



EUROPEAN PARLIAMENT

2009 - 2014

Committee on Development

2011/0405(COD)

20.6.2012

OPINION

of the Committee on Development

for the Committee on Foreign Affairs

on the proposal for a regulation of the European Parliament and of the Council
establishing a European Neighbourhood Instrument
(COM(2011)0839 – C7-0492/2011 – 2011/0405(COD))

Rapporteur: Nirj Deva

PA_Legam

AMENDMENTS

The Committee on Development calls on the Committee on Foreign Affairs, as the committee responsible, to incorporate the following amendments in its report:

Amendment 1

Proposal for a regulation

Recital 2

Text proposed by the Commission

(2) Article 8 of the Treaty on European Union provides for the development of a special relationship with neighbouring countries, with the aim of establishing an area of prosperity and good neighbourliness, founded on the values of the Union and characterised by close and peaceful relations based on cooperation.

Amendment

(2) Article 8 of the Treaty on European Union provides for the development of a special relationship with neighbouring countries, with the aim of establishing an area of prosperity and good neighbourliness, founded on the values of the Union, ***as enshrined in Article 2 of the Treaty on European Union***, and characterised by close and peaceful relations based on cooperation.

Amendment 2

Proposal for a regulation

Recital 7

Text proposed by the Commission

(7) A number of major developments have taken place since the European Neighbourhood Policy was launched and the European Neighbourhood and Partnership Instrument was set up. These include a deepening of the relationship with the partners, the launch of regional initiatives and democratic transition processes ***in the region***. This triggered a new European Neighbourhood Policy vision set out in 2011 as a result of a comprehensive Strategic Review of the Policy. ***It*** outlines key objectives ***for Union cooperation with Neighbourhood countries and provides for greater*** support to partners committed to building

Amendment

(7) A number of major developments have taken place since the European Neighbourhood Policy was launched and the European Neighbourhood and Partnership Instrument was set up. These include a deepening of the relationship with the partners, the launch of regional initiatives and democratic transition processes, ***in the Eastern Partnership countries, and in particular in the countries on the southern shores of the Mediterranean following the events of the Spring of 2011***. This triggered a new European Neighbourhood Policy vision set out in 2011 as a result of a comprehensive Strategic Review of the Policy. ***This policy***

democratic societies and undertaking reforms, in line with the ‘more for more’ and ‘mutual accountability’ principles.

outlines *the* key objectives *in favour of* cooperation *and substantial* support to partners committed to building *a more equitable and democratic society which respects human rights and freedoms*, in line with the ‘more for more’ and ‘mutual accountability’ principles.

Amendment 3

Proposal for a regulation

Recital 8 a (new)

Text proposed by the Commission

Amendment

(8a) The scope of the instrument established by this Regulation should be such as to encourage a differentiated cross-border approach in order to facilitate the effective and swift implementation of the programmes in the countries involved in the European Neighbourhood Policy, to encourage the regional and interregional development of the projects and to promote a decentralised cooperation policy.

Amendment 4

Proposal for a regulation

Recital 19

Text proposed by the Commission

Amendment

(19) European Union external support has increasing financing needs but the economic and budgetary situation of the Union limits the resources available for such support. The Commission must therefore seek the most efficient use of available resources by using financial instruments with leverage effect. Such effect could be increased by enabling the use and re-use of funds invested and generated by financial instruments.

(19) European Union external support has increasing financing needs but the economic and budgetary situation of the Union limits the resources available for such support. The Commission must therefore seek the most efficient use of available resources by using financial instruments with leverage effect, *domestic accountability and transparency, especially when providing budgetary support to third countries*. Such effect could be increased by enabling the use and

re-use of funds invested and generated by financial instruments.

Amendment 5

Proposal for a regulation Article 1 – paragraph 1

Text proposed by the Commission

1. The Union aims to establish an area of prosperity and good neighbourliness involving the European Union and the countries and territories listed in the Annex to this Regulation (hereinafter ‘the partner countries’) by developing a special relationship.

Amendment

1. The Union aims to establish an area of prosperity and good neighbourliness involving the European Union and the countries and territories listed in the Annex to this Regulation (hereinafter ‘the partner countries’) by developing a special relationship, ***thereby also contributing to the reduction of poverty in the partner countries.***

Justification

It is necessary to state clearly the EU's commitment to playing an active role in poverty reduction in its neighbourhood. In line with Article 21 of the Treaty on European Union, poverty reduction must be mentioned as a general objective of the Instrument.

Amendment 6

Proposal for a regulation Article 2 – paragraph 1

Text proposed by the Commission

1. Support under this Regulation shall promote enhanced political cooperation and progressive economic integration between the Union and the partner countries and, in particular, the implementation of partnership and cooperation agreements, association agreements or other existing and future agreements, and jointly agreed action plans.

Amendment

1. Support under this Regulation shall promote enhanced political ***and social*** cooperation and progressive economic integration between the Union and the partner countries and, in particular, the implementation of partnership and cooperation agreements, association agreements or other existing and future agreements, and jointly agreed action plans.

Amendment 7

Proposal for a regulation

Article 2 – paragraph 2 – point d

Text proposed by the Commission

(d) sustainable and inclusive development in all aspects, poverty reduction, including through private-sector development; promotion of internal economic, social and territorial cohesion, rural development, climate action *and* disaster resilience;

Amendment

(d) sustainable and inclusive development in all aspects, poverty reduction, ***wealth creation***, including through private-sector development, ***public-private partnership***, promotion of internal economic, social and territorial cohesion, rural development, climate action, disaster ***prevention and preparedness and*** resilience ***to crises***;

Amendment 8

Proposal for a regulation

Article 2 – paragraph 2 – point d a (new)

Text proposed by the Commission

Amendment

(da) promoting, developing and consolidating the values of freedom, democracy and respect for human rights and fundamental freedoms, and the principles of equality, the rule of law and good governance on which the Union is founded, through dialogue and cooperation with third countries;

Amendment 9

Proposal for a regulation

Article 2 – paragraph 2 - point e

Text proposed by the Commission

(e) promoting confidence building and other measures contributing to security and the prevention and settlement of conflicts;

Amendment

(e) ***actively*** promoting confidence building and other measures contributing to security and the prevention and settlement of conflicts, ***especially frozen conflicts, including support in post-crisis situations and during the nation-building process;***

Amendment 10

Proposal for a regulation

Article 2 – paragraph 2 – point e a (new)

Text proposed by the Commission

Amendment

(ea) promoting the development of renewable energy (wind, hydroelectric, solar and photovoltaic) and combating global warming in order to achieve the objectives of the EU 2020 Strategy in terms of the development of interconnections and energy networks, such as the effective implementation of the Mediterranean Solar Plan or the DESERTEC programme;

Amendment 11

Proposal for a regulation

Article 2 – paragraph 3

Text proposed by the Commission

Amendment

3. The achievement of these objectives shall be measured using notably the relevant EU periodic reports on the implementation of the policy, and for paragraphs 2(a), (d) and (e), the relevant indicators established by international organisations and other relevant bodies; for paragraphs 2(b), (c) and (d) the uptake of the EU regulatory framework by the partner countries as relevant; for paragraphs 2(c) and (f), the number of relevant agreements and cooperation actions. The indicators will include, among others, adequately monitored democratic elections, level of corruption, trade flows, indicators enabling measuring internal economic disparities, including employment levels.

3. The achievement of these objectives shall be measured using notably the relevant EU periodic reports on the implementation of the policy, and for paragraphs 2(a), (d) and (e), the relevant indicators established by international organisations and other relevant bodies; for paragraphs 2(b), (c) and (d) the uptake of the EU regulatory framework by the partner countries as relevant; for paragraphs 2(c) and (f), the number of relevant agreements and cooperation actions. The indicators will include, among others, adequately monitored democratic elections ***and processes, including the development of democratic political parties and the guaranteeing of political rights of candidates standing in elections,*** level of corruption, trade flows, indicators enabling measuring internal economic disparities, including employment levels.

Amendment 12

Proposal for a regulation Article 3 – paragraph 1

Text proposed by the Commission

1. The partnership and cooperation agreements, the association agreements and other existing or future agreements that establish a relationship with partner countries, corresponding Communications, Council conclusions **and** European Parliament Resolutions as well as relevant conclusions of ministerial meetings with the partner countries shall constitute the overall policy framework for programming and implementing Union support under this Regulation.

Amendment

1. The partnership and cooperation agreements, the association agreements and other existing or future agreements that establish a relationship with partner countries, corresponding Communications, Council conclusions, Resolutions **of the** European Parliament, **the Euro-Mediterranean Parliamentary Assembly, the Euro-Mediterranean Regional and Local Assembly and the EURONEST Parliamentary Assembly**, as well as relevant conclusions of ministerial meetings with the partner countries shall constitute the overall policy framework for programming and implementing Union support under this Regulation.

Amendment 13

Proposal for a regulation Article 4 – paragraph 1

Text proposed by the Commission

1. Union support provided under this Regulation to each partner country shall be differentiated in form and amounts according to the partner country's commitment to reforms and its progress in implementing these reforms. Such differentiation shall reflect the level of ambition of the country's partnership with the Union, its progress in building deep and sustainable democracy, its progress in implementing agreed reform objectives, the country's needs and capacities, and the potential impact of Union support.

Amendment

1. Union support provided under this Regulation to each partner country shall be differentiated in form and amounts according to the partner country's commitment to reforms and its progress in implementing these reforms, **provided that the division of funds between the Union for the Mediterranean and the Eastern Partnership does not hamper achievement of the objectives of each of those two projects and is not conducted in such a way as to favour one at the expense of the other**. Such differentiation shall reflect the level of ambition of the country's partnership with the Union, its progress in building deep and sustainable democracy,

its progress in implementing agreed reform objectives, the country's needs and capacities, and the potential impact of Union support.

Amendment 14

Proposal for a regulation Article 4 – paragraph 2

Text proposed by the Commission

2. Union support under this Regulation shall, in principle, be established in partnership with the beneficiaries. The partnership shall involve as appropriate, national, regional and local authorities, other stakeholders, civil society, social partners and other non-state actors in preparing, implementing and monitoring Union support.

Amendment

2. Union support under this Regulation shall, in principle, be established in partnership with the beneficiaries. The partnership shall involve as appropriate, national, regional and local authorities, other stakeholders, civil society, social partners and other non-state actors in preparing, implementing and monitoring Union support ***in order to guarantee their ownership of the projects concerned.***

Amendment 15

Proposal for a regulation Article 5 – paragraph 1

Text proposed by the Commission

1. In implementing this Regulation, coherence shall be ensured with other areas of the Union external action as well as other relevant Union policies. To this end, measures financed under this Regulation, including those managed by the European Investment Bank (EIB), shall be based on the cooperation policy documents described in Article 3(1) and (2) as well as on the Union's specific interests, policy priorities and strategies. Such measures shall respect the commitments under multilateral agreements and international conventions to which the Union and partner countries are parties.

Amendment

1. In implementing this Regulation, coherence shall be ensured with other areas of the Union external action as well as other relevant Union policies, ***as enshrined in Article 208 of the Treaty on the Functioning of the European Union with regard to policy coherence for development.*** To this end, measures financed under this Regulation, including those managed by the European Investment Bank (EIB), shall be based on the cooperation policy documents described in Article 3(1) and (2) as well as on the Union's specific interests, policy priorities and strategies. Such measures shall respect the commitments under multilateral

agreements and international conventions to which the Union and partner countries are parties, **and the obligations in respect of policy coherence for development , as enshrined in Article 208 of the Treaty on the Functioning of the European Union.**

Amendment 16

Proposal for a regulation Article 7 – paragraph 9

Text proposed by the Commission

9. In the event of crises or threats to democracy, the rule of law, human rights and fundamental freedoms, or of natural or man-made disasters, an ad hoc review of the programming documents may be conducted. Such emergency review shall ensure that coherence between Union support provided under this Regulation and support provided under other Union financial instruments is maintained. An emergency review may lead to the adoption of revised programming documents. Where this is the case, the Commission shall send the revised programming documents to the European Parliament and to the Council for information within one month of their adoption.

Amendment

9. In the event of crises or threats to democracy, the rule of law, human rights and fundamental freedoms, or of natural or man-made disasters, an ad hoc review of the programming documents may be conducted. **As part of such an emergency review, measures may be introduced to fund activities to facilitate the transition from emergency aid to long-term development activities, including activities intended to enhance beneficiaries' resilience to crises.** Such emergency review shall ensure that coherence between Union support provided under this Regulation and support provided under other Union financial instruments, **such as the European Instrument for Democracy and Human Rights (EIDHR) or the European Endowment for Democracy,** is maintained. An emergency review may lead to the adoption of revised programming documents. Where this is the case, the Commission shall send the revised programming documents to the European Parliament and to the Council for information within one month of their adoption.

Justification

It is important to maintain the possibility, also provided under Regulation 1638/2006 of 24 October 2006, of reviewing programming documents with a view to introducing measures that aim at facilitating the transition from emergency aid to long-term development.

Amendment 17

Proposal for a regulation

Article 20

Text proposed by the Commission

This Regulation shall enter into force on the third day following that of its publication in the Official Journal of the European Union. It shall apply from 1 January 2014.

Amendment

This Regulation shall enter into force on the third day following that of its publication in the Official Journal of the European Union. It shall apply from 1 January 2014 *to 31 December 2020*.

PROCEDURE

Title	Establishing a European Neighbourhood Instrument
References	COM(2011)0839 – C7-0492/2011 – 2011/0405(COD)
Committee responsible Date announced in plenary	AFET 17.1.2012
Opinion by Date announced in plenary	DEVE 17.1.2012
Rapporteur Date appointed	Nirj Deva 25.1.2012
Discussed in committee	14.5.2012
Date adopted	19.6.2012
Result of final vote	+: 25 -: 0 0: 1
Members present for the final vote	Thijs Berman, Michael Cashman, Véronique De Keyser, Nirj Deva, Leonidas Donskis, Charles Goerens, Catherine Grèze, Filip Kaczmarek, Michał Tomasz Kamiński, Gay Mitchell, Norbert Neuser, Jean Roatta, Birgit Schnieber-Jastram, Michèle Striffler, Keith Taylor, Eleni Theocharous, Patrice Tirolien, Ivo Vajgl, Anna Záborská, Iva Zanocchi
Substitute(s) present for the final vote	Agustín Díaz de Mera García Consuegra, Gesine Meissner, Judith Sargentini, Patrizia Toia
Substitute(s) under Rule 187(2) present for the final vote	Ioan Enciu, Gabriele Zimmer