



Plenary sitting

A8-0250/2015

14.9.2015

*****I**
REPORT

on the proposal for a decision of the European Parliament and of the Council
repealing certain acts in the Area of Freedom Security and Justice
(COM(2014)0713 – C8-0277/2014 – 2014/0337(COD))

Committee on Civil Liberties, Justice and Home Affairs

Rapporteur: Claude Moraes

(Simplified procedure – Rule 50(2) of the Rules of Procedure)

Symbols for procedures

- * Consultation procedure
- *** Consent procedure
- ***I Ordinary legislative procedure (first reading)
- ***II Ordinary legislative procedure (second reading)
- ***III Ordinary legislative procedure (third reading)

(The type of procedure depends on the legal basis proposed by the draft act.)

Amendments to a draft act

Amendments by Parliament set out in two columns

Deletions are indicated in ***bold italics*** in the left-hand column. Replacements are indicated in ***bold italics*** in both columns. New text is indicated in ***bold italics*** in the right-hand column.

The first and second lines of the header of each amendment identify the relevant part of the draft act under consideration. If an amendment pertains to an existing act that the draft act is seeking to amend, the amendment heading includes a third line identifying the existing act and a fourth line identifying the provision in that act that Parliament wishes to amend.

Amendments by Parliament in the form of a consolidated text

New text is highlighted in ***bold italics***. Deletions are indicated using either the **■** symbol or ~~strikeout~~. Replacements are indicated by highlighting the new text in ***bold italics*** and by deleting or striking out the text that has been replaced.

By way of exception, purely technical changes made by the drafting departments in preparing the final text are not highlighted.

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DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

on the proposal for a decision of the European Parliament and of the Council repealing certain acts in the Area of Freedom, Security and Justice (COM(2014)0713 – C8-0277/2014 – 2014/0337(COD))

(Ordinary legislative procedure: first reading)

The European Parliament,

- having regard to the Commission proposal to Parliament and the Council (COM(2014)0713),
 - having regard to Article 294(2) and Article 77(2)(a),(b) and (d), Article 78(2)(e) and (g), Article 79(2)(c) and (d) and Article 87(2)(a) of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C8-0277/2014),
 - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
 - having regard to Rules 59 and 50(2) of its Rules of Procedure,
 - having regard to the report of the Committee on Civil Liberties, Justice and Home Affairs (A8-0250/2015),
1. Adopts its position at first reading hereinafter set out;
 2. Calls on the Commission to refer the matter to Parliament again if it intends to amend its proposal substantially or replace it with another text;
 3. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

Amendment 1

AMENDMENTS BY THE EUROPEAN PARLIAMENT*

to the Commission proposal

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

repealing certain acts *from the Schengen acquis*

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 77(2)(a),(b) and (d), Article 78(2)(e) and (g), Article 79(2)(c) and (d) and Article 87(2)(a) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national Parliaments,

Acting in accordance with the ordinary legislative procedure,

Whereas:

- (1) Improving the transparency of Union law is an essential element of the better lawmaking strategy that the institutions of the Union are implementing. In that context it is appropriate to remove from the legislation in force those acts which no longer serve any purpose.
- (2) A number of acts ***belonging to the Schengen acquis***, are no longer relevant ***due to their temporary nature or*** because their content has been taken up by successive acts, even though they have not been repealed.
- (3) Decision of the Executive Committee Sch/Com-ex (95) PV 1 rev¹ referred to a very specific situation on the prior consultation requested by Portugal vis-à-vis Indonesian visa applicants. That decision became obsolete after the entry into force of Regulation

* * Amendments: new or amended text is highlighted in bold italics; deletions are indicated by the symbol ■.

¹ Decision of the Executive Committee of 28 April 1995 on common visa policy (Sch/Com-ex (95) PV 1 rev) (OJ L 239, 22.9.2000, p. 175).

(EC) No 810/2009² and of Regulation (EC) No 767/2008³ providing for new rules for the prior consultation of other Member States in relation to issuance of visas.

- (4) Decision of the Executive Committee SCH/Com-ex (95) 21⁴ provided for the obligation of Member States to exchange statistical information for better monitoring the migration at external borders. That decision became obsolete after the entry into force of Council Regulation (EC) No 2007/2004⁵ which entrusted FRONTEX with the task of carrying out risk analyses regarding emerging risks and the current state of affairs at the external borders as well as to develop and operate information systems enabling the exchange of such information.
- (5) Decision of the Executive Committee SCH/Com-ex (96) 13 rev 1⁶ established the principles regulating the rights and obligations of representing and represented Member States in respect to the issuance of the Schengen visas in third countries where not all Schengen States are represented. That decision became obsolete after the entry into force of Regulation (EC) No 810/2009 that provides for new rules on the representation arrangements in situations where a Member State agrees to represent another Member State or the purpose of examining applications and issuing visas on behalf of that Member State.
- (6) Decision of the Executive Committee SCH/Com-ex (97) 39 rev⁷ approved the guiding principles for means of proof and indicative evidence under readmission agreements between Schengen States. That decision became obsolete after the entry into force of Council Regulation (EC) No 343/2003⁸ and of Commission Regulation (EC) No 1560/2003⁹ which provides for the elements of proof and circumstantial evidence that shall be used for determining the Member State responsible for examining the application for asylum.

² Regulation (EC) No 810/2009 of the European Parliament and of the Council of 13 July 2009 establishing a Community Code on Visas (Visa Code) (OJ L 243, 15.9.2009, p. 1).

³ Regulation (EC) No 767/2008 of the European Parliament and of the Council of 9 July 2008 concerning the Visa Information System (VIS) and the exchange of data between Member States on short-stay visas (VIS Regulation)(OJ L 218, 13.8.2008, p. 60).

⁴ Decision of the Executive Committee of 20 December 1995 on the swift exchange between the Schengen States of statistical and specific data on possible malfunctions at the external borders (SCH/Com-ex (95) 21)(OJ L 239, 22.9.2000, p. 176).

⁵ Council Regulation (EC) No 2007/2004 of 26 October 2004 establishing a European Agency for the Management of Operational Cooperation at the External Borders of the Member States of the European Union (OJ L 349, 25.11.2004, p. 1).

⁶ Decision of the Executive Committee of 27 June 1996 on the principles for issuing Schengen visas in accordance with Article 30(1)(a) of the Convention implementing the Schengen Agreement (SCH/Com-ex (96) 13 rev 1) (OJ L 239, 22.9.2000, p. 180).

⁷ Decision of the Executive Committee of 15 December 1997 on the guiding principles for means of proof and indicative evidence within the framework of readmission agreements between Schengen States (SCH/Com-ex (97) 39 rev) (OJ L 239, 22.9.2000, p. 188).

⁸ Council Regulation (EC) No 343/2003 of 18 February 2003 establishing the criteria and mechanisms for determining the Member State responsible for examining an asylum application lodged in one of the Member States by a third-country national, (OJ L 50, 25.2.2003, p. 1).

⁹ Commission Regulation (EC) No 1560/2003 of 2 September 2003 laying down detailed rules for the application of Council Regulation (EC) No 343/2003 establishing the criteria and mechanisms for determining the Member State responsible for examining an asylum application lodged in one of the Member States by a third-country national (OJ L 222, 5.9.2003 p. 3).

- (7) Decision of the Executive Committee SCH/Com-ex (98) 1 rev 2¹⁰ provided for a number of measures aiming at increasing the efficiency of checks at external border. That decision became obsolete after the entry into force of Regulation (EC) No 562/2006¹¹ that set out the rules on crossing external borders and of Council Regulation (EC) No 2007/2004 which entrusted FRONTEX with the task of facilitating the application of Community measures relating to the management of external borders by ensuring the coordination of Member States' actions in the implementation of those measures.
- (8) Decision of the Executive Committee SCH/Com-ex (98) 18 rev¹² provided for a procedure to be followed by the Schengen States experiencing serious difficulties in obtaining a laissez-passer to repatriate illegal foreign nationals as well as the possibility to investigate at the Union level the need of using other means of a more binding nature against those third countries. That decision has become obsolete after the Union concluded readmission agreements with a number of third countries that set out the specific obligations and procedures to be complied with by the authorities of the third country and of Member States with regard to the repatriation of foreign nationals who are irregularly residing in the Union.
- (9) Decision of the Executive Committee SCH/Com-ex (98) 21¹³ approved common rules for affixing stamps to the passports of all visa applicants as a mean of preventing the same person from lodging multiple or successive visa applications. That decision became obsolete after the entry into force of Regulation (EC) No 810/2009 that provided for a new set of rules for issuing visas and for stamping the applicant's travel document.
- (10) Decision of the Executive Committee SCH/Com-ex (98) 37 def 2¹⁴ established a set of measures aiming at establishing an integrated approach for stepping up the fight against illegal migration that were put into effect by the Decision of the Central Group of 27 October 1998 on the adoption of measures to fight illegal immigration (SCH/C (98) 117). Those decisions became obsolete after the entry into force of Regulation (EC) No 377/2004¹⁵ that established the common framework for posting immigration liaison officers in third countries, Regulation (EC) No 562/2006 which provided for a set of common measures on the control at external borders and the Council Decision 2009/371/JHA¹⁶ that entrusted Europol with specific tasks related to the exchange of

¹⁰ Decision of the Executive Committee of 21 April 1998 on the activities of the task force (SCH/Com-ex (98) 1 rev 2) (OJ L 239, 22.9.2000, p. 191).

¹¹ Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code) (OJ L 105, 13.4.2006, p. 1).

¹² Decision of the Executive Committee of 23 June 1998 on measures to be taken in respect of countries posing problems with regard to the issue of documents required for expulsion from the Schengen territory (SCH/Com-ex (98) 18 rev) (OJ L 239, 22.9.2000, p. 197).

¹³ Decision of the Executive Committee of 23 June 1998 on the stamping of passports of visa applicants (SCH/Com-ex (98) 21) (OJ L 239, 22.9.2000, p. 200).

¹⁴ Decision of the Executive Committee of 27 October 1998 on the adoption of measures to fight illegal immigration (SCH/Com-ex (98) 37 def 2) (OJ L 239, 22.9.2000, p. 203).

¹⁵ Council Regulation (EC) No 377/2004 of 19 February 2004 on the creation of an immigration liaison officers network. (OJ L 64, 2.3.2004, p. 1).

¹⁶ Council Decision 2009/371/JHA of 6 April 2009 establishing the European Police Office (Europol) (OJ L 121, 15.5.2009, p. 37).

information, including on countering *irregular* migration.

- (11) Decision of the Executive Committee SCH/Com-ex (98) 59 rev¹⁷ provided for a set of guidelines for the coordinated deployment of document advisers for air and maritime traffic and at consular representations of Member States with the aim to strengthen the combating of illegal immigration. That decision became obsolete after the entry into force of Regulation (EC) No 377/2004 that established new rules for the deployment of the liaison officers in third countries.
- (12) Decision of the Executive Committee SCH/Com-ex (99) 7 rev 2¹⁸ has approved a plan for Member States' reciprocal secondment of liaison officers to advise and assist in the performance of tasks of security and checking at the external borders. That decision became obsolete after the entry into force of Regulation (EC) No 562/2006 and Regulation (EC) No 2007/2004 that introduced a new legal framework for cooperation between Member States with regard to the control of the external border, including secondment of liaison officers.
- (13) Council Regulation (EC) No 189/2008¹⁹ provided for the specifications relevant to certain SIS II tests with the aim to demonstrate that Central SIS II, the communication infrastructure and the interactions between Central SIS II and the national systems (N.SIS II) work in accordance with the technical and functional requirements set out in the SIS II legal instruments. That regulation exhausted its legal effect once the SIS II started operation on 9 April 2013.
- (14) For reasons of legal certainty and clarity, those obsolete decisions and the regulation should be repealed.
- (15) Since the objective of this *Regulation*, namely the repeal of a number of obsolete Union acts *belonging to the Schengen acquis* cannot be *sufficiently* achieved by *the* Member States but *can rather be better achieved* at Union level, *the Union may adopt measures, in accordance* with the █ principle of subsidiarity as set out in Article 5 of the Treaty *on European Union*. In accordance with the principle of proportionality, as set out in that Article, this *Regulation* does not go beyond what is necessary in order to achieve that objective.
- (16) In accordance with Article 1 of the Protocol No 22 on the Position of Denmark, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union, Denmark is not taking part in the adoption of this *Regulation and is not bound by it or subject to its application. Given that this Regulation builds upon the Schengen acquis, Denmark shall, in accordance with Article 4 of that Protocol, decide within a period of six months after the Council has decided on this Regulation whether it will implement it in its national law.*
- (17) This *Regulation* constitutes a development of provisions of the Schengen acquis in

¹⁷ Decision of the Executive Committee of 16 December 1998 on coordinated deployment of document advisers (SCH/Com-ex (98) 59 rev) (OJ L 239, 22.9.2000, p. 308).

¹⁸ Decision of the Executive Committee of 28 April 1999 on liaison officers (SCH/Com-ex (99) 7 rev 2 OJ L 239, 22.9.2000, p. 411).

¹⁹ Council Regulation (EC) No 189/2008 of 18 February 2008 on the tests of the second generation Schengen Information System (SIS II) (OJ L 57, 1.3.2008, p. 1).

which the United Kingdom does not take part, in accordance with Council Decision 2000/365/EC²⁰. The United Kingdom is therefore not taking part in its adoption **and is not bound by it or subject to its application**.

- (18) This **Regulation** constitutes a development of provisions of the Schengen *acquis* in which Ireland does not take part, in accordance with Council Decision 2002/192/EC of 28 February 2002²¹. Ireland is therefore not taking part in its adoption **and is not bound by it or subject to its application**.
- (19) As regards Iceland and Norway, this **Regulation** constitutes a development of provisions of the Schengen *acquis* within the meaning of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the latter's association with the implementation, application and development of the Schengen *acquis*²² which fall within the area referred to in Article 1 of Council Decision 1999/437/EC²³.
- (20) As regards Switzerland, this **Regulation** constitutes a development of provisions of the Schengen *acquis* within the meaning of the Agreement concluded between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*²⁴, which fall within the area referred to in Article 1 of Decision 1999/437/EC read in conjunction with Article 3 of Council Decisions 2008/146/EC²⁵ and 2008/149/JHA²⁶.
- (21) As regards Liechtenstein, this **Regulation** constitutes a development of the provisions of the Schengen *acquis* within the meaning of the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*²⁷ and the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of

²⁰ Council Decision 2000/365/EC of 29 May 2000 concerning the request of the United Kingdom of Great Britain and Northern Ireland to take part in some of the provisions of the Schengen *acquis* (OJ L 131, 1.6.2000, p. 43).

²¹ Council Decision 2002/192/EC of 28 February 2002²¹ concerning Ireland's request to take part in some of the provisions of the Schengen *acquis* (OJ L 64, 7.3.2002, p. 20).

²² OJ L 176, 10.7.1999, p. 36.

²³ Council Decision 1999/437/EC of 17 May 1999 on certain arrangements for the application of the Agreement concluded by the Council of the European Union and the Republic of Iceland and the Kingdom of Norway concerning the association of those two States with the implementation, application and development of the Schengen *acquis* (OJ L 176, 10.7.1999 p.31).

²⁴ OJ L 53, 27.2.2008, p. 52.

²⁵ Council Decision 2008/146/EC of 28 January 2008 on the conclusion, on behalf of the European Community, of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis* (OJ L 53, 27.2.2008, p. 1).

²⁶ Council Decision of 28 January 2008 on the conclusion on behalf of the European Union of the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis* (OJ L 53, 27.2.2008, p. 50).

²⁷ OJ L 160, 18.6.2011, p. 21.

Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*, relating to the abolition of checks at internal borders and movement of persons which fall within the area referred to in Article 1 of Decision 1999/437/EC read in conjunction with Article 3 of Council Decisions 2011/349/EU²⁸ and 2011/350/EU²⁹,

HAVE ADOPTED THIS **REGULATION**:

Article 1

Repeal of obsolete acts

The following acts are repealed:

- **Decision SCH/Com-ex (95) PV 1 rev (visa policy);**
- **Decision SCH/Com-ex (95) 21 (exchange of statistical information);**
- **Decision SCH/Com-ex (96) 13 rev 1 (issuance of Schengen visas);**
- **Decision SCH/Com-ex (97) 39 rev (evidence under readmission agreements),**
- **Decision SCH/Com-ex (98) 1 rev 2 (task force);**
- **Decision SCH/Com-ex (98) 18 rev (difficulties on obtaining laissez-passer),**
- **Decision SCH/Com-ex (98) 21 (stamping of passports);**
- **Decision SCH/Com-ex (98) 37 def 2 (fight against illegal immigration);**
- **Decision █ SCH/C (98) 117 (fight against illegal immigration);**
- **Decision SCH/Com-ex (98) 59 rev (document advisers);**

²⁸ Council Decision 2011/349/EU of 7 March 2011 on the conclusion on behalf of the European Union of the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*, relating in particular to judicial cooperation in criminal matters and police cooperation (OJ L 160, 18.6.2011, p. 1).

²⁹ Council Decision 2011/350/EU of 7 March 2011 on the conclusion, on behalf of the European Union, of the Protocol between the European Union, the European Community, the Swiss Confederation and the Principality of Liechtenstein on the accession of the Principality of Liechtenstein to the Agreement between the European Union, the European Community and the Swiss Confederation on the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis*, relating to the abolition of checks at internal borders and movement of persons (OJ L 160, 18.6.2011, p. 19).

- *Decision* SCH/Com-ex (99) 7 rev 2 (*liaison officers*); and
- Council Regulation (EC) No 189/2008 (*SIS II tests*).

Article 2
Entry into force

This **Regulation** shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in the Member States in accordance with the Treaties.

Done at Brussels,

For the European Parliament
The President

For the Council
The President

EXPLANATORY STATEMENT

In the context of the expiry of the transitional period set out in Protocol 36 on transitional provisions, annexed to the Treaties the Commission has performed an assessment of the Schengen acquis and of the legal instruments in the field of police cooperation and judicial cooperation in criminal matters. A number of acts have been identified as obsolete because their content has been taken up by successive acts or because they have temporary nature.

In the Inter-institutional Agreement of 16 December 2003 the European Parliament, the Council and the Commission agreed on reducing the volume of and simplifying the Union law, including by means of repealing obsolete acts.

On the basis of its screening and in line with the commitments in the Inter-institutional agreement on better law-making and its policy on Regulatory Fitness¹, the Commission submitted a proposal to repeal as obsolete the following acts:

- 11 decisions of the Schengen Executive Committee because their content has been taken up in successive acts, and
- Council Regulation (EC) No 189/2008 of 18 February 2008 on the tests of the second generation Schengen Information System (SIS II) which exhausted its legal effect once the SIS II became operational on 9 April 2013.

After consulting the European Parliament's Legal Service and in view of the amendments proposed by the Council to this Commission proposal in its General approach the rapporteur proposes to change the type of the act from 'decision' to 'regulation'. In accordance with the Article 288 TFEU a regulation is binding in its entirety and directly applicable in all Member States and will better serve the purpose of the proposal to repeal the acts deemed to be obsolete.

The title of the act has been amended in order to better correspond to the repealed acts. Several amendments were introduced to improve the drafting of the act.

¹ Commission Communication of 18 June 2014 on "Regulatory Fitness and Performance Programme (REFIT): State of play and Outlook" (COM(2014) 368 final, 18.6.2014).

PROCEDURE

Title	Repealing certain acts in the Area of Freedom Security and Justice		
References	COM(2014)0713 – C8-0277/2014 – 2014/0337(COD)		
Date submitted to Parliament	28.11.2014		
Committee responsible Date announced in plenary	LIBE 15.12.2014		
Rapporteurs Date appointed	Claude Moraes 5.2.2015		
Simplified procedure - date of decision	8.12.2014		
Discussed in committee	14.4.2015	2.7.2015	3.9.2015
Date adopted	3.9.2015		
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