

# EUROOPA PARLAMENT

2004



2009

*Arengukomisjon*

**2005/2083(ACI)**

21.6.2005

## ARVAMUS

Esitaja: arengukomisjon

Saaja: eelarvekomisjon

Paindlikkusinstrumendi kasutuselevõtt taastusabi andmiseks tsunami tagajärjel kannatanud riikidele vastavalt 6. mai 1999. aasta institutsioonidevahelise kokkulekke punktile 24  
(SEK(2005)0548 – C6-0127/2005 – 2005/2083(ACI))

Arvamuse koostaja: Anders Wijkman

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## **SHORT JUSTIFICATION**

On 26 December 2004, massive tsunami devastated the coastal regions of the Indian Ocean, mainly in Indonesia, Sri Lanka, India and the Maldives and other South Asian countries, but also in Eastern Africa. More than 160 000 people died, many more were injured, millions of people displaced and homeless, and enormous damages caused to essential infrastructure (housing, transport, fishing vessels etc.).

The European Union has provided humanitarian aid of € 123 million, of which € 23 million were immediately committed under budget line 23 02 01 by ECHO, and € 100 million were released from the emergency reserve on proposal of the European Commission with the approval of Parliament and Council.

At the Jakarta Tsunami Aid Conference, Commission President announced already on 6 January 2005 the intention of the Commission to propose additional € 350 million for the reconstruction and rehabilitation of the countries affected by the tsunami. This announcement was reiterated in the official UN Tsunami Donors Conference on 11 January 2005 in Geneva. On 13 January 2005, the European Parliament noted "the Commission's intention of providing for additional financial assistance of up to EUR 350 million for rehabilitation and reconstruction aid to help in the relief efforts following the Asian tsunami disaster" (European Parliament resolution on the recent tsunami disaster in the Indian Ocean, P6\_TA(2005)0006 of 13.01.2005, paragraph 16). The Parliament did not oppose the commitment to spend € 350 million for the affected by the tsunami taken by the Commission, but, however, never formally endorsed a pledge. It is important to remember, that Parliament stressed already in this resolution that the € 350 million could not be taken from development assistance already agreed and programmed before: "welcomes the statement in the Council Conclusions of 7 January 2005 to the effect that it is important to ensure that the resources released in connection with the recent events are additional to the commitments already made in the field of development" (ibd). Parliament neither did endorse any timing for the provision of the aid of € 350 million.

The Commission proposes in its *Preliminary Draft Amending Budget 3/2005*, which is linked to the *Proposal for a decision of the European Parliament and of the Council on the mobilisation of the flexibility instrument in favour of the rehabilitation and reconstruction assistance to Tsunami affected countries according to point 24 of the Interinstitutional Agreement of 6 May 1999* to commit the whole amount foreseen for the tsunami related assistance in 2005 and 2006. € 207 million shall be provided for Indonesia, € 99 million for Sri Lanka, € 17 million for the Maldives, € 15 million for the regional programme *Asia ProEco II B* and € 12 million for a regional and horizontal facility. € 170 million are foreseen in 2005 and € 180 million in 2006. The Commission proposes that in 2005 the Rapid Reaction Mechanism is used for an amount of € 12 million, that existing programmes under the Asia budget lines are "re-ordered" for an amount of € 60 million and € 98 million are provided by the mobilisation of the flexibility instrument.

The Rapid Reaction Mechanism (RRM) was created to react quickly on situations of crisis or emerging crisis to safeguard or re-establish conditions under which the long-term goals of EC cooperation programmes can be pursued. Therefore, the RRM is certainly an adequate

instrument to be mobilised in the framework of the EU assistance to the tsunami-affected regions. At 31 May 2005, only € 5.6 million of the total of € 29 million available for the RRM in 2005 were committed. Therefore, it could be envisaged to increase the amount from the RRM for the tsunami affected regions to € 20 million.

The reprogramming or "re-ordering" of € 60 million of the appropriation provided by the budgetary authority for the Asia lines is in contradiction with the Council Conclusions of 7 January 2005 and Parliament's resolution of 13 January 2005 stating "*that it is important to ensure that the resources released in connection with the recent events are additional to the commitments already made in the field of development*". Therefore, a significant shortening of programmed projects of € 60 million can not be accepted.

As today, the information received about disbursement of aid and the starting phase of reconstruction work in the region is not very promising. The rapporteur can share the optimism of the Commission that the requested amount can be committed in 2005, but has serious doubts, if the commitments intended by the Commission would be disbursed in the current year. Otherwise, the amount would only be committed, and possibly paid to the various Trust Funds, but would not reach the population in need. Given the constraints on the development budget, and the multiplicity of useful - and already planned and programmed - projects and programmes also in the Asian developing countries, it can not be accepted to make cuts in order to reduce existing development assistance in order to transfer the money to posts where it may not be used in 2005.

When the pledge of € 350 million was made at the Jakarta conference, the overwhelming response of the donor community to aid requests was not yet known. Considering the high amounts donated and pledged and difficulties in implementation on the ground, it seems reasonable to spread the commitment of € 350 million over three years, instead of two years as proposed by the Commission. Therefore, the rapporteur proposes to provide in 2005 the significant amount of € 100 million for reconstruction and rehabilitation, which is in addition to the € 123 million already provided for humanitarian aid, and to commit the remaining amount of € 250 million in 2006 and 2007. In 2005, the amount of € 100 million would be composed of € 20 million from the Rapid Reaction Mechanism and € 80 million from the flexibility instrument. The rapporteur agrees to enter the additional amount on budget line 19 10 04 (Rehabilitation and reconstruction operations in developing countries in Asia) and to add the legal base of the main Asia programme (Council Regulation (EEC) No 443/92 of 25 February 1992 on financial and technical assistance to, and economic cooperation with, the developing countries in Asia and Latin America (OJ L 52, 27.2.1992, p. 1)) as proposed by the Commission to allow implementation through Trust Funds and budget support.

The Committee on Development asks the Committee on Budgets to include its suggested amendments in its report on the proposal for a decision on the mobilisation of the flexibility instrument and to negotiate the proposal accordingly with Council and Commission.

When Draft Amending Budget No 3/2005 is forwarded to Parliament by Council, the Committee on Development will, if necessary, table an amendment to it along the lines indicated in the attached Suggestions.

## ETTEPANEKUD

Arengukomisjon palub vastutaval eelarvekomisjonil lisada oma raportisse järgmised muudatusettepanekud:

### Komisjoni ettepanek

#### Muudatusettepanek 1

##### Põhjendus 1

Eelarvepädevad institutsioonid **on nõustunud** andma maavärina/tsunami tagajärvel kannatanud riikidele (peamiselt Indoneesia, Sri Lanka ja Maldiivid) **2005. ja 2006. aastal** 350 miljoni euro suuruse kogusumma ulatuses taastusabi, **millest 170 miljonit eurot on mõeldud 2005. aastaks ja 180 miljonit eurot 2006. aastaks.** 2005. aastal antakse osa ettenähtud abist **asjaomaste valitsuste nõusolekul kõnealusele piirkonnale mõeldud soovituslike ja veel kohustuste hulka võtmata programmide määratluse muutmise teel (60 miljonit eurot)** ja kiirreageerimise korra kasutamise teel (**12 miljonit eurot**). Kuna rubriigi 4 (välistegevus) ülemmääri on 2005. aastal juba 100 miljoni euro võrra ületatud ja kõiki assigneeringute ümberjaotamise võimalusi nimetatud rubriigi piires on uuritud, saab ülejäänud osa (**98 miljonit eurot**) rahastada üksnes paindlikkusinstrumendi täiendava kasutamise teel,

### Euroopa Parlamendi muudatusettepanekud

Eelarvepädevad institutsioonid **nõustuvad** andma maavärina/tsunami tagajärvel kannatanud riikidele (peamiselt Indoneesia, Sri Lanka ja Maldiivid) **kolme aasta jooksul** 350 miljoni euro suuruse kogusumma ulatuses taastusabi. 2005. aastal antakse **100 miljonit eurot ELi üldeelarve kaudu, et toetada taastustööde algetappi.** Osa ettenähtud abist **antakse** kiirreageerimise korra kasutamise teel (**20 miljonit eurot**). Kuna rubriigi 4 (välistegevus) ülemmääri on 2005. aastal juba 100 miljoni euro võrra ületatud ja kõiki assigneeringute ümberjaotamise võimalusi nimetatud rubriigi piires on uuritud, saab ülejäänud osa (**80 miljonit eurot**) rahastada üksnes paindlikkusinstrumendi täiendava kasutamise teel,

#### Muudatusettepanek 2

##### Artikli 1 esimene lõik

Vastavalt Euroopa Liidu 2005. finantsaasta üldeelarve paranduseelarvele nr 3/2005 kasutatakse paindlikkusinstrumenti, et näha ette **98 000 000** euro suurused kulukohustuste assigneeringud.

Vastavalt Euroopa Liidu 2005. finantsaasta üldeelarve paranduseelarvele nr 3/2005 kasutatakse paindlikkusinstrumenti, et näha ette **80 000 000** euro suurused kulukohustuste assigneeringud.



## MENETLUS

<b>Pealkiri</b>	Paindlikkusinstrumendi kasutuselevõtt taastusabi andmiseks tsunami tagajärjel kannatanud riikidele vastavalt 6. mai 1999. aasta institutsioonidevahelise kokkulekke punktile 24
<b>Viited</b>	SEK(2005)0548 – C6-0127/2005 – 2005/2083(ACI)
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<b>Nõuandev komisjon</b> istungil teada andmise kuupäev	DEVE 12.5.2005
<b>Tõhustatud koostöö</b>	ei
<b>Arvamuse koostaja</b> nimetamise kuupäev	Anders Wijkman 24.5.2005
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<b>Muudatuste vastuvõtmise kuupäev</b>	21.6.2005
<b>Lõpphääletuse tulemused</b>	poolt: 31 vastu: 1 erapooletuid: 0
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<b>Lõpphääletuse ajal kohal olnud asendusliikmed</b>	John Bowis, Linda McAvan, Manolis Mavrommatis, Eoin Ryan, Anne Van Lancker, Anders Wijkman, Zbigniew Zaleski, Gabriele Zimmer
<b>Lõpphääletuse ajal kohal olnud asendusliikmed (kodukorra art 178 lg 2)</b>	