# **European Parliament**

2019-2024



### Plenary sitting

A9-0294/2021

26.10.2021

# **REPORT**

on the application of Regulation (EU, Euratom) No 1141/2014 on the statute and funding of European political parties and European political foundations (2021/2018(INI))

Committee on Constitutional Affairs

Rapporteurs: Charles Goerens, Rainer Wieland

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#### MOTION FOR A EUROPEAN PARLIAMENT RESOLUTION

on the application of Regulation (EU, Euratom) No 1141/2014 on the statute and funding of European political parties and European political foundations (2021/2018(INI))

The European Parliament,

- having regard to Articles 2 and 10(4) of the Treaty on European Union (TEU),
- having regard to Articles 224 and 325 of the Treaty on the Functioning of the European Union (TFEU),
- having regard to Regulation (EU, Euratom) No 1141/2014 of the European Parliament and of the Council of 22 October 2014 on the statute and funding of European political parties and European political foundations<sup>1</sup> (hereinafter 'the Regulation'), as amended by Regulation (EU, Euratom) 2018/673 of the European Parliament and of the Council of 3 May 2018<sup>2</sup> and Regulation (EU, Euratom) 2019/493 of the European Parliament and of the Council of 25 March 2019<sup>3</sup>, and in particular Article 38(1) thereof,
- having regard to Regulation (EU, Euratom) 2018/1046 of the European Parliament and
  of the Council of 18 July 2018 on the financial rules applicable to the general budget of
  the Union<sup>4</sup> (the Financial Regulation),
- having consulted the Authority for European Political Parties and European Political Foundations (hereinafter 'the Authority') and its annual activity reports,
- having regard to the report of the Secretary-General of the European Parliament to the Bureau of 19 April 2021 on the funding of European political parties and European political foundations, at European level,
- having regard to Rule 54 of its Rules of Procedure,
- having regard to the opinion of the Committee on Budgetary Control,
- having regard to the report of the Committee on Constitutional Affairs (A9-0294/2021),
- A. whereas strong political parties and foundations at EU level are essential for the development of a truly EU public sphere;
- B. whereas European political parties should play a more central role in the European elections process and contribute to forming EU political awareness and expressing the will of EU citizens; whereas political diversity is essential for public discourse and for expressing citizens' choices;

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<sup>&</sup>lt;sup>1</sup> OJ L 317, 4.11.2014, p. 1.

<sup>&</sup>lt;sup>2</sup> OJ L 114 I, 4.5.2018, p. 1.

<sup>&</sup>lt;sup>3</sup> OJ L 85 I, 27.3.2019, p. 7.

<sup>&</sup>lt;sup>4</sup> OJ L 193, 30.7.2018, p. 1.

- C. whereas parties cannot be considered as non-partisan entities in the course of political competition and whereas their financing cannot be reduced to apolitical expenses;
- D. whereas European political foundations have a mandate which encompasses raising political awareness of and contributing to the debate on EU policy issues and the process of European integration, and within this framework they also develop offerings that are not exclusively directed at the members or voters of a particular party, but are open to everyone on the same terms;
- E. whereas European political parties and foundations should cooperate with their national member parties and partners in order to support them in bringing the Union and its policies closer to citizens and to enhance democratic legitimacy;
- F. whereas European political parties should cooperate with their corresponding national counterparts to facilitate interactive participation on EU issues;
- G. whereas in order to continue to be aware of and to give expression to the will of Union citizens, it is essential that the role and functioning of European political parties and foundations are not limited to issues of exclusively European relevance at Union level; whereas those European political parties and foundations should be allowed to use their funds in order to finance any activity which contributes to informing EU citizens and increasing awareness on issues related to EU policies;
- H. whereas sufficient financial means are a prerequisite for European political parties and foundations to assume their tasks, while full transparency and accountability ought to be a condition for receiving public funds from the Union budget;
- I. whereas European political parties and foundations can play a role in promoting EU policies on neighbouring countries under the common foreign and security policy and as part of the external relations of the Union; whereas they should therefore be open to membership by parties or individuals from these countries and be allowed to receive contributions from them, provided that full transparency and compliance with Article 325 TFEU and the Union's rules regarding the fight against fraud and corruption is ensured;
- J. whereas it should be possible for European political parties and foundations to have additional categories of revenue other than contributions and donations;
- K. whereas an alignment of the co-financing rate for European political parties with the level imposed on political foundations would prevent the accumulation of debt;
- L. whereas the system for administrative control of expenditure should be simplified, with due respect for transparency and proper use of public funds, and the requirement to submit accounts according to the International Financial Reporting Standards should be dropped because it does not correspond to the nature of European political parties and foundations, and represents an unnecessary time-consuming and costly burden;
- M. whereas an alignment of the carry-over period for European political foundations with the requirements imposed on political parties would avoid a second layer audit and therefore significantly reduce the administrative burden on foundations;

#### Evaluation of the application of the Regulation

- 1. Recalls that Regulation (EU, Euratom) No 1141/2014 on the statute and funding of European political parties and foundations is the legal framework establishing their rights and obligations; highlights that the funding awarded under the Regulation is part of the general budget of the European Union and should therefore be implemented in accordance with the Financial Regulation, with an emphasis on the general principle of sound financial management;
- 2. Notes that 2018 was the first year of implementation of the Regulation; welcomes the 2019 annual activity report presented by the Authority; takes note of the main activities and challenges encountered during 2019; notes that the Authority performed its first review of the accounts of European political parties and foundations in the context of the 2019 European elections, ensuring compliance with the Regulation, while the Directorate-General for Finance of the European Parliament ensured compliance with the Financial Regulation; welcomes the fact that the Authority did not have to impose sanctions on any European political party or foundation in 2019; takes note, additionally, of the fact that the Authority intervened in proceedings before the Court of Justice of the European Union's General Court, and liaised with Member States to set up a network of national contact points and data protection authorities;
- 3. Recalls that Article 38 of the Regulation requires Parliament to adopt a report on the application of the Regulation by the end of 2021 and the Commission to present a report on the same matter six months after that, which must be accompanied by a legislative proposal to amend the Regulation; notes that the Commission's roadmap includes tightening the financial and enforcement rules, reducing the administrative burden, enhancing transparency, and strengthening the genuine electoral representation of EU citizens; points out, furthermore, the importance of addressing the risk of foreign interference and the infringement of data protection rules;
- 4. Welcomes the announcement by the Commission of a new European democracy action plan, including a legislative proposal to ensure greater transparency on paid political advertising and a review of the legislation on the financing of European political parties and foundations; reiterates its proposal to amend the Regulation, as expressed in its resolution of 26 November 2020 on stocktaking of European elections<sup>5</sup>, with regard to participation in European elections, transparency of funding and the prohibition of donations from private and public bodies from non-EU countries;
- 5. Acknowledges that the Regulation has improved the status of European political parties and foundations in comparison with the previous legal framework established by Regulation (EC) No 2004/2003<sup>6</sup>, notably by recognising that those entities have Union legal personality and by setting up the independent Authority;
- 6. Recognises the role of the Authority, which has assumed the tasks entrusted to it under

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<sup>&</sup>lt;sup>5</sup> OJ C 425, 20.10.2021, p. 98.

<sup>&</sup>lt;sup>6</sup> Regulation (EC) No 2004/2003 of the European Parliament and of the Council of 4 November 2003 on the regulations governing political parties at European level and the rules regarding their funding, OJ L 297, 15.11.2003, p. 1.

### the Regulation;

- 7. Notes, however, that a number of administrative and political obstacles are still preventing European political parties and foundations from achieving their full potential as active and visible players in European democracy, both at European level and in the EU Member States;
- 8. Underlines the importance of the registration of European political parties and foundations, since it requires compliance with all conditions of the Regulation, in particular respect for the values of the Union enshrined in Article 2 TEU, and makes eligibility for funding from the Union budget conditional upon such compliance, as well as the need to ensure full transparency;
- 9. Believes, in this regard, that the Regulation should be amended to clarify that respect for EU fundamental values should apply to both the European political party itself and its member parties;
- 10. Welcomes the reinforcement of the provisions on monitoring respect by European political parties and foundations for the fundamental values of the Union and for the procedure for dealing with infringements, including sanctions and recovery of funds;
- 11. Considers that the latest amendment of the Regulation, which introduced sanctions for infringements of data protection rules, was a useful first step but should be further strengthened;
- 12. Considers that the current system for verifying respect for rules on the use of contributions and grants needs to be improved in terms of clarity, efficiency and speed;
- 13. Considers that making European political parties and foundations subject to EU and national rules, which are laid down in different legal instruments, is a source of confusion and legal uncertainty; proposes, therefore, to harmonise further and strengthen the rules governing European political parties and foundations to ensure a comprehensive EU legal framework for European political parties and foundations addressing, in particular, conditions for registration, structure and operations, visibility and transparency, and sanctions;
- 14. Underlines that the funding of European political parties and foundations must be transparent, must be subject to Article 325 TFEU, must not be open to abuse and must exclusively support political programmes and activities in line with the founding principles of the Union expressed in Article 2 TEU;

#### Problems identified

15. Recalls that the Regulation requires national member parties to display the logo, political programme and website link of their European party of affiliation on their websites 'in a clearly visible and user-friendly manner' as a condition for the European political party to access funds; is concerned that according to European Democracy Consulting's Logos project, national member parties overwhelmingly fail to properly implement the Regulation's display requirement, as only 15 % of them display the logo in a clear and user-friendly manner;

- 16. Underlines the need to make the definition of indirect funding from European political parties and foundations to national counterparts and members more precise and simpler in order to avoid hampering their required cooperation in promoting and explaining EU policies, as well as their engagement with EU citizens;
- 17. Stresses that the ban on financing referendum campaigns on EU issues goes against the purpose of European political parties and foundations;
- 18. Highlights that funding of European political parties and foundations is inherently linked to registration criteria listed in the Regulation; acknowledges the need to ensure that registration and membership criteria provide for inclusive and genuine representation of political parties that are active at EU level, while avoiding hindering the democratic representation of smaller political parties at the same level; recalls the debates held in Parliament's Committee on Constitutional Affairs regarding the threshold for registration and citizen support; notes that, following Brexit, there is an increased need to revise different categories of party membership and the collection of membership fees; suggests, therefore, a revision of the registration requirements and representational criteria, including a reflection on direct citizens' membership;
- 19. Regrets the narrow interpretation of the concept of membership established by case law, the lack of clear definitions of modalities of membership of European political parties and the lack of differentiated levels of affiliation to European political foundations in the Regulation, which do not allow for flexibility in the internal organisation of European political parties and foundations, especially as regards associate members and partners of European political foundations, including those from former Member States and other European countries; is concerned that this narrow interpretation has the effect of preventing, without good reason, European political parties from receiving financial contributions from such members; considers that the modalities of membership and affiliation to European political foundations, as well as research partnerships with them, should likewise be clarified;
- 20. Considers that the prohibition of cross-party and cross-foundation membership should be clarified and extended:
- 21. Underlines that the categories of revenue are defined too narrowly in the Regulation and in particular do not take into account other possible legally acquired own resources;
- 22. Stresses that the co-financing level imposed, in particular on European political parties, has proved very difficult to achieve;
- 23. Considers that the requirement for the accounts of European political parties and European political foundations to be set up both in accordance with the national audit standards of the Member State in which they are based and in accordance with International Financial Reporting Standards adds no value and entails unnecessary costs and time delays;
- 24. Laments that a flawed design in the Regulation limits European political parties in truly fulfilling their role as modern political parties connecting citizens to the political system as they are unknown to citizens due to limited individual membership and their limited role in influencing policymaking and shaping public agendas, and thus do not trigger

- anywhere near the same level of activist mobilisation that national and regional parties are able to muster;
- 25. Points out that the Authority has limited powers with regard to verifying whether a European political party or foundation is in breach of the EU's shared values and has never triggered the complex values compliance procedure thus far; calls for the set-up of the Authority to be strengthened in order to be able to better monitor all criteria laid down in the Regulation, including respect for Union values and the democratic governance of European political parties and compliance with relevant rules and the implementation of sanctions, as well as to ensure its complete autonomy and neutrality;
- 26. Notes with concern that several existing transnational political parties active in EU politics and represented in the European Parliament are not permitted to register officially as European political parties due to disproportionate requirements laid down in the Regulation which hinder the democratic representation of smaller political parties at the EU level;

#### Proposals for improvements

- 27. Considers that a clear set of rules and conditions should be established for the joint organisation and co-financing of activities concerning EU issues by European political parties and foundations and their members; considers that for such joint activities, the display of the European political party's logo alongside that of the national member party should be required;
- 28. Underlines that no rule should prevent the participation of representatives and staffers of political parties in events of European political foundations, which is justified by their very nature;
- 29. Calls on the Commission to provide clear requirements and detailed guidelines related to the visibility of the European political party of affiliation in order to ensure enforcement of Article 18(2)(a) of the Regulation on displaying European political parties' logos alongside the logos of national or regional parties;
- 30. Highlights that the first review of the accounts identified possible improvements, particularly regarding the level of detail and comparability of the requested information provided by European parties and foundations; welcomes the introduction of templates in 2020 to facilitate the process; notes that in 2019, most of the financial resources of European political parties and foundations were spent on personnel, meetings and gathering information;
- 31. Is of the opinion that sound financial management and transparency require strict rules defining the eligibility of expenditure; asks for the creation of explicit provisions for activities undertaken with larger international organisations and partners from outside the EU as well as detailed rules for personnel and meeting costs, especially in terms of ceilings and tender procedures;
- 32. Calls for the prohibition on financing referendum campaigns to be lifted to allow European political parties to finance referendum campaigns that are related to the implementation of the TEU or the TFEU;

- 33. Insists that different categories of membership for parties, foundations and research partnerships with foundations be recognised, that the affiliation of members from member states of the Council of Europe and other European countries be allowed, that a category of research partners be created for foundations, and that European political parties and foundations be authorised to legally collect membership fees on the basis of a general contribution order applicable equally to all their members;
- 34. Underlines the need for a definition of members in order to have legal certainty on the different types of membership, the members' relationship with the European political party they adhere to and the requirements they have to meet;
- 35. Proposes that the scope of the prohibition on cross-party membership be extended to the members of national and regional parliaments and assemblies;
- 36. Supports the creation of further categories of revenue in order to cover all sources of income of political parties and political foundations, rather than just contributions and donations, such as creating a new category of 'other own resources' which includes contributions from joint activities, sales of publications, participation fees for conferences or workshops or other activities directly linked to political action;
- 37. Advocates the lowering of the required own resources rate for political parties to 5 % instead of 10 % to align it with the rate applicable to foundations;
- 38. Advocates the extension of the carry-over period for foundations to the entire following year (N+1), aligning it with the period applicable to parties;
- 39. Asks for the obligation for European political parties and foundations to submit their annual financial statements on the basis of the International Financial Reporting Standards, in addition to the Generally Accepted Accounting Principles, to be abolished;
- 40. Recalls the role of further instances of financial control within their respective mandates, namely the European Court of Auditors, the European Anti-Fraud Office and the European Public Prosecutor's Office; notes, in the context of audit and control, the importance of submitting the expenditure of European political parties not only to an internal audit system and the judgement of their members, but also to an external auditor, public authorities and public scrutiny;
- 41. Proposes that the expenditure of European political parties and foundations be subject to a self-control mechanism, accompanied by an internal audit system, and subject to oversight by an external auditor and the European Court of Auditors and to public oversight;
- 42. Recommends using a harmonised timeframe for reporting and the controls carried out by European political parties, the Authority and Parliament respectively, in order to avoid having to recalculate the final amounts of funding, while taking into account the deadlines imposed by the relevant rules;
- 43. Advocates an increase in the transparency of the financing of European political parties and foundations by creating an obligation for Parliament to publish the annual financial

- statements it receives in a user-friendly manner; underlines that the information covering the registration and financial situation of European political parties and foundations should, to the greatest extent possible, be made publicly available and be complete and up-to-date;
- 44. Is of the opinion that the information published by Parliament and the Authority should be presented in open and machine-readable formats in a user-friendly manner;
- 45. Is of the opinion that strengthened scrutiny by the Authority of reported aggregate donations totalling more than EUR 3 000 would make substantial/significant external influences on European political parties more transparent; believes that the Authority should focus such scrutiny on cases where it observes significant and sudden increases in the aggregate number of small donations;
- 46. Is, moreover, of the opinion that in order to strengthen the transparency of funding, donations by the same donor to a European political party, its national member parties and their regional substructures should be subject to publication by the Authority; is furthermore of the opinion that suitable instruments must be in place by the financial year 2027 at the latest to ensure that donations are not made to legally independent entities which are part of the same European political party in order to circumvent transparency rules, which together would exceed the transparency limits;
- 47. Advocates ensuring that, by the calendar year 2027, any donation made by a donor to a European political party is equal under tax law to donations made to national political parties in the donor's respective country of residence;
- 48. Supports the idea of increasing the importance of the own resources of European political parties when calculating the amount financed by the Union;
- 49. Calls on the Commission to assess/consider whether vote-based funding schemes for European political parties could be used; notes that changing the funding system to one based on votes may increase turnout and promote a more pluralistic political environment at EU level;
- 50. Believes, for the sake of legal certainty and clarity, that all provisions applicable to European political parties and foundations, including those that are currently part of the Financial Regulation, should be brought together in a single Union legal act, namely Regulation (EU, Euratom) No 1141/2014;
- 51. Is of the opinion that the rules on eligibility of expenditure are too narrow and that European political parties and foundations should be allowed to finance any activity that is not only organised as an internal event but is also open to the general public and which contributes to increasing EU political awareness and giving expression to the will of Union citizens;
- 52. Proposes that a genuine EU legal status and an EU legal personality for European political parties and foundations be established by setting minimum conditions for the structure and functioning of European political parties and foundations, while at the same time rendering them more independent from national law;

- 53. Stresses, in particular, the need to include measures to ensure that European political parties are not classified as foreign legal entities under national law in the Member States;
- 54. Insists that European political parties and their members must have a democratic structure and respect the values on which the Union is founded and must observe democratic procedures and transparency when selecting their party leaders and candidates for elections and also hold a democratic vote for the adoption of their internal rules and political programme;
- 55. Urges the Commission to review the Regulation with a view to updating the rules on registration, financing, political and electoral campaigning and membership in order to make European political parties the mouthpiece for citizens in EU politics and policymaking and to bring EU citizens closer to EU decision-making;
- 56. Calls in particular for the review of the Regulation to ease registration conditions under Article 3 thereof and open membership to all EU citizens in order to provide for a more inclusive representation of political parties active at the EU level;
- 57. Is of the opinion that the hybrid status of the Authority should be clarified, and its structure redefined, and that the possibility for an administrative appeal to the Authority's decisions should also be provided, given that under the current Regulation, complainants can only appeal to the Court of Justice of the European Union;
- 58. Proposes that a clear distinction between deregistration as a last resort measure and financial sanctions be established and that the coherence of the financial sanctions regime be enhanced;
- 59. Considers that the coherence and legal certainty of certain provisions of the Regulation need to be enhanced, that the reasons for deregistration need to be further developed and clarified, that a common set of rules for the publication, entry into force and effect of deregistration decisions is necessary and that the rules on recovery need to be clarified;
- 60. Considers it necessary to make the financing rules of European political parties and their foundations compatible with a pan-European constituency campaign at the European elections;
- 61. Recommends that the Commission strengthen the provisions on data protection by including references to the offences defined in Articles 3 to 6 of Directive 2013/40/EU on attacks against information systems<sup>7</sup>; welcomes the fact that the Authority has established a network of national data protection authorities to render the new verification procedure fully operational;
- 62. Calls on the Commission to take due account of these proposals when drafting and putting forward its proposal for a regulation amending Regulation (EU, Euratom) No 1141/2014;

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<sup>&</sup>lt;sup>7</sup> OJ L 218, 14.8.2013, p. 8.

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63. Instructs its President to forward this resolution to the Council and the Commission.

#### OPINION OF THE COMMITTEE ON BUDGETARY CONTROL

for the Committee on Constitutional Affairs

on the application of Regulation (EU, Euratom) No 1141/2014 on the statute and funding of European political parties and European political foundations (2021/2018(INI))

Rapporteur for opinion: Isabel García Muñoz

#### **SUGGESTIONS**

The Committee on Budgetary Control calls on the Committee on Constitutional Affairs, as the committee responsible, to incorporate the following suggestions into its motion for a resolution:

- 1. Emphasises that EU political parties and foundations contribute to forming European political awareness and to expressing the will of citizens of the Union, as enshrined in Article 10(4) TEU and Article 12(2) of the Charter of Fundamental Rights of the European Union; reiterates the importance of EU political parties and foundations in bringing together European civil society and the EU institutions; underlines, in that sense, that cooperation with national parties and political groups in the European Parliament should be encouraged, as a way to better reach and engage with citizens;
- 2. Recalls that Regulation (EU, Euratom) No 1141/2014 on the statute and funding of EU political parties and foundations is the legal framework establishing their rights and obligations; highlights that the funding awarded under this regulation is part of the general budget of the European Union and should therefore be implemented in accordance with the Financial Regulation (Regulation (EU, Euratom) 2018/1046), with an emphasis on the general principle of sound financial management;
- 3. Notes that 2018 was the first year of implementation of Regulation (EU, Euratom) No 1141/2014; welcomes the 2019 Annual Activity Report presented by the Authority for European Political Parties and European Political Foundations (APPF); takes note of the main activities and challenges encountered during 2019; notes that the APPF performed the first review of the accounts of EU parties and foundations in the context of the European elections, ensuring compliance with Regulation (EU, Euratom) No 1141/2014, while the Directorate-General for Finance of the European Parliament ensures compliance with the Financial Regulation; welcomes the fact that the APPF did not have to impose sanctions on any EU political party or foundation in 2019; takes note, additionally, of the fact that the APPF intervened in proceedings before the Court of Justice of the European Union's General Court, and liaised with Member States to set up a network of national contact points and data protection authorities;

- 4. Acknowledges that the fact that EU political parties have the right to finance campaigns in the context of elections to the European Parliament while being prohibited from contributing financially to other political parties, particularly national parties or candidates, may create uncertainty for EU political parties; stresses their major role in European elections, namely in running European campaigns; welcomes the fact that the APPF, together with the Directorate-General for Finance of the European Parliament, has developed a set of principles to render operational the right of EU political parties to campaign in European elections, while at the same time setting out its limits; asks the Commission to insert these principles in Regulation (EU, Euratom) No 1141/2014; recalls Parliament's position, as expressed in its resolution of 6 April 2011, that EU political parties should have the right to participate in referendum campaigns as long as the subject of the referendum has a direct link with issues concerning the European Union;
- 5. Highlights that the first review of the accounts identified possible improvements, particularly regarding the level of detail and comparability of the requested information provided by EU parties and foundations; welcomes the introduction of templates to facilitate the process in 2020; notes that in 2019, most of the resources of EU political parties and foundations were spent on personnel, meetings and information costs;
- 6. Recommends using a harmonised timeframe for reporting and the controls carried out by EU political parties, the APPF and Parliament respectively, in order to avoid having to recalculate the final amounts of funding, while taking into account the deadlines imposed by the relevant rules;
- 7. Recalls that Article 38 of Regulation (EU, Euratom) No 1141/2014 requires Parliament to adopt a report on the application of the regulation by the end of 2021 and the Commission to present a report on the same matter six months after that, which must be accompanied by a legislative proposal to amend the regulation; notes that the Commission's roadmap includes tightening the financial and enforcement rules, reducing the administrative burden, enhancing transparency, and strengthening the genuine electoral representation of European citizens; points out, furthermore, the importance of addressing the risk of foreign interference and the infringement of data protection rules;
- 8. Welcomes the announcement by the Commission of a new European democracy action plan, including a legislative proposal to ensure greater transparency on paid political advertising and a review of the legislation on the financing of EU political parties and foundations; reiterates its proposal to amend Regulation (EU, Euratom) No 1141/2014, as expressed in its resolution of 26 November 2020 on stocktaking of European elections, with regard to participation in European elections, transparency of funding and the prohibition of donations from private and public bodies from non-EU countries;
- 9. Highlights that funding of EU political parties and foundations is inherently linked to registration criteria listed in Regulation (EU, Euratom) No 1141/2014; acknowledges the need to ensure that registration and membership criteria provide for inclusive and genuine representation of political parties that are active at European level, while avoiding hindering the democratic representation of smaller political parties at European level; recalls the debates held in Parliament's Committee on Constitutional

Affairs regarding the threshold for registration and citizen support; notes that, following Brexit, there is an increased need to revise different categories of party membership and the collection of membership fees; suggests, therefore, a revision of the registration requirements and representational criteria, including a reflection on direct citizens' membership;

- 10. Highlights that the funding of EU political parties and foundations must be transparent, not open to abuse, and exclusively support political programmes and activities in line with the founding principles of the Union expressed in Article 2 TEU; recalls that compliance with these principles and with the requirements of Regulation (EU, Euratom) No 1141/2014 should be safeguarded and that any breaches should be sanctioned with the involvement of public authorities, public scrutiny or members of the party or foundation; highlights that Regulation (EU, Euratom) No 1141/2014 introduced a procedure for assessing compliance, and that non-compliance can entail financial sanctions or a decision to deregister an EU party; underlines that stronger controls, together with clear and proportional sanctions, are indispensable to ensuring their effective enforceability, and therefore proposes a coherent review of the regimen of financial sanctions;
- 11. Points out that the APPF has limited powers with regard to verifying whether a registered party or foundation is in breach of the EU's core values and has never triggered the complex values compliance procedure thus far; calls for the strengthening of the current administrative set-up of the APPF in order to better monitor its compliance with the relevant rules and the implementation of sanctions, as well as to ensure its complete autonomy and neutrality;
- 12. Acknowledges that the co-funding level can be challenging for EU political parties; believes that reducing the required own resources for EU parties to 5 % of the eligible expenditure, as is currently the case for foundations, could help to address this issue; takes note of the idea of basing the distribution of EU funding on the number of votes collected by EU political parties in the previous European elections; asks the Commission to establish stricter rules on ceilings, thresholds and public reporting of any donations received, regardless of their value, in order to improve the transparency and accountability of EU political parties and foundations; acknowledges the existence of sources of income other than contributions or donations and asks also for clear provisions on the matter, with a view to improving the application of the principle of sound financial management;
- 13. Is of the opinion that sound financial management and transparency require strict rules defining the eligibility of expenditure; asks for the creation of explicit provisions for activities with larger international organisations and partners from outside the EU as well as detailed rules for personnel and meeting costs, especially in terms of ceilings and tender procedures;
- 14. Recalls the role of further instances of financial control within their respective mandates, namely the European Court of Auditors, the European Anti-Fraud Office and the European Public Prosecutor's Office; notes, in the context of audit and control, the importance of submitting the expenditure of EU political parties not only to an internal audit system and the judgement of their members, but also to an external auditor, public

authorities and public scrutiny;

- 15. Takes note of the fact that the International Financial Reporting Standards (IFRS) were initially developed for companies and do not provide administrative added value in the framework of Regulation (EU, Euratom) No 1141/2014; observes that all major EU political parties and foundations have pointed to the unnecessary bureaucratic burden of the status quo which requires them to deliver their accounts in two formats; suggests reviewing and facilitating the required IFRS procedure for EU political parties and foundations; notes that the European Public Sector Accounting Standards (EPSAS), once implemented in all Member States, have the potential to improve public financial management and accountability through delivering on fiscal transparency;
- 16. Recalls that Regulation (EU, Euratom) No 1141/2014 requires national member parties to display the logo, the political programme and the website link of their EU party of affiliation on their websites 'in a clearly visible and user-friendly manner' as a condition for the European political party to access funds; is concerned that the vast majority of national member parties seems to fail to properly implement this requirement; calls on the Commission to provide clear requirements and detailed guidelines related to the visibility of the European party of affiliation;
- 17. Notes that the vast majority of EU political parties' funding comes from public sources and, therefore, requires the highest level of transparency and accountability; underlines that the APPF should provide information covering the registration and financial situation of EU political parties and foundations to the greatest extent possible; welcomes the efforts made by the APPF to make a wide array of information accessible to citizens on its website; calls on the APPF to make sure that the documents published in its website are user-friendly, complete and updated;
- 18. Believes that EU political parties and foundations should make greater use of new technologies in order to improve the transparency and traceability of donations and expenditure; is in favour of increasing transparency in the financing of EU political parties and foundations by creating an obligation for Parliament to publish the annual financial statements that it receives from the parties and foundations;
- 19. Recommends that the Commission strengthen the provisions on data protection by including references to the offences defined in Articles 3 to 6 of Directive 2013/40/EU on attacks against information systems; welcomes the fact that the APPF has established a network of national data protection authorities to render the new verification procedure fully operational.

# INFORMATION ON ADOPTION IN COMMITTEE ASKED FOR OPINION

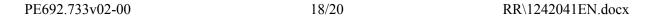
Date adopted	12.7.2021
Result of final vote	+: 23 -: 0 0: 4
Members present for the final vote	Matteo Adinolfi, Olivier Chastel, Caterina Chinnici, Lefteris Christoforou, Corina Creţu, José Manuel Fernandes, Luke Ming Flanagan, Daniel Freund, Isabel García Muñoz, Monika Hohlmeier, Jean-François Jalkh, Pierre Karleskind, Joachim Kuhs, Ryszard Antoni Legutko, Alin Mituţa, Younous Omarjee, Tsvetelina Penkova, Markus Pieper, Sabrina Pignedoli, Michèle Rivasi, Petri Sarvamaa, Vincenzo Sofo, Angelika Winzig, Tomáš Zdechovský
Substitutes present for the final vote	Niclas Herbst, Mikuláš Peksa, Sándor Rónai

# FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

23	+
ID	Jean-François Jalkh
NI	Sabrina Pignedoli
PPE	Lefteris Christoforou, José Manuel Fernandes, Niclas Herbst, Monika Hohlmeier, Petri Sarvamaa, Angelika Winzig, Tomáš Zdechovský
Renew	Olivier Chastel, Pascal Durand, Pierre Karleskind, Alin Mituţa
S&D	Caterina Chinnici, Corina Crețu, Isabel García Muñoz, Tsvetelina Penkova, Sándor Rónai
The Left	Luke Ming Flanagan, Younous Omarjee
Verts/ALE	Daniel Freund, Mikuláš Peksa, Michèle Rivasi

4	0
ECR	Ryszard Antoni Legutko, Vincenzo Sofo
ID	Matteo Adinolfi, Joachim Kuhs

Key to symbols: + : in favour - : against 0 : abstention



# **INFORMATION ON ADOPTION IN COMMITTEE RESPONSIBLE**

Date adopted	19.10.2021
Result of final vote	+: 23 -: 2 0: 3
Members present for the final vote	Gerolf Annemans, Gabriele Bischoff, Damian Boeselager, Fabio Massimo Castaldo, Leila Chaibi, Włodzimierz Cimoszewicz, Gwendoline Delbos-Corfield, Pascal Durand, Daniel Freund, Charles Goerens, Esteban González Pons, Sandro Gozi, Laura Huhtasaari, Giuliano Pisapia, Paulo Rangel, Antonio Maria Rinaldi, Domènec Ruiz Devesa, Jacek Saryusz-Wolski, Helmut Scholz, Pedro Silva Pereira, Sven Simon, Antonio Tajani, Mihai Tudose, Loránt Vincze, Rainer Wieland
Substitutes present for the final vote	Jorge Buxadé Villalba, Nathalie Colin-Oesterlé, Sophia in 't Veld

# FINAL VOTE BY ROLL CALL IN COMMITTEE RESPONSIBLE

23	+
NI	Fabio Massimo Castaldo
PPE	Nathalie Colin-Oesterlé, Esteban González Pons, Paulo Rangel, Sven Simon, Antonio Tajani, Loránt Vincze, Rainer Wieland
Renew	Pascal Durand, Charles Goerens, Sandro Gozi, Sophia in 't Veld
S&D	Gabriele Bischoff, Włodzimierz Cimoszewicz, Giuliano Pisapia, Domènec Ruiz Devesa, Pedro Silva Pereira, Mihai Tudose
The Left	Leila Chaibi, Helmut Scholz
Verts/ALE	Damian Boeselager, Gwendoline Delbos-Corfield, Daniel Freund

2	-
ECR	Jorge Buxadé Villalba, Jacek Saryusz-Wolski

3	0
ID	Gerolf Annemans, Laura Huhtasaari, Antonio Maria Rinaldi

Key to symbols: + : in favour - : against 0 : abstention

