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A7-0342/ 001-001

AMENDMENT 001-001

by the Committee on Civil Liberties, Justice and Home Affairs

Report

Agustín Díaz de Mera García Consuegra

A7-0342/2010

Creation of an immigration liaison officers network

Proposal for a regulation (COM(2009)0322 – C7-0055/2009 – 2009/0098(COD))

AMENDMENTS BY PARLIAMENT*
to the Commission proposal

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

amending Council Regulation (EC) No 377/2004 on the creation of an immigration liaison officers network

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 79(2)(c) and Article 74 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Acting in accordance with the ordinary legislative procedure¹,

Whereas:

* Amendments: new or amended text is highlighted in bold italics; deletions are indicated by the symbol **■**.

¹ Position of the European Parliament of ...

- (1) Regulation (EC) No 377/2004¹ lays down the obligation to establish forms of cooperation among immigration liaison officers of Member States, the objectives of such cooperation, the functions and appropriate qualifications of such liaison officers, as well as their responsibilities vis-à-vis the host country and the posting Member State.
- (2) Council Decision 2005/267/EC² established a secure web-based Information and Coordination Network for Member States' Migration Management Services for the exchange of information on irregular migration, illegal entry and immigration and the return of illegal residents. Under that Decision the elements for information exchange are to include the network of immigration liaison officers.
- (3) Council Regulation (EC) No 2007/2004³ established a European Agency for the Management of Operational Cooperation at the External Borders of the Member States of the European Union (Frontex). Frontex is tasked with preparing general and tailored risk analyses to be submitted to the Council and the Commission.
- (4) Immigration liaison officers are to collect information concerning illegal immigration for use either at operational level or at strategic level, or both. Such information could substantially contribute to the activities of Frontex relating to risk analysis, and closer cooperation between different immigration liaison officers networks and Frontex should be established to that effect.
- (5) All Member States should be able to initiate meetings, when considered appropriate, between the immigration liaison officers posted in a particular third country or region in order to enhance cooperation between them. ***Representatives of the Commission and Frontex should participate in those meetings. It should be possible to invite other bodies and authorities, such as the European Asylum Support Office and the Office of the United Nations High Commissioner for Refugees.***
- (6) Decision No 574/2007/EC of the European Parliament and of the Council⁴ establishes for the period from 1 January 2007 to 31 December 2013 the External Borders Fund as part of the General programme "Solidarity and Management of Migration Flows", in order to contribute to strengthening the area of freedom, security and justice and applying the principle of solidarity between the Member States. It should be possible to use the available resources of the External Borders Fund to enhance the activities organised by the consular and other services of Member States in third countries and to support the reinforcement of the operational capacity of different immigration liaison officers networks, thereby promoting a more effective cooperation via those networks, between the Member States.
- (7) The European Parliament, the Council and the Commission should be informed regularly about the activities of immigration liaison officers networks in specific regions and/or countries of particular interest to the Union and about the situation in those regions and/or countries in matters relating to illegal immigration. The selection of the specific regions and/or countries of particular interest to the Union should be based on objective migratory

¹ OJ L 64, 2.3.2004, p. 1.

² OJ L 83, 1.4.2005, p. 48.

³ OJ L 349, 25.11.2004, p. 1.

⁴ OJ L 144, 6.6.2007, p. 22.

indicators, such as statistics on illegal immigration, and risk analyses *and other relevant information or reports* prepared by Frontex *and the European Asylum Support Office*, and should *take into consideration the* overall Union external relations policy.

- (8) Regulation (EC) No 377/2004 should, therefore, be amended accordingly.
- (9) Since the objective of this Regulation, namely adapting the current Union provisions on the creation and functioning of immigration liaison officers networks in order to take into account changes in Union law and practical experience gained in that context, cannot be sufficiently achieved by the Member States and can therefore be better achieved at Union level, the Union may adopt measures, in accordance with principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.
- (10) This Regulation respects the fundamental rights and observes the principles recognised by Article 6(2) of the Treaty on European Union and reflected in the European Convention for the Protection of Human Rights and Fundamental Freedoms as well as in the Charter of Fundamental Rights of the European Union.
- (11) The United Kingdom is taking part in this Regulation, in accordance with Article 5(1) of the Protocol (No 19) on the Schengen *acquis* integrated into the framework of the European Union, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, and Article 8(2) of Council Decision 2000/365/EC of 29 May 2000 concerning the request of the United Kingdom of Great Britain and Northern Ireland to take part in some of the provisions of the Schengen *acquis*¹.
- (12) Ireland is taking part in this Regulation, in accordance with Article 5(1) of the Protocol (No 19) on the Schengen *acquis* integrated into the framework of the European Union, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, and Article 6(2) of Council Decision 2002/192/EC of 28 February 2002 concerning Ireland's request to take part in some of the provisions of the *acquis*².
- (13) In accordance with Articles 1 and 2 of the Protocol (No 22) on the position of Denmark, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Denmark is not taking part in the adoption of this Regulation and is not bound by it or subject to its application. Given that this Regulation builds upon the Schengen *acquis*, Denmark shall, in accordance with Article 4 of that Protocol, decide within a period of six months after the Council has decided on this Regulation whether it will implement it in its national law.
- (14) As regards Iceland and Norway, this Regulation constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the latter's association with the implementation, application and development of the Schengen *acquis*³ which fall within the area referred to in Article 1, point A and E

¹ OJ L 131, 1.6.2000, p. 43.

² OJ L 64, 7.3.2002, p. 20.

³ OJ L 176, 10.7.1999, p. 36.

of Council Decision 1999/437/EC of 17 May 1999 on certain arrangements for the application of that Agreement¹.

- (15) As regards Switzerland, this Regulation constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*² which fall within the area referred to in Article 1, point A and E, of Decision 1999/437/EC read in conjunction with Article 3 of Council Decision 2008/146/EC³.
- (16) As regards Liechtenstein, this Regulation constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Protocol signed between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis* which fall within the area referred to in Article 1, point A and E, of Decision 1999/437/EC read in conjunction with Article 3 of Council Decision 2008/261/EC⁴,

HAVE ADOPTED THIS REGULATION:

Article 1 Amendments

Regulation (EC) No 377/2004 is amended as follows:

- (1) Article 3 is amended as follows:
- (a) in paragraph 1, the second sentence is deleted;
- (b) the following paragraph is added:
- "3. The information referred to in paragraphs 1 and 2 shall be made available on the secure web-based Information and Coordination Network for Member States' Migration Management Services established by Council Decision 2005/267/EC* (ICONet) under the section dedicated to immigration liaison officers networks. The Commission shall also provide this information to the Council.

* OJ L 83, 1.4.2005, p. 48."

¹ OJ L 176, 10.7.1999, p. 31.

² OJ L 53, 27.2.2008, p. 52.

³ OJ L 53, 27.2.2008, p. 1.

⁴ OJ L 83, 26.3.2008, p. 3.

(2) Article 4 is amended as follows:

(a) in paragraph 1, the second indent is replaced by the following:

- "– exchange information and practical experience, in particular at meetings and via ICONet,
- ***exchange information, where appropriate, on experience regarding asylum seekers' access to protection,***";

(b) paragraph 2 is replaced by the following:

"2. Representatives of the Commission and the European Agency for the Management of Operational Cooperation at the External Borders of the Member States of the European Union (Frontex) established by Council Regulation (EC) No 2007/2004* shall be entitled to participate in the meetings organised within the framework of the immigration liaison officers network, although, if required by operational considerations, meetings may be held in the absence of those representatives. Other bodies and authorities may also be invited, as appropriate.

* OJ L 349, 25.11.2004, p. 1.";

(c) paragraph 3 is replaced by the following:

"3. The Member State holding the Presidency of the Council of the European Union shall take the initiative to hold such meetings. If the Member State holding the Presidency is not represented in the country or region, it is up to the Member State serving as acting Presidency to take the initiative to hold the meeting. Such meetings may also be held at the initiative of other Member States."

(3) Article 6 is replaced by the following:

"Article 6

1. The Member State holding the Presidency of the Council of the European Union or, if this Member State is not represented in the country or region, the Member State serving as acting Presidency shall draw up, by the end of each semester, a report to the European Parliament, the Council and the Commission on the activities of immigration liaison officers networks in specific regions and/or countries of particular interest to the Union, as well as on the situation in those regions and/or countries, in matters relating to illegal immigration, ***taking into consideration all the relevant aspects, including human rights.*** The selection, following a consultation with the Member States and the Commission, of the specific regions and/or countries of particular interest to the Union shall be based on objective migratory indicators, such as statistics on illegal ***immigration***, and risk analyses ***and other relevant information or reports*** prepared by Frontex ***and the European***

Asylum Support Office, and shall *take into consideration the* overall Union external relations policy.

2. The reports referred to in paragraph 1 shall be drawn up in accordance with the model established by Commission Decision 2005/687/EC of 29 September 2005 on the format for the report on the activities of immigration liaison officers networks and on the situation in the host country in matters relating to illegal immigration* and indicate the relevant selection criteria.
3. The Commission shall, on the basis of the reports referred to in paragraph 1, *taking into consideration human rights aspects where relevant*, provide a factual summary *and, where appropriate, recommendations* to the European Parliament and to the Council, on an annual basis, on the development of immigration liaison officers networks.

* OJ L 264, 8.10.2005, p. 8."

Article 2 Entry into force

This Regulation shall enter into force on the twentieth day following its publication in the Official Journal of the European Union.

This Regulation shall be binding in its entirety and directly applicable in the Member States in accordance with the Treaties.

Done at

For the European Parliament
The President

For the Council
The President