



2022/2051(INL)

17.10.2022

AMENDMENTS

1 - 28

Draft opinion

Dragoș Pîslaru

(PE735.788v01-00)

Proposals of the European Parliament for the amendment of the Treaties
(2022/2051(INL))

AM_Com_NonLegOpinion

Amendment 1

Krzysztof Hetman

on behalf of the PPE Group

Draft opinion

Paragraph 1

Draft opinion

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine ***on the close interlinkages between our economic and welfare/social systems***, it ***should be ensured*** that social rights are fully protected and safeguarded in case of conflict with economic freedoms, ***including by revising the current governance framework***.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- ***integrating the European Social Pillar in the Treaties***¹

- introducing a Social Progress Protocol to the Treaties²

- ***adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe***³.

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² ***Ibid, paragraph 6***

Amendment

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine it ***is necessary to ensure*** that social rights are fully protected and safeguarded in case of conflict with economic freedoms.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- ***work on an update of the European Pillar of Social Rights Action Plan to ensure that the objectives that were set are met by potentially adopting additional proposals, where needed, and/or financial means***¹;

- ***considering the effectiveness and examining the possibility of*** introducing a Social Progress Protocol to the Treaties.

¹ ***European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU's capacity to act (2022/2653(RSP)), paragraph 25***

Amendment 2

Agnes Jongerius, Gabriele Bischoff, Milan Brglez, Estrella Durá Ferrandis, Vilija Blinkevičiūtė, Marc Angel, Alicia Homs Ginel

Draft opinion

Paragraph 1

Draft opinion

1. In order to make social Europe a reality, and given the lessons from the pandemic and the ***war in Ukraine on the close interlinkages between our*** economic and welfare/social systems, ***it should be ensured that*** social rights ***are*** fully protected and safeguarded ***in case of conflict with economic freedoms***, including by revising the current governance framework.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- integrating the European Social Pillar in the Treaties¹
- introducing a Social Progress Protocol to the Treaties²
- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³.

Amendment

1. In order to make social Europe a reality, and given the lessons from the pandemic and the ***Russian invasion of Ukraine as well as their impact on the European*** economic and welfare/social systems, ***social rights must be put on equal footing with economic freedoms***⁻¹. Social rights ***must be*** fully protected and safeguarded, including by revising the current governance framework.

As ***already*** set out in previous European Parliament resolutions, possible tools to this effect include:

- integrating the European Social Pillar in the Treaties¹;
- introducing a Social Progress Protocol to the Treaties ***to guarantee that workers' rights, trade union rights and social rights take precedence over the economic freedoms in case these conflict***²;
- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³.

⁻¹ ***European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)) , paragraph 5***

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² *Ibid*, paragraph 6

³ *Ibid*, paragraph 6

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² ***European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6***

³ ***European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6***

Or. en

Amendment 3

Lucia Ďuriš Nicholsonová, Marie-Pierre Vedrenne, Sylvie Brunet, Max Orville, Atidzhe Alieva-Veli, Dragoș Pîslaru

Draft opinion Paragraph 1

Draft opinion

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and welfare/social systems, it should be ensured that social rights are fully protected and safeguarded ***in case of conflict with economic freedoms***, including by revising the current governance framework.

Amendment

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and welfare/social systems, it should be ensured that social rights are fully protected and safeguarded ***with the need for even stronger common action and solidarity***, including by revising the current governance framework. ***Supports, as highlighted in the conclusions of the working groups of the Conference, a shift towards a sustainable, inclusive and resilient growth model^{1a}***;

^{1a} ***Paragraph 13, Recital A ‘The follow up of the Conference on the Future of Europe’, European Parliament resolution of 4 May 2022 on the follow-up to the conclusions of the Conference on the Future of Europe (2022/2648(RSP))***

Amendment 4

Lucia Ďuriš Nicholsonová, Marie-Pierre Vedrenne, Sylvie Brunet, Max Orville, Atidzhe Alieva-Veli, Dragoș Pîslaru

Draft opinion**Paragraph 1 – subparagraph 2 – point -1 (new)***Draft opinion*

As set out in previous European Parliament resolutions, possible tools to this effect include:

Amendment

As set out in previous European Parliament resolutions, possible tools to this effect include:

- ***strengthening the competitiveness and resilience of the EU economy, with special attention to be paid to small and medium-sized enterprises and competitiveness checks and to promote future-oriented investments focused on the just, green and digital transitions;^{1a}***

^{1a} ***Paragraph 5 ‘The call for a Convention for the revision of the Treaties’ European Parliament resolution of 9 June 2022 on the call for a Convention for the revision of the Treaties (2022/2705(RSP))***

Amendment 5

Lucia Ďuriš Nicholsonová, Max Orville, Atidzhe Alieva-Veli, Dragoș Pîslaru

Draft opinion**Paragraph 1 – subparagraph 2 – point 1***Draft opinion*

- integrating the European ***Social*** Pillar ***in the Treaties¹***

Amendment

- ***ensuring the European Pillar of Social Rights¹ and the Porto Targets are fully implemented;***

¹ **European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6**

¹ ***Ibid*, paragraph 5**

Or. en

Amendment 6

Lucia Ďuriš Nicholsonová, Max Orville, Dragoș Pîslaru

Draft opinion

Paragraph 1 – subparagraph 2 – point 2

Draft opinion

- **introducing** a Social Progress Protocol **to** the Treaties²

² ***Ibid*, paragraph 6**

Amendment

- **incorporating social progress in Article 9 TFEU linked to** a Social Progress Protocol **into** the Treaties;²

² ***Ibid*, paragraph 5**

Or. en

Amendment 7

Lucia Ďuriš Nicholsonová, Atidzhe Alieva-Veli, Dragoș Pîslaru

Draft opinion

Paragraph 1 – subparagraph 2 – point 3

Draft opinion

- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets **mandatory as** part of a governance framework for a social and sustainable Europe³.

³ ***Ibid*, paragraph 6**

Amendment

- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets part of a governance framework for a social and sustainable Europe;

Or. en

Amendment 8

Dominique Bilde

on behalf of the ID Group

Draft opinion

Paragraph 1

Draft opinion

1. In order *to make social Europe a reality*, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and welfare/social systems, *it should be ensured that social rights are fully protected and safeguarded in case of conflict with economic freedoms, including by revising the current governance framework.*

As set out in previous European Parliament resolutions, possible tools to this effect include:

- *integrating the European Social Pillar in the Treaties¹*
- *introducing a Social Progress Protocol to the Treaties²*
- *adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³.*

¹ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions*

Amendment

1. In order to *help Member States to protect their social systems, which have been under great duress*, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and welfare/social systems, social *protection must be given an equal footing to economic convergence in national policymaking.*

To this end, recalls that the European Union was founded on a clear division between its competences and those of the Member States that make it up. This division allows the Member States to retain their identity and sovereignty, and the European Union to intervene to complement their actions, where a European level is justified. This balance cannot be called into question without prior consultation of European citizens, who are the first to be affected by the effects of these changes.

(2020/2084(INI)), paragraph 6

² *Ibid*, paragraph 6

³ *Ibid*, paragraph 6

Or. en

Amendment 9

Sara Matthieu

on behalf of the Verts/ALE Group

Draft opinion

Paragraph 1

Draft opinion

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine *on the close interlinkages between our economic and welfare/social systems, it should be ensured that* social rights *are* fully protected and safeguarded in case of conflict with economic freedoms, including by revising the current governance framework.

As set out in previous European Parliament resolutions, *possible* tools to this effect include:

- *integrating* the European Social Pillar in the Treaties¹
- introducing a Social Progress Protocol to the Treaties²
- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³.

Amendment

1. In order to make social Europe a reality, and given the lessons from the pandemic and *the social consequences of* the war in Ukraine *in Europe, social convergence and social progress must be given stronger role and an equal footing to* economic *convergence in policymaking*. Social rights *must be* fully protected and safeguarded in case of conflict with economic freedoms, including by revising the current governance framework.

As *already* set out in previous European Parliament resolutions, *the necessary* tools to this effect *must* include:

- *the full implementation of* the European Social Pillar *and its integration* in the Treaties¹
- introducing a Social Progress Protocol *in* the Treaties *to guarantee that social rights, including workers' rights and trade union rights, are fully protected and safeguarded in case of conflict with economic freedoms*²
- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³.

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² Ibid, paragraph 6

³ Ibid, paragraph 6

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² Ibid, paragraph 6

³ Ibid, paragraph 6

Or. en

Amendment 10

Elżbieta Rafalska, Margarita de la Pisa Carrión, Beata Szydło, Anna Zalewska

Draft opinion

Paragraph 1

Draft opinion

1. In order to ***make social Europe a reality***, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and ***welfare***/social systems, it should be ensured that social ***rights are fully protected and safeguarded in case of conflict with economic freedoms, including by revising the current governance framework***.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- ***integrating*** the European Social Pillar ***in the Treaties***¹
- ***introducing a Social Progress Protocol to the Treaties***²
- ***adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe***³.

Amendment

1. In order to ***implement what is provided for in titles IX, X and XI of part three of the TFEU***, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and social systems, it should be ensured that ***both the social and economic dimensions are balanced, as provided for in the social market economy clause of article 3(3) of TEU***.

Possible tools to this effect include:

- ***having*** the European Social Pillar ***as a guideline to national social policy***
- ***reinforcing social dialogue at national level***
- ***sharing best practice among Member States on social progress***
- ***calling for a high-level summit on social issues during the upcoming Swedish presidency in the first half of 2023***.

¹ ***European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)) , paragraph 6***

² ***Ibid, paragraph 6***

³ ***Ibid, paragraph 6***

Or. en

Amendment 11 **Eugenia Rodríguez Palop**

Draft opinion **Paragraph 1**

Draft opinion

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and welfare/social systems, ***it should be ensured that*** social rights are fully protected and safeguarded in case of conflict with economic freedoms, including by revising the current governance framework.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- integrating the European Social Pillar in the Treaties¹
- introducing a Social Progress Protocol to the Treaties²

Amendment

1. In order to make social Europe a reality, and given the lessons from the pandemic and the war in Ukraine on the close interlinkages between our economic and welfare/social systems, ***as well as the challenges ahead to ensure the highest levels of social justice in the green and digital transition, we need to renew the European social contract ensuring a sustainable, fair and inclusive social Europe where*** social rights are fully protected and safeguarded in case of conflict with economic freedoms, including by revising the current governance framework.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- integrating the European Social Pillar in the Treaties¹
- introducing a Social Progress Protocol to the Treaties²
- ***adding social progress^{2a} and upward convergence in employment and socioeconomic conditions as policy goals***

- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³.

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² Ibid, paragraph 6

³ Ibid, paragraph 6

covered in Article 9 TFEU.

- adopting a Sustainable Development and Social Progress Pact making social and sustainable targets mandatory as part of a governance framework for a social and sustainable Europe³ ***that gives equal importance to economic, social and environmental policies^{3a}.***

¹ European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraph 6

² Ibid, paragraph 6

^{2a} ***European Parliament resolution of 9 June 2022 on the call for a Convention for the revision of the Treaties.***

³ Ibid, paragraph 6

^{3a} ***European Parliament resolution of 20 October 2021 on employment and social policies of the euro area 2021 (2021/2062(INI)), paragraph 3***

Or. en

Amendment 12
Eugenia Rodríguez Palop

Draft opinion
Paragraph 1 – subparagraph 2 a (new)

Draft opinion

Amendment

2a. Also, a way forward towards a more social EU should be to incorporate a provision for the EU to accede to the (revised) European Social Charter and its Protocols in article 6 TUE.

Or. en

Amendment 13
Krzysztof Hetman
on behalf of the PPE Group

Draft opinion
Paragraph -2 (new)

Draft opinion

Amendment

-2. Furthermore, it is crucial to support strengthening the competitiveness and resilience of the EU economy, with special attention paid to small and medium-sized enterprises and competitiveness checks and to promote future-oriented investments focused on the just, green and digital transitions^{1a}.

^{1a} **European Parliament resolution of 9 June 2022 on the call for a Convention for the revision of the Treaties (2022/2705(RSP), paragraph 5**

Or. en

Amendment 14
Lucia Ďuriš Nicholsonová, Max Orville, Atidzhe Alieva-Veli, Dragoş Pîslaru

Draft opinion
Paragraph -2 (new)

Draft opinion

Amendment

-2. It is crucial to ensure that EU funds reach and are accessible to all targeted groups in particular the most vulnerable and marginalised groups including but not limited to: people with disabilities, migrants and ethnic minorities (including Roma), children and young people who are not in employment, education or training (NEET), homeless people, single parents and isolated older people.

Or. en

Amendment 15
Krzysztof Hetman
on behalf of the PPE Group

Draft opinion
Paragraph 2

Draft opinion

2. Further, the *EU should move away from unanimity and special legislative procedures in order to enable EU action in areas where currently, due to the relevant decision-making provisions/scope of the Treaties, it has proved difficult/impossible, notably in areas falling under the EMPL Committee remit, and in order to further increase democratic decision-making.*

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- *making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵;*
- *involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶,*
- *applying the Community method to the Semester process, and making it*

Amendment

2. Further, the *Union's capacity to act could be enhanced by reforming voting procedures, including allowing decisions in the Council by qualified majority voting instead of unanimity in relevant areas, such as the adoption of sanctions and so-called passerelle clauses, and in the event of an emergency³. Making more social policy areas fall under the qualified majority decision process shall be considered.*

*subject to an agreement between the Council and the European Parliament*⁷.

*In order to strengthen democratic decision-making, the European Parliament shall be involved in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council*⁴.

⁴ *Ibid, paragraph 6*

⁵ *European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7*

⁶ *European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)), Amendment 11*

⁷ *See above n. 1, paragraph 6*

³ *European Parliament resolution of 9 June 2022 on the call for a Convention for the revision of the Treaties (2022/2705(RSP), paragraph 5*

⁴ *European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)), Amendment 11*

Or. en

Amendment 16

Agnes Jongerius, Gabriele Bischoff, Milan Brglez, Estrella Durá Ferrandis, Vilija Blinkevičiūtė, Marc Angel, Alicia Homs Ginel

Draft opinion Paragraph 2

Draft opinion

2. Further, the EU should move away from unanimity *and special legislative*

Amendment

2. Further, the EU should move away from unanimity *in order to enhance*

procedures in order to enable EU action in areas where ***currently***, due to the relevant decision-making provisions/scope of the Treaties, ***it has proved difficult/impossible, notably in areas falling under the EMPL Committee remit, and in order to further increase democratic decision-making.***

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment ***contract has*** been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵;
- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States ***to achieve equal footing with the Council***⁶,
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷.

democratic decision making and enable EU action in areas, ***notably in the remit of the EMPL Committee, where it has proved difficult/impossible***, due to the relevant decision-making provisions of the Treaties, ***while fully safeguarding the role of social partners and ensuring a non-regression clause***⁵.

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment ***contracts have*** been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁶; this can also be achieved by using the passerelle clauses⁷; ***the role of social partners should be fully safeguarded and a non-regression clause should be introduced***;⁸
- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council⁹ in the guidelines for the employment policies of the Member States¹⁰.
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European ***Parliament***¹¹, ***as well as making sure that social partners are fully involved***.¹²
- ***ensuring a stronger role for social partners in decision making processes***.¹³

⁵ ***European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions***

⁴ *Ibid*, paragraph 6

⁵ European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7

⁶ European Parliament *legislative* resolution of **10 July** 2020 on *the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)), Amendment 11*

⁷ *See above n. 1*, paragraph 6

(2020/2084(INI)) , paragraph 36

⁶ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))* , paragraph 6

⁷ European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7

⁸ European Parliament resolution of **17 December** 2020 on *a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 19

⁹ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 6

¹⁰ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 6

¹¹ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 19

¹¹ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 19

¹² *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 19

¹³ *European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI))*, paragraph 19

Or. en

Amendment 17
Dominique Bilde
on behalf of the ID Group

Draft opinion
Paragraph 2

Draft opinion

Amendment

2. Further, the EU should move away from unanimity and special legislative procedures in order to enable EU action in areas where currently, due to the relevant decision-making provisions/scope of the Treaties, it has proved difficult/impossible, notably in areas falling under the EMPL Committee remit, and in order to further increase democratic decision-making. **deleted**

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵;**
- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶,**
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷.**

⁴ *Ibid*, paragraph 6

⁵ *European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI))*, paragraph 7

⁶ *European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE))*, Amendment 11

⁷ *See above n. 1*, paragraph 6

Or. en

Amendment 18

Sara Matthieu

on behalf of the Verts/ALE Group

Draft opinion

Paragraph 2

Draft opinion

2. Further, the EU should move *away from unanimity and special legislative procedures* in order to enable EU action in areas where currently, due to the relevant decision-making provisions/scope of the Treaties, it has proved *difficult/impossible*, notably in areas falling under the EMPL Committee remit, and in order to further increase democratic decision-making.

As already set out in previous European Parliament resolutions, *possible* tools to this effect include:

- *making* more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of

Amendment

2. Further, the EU should move *towards the ordinary legislative procedure* in order to enable EU action in areas where currently, due to the relevant decision-making provisions/scope of the Treaties, it has proved impossible, notably in areas falling under the EMPL Committee remit, and in order to further increase democratic decision-making, *while fully safeguarding the role of social partners and ensuring a non-regression clause*.

As already set out in previous European Parliament resolutions, *the necessary* tools to this effect *must* include:

- *expand the competences conferred on the Union in the Treaties in the area of social policies and make* more social policy areas fall under the qualified majority decision process, in particular

workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵;

- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶,
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷.

⁴ Ibid, paragraph 6

⁵ European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7

⁶ European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)) , Amendment 11

⁷ See above n. 1, paragraph 6

non-discrimination, ***social security and*** social protection of workers (apart from cross-border situations), ***combating social exclusion***, protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵; ***the role of social partners should be fully safeguarded and a non-regression clause should be introduced***;

- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶;
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷, ***as well as making sure that social partners are fully involved***,
- ***ensuring a stronger role for social partners in decision-making processes***.

⁴ Ibid, paragraph 6

⁵ European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7

⁶ European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)) , Amendment 11

⁷ See above n. 1, paragraph 6

Or. en

Amendment 19

Elżbieta Rafalska, Margarita de la Pisa Carrión, Beata Szydło, Anna Zalewska

Draft opinion

Paragraph 2

Draft opinion

2. Further, the EU should *move away from unanimity and special legislative procedures in order to enable EU action in areas where currently, due to the relevant decision-making provisions/scope of the Treaties, it has proved difficult/impossible, notably in areas falling under the EMPL Committee remit, and in order to further increase democratic decision-making.*

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- *making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵;*

- *involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶,*

- *applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷.*

Amendment

2. Further, the EU should *confirm* unanimity *being the EU basic rule* to enable *coordinated* action *between Member States and to avoid the imposition of a majority of same over a minority, as the Member States remain the masters of the EU primary law. With regards to special legislative procedures, they should be maintained where such unanimity of Member States does not provide otherwise.*

Possible *changes regarding employment and social affairs* include:

- *reinforcing national competence on non-discrimination, social protection of workers, protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions for employment for third-country nationals legally residing in the EU;*

- *incorporating the best practices of the respective Member States in the definition of the Integrated Guidelines for Growth and Jobs by the Council in the guidelines for the employment policies of the Member States;*

- *avoid the expansion of the Semester process over employment and social affairs, as these lie mainly with national competences and could introduce a dangerous risk to the balance of EU*

power due to the ambiguous nature and scope of such social affairs.

⁴ *Ibid, paragraph 6*

⁵ *European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7*

⁶ *European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)) , Amendment 11*

⁷ *See above n. 1, paragraph 6*

Or. en

Amendment 20
Eugenia Rodríguez Palop

Draft opinion
Paragraph 2 – subparagraph 2

Draft opinion

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵;

Amendment

As already set out in previous European Parliament resolutions, possible tools to this effect include:

- making more social policy areas fall under the qualified majority decision process, in particular non-discrimination, social protection of workers (apart from cross-border situations), protection of workers whose employment contract has been terminated, the representation and collective defence of the interests of workers and employers, as well as conditions of employment for third-country nationals legally residing in the EU⁴; this can also be achieved by using the passerelle clauses⁵ ***while ensuring the prevention of any regression in labour and social rights***;

- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶,
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷.

⁴ Ibid, paragraph 6

⁵ European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7

⁶ European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)), Amendment 11

⁷ See above n. 1, paragraph 6

- *eliminating the ‘break clause’ set out in article 48 TFEU maintaining the application of the ordinary legislative procedure to the coordination of social security systems.*

- involving the European Parliament in defining the Integrated Guidelines for Growth and Jobs on an equal footing with the Council in the guidelines for the employment policies of the Member States to achieve equal footing with the Council⁶,
- applying the Community method to the Semester process, and making it subject to an agreement between the Council and the European Parliament⁷.

⁴ Ibid, paragraph 6

⁵ European Parliament resolution of 13 February 2019 on the state of the debate on the future of Europe (2018/2094(INI)), paragraph 7

⁶ European Parliament legislative resolution of 10 July 2020 on the proposal for a Council decision on guidelines for the employment policies of the Member States (COM(2020)0070 – C9-0079/2020 – 2020/0030(NLE)), Amendment 11

⁷ See above n. 1, paragraph 6

Or. en

Amendment 21

Krzysztof Hetman

on behalf of the PPE Group

Draft opinion

Paragraph 3

Draft opinion

3. In order to ensure that upward social convergence is accelerated, proper use should be made of the EU funds *as well as of the tools developed during*

Amendment

3. In order to ensure that upward social convergence is accelerated, proper use should be made of the EU funds.

recent crises, notably the pandemic.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- *monitoring of the use of funds, including democratic oversight by Parliament⁸*
- *emergency clauses and flexibility⁹*
- *stabilising an increased level of EU investment to foster upward convergence in the area of social policies¹⁰*
- *a temporary European social resilience package¹¹.*

⁸ *European Parliament resolution of 17 December 2020 on the Multiannual Financial Framework 2021-2027, the Interinstitutional Agreement, the EU Recovery Instrument and the Rule of Law Regulation (2020/2923(RSP), paragraph 8*

⁹ *European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU's capacity to act (2022/2653(RSP)) , paragraphs 34, 35*

¹⁰ *Ibid, paragraph 12*

¹¹ *Ibid, paragraph 24*

Or. en

Amendment 22

Agnes Jongerius, Gabriele Bischoff, Milan Brglez, Estrella Durá Ferrandis, Vilija Blinkevičiūtė, Marc Angel, Alicia Homs Ginel

**Draft opinion
Paragraph 3**

Draft opinion

3. In order to ensure that upward social convergence is accelerated, proper use should be made of the EU funds as well as of the tools developed during recent crises, ***notably the pandemic***.

As set out in previous European Parliament resolutions, ***possible*** tools to this effect include:

- monitoring of the use of funds, including democratic oversight by Parliament⁸
- emergency clauses and flexibility⁹
- stabilising an increased level of EU investment to foster upward convergence in the area of social policies¹⁰
- a temporary European social resilience package¹¹.

⁸ European Parliament resolution of **17 December 2020** on the Multiannual Financial Framework 2021-2027, ***the Interinstitutional Agreement, the EU***

Amendment

3. In order to ensure that upward social convergence is accelerated, proper use should be made of the EU funds as well as of the tools developed during recent crises.

As ***already*** set out in previous European Parliament resolutions, tools to this effect ***should*** include:

- ***a revision of the economic governance to ensure that social justice goes hand-in-hand with economic competitiveness, and that people's well-being is the objective of economic policies***¹³
- monitoring of the use of funds, including democratic oversight by Parliament¹⁴
- emergency clauses and flexibility¹⁵
- stabilising an increased level of EU investment to foster upward convergence in the area of social policies¹⁶
- a temporary European social resilience package ***coordinating a set of measures and means to strengthen social welfare and social protection systems in the EU, including the continuation and refinancing of SURE as long as the socio-economic consequences of the war continue to have a negative impact on the labour market, and a social rescue facility with increased public support for existing instruments aimed at the poorest in our society should be established***¹⁷.

¹³ ***European Parliament resolution of 17 December 2020 on a strong social Europe for Just Transitions (2020/2084(INI)), paragraphs 6, 19***

¹⁴ European Parliament resolution of **14 November 2018** on the Multiannual Financial Framework 2021-2027 – ***Parliament's position with a view to an***

Recovery Instrument and the Rule of Law Regulation (2020/2923(RSP), paragraph 8

⁹ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)) , paragraphs 34, 35

¹⁰ *Ibid*, paragraph 12

¹¹ *Ibid*, paragraph 24

agreement (COM(2018)0322 – C8-0000/2018 – 2018/0166R(APP)), paragraph 28, 33, modification 12

¹⁵ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)), paragraphs 34, 35

¹⁶ ***European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)), paragraph 12***

¹⁷ ***European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)), paragraph 24***

Or. en

Amendment 23
Dominique Bilde
on behalf of the ID Group

Draft opinion
Paragraph 3 – subparagraph 2 – point 3

Draft opinion

- stabilising ***an increased level of EU investment to foster upward convergence in the area of social policies***¹⁰

¹⁰ *Ibid*, paragraph 12

Amendment

- stabilising ***the funds by only using them for their intended initial purpose, instead on reorienting them continuously toward new missions.***

Or. en

Amendment 24
Dominique Bilde
on behalf of the ID Group

Draft opinion
Paragraph 3 – subparagraph 2 – point 4

Draft opinion

- *a temporary European social resilience package*¹¹.

Amendment

deleted

¹¹ *Ibid, paragraph 24*

Or. en

Amendment 25
Sara Matthieu
on behalf of the Verts/ALE Group

Draft opinion
Paragraph 3

Draft opinion

3. In order to ensure *that upward social convergence is accelerated*, proper use should be made of the EU funds as well as of the tools developed during recent crises, notably the pandemic.

As set out in previous European Parliament resolutions, *possible* tools to this effect include:

- monitoring of the use of funds,

Amendment

3. In order to ensure *progress is made towards a sustainable, fair and inclusive social Europe*, proper use should be made of the EU funds as well as of the tools developed during recent crises, notably the pandemic.

As *already* set out in previous European Parliament resolutions, *the necessary* tools to this effect *must* include:

- *a revision of economic governance to ensure that social justice goes hand-in-hand with economic competitiveness, and that people's well-being is the objective of economic policies*

- *to provide Parliament with full co-decision rights on the EU budget, and with the right to initiate, amend or repeal legislation*⁸

- monitoring of the use of funds,

including democratic oversight by Parliament⁸

- emergency clauses and flexibility⁹
- stabilising an increased level of EU investment to foster upward convergence in the area of social policies¹⁰
- a temporary European social resilience package¹¹.

⁸ European Parliament resolution of **17 December 2020** on the Multiannual Financial Framework 2021-2027, *the Interinstitutional Agreement, the EU Recovery Instrument and the Rule of Law Regulation (2020/2923(RSP)*, paragraph 8

⁹ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)) , paragraphs 34, 35

¹⁰ *Ibid*, paragraph 12

¹¹ *Ibid*, paragraph 24

including democratic oversight by Parliament⁹

- emergency clauses and flexibility¹⁰
- stabilising an increased level of EU investment to foster upward convergence in the area of social policies¹¹
- a temporary European social resilience package *with increased public support for existing instruments aimed at the poorest in our society*¹² and the continuation and refinancing of SURE, which should become a permanent instrument with an enlarged scope.

⁸ *European Parliament resolution of 9 June 2022 on the call for a Convention for the revision of the Treaties*
https://www.europarl.europa.eu/doceo/document/TA-9-2022-0244_EN.html

⁹ European Parliament resolution of **14 November 2018** on the Multiannual Financial Framework 2021-2027 – *Parliament’s position with a view to an agreement (COM(2018)0322 – C8-0000/2018 – 2018/0166R(APP))*, paragraph 28, 33, *modification 12*

¹⁰ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)) , paragraphs 34, 35

¹¹ *European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP))*, paragraph 12

¹² *European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP))*, paragraph 24

Amendment 26

Elżbieta Rafalska, Margarita de la Pisa Carrión, Beata Szydło, Anna Zalewska

Draft opinion**Paragraph 3***Draft opinion*

3. In order to ensure that ***upward social convergence is accelerated***, proper use should be made of the EU funds as well as of the tools developed during recent crises, notably the pandemic.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- monitoring of the use of funds, including democratic oversight by Parliament⁸
- ***emergency clauses and flexibility***⁹
- ***stabilising an increased level of EU investment to foster upward convergence in the area of social policies***¹⁰
- a temporary European social resilience package¹¹.

⁸ ***European Parliament resolution of 17 December 2020 on the Multiannual Financial Framework 2021-2027, the Interinstitutional Agreement, the EU***

Amendment

3. In order to ensure that ***Member State nationals regain confidence in the EU***, proper ***assignment, disbursement and*** use should be made of the EU funds as well as of the tools developed during recent crisis, notably the pandemic.

Possible tools to this effect include:

- ***closer*** monitoring of the use of funds, ***since the ex-post monitoring so far carried out by the European Commission has so far proved rather weak, and*** including democratic ***and fair*** oversight by Parliament, ***so that no Member States are discriminated***
- ***legal responsibility on behalf of the president of the European Commission if such official does not take funds-related decisions according to the EU acquis***
deleted
- ***a reassignment of the EU budget rather than an increase of same whenever*** a temporary European social package ***needs to be put in place.***

Recovery Instrument and the Rule of Law Regulation (2020/2923(RSP), paragraph 8

⁹ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU's capacity to act (2022/2653(RSP)) , paragraphs 34, 35

¹⁰ Ibid, paragraph 12

¹¹ Ibid, paragraph 24

Or. en

Amendment 27
Eugenia Rodríguez Palop

Draft opinion
Paragraph 3

Draft opinion

3. In order to ensure that upward social convergence is accelerated, ***proper*** use should be made of the EU funds as well as of the tools developed during recent crises, notably the pandemic.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- monitoring of the use of funds, including democratic oversight by Parliament⁸
- emergency clauses and flexibility⁹
- stabilising an increased level of EU investment to foster upward convergence

Amendment

3. In order to ensure that upward social convergence is accelerated, ***optimal*** use should be made of the EU funds as well as of the tools developed during recent crises, notably the pandemic.

As set out in previous European Parliament resolutions, possible tools to this effect include:

- monitoring of the use of funds, including democratic oversight by Parliament⁸
- emergency clauses and flexibility⁹, ***also in the activation of the general escape clause, considering not only an overall assessment of the state of the economy based on quantitative criteria, but also one that properly reflects underlying inequalities, as well as the employment and social situations of the Member States affected***^{9a}.
- stabilising an increased level of EU investment to foster upward convergence

in the area of social policies¹⁰

- a temporary European social resilience package¹¹.

⁸ European Parliament resolution of 17 December 2020 on the Multiannual Financial Framework 2021-2027, the Interinstitutional Agreement, the EU Recovery Instrument and the Rule of Law Regulation (2020/2923(RSP), paragraph 8

⁹ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)) , paragraphs 34, 35

¹⁰ Ibid, paragraph 12

¹¹ Ibid, paragraph 24

in the area of social policies¹⁰

- a temporary European social resilience package¹¹.

⁸ European Parliament resolution of 17 December 2020 on the Multiannual Financial Framework 2021-2027, the Interinstitutional Agreement, the EU Recovery Instrument and the Rule of Law Regulation (2020/2923(RSP), paragraph 8

⁹ European Parliament resolution of 19 May 2022 on the social and economic consequences for the EU of the Russian war in Ukraine – reinforcing the EU’s capacity to act (2022/2653(RSP)) , paragraphs 34, 35

^{9a} ***European Parliament resolution of 20 October 2021 on employment and social policies of the euro area 2021 (2021/2062(INI)), paragraph 5***

¹⁰ Ibid, paragraph 12

¹¹ Ibid, paragraph 24

Or. en

Amendment 28

Krzysztof Hetman

on behalf of the PPE Group

Draft opinion

Paragraph 3 a (new)

Draft opinion

Amendment

3a. However, the cohesion policy, that played massive role in recent crises, should not become a source of financing to make up for shortcomings in budgetary flexibility, nor face budgetary cuts in response to the crisis, and that as a long-term investment policy, cohesion policy should help to prepare regions for future challenges^{1a}. Having this in mind, a dedicated crisis response mechanism

should therefore be created within the next MFF^{1b}.

^{1a} European Parliament resolution of 15 September 2022 on economic, social and territorial cohesion in the EU: the 8th Cohesion Report (2022/2032(INI)), paragraph 3

^{1b} European Parliament resolution of 15 September 2022 on economic, social and territorial cohesion in the EU: the 8th Cohesion Report (2022/2032(INI)), paragraph 37

Or. en