

# EUROPEAN PARLIAMENT

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*Committee on Civil Liberties, Justice and Home Affairs*

**2005/0037A(COD)**

20.4.2006

## OPINION

of the Committee on Civil Liberties, Justice and Home Affairs

for the Committee on Women's Rights and Gender Equality

on the proposal for a European Parliament and Council decision establishing for the period 2007-2013 the specific programme 'Fight against violence (Daphne) and drugs prevention and information' as part of the general programme 'Fundamental Rights and Justice'  
(COM(2005)0122 – C6-0388/2005 – 2005/0037A(COD))

Draftswoman: Roberta Angelilli

PA\_Leg

## SHORT JUSTIFICATION

### I. INTRODUCTION

The Hague Programme was adopted by the European Council at its meeting of 4 and 5 November 2004 and was based on the results achieved over the five years of the Tampere Programme, established in 1999. The Hague Programme has set out a new five-year action plan, which lays down a timetable for attaining the main objective of making the European Union an area of freedom, security and justice.

This ambitious political objective cannot be achieved, however, if the financial resources necessary are not allocated in advance.

In this context, the financial perspective for 2007-2013 provides for a significant increase in financial resources with a view to establishing an area of freedom, security and justice in the European Union.

### II. FRAMEWORK PROGRAMMES AND SPECIFIC PROGRAMMES IN THE FIELD OF FREEDOM, SECURITY AND JUSTICE PROVIDED FOR UNDER THE FINANCIAL PERSPECTIVE FOR 2007-2013

The proposal made as part of the financial perspective for 2007-2013 concerning the development of the European Union as an area of freedom, security and justice is structured around three general programmes, which will provide financial resources totalling EUR 7 154 million, and which will take shape via the implementation of ten specific programmes. Each general programme covers a different field:

**A) The general programme entitled ‘Fundamental rights and justice’** (EUR 543 million) will help enhance the field of justice via four specific programmes, one of which concerns combating violence (Daphne) and drugs prevention and information, the subject of this draft opinion.

This specific programme earmarks financial resources of EUR 138.2 million to attain the following two major policy objectives between 2007 and 2013:

a) countering violence towards those at risk (children, young people and women), building on the policy already established under the Daphne programme (2000-2003) and the Daphne II programme (2004-2008). EUR 115.850 million has been earmarked for this objective.

b) preventing drug use and providing the public with information on drug use. The financial resources for this objective total EUR 22.330 million.

**B) The general programme entitled ‘Solidarity and management of migration flows’** (EUR 5 866 million) will cover the development of the area of freedom by way of four European funds: the fund for refugees, the border fund, the integration fund and the return fund.

**C) The general programme entitled ‘Security and safeguarding freedoms’ (EUR 745 million)** will cover the establishment of the area of security by means of two specific

programmes: an anti-delinquency programme and a programme concerning the prevention of terrorism and the management of its consequences.

### **III. DRAFTSWOMAN'S POSITION**

First of all, your draftswoman fully agrees with the Committee on Civil Liberties, Justice and Home Affairs and with the Committee on Women's Rights and Gender Equality in their recommendation for this specific programme to be split into two separate specific programmes, with two separate budget lines and two separate policy objectives – one to combat violence and the other to prevent drug use. There are in fact no particular reasons that make it necessary to associate the fight against violence closely with the campaign against drug use.

It is on this basis that the Committee on Women's Rights and the Committee on Civil Liberties have agreed to each draw up a report on the specific programme as a whole, but the Committee on Women's Rights will remove all references in the programme to drugs and will focus on the issue of violence, while the Committee on Civil Liberties will do the opposite (i.e. remove all references to violence and focus on the aspects relating to drugs). The Commission is aware of this decision.

In line with the above, your draftswoman on the specific Daphne programme is therefore of the opinion that special emphasis should be placed on aspects relating to the fight against violence and hence that any reference in the proposal to the issue of drugs should be systematically removed, as Inger Segelström has already suggested in her draft report on the part of the specific programme dedicated to the issue of drugs, which comes within the Committee on Civil Liberties' sphere of responsibility.

Your draftswoman should therefore like to recommend to members of the committee that all amendments to delete text referring to drugs prevention and information be subject to a block vote. These are amendments: 1, 2, 7, 8, 9, 10, 11, 12, 15, 18, 26, 33, 34, 35, 41, 42 and 45.

All other amendments focus on the issue of countering violence against those at risk (children, young people and women) and measures to ensure the proper application and implementation of the specific programme on countering violence.

## AMENDMENTS

The Committee on Civil Liberties, Justice and Home Affairs calls on the Committee on Women's Rights and Gender Equality, as the committee responsible, to incorporate the following amendments in its report:

Text proposed by the Commission <sup>1</sup>	Amendments by Parliament
<b>Amendment 1</b>	
<b>Title</b>	
on the proposal for a European Parliament and Council decision establishing for the period 2007-2013 the specific programme 'Fight against violence (Daphne) <b>and drugs prevention and information</b> ' as part of the general programme 'Fundamental Rights and Justice'	on the proposal for a European Parliament and Council decision establishing for the period 2007-2013 the specific programme 'Fight against violence (Daphne)' as part of the general programme 'Fundamental Rights and Justice'  <i>(This amendment applies throughout the text. Adopting it will necessitate corresponding changes throughout.)</i>
<b>Justification</b>	
<i>It is most likely that the problem of violence towards children, young people, women and other groups will be overshadowed if it is combined with the campaign to prevent drug use.</i>	
<i>Two specific programmes with separate budgetary appropriations should therefore be established, one dedicated to combating violence, and the other dedicated to drugs prevention. The former would fall within the sphere of responsibility of the Committee on Women's Rights and Gender Equality, and the latter would fall within the sphere of responsibility of the Committee on Civil Liberties, Justice and Home Affairs.</i>	
<b>Amendment 2</b>	
<b>Recital 2</b>	
(2) Community action should complement national policies directed towards improving public health, obviating sources of danger to human health <b>and reducing health-related</b>	(2) Community action should complement national policies directed towards improving public health <b>and</b> obviating sources of

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<sup>1</sup> Not yet published in OJ.

*harm associated with drug dependence.*

danger to human health.

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 3

Recital 3

(3) Physical, sexual and psychological violence against children, young people and women, including threats of such acts, coercion or arbitrary deprivation of liberty, whether occurring in public or private life, constitute a breach of their right to life, safety, freedom, dignity and physical and emotional integrity and a serious threat to the physical and mental health of the victims of such violence. The effects of such violence, being so widespread throughout the Community, constitute a genuine health scourge and an obstacle to the enjoyment of safe, free and just citizenship.

(3) Physical, sexual and psychological violence against children, young people and women, ***especially that which is linked to the trafficking of human beings for purposes of sexual exploitation and domestic violence***, including threats of such acts, coercion or arbitrary deprivation of liberty, whether occurring in public or private life, constitute a breach of their right to life, safety, freedom, dignity and physical and emotional integrity and a serious threat to the physical and mental health of the victims of such violence. The effects of such violence, being so widespread throughout the Community, constitute a genuine health scourge and an obstacle to the enjoyment of safe, free and just citizenship.

*Justification*

*Combating violence should cover violence in all its forms, in particular that involving the trafficking of human beings. This aspect should therefore be explicitly referred to in the context of the programme's specific aims.*

Amendment 4

Recital 6

(6) The Charter of Fundamental Rights of the European Union reaffirms, inter alia, the rights to dignity, equality and solidarity. It includes a number of specific provisions to protect and promote physical and mental integrity, equal treatment for men and women, the rights of the child and non-discrimination, as well as to prohibit inhuman or degrading treatment, slavery and

(6) ***The fight against violence must be placed within the context of the protection of fundamental rights, as guaranteed in the Charter of Fundamental Rights of the European Union, which*** reaffirms, inter alia, the rights to dignity, equality and solidarity. It includes a number of specific provisions to protect and promote physical and mental integrity, equal treatment for men and

forced labour, and child labour. It reaffirms that a high level of human health protection shall be ensured in the definition and implementation of all Community policies and activities.

women, the rights of the child and non-discrimination, as well as to prohibit inhuman or degrading treatment, slavery and forced labour, and child labour. It reaffirms that a high level of human health protection shall be ensured in the definition and implementation of all Community policies and activities.

#### *Justification*

*Violence against people constitutes a breach of a number of the fundamental rights enshrined in the Charter of Fundamental Rights of the European Union. It follows, then, that action to combat such violence should be taken in the context of the freedom to enjoy such rights, which should be guaranteed by the political authorities.*

#### Amendment 5

##### Recital 7

(7) The Commission has been called upon by the European Parliament to draw up and implement action programmes to combat such violence, inter alia, in its Resolutions of 19 May 2000 on the communication from the Commission to the Council and the European Parliament. 'For further actions in the fight against trafficking in women', **and** of 20 September 2001 on female genital mutilation

(7) The Commission has been called upon by the European Parliament to draw up and implement action programmes to combat such violence, inter alia, in its Resolutions of 19 May 2000 on the communication from the Commission to the Council and the European Parliament 'For further actions in the fight against trafficking in women', of 20 September 2001 on female genital mutilation **and of 17 January 2006 on strategies to prevent the trafficking of women and children who are vulnerable to sexual exploitation.**

#### Amendment 6

##### Recital 10 a (new)

***(10a) The application of this specific programme 'Fight against violence (Daphne)' should ensure a balanced focus in relation to the three target groups, i.e. children, young people and women.***

Amendment 7  
Recital 11

***(11) Given that, according to research, the morbidity and the mortality associated with drug dependence affects a sizeable number of European citizens, the health-related harm associated with drug dependence constitutes a major problem for public health.*** *deleted*

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 8  
Recital 12

***(12) The Communication from the Commission to the Council and the European Parliament on the results of the final evaluation of the EU Drugs Strategy and Action Plan on Drugs (2000-2004)<sup>1</sup> pointed out the need to regularly involve civil society in the formulation of the EU's policies on drugs.*** *deleted*

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<sup>1</sup> COM(2004)0707

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 9  
Recital 13

***(13) The Decision of the European Parliament and of the Council adopting a programme of action in the field of public health (2003-2008) includes the development of strategies and measures on drug dependence, as one of the important lifestyle-related health determinants.*** *deleted*



*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 10

Recital 14

**(14) In its Recommendation of 18 June 2003 on the prevention and reduction of health-related harm associated with drug dependence<sup>1</sup>, the Council recommended that Member States set as a public health objective the prevention of drug dependence and the reduction of related risks, and that they develop and implement comprehensive strategies accordingly.** *deleted*

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<sup>1</sup> OJ L 165, 3.7.2003, p. 31.

Amendment 11

Recital 15

**(15) In December 2004 the European Council endorsed the European Union Drugs Strategy 2005-2012 that covers all European Union drug-related activities and sets main targets. These targets include the attainment of a high level of health protection, well-being and social cohesion by preventing and reducing drug use, dependence and drug-related harms to health and society.** *deleted*

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 12

Recital 16

**(16) The Commission adopted its Action** *deleted*

***Plan on Drugs 2005–2008<sup>1</sup> as a crucial instrument for transposing the European Union Drugs Strategy 2005–2012 into concrete actions. The ultimate aim of the Action Plan is to significantly reduce the prevalence of drug use among the population and to reduce the social harm and health damage caused by the use of and trade in illicit drugs.***

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<sup>1</sup> COM(2005)0045 of 14 February 2005

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 13

Recital 17

(17) It is important and necessary to recognise the serious immediate and long-term implications of violence ***and drugs*** for health, psychological and social development, and for the equal opportunities of those concerned, for individuals, families and communities, and the high social and economic costs to society as a whole.

(17) It is important and necessary to recognise the serious immediate and long-term implications of violence ***against children, young people and women*** for health, psychological and social development, and for the equal opportunities of those concerned, for individuals, families and communities, and the high social and economic costs to society as a whole.

Amendment 14

Recital 17 a (new)

***(17a) Not only children who are directly subjected to violence but also children who witness their mothers being assaulted should be regarded as victims of violence.***

*Justification*

*Violence against women who are mothers directly and indirectly affects their children and has adverse repercussions for the emotional and mental health of the children.*

Amendment 15  
Recital 18

**(18) The European Union can bring added value to the actions to be undertaken by Member States in the field of drugs information and prevention by complementing those actions and by promoting synergies.** *deleted*

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 16  
Recital 19

(19) Concerning the prevention of violence, including abuse and sexual exploitation perpetrated against children, young people and women and the protection of victims and groups at risk, the European Union **can** bring added value to the actions **predominantly** to be undertaken by Member States by the following means: the dissemination and exchange of information, experience and good practices; the promotion of an innovative approach; the joint establishment of priorities; the development of networking **as appropriate**; **the** selection of Community-wide projects; and the motivation and mobilisation of all parties concerned. These actions **should also encompass** children and women brought to the Member States through human trafficking.

(19) Concerning the prevention of violence, including **maltreatment of babies or** abuse and sexual exploitation perpetrated against children, young people and women and the protection of victims and groups at risk, the European Union **will** bring added value to the actions **principally** to be undertaken by Member States by the following means: the dissemination and exchange of information, experience and good practices; the promotion of an innovative approach; the joint establishment of priorities; the development of networking, **not least in order to support the victims of sexual, psychological or physical violence and groups at risk**; **appropriate** selection of Community-wide projects; and the motivation and mobilisation of all parties concerned. These actions also **concern** children and women brought to the Member States through human trafficking.

*Justification*

*In international treaties it is agreed that the concept 'child' refers to persons aged between 0 and 18 years, the concept 'young people' refers to persons under 25 years of age [NB: this part of the justification refers to an amendment that does not affect the Italian version].*

*It should also be borne in mind that babies too are subjected to abuse. Finally, the problem of violence and abuse against children and women brought into the EU via human trafficking should be taken into account.*

Amendment 17  
Recital 20 a (new)

***(20a) European Network of Ombudspople for Children links independent children's rights institutions in twenty-four member states of the Council of Europe. Its aims are to encourage the fullest possible implementation of the Convention on the Rights of the Child, to support collective lobbying for children's rights, to share information, approaches and strategies, and to promote the development of effective independent offices for children.***

*Justification*

*The European Network of Ombudsmen for Children (ENOC) was formally established in June 1997, at a meeting in Trondheim, Norway. The Network links independent offices for children from 12 countries in Europe and 24 of the member states of the Council of Europe.*

Amendment 18  
Recital 21

(21) The objectives of the proposed action, namely to prevent and combat all forms of violence against children, young people and women ***and drugs prevention and information*** cannot be sufficiently achieved by the Member States because of the need for an exchange of information at EU level and for the Community-wide dissemination of good practices. This can be better achieved at Community level. Due to the need for a coordinated and multidisciplinary approach and by reason of the scale or impact of the initiative, the Community may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty. In accordance with the principle of proportionality, as set out in that Article, this Decision does not go beyond what is necessary in order to achieve those objectives.

(21) The objectives of the proposed action, namely to prevent and combat all forms of violence against children, young people and women, cannot be sufficiently achieved by the Member States because of the need for an exchange of information at EU level and for the Community-wide dissemination of good practices. This can be better achieved at Community level. Due to the need for a coordinated and multidisciplinary approach and by reason of the scale or impact of the initiative, the Community may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty. In accordance with the principle of proportionality, as set out in that Article, this Decision does not go beyond what is necessary in order to achieve those objectives.

### *Justification*

*See amendment to the title of the legislative proposal.*

### Amendment 19 Article 1, paragraph 1

1. This Decision establishes the programme ‘Fight against violence (Daphne) **and drugs prevention and information**’, hereinafter referred to as ‘the programme’, as part of the general programme ‘Fundamental Rights and Justice’, in order to **contribute to the strengthening of the** area of *Freedom, Security and Justice*.

1. **Building on the policies and objectives established in the Daphne and Daphne II programmes**, this Decision establishes the **specific** programme ‘Fight against violence (Daphne)’, hereinafter referred to as ‘the programme’, as part of the general programme ‘Fundamental Rights and Justice’, in order to **provide European citizens with an** area of *freedom, security and justice* **without internal borders**.

### *Justification*

*See amendment to the title of the legislative proposal.*

*It should also be made clear that the anti-violence programme being proposed is simply a continuation of the two previous programmes entitled ‘Daphne (2000-2003)’ and ‘Daphne II (2004-2008)’.*

### Amendment 20 Article 1 a (new)

#### *Article 1a*

#### **Definitions**

***For the purposes of this programme, the term ‘children’ covers an age range of 0-18 years, in accordance with international instruments concerning the rights of the child.***

***However, projects that include measures designed specifically for groups such as ‘adolescents’ (13-18 years old) or persons between 12 and 25 years old are to be considered as measures aimed at ‘young people’.***

*Justification*

*It is most important to define legally the concepts of ‘children’ and ‘young people’ in accordance with the international ‘acquis’ on the subject.*

Amendment 21  
Article 1, paragraph 2

2. The programme shall cover the period from 1 January 2007 to 31 December 2013.

2. The programme shall cover the period from 1 January 2007 to 31 December 2013.  
***The programme may be extended.***

*Justification*

*Given that problems linked to violence are likely to continue occurring in future, prior arrangements should be made to allow for the extension of the programme.*

Amendment 22  
Article 2, paragraph 1, point (a)

(a) To contribute to the ***setting up*** of an area of freedom, security and justice by combating violence ***and by informing on and preventing drugs use.***

(a) To contribute to the ***maintenance and development*** of an area of freedom, security and justice ***in the European Community*** by combating violence.

*Justification*

*See amendment to the title of the legislative proposal.*

*It must also be clear that the legislative proposal will help develop, within the Community and the EU, the area of freedom, security and justice, which has for the most part already been established.*

Amendment 23  
Article 2, paragraph 1, point (b)

(b) To protect citizens against violence and to attain a high level of ***health*** protection, ***well being*** and social cohesion.

(b) To protect citizens against violence and to attain a high level of protection ***of physical and mental health***, ***well-being*** and social cohesion.

*Justification*

*Avoids any confusion over the concept of ‘health protection’.*

Amendment 24  
Article 2, paragraph 1, point (b)

(b) To protect ***citizens*** against violence and to attain a high level of health protection, *well being* and social cohesion.

(b) To protect ***every person*** against violence and to attain a high level of health protection, *well-being* and social cohesion.

*Justification*

*Every person shall be protected against violence regardless of his/her citizenship.*

Amendment 25  
Article 2, paragraph 1, point (b)

(b) To protect citizens against violence and to attain a high level of health protection, *well being* and social cohesion.

(b) To protect citizens against violence ***against children, young people and women and against trafficking in human beings*** and ***thus*** to attain a high level of health protection, *well-being* and social cohesion.

Amendment 26  
Article 2, paragraph 1, point (c)

***(c) To prevent and reduce drug use, dependence and drug-related harms.***

***deleted***

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 27  
Article 3, point (a)

(a) To prevent and combat all forms of violence occurring in the public or the private domain against children, young people and women by taking preventive measures and by providing support for victims and groups at risk by the following

(a) To prevent and combat all forms of violence occurring in the public or the private domain against children, young people and women by taking preventive measures and by providing support ***and protection*** for victims and groups at risk by

means:

the following means:

*Justification*

*The protection of victims shall be included in the objectives of the programme.*

Amendment 28

Article 3, point (a), indent 3

- To disseminate the results obtained under ***the two Daphne programmes*** including their adaptation, transfer and use by other beneficiaries or in other geographical areas;
- To ***build on the objectives and specific actions of the two Daphne programmes*** and disseminate the results obtained under ***them*** including their adaptation, transfer and use by other beneficiaries or in other geographical areas;

*Justification*

*It should be made clear that the anti-violence programme being proposed is simply a continuation of the two previous programmes entitled 'Daphne (2000-2003)' and 'Daphne II (2004-2008)'.*

Amendment 29

Article 3, point (a), indent 4 a (new)

- ***To draw up and carry out actions specifically designed for groups at risk so as to prevent newborn children being abused.***

Amendment 30

Article 3, point (b), indent 1

- set up multidisciplinary networks;
- set up multidisciplinary networks, ***in particular to provide support for the victims of violence against children, young people and women and the victims of trafficking in human beings***;

Amendment 31

Article 3, point (b), indent 3

- raise awareness of violence among targeted audiences such as ***specific professions*** to improve understanding thereof, to promote the adoption of zero tolerance towards violence and to
- raise awareness of violence ***in all its forms*** among targeted audiences such as ***national, regional and local authorities, professionals, and sections of the population*** to improve understanding



*encouraging* support for victims and the reporting of violence to the competent authorities;

thereof, to promote the adoption of zero tolerance towards violence and to *encourage* support for victims and the reporting of violence to the competent authorities;

*Justification*

*Examples of professions as target audiences for awareness-raising actions are personnel dealing with violence against women and children, such as police officers, judicial staff, medical personnel, teachers, youth workers and social workers, personnel dealing with offenders, and child psychologists and therapists. Awareness-raising training in honour-related crimes targeting specific professions and sections of the population should also be included.*

Amendment 32  
Article 3, point (b), indent 4

- study phenomena related to violence, to explore and address the root causes of violence at all levels of society;

- study phenomena related to violence ***against children, young people and women and possible ways of preventing them***, to explore, ***prevent*** and address the root causes of violence at all levels of society;

*Justification*

*It is also important to prevent the causes of violence.*

Amendment 33  
Article 3, point (b), indent 5

- ***raise awareness of the health and social problems caused by the drug use and to encourage an open dialogue with a view to promoting a better understanding of the drug phenomenon.***

***deleted***

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 34  
Article 3, point (c)

***(c) To involve civil society in the implementation and development of the***

***deleted***

***European Union's Drugs Strategy and  
Action plans.***

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 35  
Article 3, point (d)

***(d) To monitor, implement and evaluate the implementation of specific actions under the Drugs Action Plans 2005-2008 and 2009-2012.*** ***deleted***

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 36  
Article 4, point (a)

(a) specific actions taken by the Commission, such as studies and research, opinion polls and surveys, formulation of indicators and common methodologies, collection, development and dissemination of data and statistics, seminars, conferences and *experts* meetings, organisation of public campaigns and events, development and maintenance of websites, preparation and dissemination of information materials, support to and animation of networks of national experts, analytical, monitoring and evaluation activities; or

(a) specific actions taken by the Commission, such as studies and research, opinion polls and surveys, formulation of indicators and common methodologies, collection, development and dissemination of data and statistics, seminars, conferences and '*experts*' meetings, organisation of public campaigns and events, development and maintenance of websites, preparation and dissemination of information materials ***(including IT applications and training resources)***, support to and animation of networks of national experts, analytical, monitoring and evaluation activities; or

*Justification*

*IT applications – in particular the development of computer programs and specific training tools – can help stamp out and prevent violence.*

Amendment 37  
Article 4, point b

(b) specific transnational projects of Community interest presented by at least three Member States under the conditions set out in the annual work programmes; or

*Does not affect the English version*

*Justification*

*Does not affect the English version*

Amendment 38  
Article 4, point (d)

(d) an operating grant to co-finance expenditure associated with the permanent work programme of the European Federation for Missing and Sexually Exploited Children which pursues an aim of general European interest in the field of children's rights and protection.

(d) an operating grant to co-finance expenditure associated with the permanent work programme of the European Federation for Missing and Sexually Exploited Children ***and for the European Network of Ombudspersons for Children*** which pursues an aim of general European interest in the field of children's rights and protection.

*Justification*

*The European Network of Ombudspersons for Children (ENOC) links independent children's rights institutions in 24 member states of the Council of Europe.*

Amendment 39  
Article 6, paragraph 1

1. The programme ***is destined for*** all groups that directly or indirectly deal with violence ***and the drugs phenomena.***

1. The ***target groups for actions under this*** programme ***shall be*** all ***those*** that directly or indirectly deal with violence ***in all its forms and with trafficking in human beings.***

*Justification*

*See amendment to the title of the legislative proposal.*

*The wording has also been clarified and rearranged.*

Amendment 40  
Article 6, paragraph 2

2. With regard to the fight against violence, the main target groups are the victims of violence and groups at risk of violence. Other target groups are, inter alia, teachers and educational staff, police and social workers, local and national authorities, medical and paramedical staff, judicial staff, NGO, trade unions and religious communities. It is also relevant to think about treatment programmes for victims on the one hand and for perpetrators on the other, with the aim of preventing violence.

2. With regard to the fight against violence, the main target groups are the victims of violence and groups at risk of violence. Other target groups are, inter alia, teachers and educational staff, **border control staff, leaders of child and youth organisations, parents**, police and social workers, local and national authorities, medical and paramedical staff, judicial staff, trade unions and NGOS, religious communities. It is also relevant to think about treatment programmes for victims on the one hand and for perpetrators on the other, with the aim of preventing violence.

Amendment 41  
Article 6, paragraph 3

**3. With regard to drugs, youth, vulnerable groups and problematic neighbourhoods are groups at risk and should be identified as target groups. Other target groups are, inter alia, teachers and educational staff, social workers, local and national authorities, medical and paramedical staff, judicial staff, NGO, trade unions and religious communities.**

**deleted**

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 42  
Article 7

Access to this programme shall be open to public or private organisations and institutions (local authorities at the competent level, university departments and research centres) working to prevent and combat violence against children, young people and women or to protect against such

Access to this programme shall be open to public or private organisations and institutions (local authorities at the competent level, university departments and research centres) working to prevent and combat violence against children, young people and women or to protect against such

violence or to provide support for victims or to implement targeted actions to promote rejection of such violence or to encourage attitude and behaviour change towards vulnerable groups and victims of violence.

***The programme shall also be open to public or private organisations and institutions (local authorities at the competent level, university departments and research centres) working to inform and prevent drugs use.***

violence or to provide support for victims or to implement targeted actions to promote rejection of such violence or to encourage attitude and behaviour change towards vulnerable groups and victims of violence.

*Justification*

*See amendment to the title of the legislative proposal.*

Amendment 43  
Article 10, paragraph 3 a (new)

***3a. The Commission may invite representatives from the participating countries to information meetings after the committee's meetings.***

*Justification*

*It is important that the Commission should be able to organise information meetings with the representatives of countries participating in the programme, as these representatives are not members of the committee and will thus initially be unaware of the outcome of the discussions.*

Amendment 44  
Article 12, paragraph 1

1. The budget for the implementation of ***this instrument is set at EUR 138.2 million for the period set out in Article 1.***

1. The budget for the implementation of ***the specific programme 'Fight against violence (Daphne)' is in accordance with the new financial perspective.***

*Justification*

*This change is appropriate in line with the change made to the title of the legislative proposal and in accordance with the Financial Perspective.*

Amendment 45  
Article 12, paragraph 2

2. The budgetary resources allocated to the actions provided for in this programme shall be entered in the annual appropriations of the general budget of the European Union. The available **annual** appropriations shall be authorised by the budgetary authority within the limits of the financial perspectives.

2. The budgetary resources allocated to the actions provided for in this programme shall be entered in the annual appropriations of the general budget of the European Union. The available appropriations shall be authorised by the budgetary authority within the limits of the financial perspectives.

*Justification*

*Cf. the amendment to the title of the legislative proposal.*

Amendment 46  
Article 15, paragraph 3, point (a)

a) an interim evaluation report on the results obtained and the qualitative and quantitative aspects of the implementation of this programme no later than 31 March 2011;

a) an interim evaluation report on the results obtained and the qualitative and quantitative aspects of the implementation of this programme no later than 31 March 2011, ***accompanied by the list of subsidised projects and measures;***

*Justification*

*It would be useful for the Commission to attach the list of subsidised projects and measures.*

Amendment 47  
Article 15, paragraph 3, point (c)

c) an ex post evaluation report no later than 31 December 2014,

c) an ex post evaluation report, ***on the implementation and results of the programme,*** no later than 31 December 2014,

*Justification*

*It would be useful to make a final assessment of the results achieved during the whole period of application of the programme.*

Amendment 106  
Article 15 a (new)

***Article 15a***

***Publication of projects***

***The Commission shall, together with the Member States, annually publish the list of projects financed under this programme together with a brief description of each project.***

***Justification***

*This is important for transparency.*

## PROCEDURAL PAGE

<b>Title</b>	Proposal for a European Parliament and Council decision establishing for the period 2007-2013 the specific programme 'Fight against violence (Daphne) and drugs prevention and information' as part of the general programme 'Fundamental Rights and Justice'
<b>References</b>	COM(2005)0122 – C6-0388/2005 – 2005/0037A(COD)
<b>Committee responsible</b>	FEMM
<b>Opinion by</b> Date announced in plenary	LIBE 30.11.2005
<b>Enhanced cooperation – date announced in plenary</b>	
<b>Drafts(wo)man</b> Date appointed	Roberta Angelilli 23.1.2006
<b>Previous drafts(wo)man</b>	
<b>Discussed in committee</b>	21.3.2006      19.4.2006
<b>Date adopted</b>	19.4.2006
<b>Result of final vote</b>	+ :                      34 – :                      0 0 :                      1
<b>Members present for the final vote</b>	Alexander Nuno Alvaro, Roberta Angelilli, Edit Bauer, Mihael Brejc, Kathalijne Maria Buitenweg, Giusto Catania, Jean-Marie Cavada, Carlos Coelho, Fausto Correia, Patrick Gaubert, Timothy Kirkhope, Ewa Klamt, Magda Kósáné Kovács, Barbara Kudrycka, Stavros Lambrinidis, Romano Maria La Russa, Henrik Lax, Hartmut Nassauer, Athanasios Pafilis, Lapo Pistelli, Martine Roure, Inger Segelström, Manfred Weber, Stefano Zappalà, Tatjana Ždanoka
<b>Substitute(s) present for the final vote</b>	Panayiotis Demetriou, Gérard Deprez, Lutz Goepel, Jeanine Hennis-Plasschaert, María Esther Herranz García, Sophia in 't Veld, Bill Newton Dunn, Hubert Pirker, Herbert Reul, Marie-Line Reynaud
<b>Substitute(s) under Rule 178(2) present for the final vote</b>	María del Pilar Ayuso González, Luisa Fernanda Rudi Ubeda, José Ignacio Salafranca Sánchez-Neyra
<b>Comments (available in one language only)</b>	-