REPORT

on ensuring European transportation works for women (2022/2140(INI))

Committee on Women’s Rights and Gender Equality

Rapporteur: Elżbieta Katarzyna Łukacijewska

Rapporteur for the opinion of the associated committee pursuant to Rule 57 of the Rules of Procedure
Caroline Nagtegaal, Committee on Transport and Tourism
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MOTION FOR A EUROPEAN PARLIAMENT RESOLUTION

on ensuring European transportation works for women
(2022/2140(INI))

The European Parliament,

– having regard to Articles 2 and 3 of the Treaty on European Union,

– having regard to Articles 4, 8, 10, 19, 91, 153 and 157 of the Treaty on the Functioning
  of the European Union,

– having regard to Articles 21 and 23 of the Charter of Fundamental Rights of the
  European Union,

– having regard to the UN 2030 Agenda for Sustainable Development and the Sustainable
  Development Goals (SDGs) thereof, in particular SDG 5 and its targets and indicators,

– having regard to the UN Convention on the Elimination of All Forms of Discrimination
  Against Women of 18 December 1979,

– having regard to the EU directives from 1975 onwards on various aspects of equal
  treatment for women and men, including Council Directive 79/7/EEC of
  19 December 1978 on the progressive implementation of the principle of equal
  treatment for men and women in matters of social security\(^1\), Council Directive
  92/85/EEC of 19 October 1992 on the introduction of measures to encourage
  improvements in the safety and health at work of pregnant workers and workers who
  have recently given birth or are breastfeeding\(^2\), Council Directive 2004/113/EC of
  13 December 2004 implementing the principle of equal treatment between men and
  women in the access to and supply of goods and services\(^3\), Directive 2006/54/EC of
  the European Parliament and of the Council of 5 July 2006 on the implementation of
  the principle of equal opportunities and equal treatment of men and women in matters of
  employment and occupation\(^4\), Directive (EU) 2019/1158 of the European Parliament
  and of the Council of 20 June 2019 on work-life balance for parents and carers and
  Parliament and of the Council of 7 July 2010 on the application of the principle of equal
  treatment between men and women engaged in an activity in a self-employed capacity
  European Parliament and of the Council of 10 May 2023 to strengthen the application
  of the principle of equal pay for equal work or work of equal value between men and

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\(^1\) OJ L 6, 10.1.1979, p. 24.
\(^4\) OJ L 204, 26.7.2006, p. 23.
\(^5\) OJ L 188, 12.7.2019, p. 79.
women through pay transparency and enforcement mechanisms (Pay Transparency Directive)\(^7\),

– having regard to the Commission communication of 17 June 2009 entitled ‘A sustainable future for transport: Towards an integrated, technology-led and user-friendly system’ (COM(2009)0279),


– having regard to the Commission communication of 9 December 2020 entitled ‘Sustainable and Smart Mobility Strategy – putting European transport on track for the future’ (COM(2020)0789),

– having regard to the Commission communication of 14 July 2021 entitled ‘Fit for 55’: delivering the EU’s 2030 Climate Target on the way to climate neutrality’ (COM(2021)0550),

– having regard to the Commission communication of 14 December 2021 on the new EU urban mobility framework (COM(2021)0811),


– having regard to its resolution of 11 September 2012 on the role of women in the green economy\(^9\),

– having regard to its resolution of 29 November 2018 on the situation of women with disabilities\(^10\),

– having regard to the EU Strategy for the Rights of Persons with Disabilities 2021-2030,

– having regard to its resolution of 21 January 2021 on the gender perspective in the COVID-19 crisis and post-crisis period\(^11\),

– having regard to its resolution of 21 January 2021 on the EU strategy for gender equality\(^12\),

– having regard to the International Labour Organization (ILO) 2013 Working Paper No 298 entitled ‘Promoting the employment of women in the transport sector - Obstacles

\(^7\) OJ L 132, 17.5.2023, p. 21.
\(^12\) OJ C 456, 10.11.2021, p. 208.
and policy options’,

– having regard to its resolution of 6 October 2021 entitled ‘EU Road Safety Policy Framework 2021-2030 – Recommendations on next steps towards ‘Vision Zero’;

– having regard to its resolution of 16 February 2023 on developing an EU cycling strategy;

– having regard to the Council of Europe’s Gender Equality Strategy 2018-2023,

– having regard to the European Institute for Gender Equality (EIGE) 2022 Gender Equality Index,


– having regard to the Commission report of 14 September 2022 entitled ‘Study on the social dimension of the future EU transport system regarding users and passengers – Final report’,

– having regard to Rule 54 of its Rules of Procedure,

– having regard to the opinion of the Committee on Transport and Tourism,

– having regard to the report of the Committee on Women’s Rights and Gender Equality (A9-0239/2023),

A. whereas gender equality should be and indeed is a core EU value; whereas gender equality is essential for a prosperous European way of life and for all citizens to be united in diversity; whereas all EU policies should integrate the gender perspective, through gender mainstreaming and gender budgeting; whereas the EIGE highlights specifically that gender mainstreaming should be included in the preparation of all policies and programmes as well as of relevant expenditure outgoings such as infrastructure, noting that the aim of promoting gender equality and combating discrimination should also apply to the transport sector;

B. whereas on 1 January 2021, there were 229 million women and 219 million men in the European Union, a fact that should be reflected in tailored transport policy measures and transport decision-making in every Member State; whereas understanding gender-specific concerns, such as women’s needs and experiences, when assessing the design, implementation, monitoring and evaluation of transport policies and programmes in all political, economic and societal spheres is necessary so that women, families and households in all their diversity, older people, young people, with disabilities, LGBTQ+ people, people of colour and other vulnerable groups benefit equally and inequality is not perpetuated;

13 OJ C 132, 24.3.2022, p. 45.
14 Texts adopted, P9_TA(2023)0058.
C. whereas the EIGE highlights specifically that gender mainstreaming should be included in the preparation of all policies and programmes as well as in relevant expenditure such as infrastructure, noting that the aim of promote gender equality and combating discrimination should also apply to the transport sector;

D. whereas cities worldwide are pursuing policies to reduce car use and prioritise public transport as a means of tackling congestion, air pollution and greenhouse gas emissions; whereas travel time, safety and built environment are considered to be the most critical factors when users choose their travel modes; whereas nevertheless travel time when using public transport is approximately three times longer than when using a private car and is often due to long waiting times for buses or peak hour boarding congestion in metro stations;16

E. whereas the COVID pandemic and the related necessary lockdowns demonstrated to people how essential services which are local and equitably available with minimal obstacles are essential to the well-being and health of the whole community, including women, vulnerable groups, families in all their diversity, the younger generation and older people;

F. whereas research performed across the Member States has shown that gender-based violence in public spaces and on collective transport is a highly significant problem and that safety measures and victim support remain insufficient; whereas, according to the European Union Agency for Fundamental Rights (FRA), up to 55 % of women in the European Union have experienced sexual harassment in public transport; whereas there are a multitude of reports on sexual assaults carried out in different transport modes, such as by the drivers of ride-hailing platforms and taxis; whereas this can have a negative impact on transport choices, employment, education and social and professional opportunities for women in all their diversity;

G. whereas ride-hailing and platform transport providers have a responsibility to help keep people safe and it is incumbent on providers to improve safety from a gender perspective; whereas technology can make travel safer for women and girls through the work of safety engineers, including women engineers, who have developed innovative new safety features;

H. whereas poorly-designed transport policies can exacerbate existing poverty and social exclusion; whereas there continues to be a lack of sex and gender-disaggregated data, as well as of data disaggregated by other socio-economic factors such as income, living arrangements and employment status; whereas there is also still a lack of gender analysis on transport and mobility across the EU, as well as of data disaggregated by other factors such as age; whereas this lack of disaggregated data hinders the implementation of well-targeted gender-responsive and inclusive transport policies for individuals, families and households in all their diversity; whereas gender-disaggregated data would be valuable input for developing a transport policy that adequately addresses gender differences; whereas at present the data available is not always comparable and standardised and cannot be efficiently used; whereas further in-depth research is

16 https://www.nature.com/articles/s41598-020-61077-0.
17 Women Mobilize Women, Safe commuting for all – how cities can tackle sexual harassment on public
transport, 2022.
required on the psychological and social factors that determine women’s specific needs and preferences for the use of modes of transport; whereas more data is needed to clearly distinguish between the barriers and lack of opportunities that prevent women from entering the transport sector and the factors that influence their decision to leave or remain;

I. whereas the average percentage of women working in the transport sector across the EU stands at around 22 %, with these values varying considerably among transport sub-sectors (land, air, sea) and Member States; whereas women are faced with greater harassment and sexual violence in transport than men, which is likely to be one of the reasons behind women’s limited representation in transport;

J. whereas adopting a gender-responsive approach to urban planning and performing a gender analysis of transport services are instrumental to improving the quality of life of women in all their diversity; whereas additionally, this approach has the potential to be transformative for all users, including families and households in all their diversity, who will be able to access the opportunities afforded by cities and outermost regions, while at the same time generating wider social, economic and environmental benefits; whereas an improved gender balance and greater diversity and inclusion lead to more diverse workplaces, enhancing the attractiveness of transport jobs and the competitiveness of the transport sector as a whole;

K. whereas air pollution is responsible for the significant acceleration of osteoporosis in women; whereas women with reduced bone mass and early-onset of osteoporosis are at particular risk of injury on public transport; whereas adopting a gender-responsive approach to urban planning and performing a gender analysis of transport services are instrumental to improving the quality of life of women in all their diversity; whereas additionally, this approach has the potential to be transformative for all users, including families and households in all their diversity, who will be able to access the opportunities afforded by cities and outermost regions, while at the same time generating wider social, economic and environmental benefits; whereas an improved gender balance and greater diversity and inclusion lead to more diverse workplaces, enhancing the attractiveness of transport jobs and the competitiveness of the transport sector as a whole;

L. whereas transport use differs according to gender, as well as other factors, such as complexity, sustainability, frequency, mode, duration, purpose, cost, security accessibility and safety; whereas different genders therefore have different transport needs and requirements, often due to persisting gender stereotypes and inequalities, using public transport and cars in distinct manners; whereas women are more likely to have more complicated travel patterns, choosing public transport more often and making several stops along the way, and are more likely to travel at off-peak hours, in particular because of care responsibilities; whereas men more often opt to use car transport and are more likely to have a direct daily journey route than women, with 31 % of women using public transport compared to 24 % of men;

M. whereas women tend to live longer, which usually means reduced mobility and thus increased difficulties while using transport services;

N. whereas too little attention is being paid to women’s needs in public transport or infrastructure planning; whereas understanding transport patterns and the mobility of women in all their diversity is fundamental to the development of gender-sensitive transport policies, which should provide an enabling environment for women to share safe, accessible, reliable, sustainable and non-discriminatory modes of transport; whereas women are under-represented as experts and decision-makers in the transport

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sector and in urban mobility planning;

O. whereas safe commuting for women transport workers is not always guaranteed, especially when they start their work early and/or finish late at night; whereas sexual harassment and gender-based violence in transport have an impact on women's travel behaviour; whereas fear of harassment in public places is not only limited to women and girls, but is also prevalent among LGBTQI+ individuals as well, limiting their social and economic integration;

P. whereas more women than men use more collective and sustainable modes of transport, such as public transport, walking or cycling, and often perform trip chaining, which makes them accelerating agents for change in the green transition; whereas these higher rates of walking, when in clean air environments, can have a positive impact on the health of women and girls’, as it serves to reduce cardiovascular risks and the mechanical quality of blood vessels;

Q. whereas the Commission Cities Mission aims for 100 EU cities to be climate-neutral by 2030 with various measures such as creating car-free city centres to help people better access public transport, active mobility and low-emission transport solutions; whereas achieving the SDGs on gender equality should go hand in hand with the exciting potential role women can play in turbocharging of the decarbonisation of the transport sector; whereas eradicating mobility poverty is an essential part of the EU Green Deal’s objective of ensuring a just transition where no one is left behind; whereas women are more likely to suffer from mobility poverty, in particular single mothers (who account for 85 % of single parent families) women minority groups, women on low incomes, as well as single women, women with disabilities and elderly women;

R. whereas the adoption of new vehicle and automation technologies should take the specific needs of women into account and increase safety and sustainability, and not exclude citizens with poor IT literacy and limited access to the internet;

S. whereas software solutions can model, simulate, analyse and optimise mobility ecosystems thus their development should take into account gender-specific needs;

T. whereas sustainable transport, such as public transport, especially local trains, and bikes, requires equal access to mobility services through measures that ensure affordability and greater mobility for all, including older people and people with disabilities, and the same quality of service in urban and rural areas;

U. whereas safety and convenience are major factors in deterring women and girls from cycling; whereas they are more likely to use strollers or to benefit from the possibility of using cargo bikes for care responsibilities; whereas women are more likely to take sustainability and safety into account when choosing their means of transport; whereas women are more likely to choose to cycle in places if safe and continued cycling paths and lanes are provided; whereas bike-friendly infrastructures, bike lanes and separate bike paths increase safety and perceived safety and thus encourage more of the population and especially women to cycle; whereas the development of easy-to-use bike-sharing applications offers new exciting travel possibilities, including for people living in rural areas;
V. whereas roads are generally not designed to be people-friendly, as far too often pedestrians are an afterthought, and where pedestrian facilities exist they are often insufficient;

W. whereas differences in body structure between men and women are a key determining factor in vulnerability in a car crash; whereas men are more likely to be involved in a car crash overall, but women involved in a car crash are 47 % more likely to be seriously injured, 71 % more likely to be moderately injured20 and 17 % more likely to die than men21; whereas women are also twice as likely as men to be trapped in a crashed vehicle22; whereas the design of vehicles and carriages, including safety features such as car seats and seat belts, often assumes a larger, stereotypically male physical form, leading to lower efficiency and ease of use as well as much higher risks of serious injury and higher death rates in accidents for those of small stature, including women and girls; whereas cars, seat belts, car seats and airbags have mainly been designed using crash test dummies based on biofidelic male bodies; whereas gender-responsive crash test standards are not yet legally required;

X. whereas transport infrastructures with well-designed and safe surroundings at points of transit (including hubs and other transport centres) have a positive impact on both actual and perceived safety23;

Y. whereas women and other parents and carers travelling alone with babies or toddlers face additional logistic challenges during security checks at airports and other international terminals, inside aircraft when using sanitary facilities or when disembarking; whereas travelling on public transport is difficult if access and space for children in prams and buggies is limited; whereas women are more likely to suffer from transport poverty, in particular single mothers, women belonging to minority groups, women with low income, as well as single women, women with disabilities, or older women;

Z. whereas employment, access to services and social inclusion are closely related to access to transport and mobility; whereas mobility barriers hinder women’s access to jobs and key services, such as health and education, affecting both their own and their dependants’ human capital accumulation;

AA. whereas employing more women in public transport results in safer public transport for women workers and passengers24;

AB. whereas according to the 2017 survey by the European Transport Workers’ Federation, 63 % of respondents had faced violence, 49 % of which was by customers, 22 % by colleagues and 17 % by managers/supervisors; whereas 80 % of women who reported an incident did not believe that their complaint had negative consequences for the

20 Washington Post, Female dummy makes her mark on male-dominated crash tests, 25 March 2012
22 The Guardian, Women almost twice as likely to be trapped in crashed vehicle, study finds, 2022.
perpetrator or made the workplace safer\textsuperscript{25};

\textbf{AC.} whereas women should be able to choose their type of work on the basis of their own free choice and needs, so as to allow them to achieve their full potential, without being limited by gender stereotyping or other external barriers; whereas women, who face barriers that make the transport sector less attractive for them, such as an aggressive culture, gender stereotypes, discrimination and unequal treatment, lack of work-life balance, lack of health and safety measures, including access to decent sanitary facilities and high levels of violence and harassment, are under-represented in transport employment at all levels, accounting for an average of around 16 % of total employees\textsuperscript{26}, and they are particularly rare in management roles; whereas the sector needs to take steps to address women’s under-representation in operations, decision-making, planning and research; whereas more effort should be made to obtain women’s input on transport matters in general; whereas stronger representation of women in the sector would help ensure that women’s needs in relation to transport are better taken into account; whereas addressing these issues would contribute to the design of products, systems and policies reflecting the needs of the majority of society, namely women, of vulnerable groups, of families in all their diversity and of young people and older people; whereas making the transport sector more attractive to women will be beneficial for all workers in the sector and improve the resilience and sustainability of the sector as a whole;

\textbf{AD.} whereas the maritime industry is a male-dominated environment where women make up only an estimated 2 % of the world’s maritime workforce, including crew working in hospitality on cruise ships and only 1 % of seafarers\textsuperscript{27}; whereas women currently make up only 1.2 % of the worldwide seafarer workforce, according to the BIMCO/ICS Seafarer Workforce Report 2021; whereas women’s standing in the maritime community has improved in recent years, but has done so too slowly, and men are still predominant in traditional sectors such as transport, the construction industry or fisheries;

\textbf{AE.} whereas women employees account for 40 % of the total workforce in air transport in Europe; whereas the majority of female employees in aviation work in customer service and administration, being still under-represented in positions of responsibility despite progress in recent years; whereas only 3 % of the airline pilots worldwide are women\textsuperscript{28}, whereas, in a 2018 survey carried out by Women in Aviation International, 71 % of the women consulted said they had been victims of harassment at work;

\textbf{AF.} whereas the share of women truck drivers is less than 3 % in most European regions and below 12 % among bus and coach drivers\textsuperscript{29}; whereas, according to the International Road Transport Union (IRU), only 2 % of drivers in Europe in 2019 were women, while the shortage of drivers is getting worse and is leading to up to 40 % of requests not being fulfilled; whereas poor working conditions are the main reason for this situation; whereas, according to an IRU study, 87 % of drivers aged over 55 and 73 % of drivers

\textsuperscript{27} Economist Impact, \textit{Empowering women in the maritime industry}, September 2019.
\textsuperscript{28} Eurostat, 2017.
aged under 24 believe that being required to spend long periods away from home is critical to explaining the low number of job applications in the sector;

AG. whereas the transport sector should take into account the specific needs of women so as to guarantee their health and safety, both at work and while travelling; whereas, in many sectors and countries in the world, transport continues to be seen as a sector in which women are concentrated in lower-paid positions with comparatively few opportunities for career progression; whereas the ILO believes that violence, discrimination, psychological, sexual and workplace harassment, bullying and a lack of basic facilities affecting transport workers are leading factors that make jobs in the sector less attractive for women and make it difficult to retain people working in the sector, leading to a challenging situation in some sectors; whereas automation and digitalisation have changed the nature of previously laborious job profiles, are a challenge and have the potential to increase the sector’s attractiveness for women; whereas women are a minority among train drivers, particularly freight train drivers; whereas this situation is due to challenging working conditions, especially for women; whereas the lack of toilets and toilet paper and other poor, unhygienic conditions on freight and passenger trains are a major obstacle to increasing the number of women working in the sector; whereas distributing period underwear is not sufficient for improving the experience of women and girls when they use toilet facilities; whereas improvements can only be achieved by installing proper toilets to ensure positive and restful toilet breaks between and during journeys;

AH. whereas transport companies across nearly all transport modes face significant recruitment problems, due inter alia to working conditions that are incompatible with a good work-life balance and care responsibilities and low salaries, particularly for mobile staff; whereas staff shortages in the transport sector could be remedied by employing more women, which could be achieved by making the sector more competitive and attractive to them, such as by improving working conditions,30;

AI. whereas small and medium-sized enterprises (SMEs) can play a role in revitalising the transport sector and promoting gender equality;

AJ. whereas it is important to promote and preserve efficient, sustainable and affordable mobility in rural areas and the outermost regions; whereas promoting and preserving efficient and affordable mobility options that allow for better connectivity and accessibility are key to greater economic and social opportunities in these areas and regions; whereas connectivity in rural areas is not adequately developed due to often poor transport infrastructure and sporadic connections, which cause unequal access to health services; whereas the development of easy-to-use bike-sharing or car-sharing applications offers promising new travel and mobility possibilities for people living in rural areas; whereas women in rural areas are less likely to have a driving licence or access to a car than men, but also travel more than men to carry out care roles;

AK. whereas women, girls and other vulnerable groups living in rural areas experience barriers to receiving support, including health services, when they are victims of gender-based violence because of the persistent lack of a developed transport

infrastructure; whereas these barriers include affordability and a lack of access to transport or means of contacting transport and care services in rural areas;

AL. whereas insufficient collective transport can severely hinder the ability of women, girls and other vulnerable persons’ to obtain lifesaving medication, post-exposure prophylaxis (PEP), as well as emergency contraception;

1. Reaffirms the EU’s commitment to achieving gender equality in transport, while noting the progress achieved so far; underlines that concrete measures are needed to improve the safety, availability, accessibility and affordability of transport services and employment opportunities and working conditions in the sector for women in all their diversity;

2. Takes note of the demographic change in some regions of the Union with concern; suggests that this should be taken into account of to reinforce public policy when seeking to tackle an ageing workforce and related labour shortages, which could be a catalyst for talented women to fill these shortages;

3. Highlights that women are needed in both the physical design and delivery of transport services if gender equality is to be achieved in the sector;

4. Emphasises that gender mainstreaming in transport has positive effects across the board, including social inclusion and employment opportunities; underlines the importance of gender mainstreaming in transport in achieving the green and digital transitions; reiterates in this regard its call for the Commission, Member States and local authorities to effect intersectional gender mainstreaming in transport and urban mobility planning and to consult and involve women and girls in all their diversity, including women with disabilities, in decision-making processes in order to ensure that transport and city planning effectively meet women’s needs;

5. Points out that monitoring and reporting on transport measures implemented in the EU is essential in order for them to evolve in line with changing mobility patterns among women and men and with an ageing society; stresses, in this regard, that sharing best practices and consulting local stakeholders, including women’s and LGBTQI+ associations, is key to optimising transport policy measures; recognises that sustainable mobility must ensure the dignity of the individual and be in line with both the EU Gender Equality Strategy and EU LGBTIQ+ strategy; stresses furthermore that stakeholder engagement is critical for better comprehending and meeting transport users’ needs, especially the specific needs of women in all their diversity, as well as to secure stakeholder buy-in31;

6. Recalls that gender stereotyping, prejudice and discrimination exclude women from economic, political and social activities, leading to a lack of efficiency, increased waste of human resources, lack of income and economic independence for women, and hinder the political participation of women; emphasises the need for women to be active and equally involved at all levels and areas of the transport sector, including decision-making; identifies the need for resources to ensure that women are represented in

7. Regrets the lack of standardised, sex- and gender-disaggregated transport data and gender analysis collected in compliance with the General Data Protection Regulation across all modes of transport, as identified in the ‘Women and Transport’ study; calls therefore on the Commission to assess whether to include the sharing of gender data among transport actors in the Common European Data Space in order to address data gaps in transport and to inform policymaking; identifies the need for more consultation and data to identify women’s habits and needs in the transport sector; welcomes, in this regard, that energy and transport is the thematic focus of the 2023 edition of the EIGE Gender Equality Index, which will contribute to understanding based on the probable impacts of the transition towards low-carbon society from a gender and intersectional perspective; notes Gender Equality Index will include survey data on environmentally-friendly behaviours relating to transport and on potential impacts on the time spent on unpaid care;

8. Considers that the Commission, the Member States and regional and local authorities should identify the causes of women’s under-representation in the transport sector, collect further data and draw up key indicators, such as gender-sensitive statistics, data on socio-economic factors and gender-differentiated mobility data on usage and requirements for each mode of transport and risk exposure, as well as age- and disability-related data, in order to identify and overcome barriers for women in transport, improve road safety, understand travel patterns and optimise mobility, while taking women’s needs into account, while also contributing to public transport design and policy initiatives related to both transport users and workers; believes that the data collected should be made available to all interested parties; recalls that EU policymaking on transport should be based on reliable, accessible and detailed data, together with impact assessments, so as to help mainstream a gender-responsive approach in all relevant EU policies so as to address women’s needs effectively;

9. Calls on transport companies in Member States to encourage the collection of disaggregated data that would build a better evidence base for gender-sensitive planning, allowing robust baselines to be set and for trends to be identified and increase competitiveness as transport would better reflect the needs of an ever-changing and dynamic society and economy;

10. Notes the ability of artificial intelligence (AI) to aggregate anonymised datasets on public transport usage and to develop intermodal services or inclusive transport applications, including by complying with gender requirements; recognises that this has the potential to improve transport, especially for women, as it can help adapt to the specific requirements of women and girls in all their diversity;

11. Welcomes the launch of the Commission’s new Ambassadors for Diversity in Transport Network initiative, which will seek to promote diversity, equality and inclusion within the EU transport sector, raise awareness, develop and implement different initiatives from the perspectives of both transport workers and transport users;

12. Calls for safety performance tests and crash tests to include gender-responsive standards and biofidelic female models; acknowledges the potential for AI to increase our
understanding of how the diverse human physique reacts differently in emergency situations; emphasises the need to use gender data in decision-making; calls on the Commission and Member States to tackle the gender safety gap by ensuring that national standards bodies and standards developing organisations include a plan for gender-responsive standards and standards development in their gender action plan, in line with the actions outlined in the Gender-Responsive Standards Declaration; welcomes the fact that disparities in fatality rates between men and women are being reduced in recent car models32;

**Understanding women’s mobility and equity in transport**

13. Underlines the differing expectations, travel patterns, needs and experiences of women as transport users; calls for relevant legislation and a gender perspective in transport to fully integrate women’s perspectives, as they currently still perform more care duties in society, so as to increase sustainability and efficiency, and to better respond to society’s needs, including those of women with disabilities and from marginalised groups;

14. Regrets that micro-mobility does not yet adequately work for women, as its design and implementation has typically been undertaken by men; calls on micro-mobility providers to take into account the needs of women in all their diversity in order to better ensure a gender perspective to sustainable cities;

15. Calls on the Member States to use sufficient data when making decisions on land use; emphasises that urban and rural areas have to be designed to take account of the transport habits of all genders;

**Inclusive mobility services and adequate infrastructure**

16. Calls for measures to ensure the availability and affordability of sustainable transport modes, including bikes, to meet women’s needs and to ensure that comfortable, safe and stress-free multimodal journeys become a reality;

17. Notes that the concept of the 15-minute city, which means having all essential amenities within a short walk, bike ride or point of public transit from one’s home, would have positive benefits for women and girls’ quality of life;

18. Points out that women with disabilities encounter specific barriers and discrimination in transport and as transport workers, which often remain invisible and unaddressed; recognises the important role played by service animals such as guide dogs who ensure the safety of blind and deaf women and other vulnerable people; calls on Member States and the Commission to take due note of mainstreaming accessibility into its policies and legislation; encourages Member States, furthermore, to develop public transport policies and transport infrastructure, such as bus structures, that facilitate mobility for women with disabilities and to promote training for public transport professionals in accessibility;

19. Regrets that journey assistance cards or lanyards and other signage are less effective in

cross-border travel and that this creates an extra burden for women and girls with disabilities when travelling across the Union; calls on the Commission, in this regard, to develop a pan-European QR code to serve as a European journey assistance card, facilitating cross-border travel and helping to overcome linguistic and other logistical barriers for women in all their diversity;

20. Highlights that in subways, trying to alight and disembark in a timely manner with small children or a stroller can be highly challenging;

21. Calls on collective transport companies to consider a holistic, gender-inclusive design such as for example, for bus straps which are currently difficult to reach for many women, as they are often designed by men to accommodate an on average taller male body;

22. Calls on the Member States and regional and local authorities to ensure that transport infrastructure, in particular when being upgraded, fully takes into account the continuity, accessibility and safety of sustainable pedestrian, bicycle infrastructure and other sustainable connections and seek synergies with these connections in order to promote active modes of transport;

23. Notes that onboarding can be an arduous challenge for women including women with infants or other small children in strollers and those with disabilities due to large gaps between the platform and transport carriages as well as stairs being present in some older versions of rolling stock, buses and coaches;

24. Calls on the Member States and local authorities to encourage all sectors of society that are aiming specifically to increase take-up by women, vulnerable groups, families in all their diversity, the young generation and older people as well as those with reduced mobility where possible, to use low-carbon and zero-emission transport options such as cycling and walking by providing well-designed, sufficiently wide pavements and cycling paths to accommodate strollers and cargo bikes, extensive and integrated network of high-quality segregated cycle lanes, as well as secure and accessible bike parking, including for cargo bikes, in particular near transport infrastructure such as train and bus stations; highlights that segregated and wide cycling lanes not only increase ridership overall but also promoted the closing of the gender-cycling-gap;

25. Notes that the increasing popularity of electric bicycles and other similar options, coupled with local or national financial incentives, have increased the real and perceived viability of cycling as a positive transport choice; welcomes the programmes of several Member States to encourage young or atypical cyclists to begin cycling, which can in turn encourage a modal shift; calls for secure bicycle parking and storage facilities and for the most essential sanitary needs to be met by guaranteeing clean, quality sanitary facilities in offices and public buildings, which should also meet the needs of female cyclists; calls on Member States and local authorities to ensure the possibility of transporting bikes on trains and buses with a view of developing intermodality; welcomes the Commission’s guidance on cycling projects in the EU, which brings together existing advice into a single, consistent and universal online guidance resource that allows users to identify the most relevant information for their situation; calls for an agreement on cycling infrastructure to be reached between
Parliament and the Council within a reasonable period of time, taking into account the needs of rural communities, providing for infrastructure along the public road network covered by smart transport systems and amending Directive 2010/40/EU\textsuperscript{33};

26. Underlines that better infrastructure design, such as bus stations within short walking distance, greater bus frequency during off-peak hours, increased availability of services for women living in rural areas and stroller-friendly infrastructure can increase usability for women and encourage women to use public and more sustainable modes transport;

27. Calls on the Member States to investigate how different budget solutions benefit different groups and to introduce gender budgeting;

28. Recalls that a wide range of EU funding instruments are available for Member States to invest in women's mobility needs and female employment in the transport sector, as well as to address mobility poverty, including the European Regional Development Fund, the Recovery and Resilience Facility, European Social Fund Plus (ESF+) and the Social Climate Fund and the Cohesion Fund; calls on the Commission and Member States to ensure that measures and investments supported by these funds respect the principle of gender equality and that particular attention is given to ensure that women benefit from the implementation of these funding instruments;

29. Underlines that maintenance of the road network, including seasonal measures such as snow clearing and ploughing, should prioritise active, sustainable or public transport, as well as access to day care centres and other necessary pavements;

30. Regrets that although about one third of Recovery and Resilience Fund under the green transition pillar is allocated to sustainable mobility, not enough funding is dedicated to promote gender equality in the transport sector; calls on the Commission and Member States to propose and implement gender equality projects in the transport sector under the Recovery and Resilience Fund;

31. Calls for new aircraft to be equipped with lavatories with sufficient space to permit a passenger with a disability or an adult assisting a child to approach, enter and manoeuvre within the aircraft lavatory with ease and to be able to change the baby or assist a baby while using the facility, as this will better reinforce gender equality; notes the importance of designating specific and safe areas to leave children so that they are always visible to parents during the required security checks;

32. Calls on Member States, local authorities and stakeholders to ensure that the busiest routes are served by specially-designed low-floor vehicles and that transit stops are configured to improve vehicle accessibility and to provide barrier-free access to metro and railway stations in order to improve women's transport experiences;

33. Highlights the role that local authorities play in providing public transport services for citizens and the extent to which they are abreast of their communities’ needs, demonstrating that local authorities are often close to women users; recalls how important it is to support local authorities in delivering the transport services that would

\textsuperscript{33} Directive 2010/40/EU of 7 July 2010 on the framework for the deployment of Intelligent Transport Systems in the field of road transport and for interfaces with other modes of transport (OJ L 207, 6.8.2010, p. 1).
address the needs of women, vulnerable groups, older people, people with disabilities and those living in rural areas and outermost regions; calls in this regard on Member States not to restrict the financing of local governments;

**Ensuring women’s safety and security in transport environments**

34. Calls for an increased emphasis on safety and security in public transport and urban mobility planning, to be achieved by such means as adequate and sustainable street lighting and well-lit public transit stops in order to avoid situations where women have to travel through dark, eerie spots when commuting; calls furthermore for integrated transport designs to take into account ‘the last mile’, especially at off-peak times, as well as connections to and from all areas, including economically disadvantaged areas and emergency facilities;

35. Highlights the importance of employers and public authorities working together to ensure safe public transport for women employees when commuting to and from work, including the option for employers to provide safe means of transport for workers commuting at night after a late shift or where public transport is not available and through gender-specific risk assessment in transport planning; highlights that preventive measures, such as bus stops located in highly visible places, increased lighting, panic buttons, staff on board buses and drop-offs at requested locations during the night, can increase safety; calls on collective transport companies to ensure that users can use electronic means of payment so that women and girls do not find themselves in an unpleasant or even unsafe situation without the right change and therefore unable to return home safely on collective transport; recalls that collective transport companies have a duty of care to ensure that passengers have emergency communication lines available so that victims can quickly obtain help especially when carriages are empty; calls on transport providers to implement tailored training courses for all their staff on identifying and combating gender-based violence and adequate victim support; calls on the Member States to raise awareness, including via information campaigns, on measures to prevent and fight harassment and gender-based violence in public transport networks and in the public sphere; calls on law enforcement authorities to increase the presence of police personnel, including women police, at peak times so as to serve as a deterrent for perpetrators and a symbol of reassurance for vulnerable persons;

36. Encourages Member States to adopt measures to reduce motor vehicle traffic around schools and childcare facilities and develop safe routes to schools;

37. Encourages the Member States to further introduce digitalisation and new transport models which can provide better, safer, more accessible and more affordable services for women;

38. Calls for ride-hailing apps to include a safety toolkit that would centralise all key safety information and features for riders and drivers in one place on the app; highlights furthermore the need to include panic buttons, trusted contacts, anonymised address history, as well as in-app bike lane and pedestrian alerts;

39. Notes that it could be useful to allow bus drivers to stop to let passengers disembark between bus stops within an already determined route in order to allow women and girls to arrive closer to their destinations at night;
40. Notes that women play an important role in shaping the mobility choices of households, and that their negative experiences, such as insecurity, inefficiency and lack of affordability when using certain collective and sustainable modes of transport including public transport, walking and cycling but also newer options such as electric scooters, can be off-putting and unappealing and can understandably induce considerable anxiety and fear and therefore perpetuate inefficient travel; recognises that high-quality public and collective transport that tends to be affordable contributes to empowering women; calls on Member States, in this regard, to adopt measures to ensure safer facilities for cyclists and pedestrians, including traffic-calming measures and investments in upgrading infrastructure with a view to adequately protecting vulnerable road users;

41. Emphasises that public transport must ensure that women are enabled to use transport in security, without threats, uncomfortable situations or the risk of violence; notes the importance of organising regular training courses for drivers, transport workers and staff working in transit hubs on gender sensitivity and on how to report and refer gender-based violence and harassment incidents; highlights in this regard the importance of including transport contractors and stakeholders in training sessions and awareness raising;

42. Notes the challenges faced by women, who are currently still proportionally more likely than men to be carers, taking into account in particular the specific situation in rural areas, where public transport is usually still underdeveloped; stresses that policies aiming to promote sustainable transport must not exclude women, families in all their diversity, LGBTQI+ individuals, older people, the young and other vulnerable groups and those living in rural areas; calls on Member States to ensure sustainable and affordable mobility options in rural areas, including an increased frequency, affordability and regularity of service; notes that on-demand mobility services have proven a popular solution when offered in low demand and rural areas or outermost regions and have the potential to meet some of the needs left unmet by the declining quality of public transport in these areas;

43. Calls on national and local authorities to make sure that e-scooters and shared bikes are not abandoned on pavements and in unsuitable places, creating obstructions for pedestrians, such as women with strollers, and general hazards that could trip up blind and visually impaired persons and older and disabled women; calls on stakeholders in this regard to include on applications a function prompting users to park their scooters parallel to the kerb and with consideration for other pavement users, including women with strollers, people in wheelchairs and the partially sighted;

44. Notes that underpasses and footbridges may pose major safety risks and accessibility challenges for commuters, including active commuters, women with strollers, older people and people with disabilities; calls on national and local authorities to bring all parties together in the urban development process so as to create new (or adapt where necessary already existing) underpass and footbridge infrastructure so that they are clean, safe, inclusive, well-marked, more visually appealing and accessible to all users; calls further in this regard for the involvement of more women in the design and planning process to be encouraged so that these built environments are designed in a more pedestrian-friendly and gender-sensitive way;
45. Calls on local authorities to ensure that sustainable urban mobility plans satisfy the mobility needs of people, with special emphasis on women and the overarching need for a better quality of life for all citizens;

**Women and employment in the transport sector**

46. Underlines that women transport workers at all levels can face barriers, such as gender bias and stereotyping, intersectional discrimination and improper work-life balance, which disproportionately affect women with responsibilities, and lower pay than men for equal work or work of equal value, as well as a lack of facilities or poorly adapted facilities, which enable harassment and violence; notes that women also have few role models or business mentors in the transport sector, which makes it difficult to attract and retain women in transport jobs; calls in this regard on collective transport operators to acknowledge that women’s initial experiences, how they are welcomed and treated, and whether they are supported and promoted are critical to their willingness to remain in the sector; calls on Member States to implement the Women on Boards Directive and the Pay Transparency Directive\(^{34}\) as soon as possible;

47. Notes that in 2018, Eurostat found that the employment rate for women aged between 20 and 64 in the EU stood at 67 %, while the female employment rate in the European transport sector is even lower (22 %); notes, in this regard, that approximately one third (30 %) of women employed in the EU were working part-time, which is nearly four times the rate for men (8 %); calls on the Member States, therefore, to promote and support full and part-time jobs for women, possibly by means of such policy initiatives as supporting access to childcare;

48. Stresses that any form of discrimination, harassment, bullying, intimidation or violence in the workplace must be eliminated; calls on the Commission, therefore, to step up efforts to include gender-related provisions in all relevant legislation, in line with the Sustainable and Smart Mobility Strategy and the Gender Equality Strategy, in order to address gender-based discrimination and inequalities, and ensure a fair, safe and secure working environment for women in all transport modes, as well as the implementation of any necessary preventive and dissuasive measures (e.g. safe and secure parking areas);

49. Calls on the Commission and the Member States to combat discrimination and ensure the implementation of policies and existing legislation to address the gender pay gap and improve working conditions for everybody in the transport sector, including measures or initiatives that may improve work-life balance, to encourage gender-specific risk assessments and a gender-balanced approach to health and safety, promote measures ensuring safe and secure workplaces, such as anti-harassment training courses for employees and all levels of management, protocols with clear legal procedures and measures to adequately support victims, which would benefit all transport workers;

50. Condemns all forms of sexist, discriminatory or degrading behaviour towards transport workers; underlines unequivocally that such behaviour must be treated with zero

\(^{34}\) Directive (EU) 2023/970 of the European Parliament and of the Council of 10 May 2023 to strengthen the application of the principle of equal pay for equal work or work of equal value between men and women through pay transparency and enforcement mechanisms (OJ L 132, 17.5.2023, p. 21).
tolerance; calls on collective transport companies to ensure that gender-inclusive language is used in all communications; points out that factors, such as working conditions, remuneration, the working environment, training and work-life balance are vital to attracting more women into the transport sector; recognises that only by improving working conditions in the different parts of the transport sector will it be possible to hire and retain more women within the sector; takes the view that more women in the sector is an inspiring means of achieving true equality in the workplace and the only way to remedy the lack of women professionals in the sector;

51. Calls on the Member States to combat gender-based occupational segregation that is underpinned and reinforced by the myth that women are unable or physically unsuited to performing certain duties, tasks or roles;

52. Welcomes the relative success and potential of some SMEs in ensuring good networks with other companies, clients and local authorities in order to target potential women employees, as well as in reaching out to employment agencies in order to find talented, qualified and enthusiastic female applicants;

53. Calls on all Member States to implement ILO Convention C190 on the elimination of violence and harassment in the world of work, which also applies to commuting to and from work (Article 3(f)) and therefore emphasises employers’ legal responsibility in this regard;

54. Underlines that if there is an imbalance in gender representation, as well as in some cases a ‘masculine culture’ in the transport sector, this can lead to harassment and gender-based violence; points out that workplace violence in different parts of the transport sector is an essential issue when trying to understand the lack of women in the sector; emphasises that such violence could be the result of sexist or even misogynistic practices or connected to external factors, such as attacks by passengers (in public transport) and/or organised gangs in freight transport; calls for the EU and its Member States to make combating workplace violence a priority and calls for more data to be gathered on the issue in order to better understand, analyse and combat this kind of attack on human rights;

55. Calls on the Commission to promote equal training opportunities for men and women; highlights that training is one of the cornerstones of professional and personal development and maintains equivalent levels of skills for men and women;

**Empowering women in the transport sector**

56. Stresses that the lack of women in the transport sector should be seen as a challenge that can be tackled; calls for the implementation of policies to combat the barriers to women’s employment and promote increased awareness of these obstacles; calls on the Commission, the Member States, stakeholders and social partners to address these barriers and to take proactive measures to boost the attractiveness of the sector for women; calls for what is working well at national level not to be changed, but instead for existing national systems to be strengthened, with a strong emphasis on social dialogue and collective bargaining, including the binding nature of the latter; highlights the gender pay gap in the transport sector, which is to a large extent due to women earning less for equal work or work of equal value; calls for an extensive study to map
and analyse the gender pay gap in the sector;

**Raising awareness and encouraging behavioural change**

57. Notes that women are traditionally under-represented in technical education and areas such as science, technology, engineering and mathematics, which are key to the development of the mobility and transport sector; calls on the Member States to combat market segmentation in transport and science, technology, engineering and mathematics (STEM) careers; notes that the promotion of entrepreneurship among girls from an early age could reduce existing educational stereotypes and ensure that more women enter the logistics, engineering and transport sectors; calls, therefore, on the Commission to promote and support gender-sensitive projects and to identify women role models;

58. Welcomes the establishment of the Women in Transport - EU platform for a change where European stakeholders can learn from each other and exchange best practices; calls for more initiatives prioritising women’s employability such as the WEgate platform or the Aviation 4 Girls event so that women can best overcome the barriers to women’s entry to and performance in the transport sector, in turn be encouraged to pursue a prosperous career in STEM and meet, as well as learn from, successful and aspiring female transport sector workers and venture capitalists in the transport sector;

59. Highlights the potential imbalances in the workforce of the transport sector resulting from recruitment and selection policies; calls on the Member States to promote targeted advertising campaigns encouraging women to apply for work in the transport sector, to promote gender-responsive corporate governance and human resources policies, such as equal wage policies, on-site childcare facilities, flexible work schedules and the option of part-time work, and to ensure an appropriately designed working environment, along with personal protective equipment and clothing, drivers’ cabins, sufficient and safe changing and sanitary facilities, etc.;

60. Notes the need for campaigns and social media actions to ensure a culture of zero tolerance on harassment and unsafe working environments, as well as for educational programmes at schools on safe mobility and gender roles so as to increase safety in collective transport;

61. Calls on Member States to launch awareness programmes to increase understanding so that citizens can recognise when a woman, girl or other vulnerable person looks uncomfortable, feels unsafe or is at risk of violence and/or harassment;

62. Notes that digitalisation and new transport models have the potential provide better, safer and more accessible working environments for women;

63. Calls on the Commission to ensure that the green and digital transitions target and eliminate barriers to female employment in transport; stresses that current funding programmes and instruments such as the Green New Deal or ESF+ can make a tangible difference in this regard; underlines that measures further promoting the modal shift to public transport and active mobility, while preserving all mobility options allowing women to always have the right to opt for the mobility option of their choice as they know their particular situation best, whether it be private mobility, micro-mobility or active mobility, would not only contribute to achieving the goal of climate neutrality but
also be an appropriate answer to women’s needs; highlights that prioritising women’s needs in transport supports the green transition;

64. Calls on collective transport companies to increase display advertisements educating people on the spectrum of abuse as well as the legislation currently in place; recalls that increased awareness will embolden women to seek help but also encourage bystanders to intervene; to this end, reiterates the need for clear, visible and functional helpdesks where people can obtain immediate assistance;

65. Calls on the airline industry stakeholders to consider adopting a holistic approach to gender equality at every level, as well as to recognise that there are discrepancies in the number of women in different positions in the industry;

66. Highlights how the inclusion of female executives in collective transport management has the potential to improve decision-making processes, demonstrating the benefits and societal advantages of corporate sustainability and investment;

67. Urges the Member States to ensure early outreach to schools, universities, networks and business associations as a means of engaging with girls and women from an early age and making technical subjects attractive to them, which could lead to a prosperous career in transport;

68. Instructs its President to forward this resolution to the Council and the Commission.
EXPLANATORY STATEMENT

Mobility and transport matters to all citizens of our Union, constantly evolving and modernising with time. By far the biggest challenge facing the transport sector is the need to significantly reduce emissions and become increasingly more sustainable. The road to achieving a carbon neutral transport system will have a considerable impact on both users and passengers alike, as well as on people working in the sector. It will certainly afford citizens great opportunities for better life quality, new and exciting prospects for jobs, as well as bringing new products and services closer to Europeans than ever before. But at the same time it is incumbent on us all to recognise the challenges ahead: it will indeed create new impetus for society to choose more sustainable means of transport, which has the potential to result in wider transport poverty and create exclusion for certain groups.

The rapporteur believes however that this does not need to be the case. It goes without saying that this exciting evolution of transforming our transport systems into green, affordable and sustainable mobility should leave no one behind. Yet even now there are far too many examples of inequality and shortcomings in transport for both transport users and workers respectively.

This report seeks to emphasise the difficult situation women oftentimes face in transportation, paying particular attention to women who perform the majority of care duties and that have different travelling patterns than men. It is one of the scourges of our time that women face more discrimination in their place of work and that the transport sector does not always represent a place of exemplary employment. The report also analyses the situation of other vulnerable groups who have for far too long been side-lined and their needs overlooked. It attempts to find ways of improving the existing situation in the sector while ensuring that the benefits of the green transition works for all.

Firstly, to better understand and analyse what is necessary to ensure EU transportation works for women, sex disaggregated data and gender analysis in transport is needed. It will help improve the design of policies, relevant legislation, programmes and actions that mirror the needs and concerns of women in all their diversity, as well as develop open data to support transport innovation.

Additionally, more focus must be put on passengers’ safety in collective transport which in connection to gender and mobility has several far-reaching implications. As users of collective transport, women are subject to the worrying phenomenon of sexual harassment and different kinds of assaults. It is extremely difficult for them to commute to and from work, carrying shopping bags, strollers and simultaneously taking care of children.

Subsequently, while designing cars and other modes of transport, women’s physiology tends not to be taken into account, which means they are less protected than men when involved in a vehicle crash.

Another major problem is transport poverty and transport exclusion, especially in rural areas and the outermost regions. Women have fewer alternatives than men in choosing which mode of transport to use. And when thinking about decarbonising transport, one must refrain from eliminating cars completely from peoples’ lives, particularly in cases where there are no sustainable, affordable, safe and frequent transport connections provided.
As far as the employment sphere is concerned, the transport sector is not yet sufficiently attractive for women, as not enough attention is paid to women’s safety issues and the accessibility of proper infrastructure facilities. The unacceptable cases of sexual harassment, bullying, intimidation and violence are far too prevalent and pervasive within the sector. In addition, due to a lack of awareness and exposure to career pathways, women continue to be underrepresented in transportation occupations. In this respect, more incentives and early education for girls that would encourage women to pursue careers in STEM are recommended. The report also seeks to find solutions and ways of increasing women’s engagement and interest in transport and logistics.

Therefore, ensuring that our transport system is truly resilient against future crises and that it works for women and vulnerable groups must be a crucial objective of the EU’s transport policy going forward and paramount to the sector’s growth and long-term sustainability. If it works for women, it will work for everyone - there is no time to waste when taking advantage of all the exciting developments transport has to offer in the field of technology and competitive, safe and resilient employment.
OPINION OF THE COMMITTEE ON TRANSPORT AND TOURISM

for the Committee on Women’s Rights and Gender Equality

on ensuring European transportation works for women
(2022/2140(INI))

Rapporteur for opinion: Caroline Nagtegaal

SUGGESTIONS

The Committee on Transport and Tourism calls on the Committee on Women’s Rights and Gender Equality, as the committee responsible, to incorporate the following suggestions into its motion for a resolution:

– having regard to the Commission communication of 17 June 2009 entitled ‘A sustainable future for transport: Towards an integrated, technology-led and user-friendly system’ (COM(2009)0279),

– having regard to its Resolution of 8 October 2015 on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation¹,

– having regard to the Special Eurobarometer report (No 495) of 17 June 2020 on mobility and transport, which includes some gender-disaggregated findings on use of different transport and mobility options,


– having regard to Regulation (EU) 2020/1054 of the European Parliament and of the Council of 15 July 2020 amending Regulation (EC) No 561/2006 as regards minimum requirements on maximum daily and weekly driving times, minimum breaks and daily and weekly rest periods and Regulation (EU) No 165/2014 as regards positioning by means of tachographs²,

– having regard to the study requested by its Committee on Women’s Rights and Gender Equality entitled ‘Women and Transport’, published on 16 December 2021,

¹ OJ C 349, 17.10.2017, p. 56.
having regard to the Commission study of 14 September 2022 entitled ‘Study on the social dimension of the future EU transport system regarding users and passengers: Final report’,

having regard to its Resolution of 29 November 2018 on the situation of women with disabilities,

having regard to the EU Strategy for the Rights of Persons with Disabilities 2021-2030,

having regard to its Resolution of 16 February 2023 on developing an EU cycling strategy,

A. whereas equality between women and men is one of the EU’s fundamental values and a principle on which there may be no compromise; whereas the EU should continue to lead global efforts in this field; whereas any discrimination based on any ground such as sex, race, colour, ethnic or social origin, genetic features, language, religion or belief, political or any other opinion, membership of a national minority, property, birth, disability, age or sexual orientation is against the European Union’s fundamental values;

B. whereas an improved gender balance and greater diversity and inclusion leads to more diverse workplaces, enhancing the attractiveness of transport jobs and the competitiveness of the transport sector as a whole;

C. whereas on 1 January 2021, there were 229 million women and 219 million men in the European Union, a fact that should be reflected in tailored policy measures in transport decision-making in each Member State; whereas the different body morphology of men and women, different mobility patterns of the two sexes, as well as the specific needs of various age groups should be taken into account, particularly while designing and implementing transport policy measures; whereas monitoring and reporting could serve as the basis for fine-tuning the measures already in place, in particular by sharing best practices and consulting with local stakeholders, particularly those representing women; whereas the transport sector is facing an unprecedented crisis as a result of labour shortages;

D. whereas according to the available data, women tend to travel by public transport and walk to a greater extent than men; whereas women tend to often take multiple, indirect journeys in one day (trip-chaining); whereas women more often travel during off-peak hours while men are more likely to travel during peak hours;

E. whereas women account for only 22 % of the transport sector’s workforce while at the same time the sector is suffering serious shortages of workers in all transport modes; whereas women face a greater risk of violence and harassment on public transport than men, which negatively affects women’s transport choices, employment, education and social opportunities; whereas a number of barriers exist in the transport sector making

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4 Texts adopted, P9_TA(2023)0058.
5 Article 21 Charter of Fundamental Rights of the European Union.
6 Eurostat, More women than men.
jobs in the sector less attractive to women, such as a masculine culture and gender stereotypes, discrimination and unequal treatment; whereas combating stereotypes, improving working conditions, establishing equal treatment and a good work-life balance, providing access to proper sanitary facilities, and ensuring safe workplaces are the major factors in attracting and retaining women in the transport industry;

F. whereas it is necessary to identify why women are under-represented in the transport sector in order to develop dedicated policy; whereas there is a lack of the reliable sex-disaggregated data and gender analysis needed to further underpin policy initiatives and measures, monitor progress and assess the impact of targeted actions, in order to make the EU transport sector more inclusive and to ensure its accessibility to all user groups; whereas the data currently available are not always comparable or standardised and cannot be used efficiently; whereas data disaggregated by gender and socio-economic factors, such as income, marital status and living arrangements, and employment status could also serve as valuable input for evidence-based transport policy that adequately addresses gender differences;

G. whereas sexual harassment of women, whether they are walking in the street, taking buses, or riding trains, is a major problem that has a very serious impact on women’s travel behaviour; whereas fear of harassment in public places is not only limited to women and girls, it is also prevalent in the LGBTQI+ community, limiting their social and economic integration;

H. whereas a comprehensive understanding of different transport users is needed in any attempt to promote inclusion in transport in a balanced way; whereas the attention being paid to women’s needs in public transport, urban mobility and infrastructure planning, including security and safety issues, remains insufficient;

I. whereas women are under-represented as experts and decision-makers in the transport sector and in urban mobility planning; whereas understanding transport patterns and mobility needs is fundamental to the development of gender sensitive transport policies that should provide an enabling environment for both men and women to enjoy safe, accessible, reliable, sustainable and freely chosen mobility options;

J. whereas women are more likely to suffer from transport poverty, which particularly affects single mothers, who represent 85% of single-parent families, women minority groups, women with low income, as well as single women, women with disabilities and elderly women;

K. whereas EU legislation should further promote gender equality, diversity and inclusiveness in all modes and at all levels of transportation;

L. whereas women should enjoy equal pay and equal opportunities for career development and representation at all levels, including management and decision-making roles;

M. whereas recent survey data collected by the European Institute for Gender Equality (EIGE) shows that 35% of women and 30% of men in the EU use public transportation

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8 European Transport Workers' Federation, *Making the transport sector fit for women to work in*, 2020.
as their main means of transport\textsuperscript{10};

N. whereas female drivers are less prone to risky driving behaviour, in particular speeding, than men and have more positive attitudes towards traffic regulations and safety; whereas most women killed in traffic accidents are pedestrians or car passengers, while male fatalities are mostly among car drivers and motorcycle riders\textsuperscript{11};

O. whereas differences in body structure and biology between men and women are a key factor in vulnerability during a car crash; whereas men are more likely to be involved in a car crash overall, but women involved in a car crash are 47\% more likely to be seriously injured, 71\% more likely to be moderately injured\textsuperscript{12} and 17\% more likely to die than men\textsuperscript{13}; whereas women are also twice as likely as men to be trapped in a crashed vehicle\textsuperscript{14}; whereas cars, seat belts, and car seats have been designed using crash test dummies mainly based on an average male human body; whereas a prototype for a crash test dummy based on the average female human body has been developed but is not yet legally required in crash-test standards;

P. whereas the European Commission Cities Mission aims for 100 EU cities to be climate-neutral by 2030 through various measures such as creating car-free city centres to make people more reliant on public transport, active mobility and low-emission transport solutions; whereas, for example, the survey conducted by the Barcelona Area Metropolitan Transport Authority (ATM), the Barcelona Institute of Regional and Metropolitan Studies (IERMB) and the Government of Catalonia identified that 91.6\% of women between the ages of 16 and 25 have experienced harassment on public transport; whereas the use of new digital technologies such as AI-based systems by public and private transport operators could help law enforcement not only react rapidly when crimes occur but also prevent them;

Q. whereas demographic changes mean that transport companies in nearly all transport modes are facing significant recruitment problems, particularly for mobile staff, so that employing more women could help alleviate staff shortages in the transport sector\textsuperscript{15}; whereas the proportion of women employed in urban public transport is only 17.5\%\textsuperscript{16}, with less than 10\% of drivers and 6\% of employees in other technical functions being women; whereas road transport carries 75\% of Europe’s total freight volume\textsuperscript{17} and there is a serious and continuously growing shortage of professional lorry drivers, which has consequences for the entire logistics industry and the economy; whereas women make up a very small share of lorry drivers, despite high levels of female unemployment; whereas tailored policy measures at Member State level could attract more women to work in the sector, for example by tackling drivers’ safety concerns, increasing the number of secure parking spaces and taking work-life balance issues into

\textsuperscript{10} EIGE, \textit{Gender in transport}, 2017.
\textsuperscript{11} ETSC, \textit{Back on track to reach EU 2020 Road Safety Target?}, 2013.
\textsuperscript{12} Washington Post, \textit{Female dummy makes her mark on male-dominated crash tests}, 2012.
\textsuperscript{14} The Guardian, \textit{Women almost twice as likely to be trapped in crashed vehicle, study finds}, 2022.
\textsuperscript{15} European Commission, \textit{Good staff scheduling and rostering practices in transport: final report}, 2021.
\textsuperscript{17} Eurostat 2021.
account;

R. whereas women account for only 29 % of the total workforce in the maritime industry as a whole and 20 % of the workforce of national maritime authorities in the Member States; whereas women seafarers make up just 2 % of ships’ crews and 34 % of the workforce of ship-owning companies; whereas in the European railway sector the average proportion of women employees is around 20 %; and women employees account for 40 % of the total air transport workforce in Europe; whereas the majority of female employees in aviation work in customer service and administration; whereas only 3 % of airline pilots worldwide are women;

S. whereas private mobility and public transport are essential for rural areas and outermost regions, especially given the particular needs of the elderly, women, young people, tourists or those who are economically marginalised; whereas promoting and preserving efficient and affordable mobility options, which allow for better connectivity and accessibility, are key to greater economic and social opportunities in these areas and regions;

A renewed push for more gender-disaggregated data collection and statistics in order to further optimise mobility

1. Considers that the Commission, the Member States and regional and local authorities should identify the causes of women’s underrepresentation in the transport sector, collect further data and establish key indicators, such as gender-sensitive statistics, data on socioeconomic factors and gender-differentiated mobility data on usage and requirements for each mode of transport and risk exposure, as well as age-and disability-related data, in order to identify and overcome barriers for women in transport, improve road safety, understand travel patterns and optimise mobility, while taking women’s needs into account and also contributing to public transport design and policy initiatives related to both transport users and workers; believes that the data collected should be made available to all interested parties; recalls that EU policymaking in the field of transport should be based on reliable, accessible and detailed data, together with impact assessments, so as to help mainstream a gender-responsive approach in all relevant EU policies in order to address women’s needs effectively;

2. Notes that the ‘Women and Transport’ study revealed a lack of data disaggregated by gender and other criteria such as age and disability; calls therefore on the Commission to assess whether to include gender data sharing among transport actors in the Common European Data Space in order to address data gaps in transport and to inform policymaking;

3. Points out that monitoring and reporting implemented transport measures is essential in order for them to evolve in line with changing mobility patterns among women and men and with an ageing society; stresses, in this regard, that sharing best practices and

18 Women’s International Shipping & Trading Association (WISTA), Women in maritime survey, 2022.
19 European Commission, European Commission Announces Winners of Women in Rail Award, 2022.
consulting local stakeholders, including women’s and LGBTQI+ associations adds value in terms of optimising transport policy measures; stresses furthermore that stakeholder engagement is critical in order to better comprehend and meet transport users’ needs, especially the specific needs of women in all their diversity, as well as to secure stakeholder buy-in\(^\text{22}\); calls on the Member States and regional and local authorities to incorporate gender mainstreaming in all relevant transport and urban mobility planning;

4. Stresses that no country in the EU has yet achieved equal pay for men and women; highlights furthermore the difficulty of achieving equal pay for equal work or for work of equal value for men and women in the transport sector, similar to the difficulty in other sectors\(^\text{23}\); calls therefore on all Member States to address the gender pay gap and to implement the proposed Pay Transparency-Directive\(^\text{24}\);

5. Notes that an on-demand mobility service has proven a popular solution where offered in low demand and rural areas or outermost regions and it has the potential to meet some of the needs left unmet by the declining quality of public transport in these areas;

6. Welcomes the Commission’s guidance on cycling projects in the EU, which brings together existing advice into a single, consistent and universal online guidance resource that enables users to identify the most relevant information for their situation; stresses that improving cyclists’ safety is of the utmost importance, including the safety of bike lanes and by giving common guidance on cycling safety equipment, as these are key factors in kindling interest in cycling among women and men alike; in this regard calls for Parliament and the Council to agree on cycling infrastructure alongside the public road network being covered by intelligent transport systems within a reasonable period of time, while amending Directive 2010/40/EU\(^\text{25}\);

**A safe and secure workplace**

7. Stresses that any form of discrimination, harassment, bullying, intimidation or violence in the workplace must be eliminated; therefore, calls on the Commission to step up efforts to include gender-related provisions in all relevant legislation, in line with the Sustainable and Smart Mobility Strategy\(^\text{26}\) and the Gender Equality Strategy, in order to address gender-based discrimination and inequalities, and ensure a fair, safe and secure working environment for women in all transport modes, as well as any necessary preventive and dissuasive measures (e.g. safe and secure parking areas);

8. Calls, furthermore, on the Commission to promote a gender-balance approach to health and safety at work including a gender-specific risk assessment of the workplace, safe


\(^{24}\) Proposal for a directive to strengthen the application of the principle of equal pay for equal work or work of equal value between men and women through pay transparency and enforcement mechanisms (COM(2021)93).


\(^{26}\) Commission communication entitled ‘Sustainable and Smart Mobility Strategy – putting European transport on track for the future’ (COM(2020)0789).
access to adequate sanitary facilities in the work place and along transport infrastructure
including the necessary breaks and measures for emergency situations, such as video
surveillance systems and emergency call buttons where possible, for example at
unattended charging stations and in public transport, enabling an immediate connection
to local emergency services, as a means of combating crime and harassment in order to
improve the safety of transport and mobility, particularly for women; calls on the
Council and Member States to address the issue of the lack of suitable sanitary facilities
for women and men in the workplace, particularly in the transport sector;

9. Calls on the Commission and the Member States to ensure the implementation of
policies and existing legislation to address the gender pay gap and improve working
conditions for women and men in the transport sector, including measures or initiatives
that may improve the work-life balance, which would benefit all workers;

10. Calls on the Council and all Member States to promote initiatives and to raise awareness
to prevent all kinds of discrimination, as well as to promote measures ensuring safe and
secure workplaces, including through awareness and information campaigns, training
and protocols setting out clear legal procedures to prevent gender-based violence and
harassment in all transport-related workplaces, while making sure that staff working in
the transport sector are trained to react in the event of harassment, either in the
workplace or on public transport; furthermore, calls on the Commission to ensure
legislation offers protection to women who have been victims of gender violence as
well as reporting procedures for incidents of psychological or sexually motivated
harassment, supported by practical strategies for gender-violence prevention and risk
assessment, including the assessment of psychosocial risks;

A supportive workplace

11. Notes that in 2018 Eurostat found that the employment rate for women aged between 20
and 64 in the EU stood at 67 %, while the female employment rate in the European
transport sector is even lower (22 %); notes, in this regard, that approximately one third
(30 %) of employed women in the EU were working part time, which is nearly four
times the rate for men (8 %); calls therefore on the Member States to promote and
support full and part time jobs for women, possibly by way of policy initiatives such as
supporting access to child care;

12. Notes that women represent roughly 52 % of the overall population in Europe, but
constitute 34.4 % of the self-employed and 30 % of start-up entrepreneurs; calls on the
Commission and the Member States to promote the role of women in business and
female entrepreneurship in the transport sector by supporting networking and training
opportunities and mentoring programmes, and to consider integrating the gender
perspective and social dimension when developing policies in the transportation sector,
through gender mainstreaming; furthermore, calls on the Member States, transport
operators and national associations to develop training courses through EU programmes
such as the European Regional Development Fund (ERDF) and the European Social
Fund (ESF+), designed to encourage women’s interest in the transport sector; calls on
the Member States to pay attention to gender balance in training projects and
programmes on smart technologies and the green transformation, and to focus on
empowering women through education and training equipping them with the
competences and qualifications they need for their individual career development; furthermore, calls on the Member States to implement the Women on Boards Directive\textsuperscript{27} in applicable transport companies without delay;

13. Welcomes the launch on 27 November 2017 of the Women in Transport – EU Platform for change, where European stakeholders can learn from each other to benefit women and men in the transport sector and exchange best practices in fields such as transport safety and security; calls in this respect for more initiatives boosting and prioritising women’s employability in the transport sector; furthermore, calls on the Commission and the Council to address workforce shortages, in particular in the case of the female workforce, by promoting social dialogue and collective bargaining that promote the gender balance and inclusion;

14. Calls on the Commission to promote equal training opportunities for men and women; highlights that training is one of the cornerstones of professional and personal development in a way that maintains equivalent professional levels for men and women, including specific training in equality and the work-life balance;

15. Notes that women are traditionally under-represented in technical education and areas such as science, technology, engineering and mathematics (STEM), which are key to the development of the mobility and transport sector; stresses that Horizon Europe is contributing to the European Green Deal through research and innovation; calls, therefore, on the Commission to promote and support gender-sensitive projects and to identify female role models;

16. Considers that the labour shortages in the transport sector can create opportunities for women, but benefiting from these opportunities requires the elimination of barriers to female employment and increased awareness among employers of the existence and implications of these barriers; stresses that company-based measures should be supported by broader institutional and societal efforts to drive the changes needed to increase female employment in the transport sector as well as women’s participation in technical fields such as STEM; stresses in this regard that stereotypes need to be eradicated from an early age through education, so as to broaden women’s career opportunities; calls, therefore, on the Commission to engage European and national stakeholders in discussing relevant issues at the EU level and in the Member States; welcomes, in this regard, initiatives such as the Aviation 4 Girls event, that encourage young people to pursue careers in STEM, where women are still under-represented;

17. Highlights the potential imbalances in the workforce of the transport sector resulting from recruitment and selection policies; calls on the Member States to promote targeted advertising campaigns encouraging women to apply for work in the transport sector, to promote gender responsive corporate governance and human resources policies, such as equal-wage policies, on-site childcare facilities, flexible work schedules and the option of part-time work, as well as ensuring an appropriately designed working environment, along with personal protective equipment and clothing, drivers’ cabins, sufficient and safe changing and sanitary facilities, etc.

\textsuperscript{27} Directive (EU) 2022/2381 of 23 November 2022 on improving the gender balance among directors of listed companies and related measures (OJ L 315, 7.12.2022, p. 44).
Women as transport users, safe and secure transportation, infrastructure and mobility

18. Notes that women use public transport more often than do men; notes furthermore, that women often state that they do not feel safe when using public transport, especially after dark and in isolated neighbourhoods; emphasises that women should always be able to use transportation without threats, uncomfortable situations or the presence of danger; calls therefore on the Member States to draw up national plans against sexual harassment on public transport (for example, along similar lines to the plan launched in France\(^{28}\)) and provide guidance to stakeholders with the use of toolkits, possibly in cooperation with the Women in Transport Platform;

19. Calls on the Commission and the Member States to analyse the needs of women of all ages who use public transport to ensure that it is inclusive, accessible, affordable, reliable, efficient and safe, as this will help guarantee women’s access to employment and social life; points out, in this regard, that preventive measures such as bus stops located in places with high visibility, improved lighting, emergency buttons, staff available on board and drop-offs at requested locations during the night can improve safety; underlines furthermore that better infrastructure design such as bus stations within a short walking distance, more frequent services during off-peak hours, increased availability of service for women living in rural areas and pushchair-friendly infrastructure can increase usability for women and encourage women to use public transport; calls, furthermore, on the Commission to adopt guidelines for inclusive transport infrastructure;

20. Calls on the Member States and regional and local authorities to take into account caregivers’ mobility needs when planning, designing and implementing transport measures (e.g. by adapting infrastructure to meet caregivers’ needs);

21. Underlines that new digital technologies, in particular AI-based systems, can greatly improve the safety and security of the transport system; points out in this regard that since transport hubs are among the locations most exposed to crime and are frequent locations for violence and serious disturbances, many people, women in particular, refrain from using public transport owing to the perception of insecurity; stresses the relevance of the AI Act\(^{29}\) in regulating the use of AI for law enforcement purposes including the ability to combat crime on public transport systems, especially violent offences like robberies, assaults and sexual harassment that particularly affect women and the LGBTQI+ community; considers, therefore, that the EU should create a strategy to prevent and combat gender-based violence on public transport;

22. Highlights the importance of employers and public authorities working together to ensure safe public transport for female employees when commuting to and from work, including the responsibility for employers to provide for safe transport for workers commuting at night after a late shift or where public transport is not available, through gender-specific risk assessment in transport planning;

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\(^{29}\) Proposal for a Regulation laying down harmonised rules on artificial intelligence (artificial intelligence act) *(COM(2021)0206).*
23. Calls on the Member States to take appropriate measures when planning new transport infrastructure or when upgrading the existing one to ensure accessibility and safety for all users, especially women, persons with disabilities or reduced mobility and other people in situations of vulnerability; notes that seeking synergies between different nodes, the promotion of active modes and the reduction of congestion should take into account safety and security aspects; furthermore, encourages the Member States to develop public transport policies that facilitate mobility for people with disabilities, especially women with disabilities and reduced mobility, and promote training for public transport professionals in accessibility;

24. Calls on the Member States and local authorities to take into account adequate lighting and clear sight lines as well as eliminating nooks, corners, and isolated poorly lit areas that could facilitate assaults when designing transport infrastructure, especially in transit transport hubs⁴⁰;

25. Calls on the Commission and the Member States to share best practices on how to ensure safety for women using transportation and to facilitate this dialogue for transportation companies;

26. Calls on the Member States and local authorities to develop targeted plans to increase the uptake of cycling among women and men alike, addressing gender aspects to tackle all the obstacles preventing people from taking up cycling;

27. Calls on the Commission and the Member States to develop crash test dummy standards that ensure that safety performance and crash tests include dummies based on the average female body, including a variety of aspects such as age, gender, size and stature for users, both inside and outside vehicles; calls on the Commission, Member States and the industry to ensure that enough attention is paid to female physiology when designing the ergonomics of vehicles and their safety systems;

28. Recalls that a wide range of EU funding instruments is available for Member States to invest in women’s mobility needs and female employment in the transport sector, as well as to address mobility poverty, including the ERDF, the Recovery and Resilience Facility (RRF), the European Social Fund+ (ESF+), the Social Climate Fund (SCF) and the Cohesion Fund; calls, furthermore, on the Commission and the Member States to promote investments supported by those funds in order to improve gender equality in the transport sector.

INFORMATION ON ADOPTION IN COMMITTEE ASKED FOR OPINION

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| | -: 3  
| | 0: 1  |
| Members present for the final vote | Magdalena Adamowicz, Andris Ameriks, Erik Bergkvist, Karolin Braunsberger-Reinhold, Ciarán Cuffe, Jakop G. Dalunde, Karima Delli, Ismail Ertug, Gheorghe Falcă, Carlo Fidanza, Jens Gieseke, Elsi Katainen, Elena Kountoura, Peter Lundgren, Elżbieta Katarzyna Łukacijewska, Marian-Jean Marinescu, Tilly Metz, Caroline Nagtegaal, Philippe Olivier, Rovana Plumb, Bergur Løkke Rasmussen, Dominique Riquet, Massimiliano Salini, Vera Tax, Achille Variati, Petar Vitanov, Lucia Vuolo, Kosma Złotowski |
| Substitutes present for the final vote | Tom Berendsen, Sara Cerdas, Leila Chaibi, Nicola Danti, Andor Deli, Markus Ferber, Valter Flego, Maria Grapini, Andrey Novakov, Andreas Schieder |
| Substitutes under Rule 209(7) present for the final vote | Asim Ademov, Moritz Körner |
## FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

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Key to symbols:
+ : in favour
- : against
0 : abstention
### INFORMATION ON ADOPTION IN COMMITTEE RESPONSIBLE

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| **Members present for the final vote** | Isabella Adinolfi, Christine Anderson, Robert Biedroń, Vilija Blinkevičiūtė, Annika Bruna, Margarita de la Pisa Carrión, Rosa Estarás Ferragut, Frances Fitzgerald, Lina Gálvez Muñoz, Alice Kuhnke, Elżbieta Katarzyna Łukacijewska, Radka Maxová, Karen Melchior, Johan Nissinen, Maria Noichl, Sandra Pereira, Pina Picierno, Samira Rafaela, Evelyn Regner, Diana Ribas i Giner, María Soraya Rodríguez Ramos, Maria Veronica Rossi, Sylwia Spurek, Elissavet Vozemberg-Vrionidi, Marco Zullo |
| **Substitutes present for the final vote** | Helène Fritzon, Eleni Stavrou, Monika Vana |
| **Substitutes under Rule 209(7) present for the final vote** | Martin Hojsík, Colm Markey, Sira Rego |
## FINAL VOTE BY ROLL CALL IN COMMITTEE RESPONSIBLE

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**Key to symbols:**
- **+**: in favour
- **-**: against
- **0**: abstention