



**2018/2086(INI)**

18.10.2018

# **AMENDMENTS**

## **1 - 31**

**Draft report**  
**Brian Hayes**  
(PE623.760v01-00)

Assessing how the EU budget is used for public sector reform  
(2018/2086(INI))



**Amendment 1**  
**Marco Valli, Laura Agea**

**Motion for a resolution**  
**Recital A**

*Motion for a resolution*

A. whereas public administration ***and governance is not a stand-alone EU policy but a cross-cutting issue that influences EU policies in helping*** to deliver modern systems that improve prosperity and welfare in the EU;

*Amendment*

A. whereas public administration ***is a fundamental part of the Member States as regards the implementation of the EU budget and when it works effectively it can help*** to deliver modern systems that improve prosperity and welfare in the EU;

Or. it

**Amendment 2**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Recital A**

*Motion for a resolution*

A. whereas ***public administration and governance*** is not a stand-alone EU policy but a cross-cutting issue that influences EU policies ***in helping to deliver modern systems that improve prosperity and welfare in the EU;***

*Amendment*

A. whereas ***the management of public administration*** is not a stand-alone EU policy but a cross-cutting issue that influences EU policies ***provided that it is based on harmonious cooperation between the institutions and the Member States;***

Or. fr

**Amendment 3**  
**Raffaele Fitto**

**Motion for a resolution**  
**Paragraph 1**

*Motion for a resolution*

1. Notes that public administration and governance is spread across various Commission services and that this

*Amendment*

1. Notes that public administration and governance is spread across various Commission services and that this

complicates the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to provide the recently created SRSP with sufficient resources and competences to perform that coordinating role;

complicates the effective coordination of competent services, EU-funded programmes and initiatives; calls **for all technical assistance programmes to be coordinated more closely so as to avoid overlapping and ensure that measures will not be so ineffective as to cancel out all the Commission's efforts to promote the combined use of funds with a view to exploiting synergies**; calls on the Commission to provide the recently created SRSP with sufficient resources and competences to perform that coordinating role;

Or. it

**Amendment 4**  
**Marco Valli, Laura Agea**

**Motion for a resolution**  
**Paragraph 1**

*Motion for a resolution*

1. Notes that public administration **and governance is** spread across various Commission services and that this complicates the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to **provide the recently created SRSP with sufficient resources and competences to perform that coordinating role**;

*Amendment*

1. Notes that public administration **competences are** spread across various Commission services and that this complicates the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to **improve its systems concerning exchange of good practices in order to help the Member States implement best practice without imposing policies geared to wage devaluation and socially unsustainable reforms**;

Or. it

**Amendment 5**  
**Luke Ming Flanagan**

**Motion for a resolution**  
**Paragraph 1**

*Motion for a resolution*

1. Notes that public administration and governance is spread across various Commission services and that **this complicates** the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to provide the recently created SRSP with sufficient resources and competences to perform that coordinating role;

*Amendment*

1. Notes that public administration and governance is spread across various Commission services and that **while this does not excuse incompetence, it does complicate** the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to provide the recently created SRSP with sufficient resources and competences to perform that coordinating role;

Or. en

**Amendment 6**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 1**

*Motion for a resolution*

1. Notes that public administration and governance is spread across various Commission services and that this complicates the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to **provide** the recently created SRSP **with sufficient resources and competences to perform that coordinating role**;

*Amendment*

1. Notes that public administration and governance is spread across various Commission services and that this complicates the effective coordination of competent services, EU-funded programmes and initiatives; calls on the Commission to **streamline** the recently created SRSP **without mobilising any additional resources**;

Or. fr

**Amendment 7**  
**Marco Valli, Laura Agea**

**Motion for a resolution**  
**Paragraph 2**

*Motion for a resolution*

2. **Calls on the next Commission President to assign responsibility for**

*Amendment*

**deleted**

*issues dealing with better public administration and governance to one Commissioner;*

Or. it

**Amendment 8**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 2**

*Motion for a resolution*

2. Calls on the next Commission President to assign responsibility for issues dealing with better public administration *and governance* to one Commissioner;

*Amendment*

2. Calls on the next Commission President to assign responsibility for issues dealing with better public administration to one Commissioner;

Or. fr

**Amendment 9**  
**Raffaele Fitto**

**Motion for a resolution**  
**Paragraph 3**

*Motion for a resolution*

3. Is of the opinion that effective public sector reform is essential in helping Member States adapt to changing circumstances, increase resilience to prevent future crises, expand eGovernment and improve the delivery of services, especially with regard to new technology and IT systems;

*Amendment*

3. Is of the opinion that effective public sector reform is essential in helping Member States adapt to changing circumstances, increase resilience to prevent future crises, expand eGovernment and improve the delivery of services, especially with regard to new technology and IT systems; *calls, therefore, for funding to be provided for also in future programming for operations to deploy e-government in keeping with the principles and priorities set out in the EU e-Government Action Plan;*

Or. it

**Amendment 10**  
**Luke Ming Flanagan**

**Motion for a resolution**  
**Paragraph 3**

*Motion for a resolution*

3. Is of the opinion that effective public sector reform is essential in helping Member States adapt to changing circumstances, increase resilience to prevent future crises, expand eGovernment and improve the delivery of services, especially with regard to new technology and IT systems;

*Amendment*

3. Is of the opinion that effective public sector reform is essential in helping Member States adapt to changing circumstances, increase resilience to prevent future crises, expand eGovernment and improve the delivery of services, especially with regard to new technology and IT systems, **and finally, where public sector is a factor, would greatly assist in the reduction/exposure of waste, loss or fraudulent use of Union funds;**

Or. en

**Amendment 11**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 3**

*Motion for a resolution*

3. Is of the opinion that effective public sector reform is essential in helping Member States adapt to changing circumstances, increase resilience to prevent future crises, expand eGovernment and improve the delivery of services, especially with regard to new technology and IT systems;

*Amendment*

3. Is of the opinion that effective public sector reform is essential in helping Member States adapt to changing circumstances, increase resilience to prevent future crises, expand eGovernment and improve the delivery of services, especially with regard to new technology and IT systems, **throughout the EU;**

Or. fr

**Amendment 12**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 5**

*Motion for a resolution*

*Amendment*

**5.** *Notes that the Commission has neither its own assessment framework for public administration nor a method of systematic data collection; notes with concern that as a result of the lack of these tools, the Commission produces incomplete analyses of issues across the Member States; proposes the reintroduction of a chapter dedicated to public administration and governance in the Annual Growth Survey;*

*deleted*

Or. fr

### **Amendment 13**

**Marco Valli, Laura Agea**

#### **Motion for a resolution**

##### **Paragraph 5**

*Motion for a resolution*

*Amendment*

5. Notes that the Commission has neither *its own* assessment framework for public administration nor a method of systematic data collection; notes with concern that as a result of the lack of these tools, the Commission produces incomplete analyses of issues across the Member States; proposes the reintroduction of a chapter dedicated to public administration and governance in the Annual Growth Survey;

5. Notes that the Commission has neither *a standardised and shared* assessment framework for public administration nor a method of systematic data collection; notes with concern that as a result of the lack of these tools, the Commission produces incomplete analyses of issues across the Member States; proposes the reintroduction of a chapter dedicated to public administration and governance in the Annual Growth Survey;

Or. it

### **Amendment 14**

**Raffaele Fitto**

#### **Motion for a resolution**

##### **Paragraph 5 a (new)**

*Motion for a resolution*

*Amendment*

**5a.** *Calls on the Commission to assess*



*the administrative capacity of development policy implementation machinery in advance and, for projects of particular strategic importance, to encourage the use of national bodies and agencies capable of enhancing and speeding up the implementation of programmes and individual operations;*

Or. it

**Amendment 15**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 6**

*Motion for a resolution*

6. Believes that the MFF should be used to incentivise programmes that deliver better public administration *and governance*, in particular to help Member States in times of economic downturn, recognising that in such circumstances reforms in the area of public administration systems can help the Member States affected;

*Amendment*

6. Believes that the MFF should be used to incentivise programmes that deliver better public administration, in particular to help Member States in times of economic downturn, recognising that in such circumstances reforms in the area of public administration systems can help the Member States affected;

Or. fr

**Amendment 16**  
**Marco Valli, Laura Agea**

**Motion for a resolution**  
**Paragraph 6**

*Motion for a resolution*

6. Believes that the MFF should be used to incentivise programmes that deliver better public administration *and governance*, in particular to help Member States in times of economic downturn, recognising that in such circumstances reforms in the area of public administration systems can help the Member States

*Amendment*

6. Believes that the MFF should be used to incentivise programmes that deliver better public administration, in particular to help Member States in times of economic downturn, recognising that in such circumstances reforms in the area of public administration systems can help the Member States affected;

affected;

Or. it

## **Amendment 17**

**Raffaele Fitto**

### **Motion for a resolution**

#### **Paragraph 7**

##### *Motion for a resolution*

7. Encourages the Commission to develop a dedicated assessment framework that captures the quantitative and qualitative aspects of high-quality public administration, and to build its own analytical capacity;

##### *Amendment*

7. Encourages the Commission to develop a dedicated assessment framework that captures the quantitative and qualitative aspects of high-quality public administration, and to build its own analytical capacity; ***points to the need to determine the weaknesses of each Member State and, using the available resources, promote measures to overcome problems by tightening up the criterion of ex ante conditionality;***

Or. it

## **Amendment 18**

**Marco Valli, Laura Agea**

### **Motion for a resolution**

#### **Paragraph 7**

##### *Motion for a resolution*

7. Encourages the Commission to develop a dedicated assessment framework that captures the quantitative and qualitative aspects of high-quality public administration, and to build its own analytical capacity;

##### *Amendment*

7. Encourages the Commission to develop a dedicated assessment framework, ***shared with the Member States***, that captures the quantitative and qualitative aspects of high-quality public administration, and to build its own analytical capacity;

Or. it

## **Amendment 19**

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**Jean-François Jalkh**

**Motion for a resolution  
Paragraph 7**

*Motion for a resolution*

7. Encourages the Commission to develop a dedicated assessment framework that captures the quantitative and qualitative aspects of high-quality public administration, ***and to build its own analytical capacity;***

*Amendment*

7. Encourages the Commission to develop, ***in cooperation with the Member States,*** a dedicated assessment framework that captures the quantitative and qualitative aspects of high-quality public administration;

Or. fr

**Amendment 20  
Luke Ming Flanagan**

**Motion for a resolution  
Paragraph 8**

*Motion for a resolution*

8. Proposes that the Commission enhance policy dialogue with Member States by ensuring the establishment of a dedicated forum;

*Amendment*

8. Proposes that the Commission enhance policy dialogue with Member States by ensuring the establishment of a dedicated forum; ***a separate topic of that forum should be around Freedom of Information issues, the question of access by citizens/journalists to information;***

Or. en

**Amendment 21  
Jean-François Jalkh**

**Motion for a resolution  
Paragraph 8**

*Motion for a resolution*

8. Proposes that the Commission enhance policy dialogue with Member States ***by ensuring the establishment of a dedicated forum;***

*Amendment*

8. Proposes that the Commission enhance policy dialogue with Member States ***without establishing any additional ad hoc forums and by taking all their expectations into account;***

**Amendment 22**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 9**

*Motion for a resolution*

9. Proposes setting aside time in its parliamentary calendar for a structured dialogue with national parliaments on the issues associated with improving public administration *and governance across the EU*;

*Amendment*

9. Proposes setting aside time in its parliamentary calendar for a structured dialogue with national parliaments on the issues associated with improving public administration;

Or. fr

**Amendment 23**  
**Marco Valli, Laura Agea**

**Motion for a resolution**  
**Paragraph 9**

*Motion for a resolution*

9. Proposes setting aside time in its parliamentary calendar for a structured dialogue with national parliaments on the issues associated with improving public administration *and governance* across the EU;

*Amendment*

9. Proposes setting aside time in its parliamentary calendar for a structured dialogue with national parliaments on the issues associated with improving public administration across the EU;

Or. it

**Amendment 24**  
**Raffaele Fitto**

**Motion for a resolution**  
**Paragraph 9**

*Motion for a resolution*

9. Proposes setting aside time in its parliamentary calendar for a structured  
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*Amendment*

9. Proposes setting aside time in its parliamentary calendar for a structured  
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dialogue with national parliaments on the issues associated with improving public administration and governance across the EU;

dialogue with national parliaments on the issues associated with improving public administration and governance across the EU; ***calls on the EU to improve the monitoring and assessment of the ESIF under thematic objective 11 by incorporating specific indicators to gauge progress in terms of meeting the EU targets and priorities for public administration reforms;***

Or. it

**Amendment 25**  
**Luke Ming Flanagan**

**Motion for a resolution**  
**Paragraph 10**

*Motion for a resolution*

10. Welcomes the development of a benchmark to assess the public administration capacity of EU candidate countries to take on the responsibilities of EU membership; ***encourages the Commission to apply the 'principles of public administration' benchmark to all the Member States by including it in the European Semester;***

*Amendment*

10. Welcomes the development of a benchmark to assess the public administration capacity of EU candidate countries to take on the responsibilities of EU membership;

Or. en

**Amendment 26**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 10**

*Motion for a resolution*

10. Welcomes the development of a benchmark to assess the public administration capacity of EU candidate countries to take on the responsibilities of EU membership; ***encourages the Commission to apply the 'principles of***

*Amendment*

10. Welcomes the development of a benchmark to assess the public administration capacity of EU candidate countries to take on the responsibilities of EU membership ***and considers it advisable to tighten up the monitoring criteria and***

*public administration' benchmark to all the Member States by including it in the European Semester;*

*sanctions, for instance by freezing accession, if the candidate country in question shows any failings in its management of the funds received;*

Or. fr

**Amendment 27**  
**Raffaele Fitto**

**Motion for a resolution**  
**Paragraph 10**

*Motion for a resolution*

10. Welcomes the development of a benchmark to assess the public administration capacity of EU candidate countries to take on the responsibilities of EU membership; encourages the Commission to apply the 'principles of public administration' benchmark to all the Member States by including it in the European Semester;

*Amendment*

10. Welcomes the development of a benchmark to assess the public administration capacity of EU candidate countries to take on the responsibilities of EU membership; encourages the Commission to apply the 'principles of public administration' benchmark to all the Member States by including it in the European Semester; ***hopes that Member States will pursue internal reforms aimed at giving even more tangible effect to the principle of sound administration;***

Or. it

**Amendment 28**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 12**

*Motion for a resolution*

12. Recognises that the engagement of local administration is a prerequisite for the achievement of EU-level objectives in this area; draws attention to the Tallinn Declaration proposal of 'enhancing the joint governance structures ***with local and regional authorities' at national level<sup>2</sup>;***

*Amendment*

12. Recognises that the engagement of local administration is a prerequisite for the achievement of EU-level objectives in this area; draws attention to the Tallinn Declaration proposal of enhancing the joint governance structures ***at national level in cooperation with the authorities of the Member States;***

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<sup>2</sup> <https://ec.europa.eu/digital-single-market/en/news/ministerial-declaration-egovernment-tallinn-declaration>

Or. fr

**Amendment 29**  
**Jean-François Jalkh**

**Motion for a resolution**  
**Paragraph 15**

*Motion for a resolution*

15. Believes that **high-quality** public administration **and governance are an essential pre-condition for achieving** EU policy objectives under the MFF and elsewhere; stresses the importance of good communication and political awareness in building trust and stimulating positive reform actions and programmes;

*Amendment*

15. Believes that **well-managed** public administration **is geared to the achievement of** EU policy objectives under the MFF and elsewhere; stresses the importance of good communication and political awareness in building trust and stimulating positive reform actions and programmes;

Or. fr

**Amendment 30**  
**Marco Valli, Laura Agea**

**Motion for a resolution**  
**Paragraph 15**

*Motion for a resolution*

15. Believes that high-quality public administration **and governance are** an essential pre-condition for achieving EU policy objectives under the MFF and elsewhere; stresses the importance of good communication and political awareness in building trust and stimulating positive reform actions and programmes;

*Amendment*

15. Believes that high-quality public administration **is** an essential pre-condition for achieving EU policy objectives under the MFF and elsewhere; stresses the importance of good communication and political awareness in building trust and stimulating positive reform actions and programmes;

Or. it

## Amendment 31

Raffaele Fitto

### Motion for a resolution

#### Paragraph 16

##### *Motion for a resolution*

16. Notes that *the EU has limited competence in the area of public sector reform, but can make an important contribution by taking a holistic perspective and linking the relevant policy elements systematically in order to provide solutions to concrete problems faced by Member States;*

##### *Amendment*

16. Notes that, *while it has no direct legal competences in the administrative sector, the EU does have a beneficial effect on public administration in Member States and, in particular, plays an indirect role by laying down administrative standards in the *acquis communautaire*, enabling best practice to be exchanged across the Union, and providing budget instruments to support and encourage public administration reform by boosting administrative capacity and the efficiency of administrations and fostering innovation in the public sector;*

Or. it