# **European Parliament**



2019-2024

Committee on Constitutional Affairs

2023/2028(INI)

4.9.2023

# AMENDMENTS 1 - 44

Draft opinion François Alfonsi (PE745.315v01-00)

Situation of fundamental rights in the EU in 2022 and 2023 ((2023/2028(INI))

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# Amendment 1 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

# Draft opinion Paragraph 1

# Draft opinion

1. *Calls for* the EU's accession to the European Convention on Human Rights to be finalised and for the EU to accede to the Framework Convention for the Protection of National Minorities and the European Charter for Regional or Minority Languages;

# Amendment

Welcomes the progress made on 1. the negotiations towards the EU's accession to the European Convention on Human Rights (ECHR), as required by the Treaty of Lisbon, and the recent provisional agreement of the draft revised accession instruments reached; calls for the accession to be finalised as soon as possible in order to complete and strengthen the protection of fundamental rights of EU citizens and for the EU to accede to the Framework Convention for the Protection of National Minorities and the European Charter for Regional or Minority Languages;

Or. en

# Amendment 2 Helmut Scholz

Draft opinion Paragraph 1

# Draft opinion

1. *Calls for the EU's* accession to the European Convention on Human Rights *to be finalised* and for the EU to accede to the Framework Convention for the Protection of National Minorities and the European Charter for Regional or Minority Languages;

# Amendment

1. **Demands to finalise the European Union's** accession to the European Convention on Human Rights and **calls** for the EU to accede to the Framework Convention for the Protection of National Minorities and the European Charter for Regional or Minority Languages;

Or. en

# Amendment 3

François Alfonsi on behalf of the Verts/ALE Group

# Draft opinion Paragraph 1 a (new)

Draft opinion

#### Amendment

1a. Recalls that the EU's accession to the ECHR is more necessary than ever in order to consolidate and render more coherent the protection of human rights in Europe by subjecting all European institutions to the authority of the Convention and by enabling individuals to bring cases against the Union directly before the European Court of Human Rights;

Or. en

#### Amendment 4 François Alfonsi on behalf of the Verts/ALE Group

# Draft opinion Paragraph 2

# Draft opinion

2. Calls for the accession of the EU and its Member States to the Council of Europe conventions to be finalised and for their cooperation with the Council of Europe to be strengthened;

#### Amendment

2. Calls for the accession of the EU and its Member States to the Council of Europe conventions to be finalised, such as the Istanbul Convention, the European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment, the Lanzarote Convention, the Criminal Law Convention on Corruption and the Civil Law Convention on Corruption, as well as the European Social Charter, and for their cooperation on human rights with the Council of Europe to be strengthened;

Or. en

Amendment 5 Helmut Scholz

Draft opinion Paragraph 2

Draft opinion

2. Calls *for the accession* of the *EU and its Member States to the Council of Europe conventions to be finalised and for their* cooperation with the Council of Europe *to be strengthened*;

#### Amendment

2. Calls on the bodies of the European Union to foster a comprehensive and constructive cooperation with the Council of Europe with the aim of strengthening the responsibilities of both institutions to guarantee the safeguarding of fundamental rights;

Or. en

Amendment 6 Jacek Saryusz-Wolski

Draft opinion Paragraph 2

Draft opinion

2. Calls for *the accession of* the EU and its Member States to *the* Council of Europe conventions *to be finalised and for their cooperation with the Council of Europe to be strengthened*; Amendment

2. Calls for *consideration to be given to the possibility for* the EU and its Member States to *accede to certain* Council of Europe conventions, *while respecting the competences conferred by the Treaties*;

Or. pl

Amendment	7			
Max Orville,	Alin Mituța,	<b>Charles Goerens</b> ,	Sandro	Gozi

Draft opinion Paragraph 3

Draft opinion

Amendment

- 3. *Recalls* the key role of the EU
- 3. *Calls for strengthening* the key

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role of the EU Agency for Fundamental Rights (FRA), including by expanding its tasks and powers to promote and protect fundamental rights across the EU further; stresses the role of Member States at all levels, notably at national parliaments', national and local administrations' and law enforcement authorities' levels, in ensuring the full application of the Charter of Fundamental Rights when implementing EU law;

Or. en

Amendment 8 François Alfonsi on behalf of the Verts/ALE Group

# Draft opinion Paragraph 3

Draft opinion

3. Recalls the key role of the EU Agency for Fundamental Rights;

# Amendment

3. Recalls the key role of the EU Agency for Fundamental Rights *for its contribution to the preservation and promotion of fundamental rights within the EU*; *urges to grant FRA the capacities and the resources in order to undertake the tasks it is entrusted to in accordance to its renewed mandate;* 

Or. en

Amendment 9 François Alfonsi on behalf of the Verts/ALE Group

Draft opinion Paragraph 3 a (new)

Draft opinion

Amendment

3a. Recalls the need to apply the EU Charter of Fundamental Rights

throughout the legislative process and to monitor the implementation of all its rights at all levels of governance; Calls on the Commission and the Member States to provide more training, awareness-raising and exchanges of experience in the application of the Charter;

Or. en

Amendment 10 François Alfonsi on behalf of the Verts/ALE Group

Draft opinion Paragraph 3 b (new)

Draft opinion

#### Amendment

3b. Invites the Commission and the Member States to further involve and inform local and regional authorities as well as civil society actors in the implementation of the Charter; recalls that according to the FRA fundamental rights report 2022, the local level still has room for improvement in the protection and promotion of fundamental rights;

Or. en

Amendment 11 Victor Negrescu

# Draft opinion Paragraph 4

Draft opinion

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework

#### Amendment

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework

or political choices of a Member State; reiterates the need for a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement; or political choices of a Member State; reiterates the need for a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement; stresses that the EU must also prioritise the education and awareness of its citizens regarding their fundamental rights, ensuring that they are wellinformed and empowered to exercise these rights.

Or. en

#### Amendment 12 Paulo Rangel

#### Draft opinion Paragraph 4

# Draft opinion

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework or political choices of a Member State; reiterates the need for a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement;

#### Amendment

Takes note of the Council of 4. Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework or political choices of a Member State; reiterates the need for a *single and* coherent monitoring system for democracy, rule of law and fundamental rights in the EU that would establish an annual monitoring cycle and therefore insists on the need for a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement;

Or. en

# Amendment 13 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

# Draft opinion Paragraph 4

#### Draft opinion

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses *that* freedom of expression *in the EU must not be limited by the interests, constitutional framework or political choices of a Member State; reiterates* the need *for a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement*;

#### Amendment

Takes note of the Council of 4. Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses the importance of media pluralism and freedom of expression; stresses the need to ensure the impartiality and effective independence of national regulatory authorities from governments; strongly condemns unjustified and disproportionate interference by these authorities into journalistic expression and editorial decisions in some Member States; welcomes in this regard the proposal for an European Media Freedom Act and calls for its swift approval;

Or. en

Amendment 14 Jacek Saryusz-Wolski

# Draft opinion Paragraph 4

#### Draft opinion

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework or political choices of a Member State; *reiterates the need for a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement;* 

#### Amendment

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework or political choices of a Member State;

Or. pl

Amendment 15 Helmut Scholz

#### Draft opinion Paragraph 4

#### Draft opinion

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework or political choices of a Member State; reiterates the need for *a mechanism for democracy, the rule of law and fundamental rights, which should be established through an interinstitutional agreement*;

#### Amendment

4. Takes note of the Council of Europe's report of 6 October 2022 entitled 'Freedom of political speech: an imperative for democracy'; stresses that freedom of expression in the EU must not be limited by the interests, constitutional framework or political choices of a Member State; reiterates *in the light of these developments* the need for *further mechanisms to safeguard the freedom of expression in the European Union*;

Or. en

#### Amendment 16 Helmut Scholz

Draft opinion Paragraph 4 a (new)

Draft opinion

Amendment

4a. Takes note of the Council of Europe's report from June 2022 entitled 'Pegasus spyware and its impacts on human rights'; expresses deep concern on its conclusion that Pegasus spyware has or potentially could have detrimental effects on human rights and fundamental freedoms, including the right to dignity, freedom of assembly, freedom of religion, and even the physical and psychological integrity of an individual; calls on the Member States to immediately cease the usage of Pegasus spyware; Amendment 17 François Alfonsi on behalf of the Verts/ALE Group

Draft opinion Paragraph 4 a (new)

Draft opinion

Amendment

4a. Takes note of the opinions, reports and studies from the Venice Commission; requests their compliance and appropriate follow-up;

Or. en

Amendment 18 François Alfonsi on behalf of the Verts/ALE Group

Draft opinion Paragraph 4 b (new)

Draft opinion

Amendment

4b. Takes note of the reports from the OSCE/ODIHR on election observations in the EU participating States;

Or. en

Amendment 19 Helmut Scholz

Draft opinion Paragraph 5

Draft opinion

5. Calls on the UK Government and *the* Member States to ensure the full protection of the rights of *both* EU and UK

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Amendment

5. Regrets that the fundamental rights and residence status of EU and UK citizens have been severely affected by the

citizens, who are still being penalised by *Brexit*;

UK's withdrawal from the European Union; calls on the UK Government and all Member States to ensure the full protection of the rights of EU and UK citizens as laid out in the EU–UK Trade and Cooperation Agreement as well as the Windsor Framework; points out that this must explicitly include the protection against the risk of discrimination by prospective employers or landlords;

Or. en

#### Amendment 20 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

# Draft opinion Paragraph 6

# Draft opinion

6. Stresses that the Northern Ireland Protocol is a prerequisite for a smooth relationship between the EU and the UK; calls for continued vigilance in order to preserve the Good Friday Agreement; welcomes the Windsor Framework;

#### Amendment

6. Stresses that the Northern Ireland Protocol is a prerequisite for a smooth relationship between the EU and the UK; calls for continued vigilance in order to preserve the Good Friday Agreement; welcomes the Windsor Framework and believes that this political agreement can provide new impetus for the EU-UK partnership based on mutual trust and cooperation; stresses that the implementation of this framework should at all times preserve the integrity of the single market;

Or. en

Amendment 21 Paulo Rangel

Draft opinion Paragraph 6

Draft opinion

Amendment

**EN** 

6. Stresses that the Northern Ireland Protocol is a prerequisite for a smooth relationship between the EU and the UK; calls for continued vigilance in order to *preserve* the Good Friday Agreement; welcomes the Windsor Framework; 6. Stresses that the Northern Ireland Protocol is a prerequisite for a smooth relationship between the EU and the UK; calls for continued vigilance in order to *guarantee the rights enshrined in* the Good Friday Agreement; welcomes the Windsor Framework;

Or. en

#### Amendment 22 Helmut Scholz

#### Draft opinion Paragraph 7

Draft opinion

7. Considers that Russia's war of aggression against Ukraine places the *EU* in a new situation, *namely that of* a prospective enlargement *to include* Ukraine, Moldova and Georgia, with the Copenhagen criteria as a fundamental basis; calls *for all refugees to be treated with humanity*, solidarity and generosity;

#### Amendment

7. Considers that Russia's war of aggression against Ukraine places the European Union in a new situation and dramatically endangers the fundamental rights of all citizens; stresses that a prospective enlargement of the EU, namely through a potential integration of the Western Balkan countries, Ukraine, Moldova and Georgia with the Copenhagen criteria as a fundamental basis, needs subsequent inclusive debates about fundamental rights in the respective countries; calls therefore for dedicated public and political dialogues on these issues that include participation of the respective countries' civil societies; calls on the Member States to treat all persons that seek refuge from Russian's war of aggression with solidarity and generosity in line with respective international law and agreements;

Or. en

# Draft opinion Paragraph 7

#### Draft opinion

7. Considers that Russia's war of aggression against Ukraine places the EU in a new situation, namely that of a prospective enlargement to include Ukraine, Moldova and Georgia, with the Copenhagen criteria as a fundamental basis; calls for all refugees to be treated with humanity, solidarity and generosity;

#### Amendment

7. Reiterates that the future enlargement of the Union, such as the accession of Ukraine, Moldova, Georgia, and the Western Balkans will have the Copenhagen criteria as a key requirement, notably the stability of institutions guaranteeing democracy, the rule of law, human rights and respect for and protection of minorities;

Or. en

Amendment 24 Jacek Saryusz-Wolski

Draft opinion Paragraph 7

#### Draft opinion

7. Considers that Russia's war of aggression against Ukraine places the EU in a new situation, namely that of a prospective enlargement to include Ukraine, Moldova and Georgia, with the Copenhagen criteria as a fundamental basis; calls for all refugees to be treated with humanity, solidarity and generosity;

#### Amendment

7. Considers that Russia's war of aggression against Ukraine places the EU in a new situation, namely that of a prospective enlargement to include Ukraine, Moldova and Georgia, with the Copenhagen criteria as a fundamental basis; calls for all *war* refugees to be treated with humanity, solidarity and generosity;

Or. pl

Amendment 25 Paulo Rangel

Draft opinion Paragraph 7

Draft opinion

Amendment

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7. Considers that Russia's war of aggression against Ukraine places the EU in a new situation, namely that of a prospective enlargement to include Ukraine, Moldova and Georgia, with the Copenhagen criteria as a fundamental basis; calls for all refugees to be treated with humanity, solidarity *and generosity*;

7. Considers that Russia's war of aggression against Ukraine places the EU in a new situation, namely that of a prospective enlargement to include Ukraine, Moldova and Georgia, with the Copenhagen criteria as a fundamental basis; calls for all refugees to be treated with humanity *and* solidarity;

Or. en

#### Amendment 26 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

Draft opinion Paragraph 7 a (new)

Draft opinion

Amendment

7a. Calls for the full implementation of art 2 TEU, particularly as regards solidarity and respect for human rights, so that all refugees to be treated with humanity, fraternity and generosity; welcome the ongoing negotiations on the New Pact on Migration and Asylum that will implement these priorities for the migrants and asylum seekers;

Or. en

Amendment 27 Helmut Scholz

Draft opinion Paragraph 8

Draft opinion

8. Calls on the Commission to *take a very firm stance* against *persistent* attacks *on the rule of law in certain Member States*;

Amendment

8. Strongly condemns the severe violations of the principles of the rule of law in some Member States, which are causing serious danger in relation to fundamental rights and freedoms; considers that in some cases these

violations are of a systemic nature; emphasises the link between deteriorating rule of law standards and violations of fundamental rights, such as those perpetrated in the area of the judiciary, attacks against journalists and free media, including the use of excessive force by law enforcement authorities during protests and at the EU's borders, the lack of guarantees and due process for detainees, incitement to hatred by political actors, an increase in the power of authorities to carry out mass surveillance and the widespread collection of intercepted data, and restrictions imposed on civil society organisations receiving foreign funding or based on their religious affiliation; further condemns the efforts of some Member State governments to weaken the separation of powers and the independence of the judiciary; expresses its deep concern, in particular, about decisions which call into question the primacy of European law and calls on the Commission to use all available means to take action against these attacks;

Or. en

#### Amendment 28 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

# Draft opinion Paragraph 8

Draft opinion

8. Calls on the Commission to take a very firm stance against persistent attacks on the rule of law in certain Member States;

# Amendment

8. Welcome the adoption of the European Rule of Law Mechanism by the European Commission and consequently the annual publication of the Rule of Lay report since 2020; calls on the Commission to take a very firm stance against persistent attacks on the rule of law in certain Member States, by using all tools available; welcomes the 2023 Rule of law report carried out by the European

Commission and especially the set of specific recommendations to Member States on national justice systems, anticorruption frameworks, media freedom and pluralism and institutional issues related to check and balances; reiterates its support for the full implementation of the Rule of Law Conditionality regulation and its call for a new mechanism for democracy, rule of law and fundamental rights, through an interinstitutional agreement; stresses that art 7 (3) TEU needs to be reformed and strengthened through Treaty change to ensure its applicability and effectiveness;

Or. en

Amendment 29 François Alfonsi on behalf of the Verts/ALE Group

# Draft opinion Paragraph 8

# Draft opinion

8. Calls on the Commission to take a very firm stance against persistent attacks on the rule of law in certain Member States;

#### Amendment

8. Calls on the Commission to take a very firm stance against persistent attacks on the rule of law *or any of the values enshrined in Article 2 TEU* in certain Member States;

Or. en

Amendment 30 Jacek Saryusz-Wolski

Draft opinion Paragraph 8

Draft opinion

8. Calls on the Commission to take a very firm stance against *persistent* attacks

8. Calls on the Commission to take a very firm stance, *in accordance with its* 

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on the rule of law in *certain* Member States;

*Treaty competences,* against attacks on the rule of law in *all* Member States;

Or. pl

# Amendment 31 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

Draft opinion Paragraph 8 a (new)

Draft opinion

Amendment

8a. Calls on the creation of annual conferences on the rule of law following the Commission' Rule of law report, with delegations from all Member States, involving randomly selected and diverse citizens, parliamentarians, local authorities, social partners and civil society on the basis of the proposal coming from the Conference on the future of Europe;

Or. en

Amendment 32 Helmut Scholz

Draft opinion Paragraph 9

Draft opinion

9. Deplores the recent scandals that have tarnished the EU's image, such as Qatargate and State espionage using Pegasus, with MEPs among the targets; Amendment

9. Strongly deplores that decisions adopted by committees and the plenary assembly with regard to Qatar are likely to have been altered by corruption and undue influence, including the resolution on the situation of human rights in the context of the FIFA World Cup in Qatar, adopted on 24 November 2022; regrets that the alleged criminal activity of a then Vice-President as well as other Members and former Members of the European

Parliament has severely damaged the citizens' trust in Parliament's integrity and therefore the functioning of European democracies;

Or. en

# Amendment 33 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

# Draft opinion Paragraph 9

# Draft opinion

9. Deplores the recent scandals that have tarnished the EU's image, such as Qatargate and State espionage using Pegasus, with MEPs among the targets;

# Amendment

9. Deplores the recent scandals that have tarnished the EU's image, such as Qatargate *corruption scandal* and State espionage using Pegasus, with MEPs among the targets; *calls for all the consequences of these scandals to be drawn and the full restauration of the European Parliament reputation and credibility in order to preserve citizens' trust in public institutions;* 

Or. en

Amendment 34 Jacek Saryusz-Wolski

# Draft opinion Paragraph 9

Draft opinion

9. Deplores the recent scandals that have tarnished the EU's image, such as Qatargate *and State espionage using Pegasus, with MEPs among the targets*;

# Amendment

9. Deplores the recent scandals that have tarnished the EU's image, such as *the still-unresolved* Qatargate, *which should result in meaningful changes*;

Or. pl

# Amendment 35 Max Orville, Alin Mituța, Sandro Gozi, Charles Goerens

Draft opinion Paragraph 9 a (new)

Draft opinion

Amendment

9a. Welcomes, in this light, the work done to amend the internal Rules of Procedure of the European Parliament with the aim of strengthening its integrity, independence and accountability;

Or. en

#### Amendment 36 Max Orville, Alin Mituța, Charles Goerens, Sandro Gozi

Draft opinion Paragraph 9 b (new)

Draft opinion

Amendment

Welcomes the work of the *9b*. committee of inquiry set up in the European Parliament (PEGA) to investigate into existing national laws regulating surveillance, and establish whether spyware was used for political purposes against, for example, journalists, politicians and lawyers; stresses that the illegitimate use of spyware by national governments undermines the European democracy and decision making process; call for a greater transparency within the Member States regarding the laws regulating surveillance in order to prevent any new mass surveillance scandal to emerge.

Or. en

Amendment 37 Max Orville, Alin Mituța, Sandro Gozi

Draft opinion Paragraph 10

Draft opinion

Amendment

deleted

10. Calls for all the consequences of these scandals to be addressed and for Parliament's credibility to be fully restored.

Or. en

Amendment 38 Paulo Rangel

Draft opinion Paragraph 10

Draft opinion

10. Calls for all *the consequences* of these scandals to be *addressed and for* Parliament's credibility *to be fully restored*.

Amendment

10. Calls for all *repercussions* of these scandals to be *thoroughly tackled, aiming to fully reinstate* Parliament's credibility.

Or. en

Amendment 39 Helmut Scholz

Draft opinion Paragraph 10 a (new)

Draft opinion

Amendment

10a. Is appalled by and expresses serious concern about the findings of the European Anti-Fraud Office's (OLAF) report on Frontex operational activities in Greece and the agency's blatant disregard for the lives of migrants and active violations of their human rights;

Or. en

Amendment 40 Paulo Rangel

Draft opinion Paragraph 10 a (new)

Draft opinion

Amendment

10a. Calls on the six Member States who have not yet ratified the Istanbul Convention to do so without further delay; stresses the importance of the Istanbul Convention for the protection of fundamental rights of women, combating violence and domestic violence.

Or. en

Amendment 41 François Alfonsi on behalf of the Verts/ALE Group

Draft opinion Paragraph 10 a (new)

Draft opinion

Amendment

10a. Requests a proactive policy of access to documents, integrity and transparency from EU institutions in order to ensure that citizens can effectively exercise their right to scrutinise the work and activities of the EU institutions;

Or. en

Amendment 42 Paulo Rangel

Draft opinion Paragraph 10 b (new)

Draft opinion

#### Amendment

10b. In line with Art. 19 TEU, Art. 67(4) TFEU and Art. 47 of the Charter, underlines that an independent judiciary is the cornerstone of the rule of law and of the right to effective legal protection; recommends a departure from the existing approach of tackling rule of law cases in individual countries in an ad hoc manner, and calls for the development of criteria and contextual assessments to guide Member States in recognising and tackling any possible rule of law issues in a regular and comparative manner;

Or. en

Amendment 43 Paulo Rangel

Draft opinion Paragraph 10 c (new)

Draft opinion

Amendment

10c. Stresses that the rule of law is intrinsically linked to respect for democracy

and for fundamental rights and that therefore the three principles must be jointly monitored;

Or. en

Amendment 44 Paulo Rangel

Draft opinion Paragraph 10 d (new)

Draft opinion

Amendment

10d. Suggests that the respect of the rule of law as one of the criteria for

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accession of new Member States should not be merely a precondition for accession, but a binding and enforceable criterion in order to monitor Member States' compliance therewith throughout their membership of the EU in line with the European Parliament resolution of 12 February 2019 on the implementation of the Charter of Fundamental Rights of the European Union in the EU institutional framework.

Or. en