyright and related rights in the context of the information society is an important factor in the development of the internal market economy and underpins a virtuous circle of incentive, creation, investment and dissemination to European consumers;

¹ OJ L 281, 23.11.1995, p. 31.

19. Stresses that the protection of copyright and neighbouring rights is a precondition for stimulating creativity and innovation and for safeguarding cultural identities;
20. Recognises that wide dissemination of knowledge helps to create more inclusive and cohesive societies, but emphasises that a high level of copyright protection is crucial for intellectual creation and that a balance must therefore be struck in order to ensure the preservation and development of creativity in the interests of all;
21. Recalls that the copyright system is the most appropriate system for an economy based on knowledge and skill;
22. Emphasises that a European copyright framework providing a high level of protection is a necessary condition for continued innovation and investment by publishers in new electronic products and services, which make an essential contribution to the European Union's efforts to become the main player in the knowledge-based economy at world level;
23. Takes the view that enforcement of copyright and neighbouring rights is the best guarantee of the development of a legitimate digital market;
24. Notes that the existence of a plurality of offers of cultural goods and services and the dissemination of those goods and services throughout the Union's territory is also dependent on enforcement and protection of copyright and neighbouring rights;
25. Stresses that the dynamism and diversity of the world of European creative arts is one of the foundations of freedom of expression;
26. Recalls that enforcement of copyright constitutes a means of safeguarding diverse national cultures;
27. Points out that right holders must be able to enjoy protection of copyright and neighbouring rights in the place where those rights are asserted, regardless of national borders and modes of use, throughout their entire period of validity;
28. Recalls that the information society opens up new markets in which protected works may be exploited by means of electronic products and interactive services;
29. Applauds the success of the Europeana project in that it demonstrates the viability of the European approach combining respect for copyright with better access for users to creative content on-line; notes that Europeana, predicated as it is on partnership and ongoing dialogue extending to all stakeholders, enables works to be preserved unimpaired, as well as making for a high standard of legal digitisation; points out in addition that Community copyright legislation stipulates that protected works may not be digitised and made accessible, even in extract form, unless authorisation has been obtained from the right holders; stresses that this principle is a cornerstone of Europeana;
30. Considers it important to guarantee enforcement of authors' moral rights and is concerned at the spread of "work for hire" contracts which provide for forced surrender of royalties and damage the right of authorship and respect for works;

The regime of exceptions

31. Recalls that, pursuant to Article 5(5) of Directive 2001/29/EC, the exceptions provided for by that Directive are only applicable in certain special cases which do not conflict with a normal exploitation of the work and do not unreasonably prejudice the legitimate interests of the right holder ('three-step test' clause);
32. Takes the view that digitisation of works should take account of copyright and neighbouring rights and must not conflict with normal exploitation of the works on the internet, particularly as regards revenue earned by virtue of the right to make works available to the public;
33. Takes the view that the approach chosen by Directive 2001/29/EC, based on an exhaustive list of non-compulsory exceptions, is sufficiently flexible and still valid;
34. Considers that the creation of on-line digital libraries on the basis of large-scale digitisation projects must be carried out entirely in accord with holders of copyright and neighbouring rights on the basis of voluntarily negotiated agreements;
35. Considers that the exception provided for in Article 5(3), point (b), of Directive 2001/29/EC for the benefit of people with disabilities should be applied fully;
36. Invites reflection on the risk to protection of copyright and neighbouring rights represented by the exception to reproduction and communication rights in the context of applied scientific research in the case of distance learning;
37. Considers that the scientific community and researchers should enter into voluntary licence-issuing schemes with publishers in order to improve access to works for purposes of teaching and research; however, takes particular note of the value of learned journals, which play a key role in the peer-review process of validating the results of academic research, and the financial viability of which is dependent on paid subscriptions;
38. Takes the view that interoperability between on-line services and the various types of equipment that receive such services must be encouraged with a view to promoting legal supply and developing a competitive on-line market;
39. Takes the view that works created by users must comply with copyright and neighbouring rights and that there is no need to introduce a new exception for "works created by users";

Implementation of rights

40. Recalls that the economy of the cultural sector and continuing creative activity are threatened by unauthorised use, which seriously damages the creative arts sector and technological innovation;
41. Recognises the importance of investment by publishers in content production and dissemination on paper and in digital forms, and stresses the need to combat effectively activities on the part of any third party which do not respect European copyright legislation and which would jeopardise that investment;

42. Considers that the fight against piracy must be waged on a number of fronts: education and prevention, development and accessibility of legitimate digital supply, cooperation and legal penalties;
43. Supports the promotion of an environment conducive to the legal distribution of, and access to, on-line creative content;
44. Emphasises that it is important to allow everyone to access protected content in full respect of copyright;
45. Urges that the situation in respect of a competitive market for on-line copyright and related rights be clarified (in the light of the CISAC case);
46. Points out that the activity of websites offering downloading of works and services that are protected by copyright and neighbouring rights without the consent of the rightholders and peer-to-peer exchange of works or services that are protected by copyright and neighbouring rights made without the consent of the rightholders are illegal;
47. Supports the setting-up in the individual Member States of mechanisms, to be employed on instruction from right holders and using a graduated approach, for the enforcement of copyright on the internet;
48. Approves the action taken by various national judicial systems against internet sites that illegally disseminate works on line (e.g. “The Pirate Bay”);
49. Calls for the activities of such sites to be suspended by the judicial authorities in the Member States;
50. Calls on the Commission to study the application of Article 8(3) of Directive 2001/29/EC and to give consideration to the best ways of combating piracy, particularly on-line, in order to help promote and develop a flourishing market in on-line content;
51. Encourages the launch and use of new, freely available and downloadable EU internet technologies for identification and recognition, and supports the existing ones, with a view to distinguishing more easily between legal and pirated products;
52. Invites reflection on the responsibility of internet access providers in the fight against piracy;
53. Calls for cooperation from internet access providers in preventing and curbing electronic piracy;
54. Calls for the legal supply of works on the internet to be developed, for example by lowering VAT on digital services;
55. On the one hand, considers that education and awareness-building are crucial and, on the other hand, calls on the Commission to ensure the transparency and interoperability of digital rights management systems;
56. Calls on the Commission to broaden the scope of its next review of Directive 2001/29/EC so as to cover the implementation of Article 3(2), point (a) thereof; believes that the

Commission should consider new ways of improving the situation for performers if enforcement of the law provided for by that provision is found to be wanting;

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57. Instructs its President to forward this resolution to the Council and the Commission.

EXPLANATORY STATEMENT

I. Copyright and related rights in the information society

Protection of copyright and related rights in the information society forms an important part of the development of economic life in the single market.

Copyright traditionally gives the author two major economic rights: the right of reproduction and the right of making available to the public.

The information society has opened up new markets in which protected works can be exploited through the media of electronic products and interactive services.

In this context, protection of copyright is one of the necessary conditions for stimulating creativity and innovation and promoting different cultural identities.

Copyright is not only an ex-post reward for authors' work, but also a way of encouraging them to create more. This incentive aspect is even more important for producers and distributors.

Rightholders must therefore have the chance to benefit from the protection afforded by copyright and related rights where these rights are established, regardless of national frontiers and modes of use, throughout their entire period of validity.

Piracy in the information society is an obstacle to the exercise of a creative activity which should be financially profitable.

It must be borne in mind that information property has an atypical cost structure in which the bulk of the costs lie in its design and production.

The nature of copyright must not be allowed to change as a result of technological progress

The fight against piracy must take place on a number of fronts: education and prevention, development of accessibility to the legal digital market, cooperation and legal sanctions.

It is now necessary to strike a balance between the legitimate interests of authors and the interests of the public and society, in the light of Article 27 of the United Nations Universal Declaration of Human Rights, which stipulates that: *'(1) Everyone has the right freely to participate in the cultural life of the community, to enjoy the arts and to share in scientific advancement and its benefits. (2) Everyone has the right to the protection of the moral and material interests resulting from any scientific, literary or artistic production of which he is the author'*.

Directive 2001/29 EC on the harmonisation of certain aspects of copyright and related rights in the information society has a threefold objective:

- to reaffirm the rights of authors and holders of related rights while taking into account the specificities of digital media,
- to define the regime of exceptions to these rights,
- to provide legal protection for the technical measures attached to works and services in order to prevent unauthorised acts by rightholders.

The directive is a logical extension of the 1996 World Intellectual Property Organisation (WIPO) Copyright and Performances and Phonograms Treaties.

The Directive leaves the Member States a great deal of leeway in deciding how it should be transposed, sometimes creating legal uncertainty within individual Member States and disparities between the Member States because of the optional nature of many of the provisions, which leaves the Member States free to adopt ‘à la carte’ many exceptions to the rights laid down, and because the Member States are given the task, sometimes in vague terms, of implementing legal protection.

II. Basis on which to assess the application of Directive 2001/29 EC

The Commission report on the application of Directive 2001/29/EC on the harmonisation of certain aspects of copyright and related rights in the information society (SEC 2007/1556) considers the transposition by the Member States and the application by the national judge of Articles 5 (exceptions and limitations), 6 (protection of technological measures and rights management information) and 8 (sanctions and remedies) of the directive.

The arrangements for exceptions, their application and practical transposition

- Article 5 of the directive sets out a compulsory exception (paragraph 1) and optional exceptions to the right of reproduction only (paragraph 2) and the rights of reproduction, communication to the public and making available to the public (paragraph 3), with these optional exceptions also able to be extended to the right of distribution (paragraph 4).
- Paragraph 5 makes all the exceptions to, and limitations of, the various rights set out in the directive subject to the ‘triple test’ rule: that is to say that they may *‘only be applied in certain special cases which do not conflict with a normal exploitation of the work or other subject-matter and do not unreasonably prejudice the legitimate interests of the rightholder’*. This ‘triple test’ has its origins in Article 9.2 of the Berne Convention for the Protection of Literary and Artistic Works and Article 10 of the 1996 WIPO Treaties.

Article 5.1 provides for an exception in respect of temporary acts of reproduction which are transient or incidental and form an integral and essential part of a technological process.

Article 2 of the directive sets out the right of reproduction in the broadest possible terms, but in the digital environment reproductions are numerous and often ephemeral. They are nevertheless covered by the exclusive right, which is the reason why reproduction such as that required by certain means of communication is deemed to be an exception, the only compulsory one in the directive (Article 5.1).

With the *Google-Copiepresse* judgment of 13 February 2007, on the other hand, the Belgian judge ruled that a copy of a webpage memorised by the Google server and the existence of a link giving public access to the same webpage contravene the rights of reproduction and communication to the public.

All the Member States except the United Kingdom and Ireland have transposed, in a variety of different ways, the exception in respect of reproductions for private use set out in Article 5.2.b. In addition, the Belgian and French courts have ruled that it is not a right that is always applicable (*Test Achats v. EMI*, Brussels Court of Appeal 9/92005 and *Studio Canal v S. Perquin et Union fédérale des consommateurs Que Choisir* Paris Court of Cassation, 28/2/2006).

The exception provided for in Article 5.2.c in respect of specific acts of reproduction made by libraries or other bodies which are not for commercial advantage is not unlimited. It is restricted to specific cases such as reproduction that is necessary for the preservation of works contained in library catalogues.

Publishers, for example, think they can give prior authorisation for a book to be scanned, as in the appeal against Google brought on 6 June 2006 before the Paris Court of First Instance by the La Martinière Group and others.

It goes without saying that the phenomenon of works being put on line by digital libraries can be very damaging to copyright holders.

The exception in respect of the press set out in Article 5.3.c in order to reflect current developments has been interpreted very broadly by some Member States, but in the *Copiepresse v. Google* judgment the Belgian judge took the view that Google's reproduction without comment of parts of articles was not covered by this exception. The same judgement does not consider the exception in respect of quotations for purposes such as criticism or review provided for in **Article 5.3.d** to be applicable to the Google.News service.

The exception provided for in **Article 5.3.k** in respect of use for the purpose of caricature, parody or pastiche has been transposed in widely differing ways into national legislation: it has not been included by the United Kingdom, for example, and is strictly regulated in Germany in accordance with the case law of the Hamburg Regional Court in its 'thumbnails' decision of 5 September 2003.

Protection of technical measures

Article 6 of the Directive requires the Member States to provide adequate legal protection against the circumvention of any effective technological measures (TPM technological protection measures) and against distribution of devices for such circumvention.

Article 6, paragraph 3, defines 'technical measures' as '*any technology, device or component that, in the normal course of its operation, is designed to prevent or restrict acts, in respect of works or other subject matter, which are not authorised by the rightholder of any copyright or any right related to copyright as provided for by law or the sui generis right provided for in Chapter III of Directive 96/9/EC*'.

In the United Kingdom, the 2005 High Court's *Sony Computer Entertainment v Ball* judgment established that, for a technical protection measure (TPM) to be covered by the definition in Article 6.3, it must be determined whether it was created specifically for the purpose ('*it is necessary to determine whether it is designed in the normal course of its*

operation to prevent unauthorised use of copyright work in a way which would amount to an infringement of copyright’)

German case law, in the *Heise Online* judgment of 2005, established a ban on supplying software for the circumvention of any technical protection measure, even with links to an ‘offshore website’.

The concept of an ‘effective technical measure’ has been transposed by all the Member States except Slovakia and Sweden.

Paragraph 4 of **Article 6** provides that the Member States may take *appropriate measures* – in the absence of voluntary measures taken by rightholders – to ensure that rightholders make available to the beneficiary of an exception or limitation provided for in national law in accordance with **Article 5(2)(a), (2)(c), (2)(d), (2)(e), (3)(a), (3)(b) or (3)(e)** the means of benefiting from that exception or limitation. The rather broad concept of ‘appropriate measures’ is applied in different ways in the Member States: there is, for example, no transposition in Austria, the Czech Republic or the Netherlands, while there are mediation and arbitration measures in Finland, Denmark, Estonia, Greece and Hungary and the possibility of legal remedy in Belgium, Germany, Spain and Ireland. France, finally, provides for remedy via the administrative route.

Sanctions and the protection of copyright and related rights holders

Article 8.3 of Directive 2001/29 provides that ‘*Member States shall ensure that rightholders are in a position to apply for an injunction against intermediaries whose services are used by a third party to infringe a copyright or related right*’. Only Austria, Greece, Lithuania and Belgium have explicitly transposed this provision, which is covered in the other Member States by existing law.

In recent years there have been a number of court actions against internet access providers and host servers.

On 29 June 2007 the Brussels Court of First Instance ordered the firm of Scarlet (formerly Tiscali) to install ‘filters’ to prevent circumvention of peer-to-peer files. Along similar lines, on 10 February 2006 a Danish judge ordered a server to cut the internet connection of clients who infringed copyright, and on 25 October 2006, also in Denmark, the TELE2 server was ordered to block its clients’ access to the Russian site AllofMP3.com, which allowed songs to be downloaded illegally.

One very sensitive area is that of ‘peer-to-peer’, i.e. the phenomenon of websites and software whereby internet users share, either directly or via a shared site, files containing reproductions of protected works or services without the consent of the rightholders (Napster (centralised), Kazaa (decentralised)).

The activities of websites that are not part of the peer-to-peer phenomenon and which allow downloading of protected works or services without the necessary authorisation are illegal, and no exception can be applied to them.

So the activity of internet users who send files to their peers must be regarded as an illegal act of communication to the public without the possibility of exceptions being applied.

As regards downloading, it is doubtful whether this activity constitutes an act of reproduction that could be covered by the exception relating to private copying (Article 5.2.b) carried out by a natural person for private use for ends that are neither directly nor indirectly commercial, although in this case the issue of whether the origin is legal or illegal must be borne in mind.

On the basis of these considerations, rightholders are currently focusing on reaching agreements with internet access providers. They are proposing that procedures be put in place for the purpose of notifying suspected illegal activity so that access providers can, within an appropriate period, take the necessary measures vis-à-vis internet users and supply full details of the latter with a view to prosecution. But all of this could come into conflict with the principle of protecting personal data.

According to the ECJ 'Telefonica' judgment of 29 January 2008, Community law does not require Member States to divulge these personal data in the context of civil proceedings in order effectively to protect copyright. The Court did, however, raise the question of the need to reconcile the fundamental rights to privacy, on the one hand, and intellectual property protection and effective recourse on the other. The 'Telefonica' judgment confirms the importance of protecting intellectual property rights and in no way prevents internet access providers and other online operators from collaborating with rightholders in the fight against internet piracy.

8.10.2008

OPINION OF THE COMMITTEE ON INDUSTRY, RESEARCH AND ENERGY

for the Committee on Legal Affairs

on the Commission's report on the application of Directive 2001/29/EC on the harmonisation of certain aspects of copyright and related rights in the information society (2008/2121(INI))

Rapporteur: Silvia-Adriana Țicău

SUGGESTIONS

The Committee on Industry, Research and Energy calls on the Committee on Legal Affairs, as the committee responsible, to incorporate the following suggestions in its motion for a resolution:

1. Reaffirms that the information society is a crucial pillar of the Lisbon Strategy, based on access to knowledge and on the protection of digital content by means of a rigorous and effective system of protection of copyright and related rights, and further reaffirms that such protection must promote innovation, respect technology neutrality and take into account the legitimate interests of law-abiding consumers and internet service providers;
2. Stresses the need to achieve legal certainty as regards copyright in the information society and underlines the need for further harmonisation in that area, within the EU as well between the EU and the United States;
3. Recalls that Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society¹ is a vital component of the Community legislation on the protection of intellectual property in the digital environment, in conformity with the World Intellectual Property Organization (WIPO) 'Internet treaties'; further recalls that this legislation has worked well in practice, helping to promote a vibrant community within the European Union;
4. Notes that information technologies create a need for modern copyright and related rights, and that the protection of these rights must be secured, with a clear division between the public authorities responsible for enforcement and the operators acting within the applicable legal framework ;

¹ OJ L 167, 22.6.2001, p. 10.

5. Recalls the rapid increase of user-created content on the internet and its contribution to creativity; recognises that it is a sector with an ever increasing value; notes that information sharing is a precondition for this and that this must be taken into consideration; recalls, in this context, that while copyright protection stimulates investment and production of content, carefully considered exceptions are equally essential to ensure access to knowledge, creation and innovation;
6. Notes that the Commission's report on the application of Directive 2001/29/EC stresses the existence in the Member States of variations in the implementation of its Articles 5, 6 and 8, resulting in divergent interpretations and decisions by national courts, and recalls that these are now embodied in case-law;
7. Asks the Commission to continue its rigorous monitoring of the application of Directive 2001/29/EC and to report regularly on the matter to Parliament and the Council;
8. Welcomes the Commission's adoption of the Green Paper entitled 'Copyright in the Knowledge Economy', and calls on the Commission, after consulting all interested parties, to revise Directive 2001/29/EC in such a way as to clarify the wording of Articles 5, 6 and 8 with a view to ensuring the harmonisation at Community level of the legal framework for copyright protection in the information society;
9. Calls on the Commission, when further assessing aspects of Directive 2001/29/EC, including the above mentioned green paper, to consider Parliament's resolution of 31 January 2008 on the European Research Area: New Perspectives¹ which underlines the importance of respecting intellectual property and stresses that publishers' investments in infrastructure, functionality and electronic cross-reference initiatives have resulted in major improvements in the dissemination of information and knowledge.

¹ Texts adopted, P6_TA(2008)0029.

RESULT OF FINAL VOTE IN COMMITTEE

Date adopted	7.10.2008
Result of final vote	+: 34 -: 3 0: 0
Members present for the final vote	Jan Březina, Jerzy Buzek, Jorgo Chatzimarkakis, Giles Chichester, Dragoș Florin David, Pilar del Castillo Vera, Den Dover, Nicole Fontaine, Norbert Glante, András Gyürk, David Hammerstein, Mary Honeyball, Ján Hudacký, Romana Jordan Cizelj, Werner Langen, Pia Elda Locatelli, Eluned Morgan, Angelika Niebler, Reino Paasilinna, Atanas Paparizov, Francisca Pleguezuelos Aguilar, Miloslav Ransdorf, Herbert Reul, Teresa Riera Madurell, Paul Rübig, Britta Thomsen, Patrizia Toia, Claude Turmes, Nikolaos Vakalis, Adina-Ioana Vălean
Substitute(s) present for the final vote	Manuel António dos Santos, Juan Fraile Cantón, Neena Gill, Pierre Pribetich, Silvia-Adriana Țicău, Vladimir Urutchev
Substitute(s) under Rule 178(2) present for the final vote	José Javier Pomés Ruiz

19.11.2008

OPINION OF THE COMMITTEE ON THE INTERNAL MARKET AND CONSUMER PROTECTION

for the Committee on Legal Affairs

on the report by the Commission on the application of Directive 2001/29/EC on the harmonisation of certain aspects of copyright and related rights in the information society (2008/2121(INI))

Rapporteur: Janelly Fourtou

SUGGESTIONS

The Committee on the Internal Market and Consumer Protection calls on the Committee on Legal Affairs, as the committee responsible, to incorporate the following suggestions in its motion for a resolution:

1. Notes that the creative industries are a growing sector that account for 2.6% of European Union GDP (2003) and employ over five million people;
2. Points out that the protection of copyright and related rights in the context of the information society is an important factor in the development of the internal market economy which underpins a virtuous circle of incentive, creation, investment, and dissemination to European consumers;
3. Recalls that the European Community and its Member States are required to respect the international copyright framework, namely Article 9(2) of the Berne Convention for the Protection of Literary and Artistic Works of 1886, and Article 13 of the Agreement on Trade-Related Aspects of Intellectual Property Rights, the terms of which are set out in Article 5(5) of Directive 2001/29/EC;
4. Emphasises that it is important to allow everyone to access protected content in full respect of copyright;
5. Observes that technological measures must not excessively or unjustifiably damage the rights of those lawfully consuming copyright-protected products;
6. Recognises that wide dissemination of knowledge contributes to more inclusive and cohesive societies but emphasises that a high level of copyright protection is crucial for intellectual creation and that a balance must therefore be struck in order to ensure the

preservation and development of creativity in the interests of all;

7. Emphasises that a European copyright framework providing a high level of protection is a necessary condition for continued innovation and investment by publishers in new electronic products and services, which make an essential contribution to the European Union's efforts to become the main player in the knowledge economy at world level;
8. Considers that exceptions to and limitations on copyright and related rights are most efficiently provided for on a national basis, as this ensures the most flexible solutions for the rapidly changing environment of the information society;
9. Notes that this initial report on the application of articles 5, 6 and 8 of Directive 2001/29/EC does not enable a meaningful assessment, owing to belated transposition by the Member States, and therefore calls on the Commission to concentrate its efforts on full implementation of Directive 2001/29/EC in all its aspects and to ensure a balance between ensuring rewards for rights owners and dissemination to the benefit of European consumers;
10. Regrets that, in its report, the Commission disregards the legislative practice of the countries which joined the European Union after the adoption of the Directive;
11. Hopes that the Commission will allow itself more time to draw up a fuller list of transposition measures and future case law;
12. considers that application of the Directive must take place within a broader framework, which should in particular take into account the provisions on electronic commerce set out in Directive 2000/31/EC of the European Parliament and of the Council of 8 June 2000 on certain legal aspects of information society services, in particular electronic commerce, in the Internal Market¹, Directive 2004/48/EC of the European Parliament and of the Council of 29 April 2004 on the enforcement of intellectual property rights² and the provisions on data protection set out in Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data³;
13. Notes that Directive 2001/29/EC provides for legal recourse for the enforcement of rights and favours the further development and use of alternatives involving arbitration, mediation and self-regulation systems that involve the various players in the digital world;
14. Considers, on the one hand, that education and awareness-building are crucial, and, on the other hand, calls on the Commission to ensure the transparency and interoperability of digital rights management systems.

¹ OJ L 178, 17.7.2000, p. 1.

² OJ L 157, 30.4.2004, p. 45.

³ OJ L 281, 23.11.1995, p. 31.

RESULT OF FINAL VOTE IN COMMITTEE

Date adopted	6.11.2008
Result of final vote	+: 34 -: 1 0: 1
Members present for the final vote	Mia De Vits, Janelly Fourtou, Evelyne Gebhardt, Martí Grau i Segú, Małgorzata Handzlik, Malcolm Harbour, Christopher Heaton-Harris, Anna Hedh, Iliana Malinova Iotova, Pierre Jonckheer, Kurt Lechner, Lasse Lehtinen, Toine Manders, Catiuscia Marini, Arlene McCarthy, Nickolay Mladenov, Zita Pleštinská, Giovanni Rivera, Zuzana Roithová, Heide Rühle, Leopold Józef Rutowicz, Salvador Domingo Sanz Palacio, Christel Schaldemose, Andreas Schwab, Marianne Thyssen, Jacques Toubon, Bernadette Vergnaud, Barbara Weiler, Marian Złotea
Substitute(s) present for the final vote	Wolfgang Bulfon, Colm Burke, Joel Hasse Ferreira, Andrea Losco, Manuel Medina Ortega, Anja Weisgerber
Substitute(s) under Rule 178(2) present for the final vote	Maddalena Calia, Francesco Ferrari, Mario Mauro, Willem Schuth

RESULT OF FINAL VOTE IN COMMITTEE

Date adopted	20.1.2009
Result of final vote	+: 22 -: 0 0: 0
Members present for the final vote	Carlo Casini, Bert Doorn, Monica Frassoni, Giuseppe Gargani, Neena Gill, Othmar Karas, Klaus-Heiner Lehne, Katalin Lévai, Antonio López-Istúriz White, Manuel Medina Ortega, Hartmut Nassauer, Aloyzas Sakalas, Eva-Riitta Siitonen, Francesco Enrico Speroni, Diana Wallis, Rainer Wieland, Jaroslav Zvěřina, Tadeusz Zwiefka
Substitute(s) present for the final vote	Brian Crowley, Eva Lichtenberger, József Szájer, Jacques Toubon, Ieke van den Burg