

EUROPEAN PARLIAMENT

2004



2009

Committee on Regional Development

2004/0222(CNS)

14.7.2005

OPINION

of the Committee on Regional Development

for the Committee on Foreign Affairs

on the proposal for a Council regulation on establishing an Instrument for Pre-Accession Assistance (IPA)
(COM(2004)0627 – C6-0047/2005 – 2004/0222(CNS))

Draftsman: Gábor Harangozó

PA_Leg

SHORT JUSTIFICATION

The present proposal replaces the current pre-accession instruments and also the CARDS programme in the Balkans and simplifies the previous Community assistance instruments for potential candidate countries¹ and candidate countries².

The proposal reduces the visibility of the different actions through a concentration of the financial instruments. As a matter of fact, no visibility is provided concerning the levels of funding for the beneficiary countries and regions, the allocation of resources between the different objectives and components.

Due to the general nature of the proposal, the European Parliament is not able to control the pre-accession process and the new regulation. The Commission shall adopt rules for the implementation of this Regulation which go beyond the implementation of the policy priorities set by the Council and the European Parliament in this respect. Indeed, the real powers for allocating resources and managing implementation are transferred to the Commission within the framework of its rather opaque comitology procedures. Moreover, the proposal intends to give additional legislative powers to the executive body of the EU institutions.

Your draftsman therefore believes that it would be desirable to present the rules of implementation to the European Parliament before any decision is taken in this respect as well as it is desirable that further clarifications are provided by the European Commission on the basic components here mentioned. In general, wider consultations with the beneficiary countries would be appreciated for designing both the new instruments and the implementing rules.

Even though the Commission proposes coherence, consistency and simplification across the three new geographic instruments, the pre-accession instrument is only subject to a consultation procedure. However, your draftsman considers that, because of the budgetary aspects and the political nature of the issues at stake with IPA, genuine transparency would require an appropriately revised legal basis and above all the use of the co-decision procedure fostering the involvement of the European Parliament. Moreover, it would be desirable that the proposal enhances the ex-ante control by the European Parliament so that it can be genuinely involved at all stages.

For instance, the European Parliament is unfortunately not involved in the multi-annual indicative planning whilst from a regional policy perspective, the multi-annual nature of financial planning and consequent planning are indispensable for the regions.

Based on the lessons learned in the implementation of the current pre-accession programmes, it is worth mentioning that in the past the effectiveness of institution-building projects for preparing the Structural and Cohesion Funds interventions was often hindered by changing ministerial responsibilities within candidate countries and by the lack of experience of the relevant authorities. For better continuity and coherence the proposal should therefore foresee the nomination of implementation authorities responsible within each country for both the pre-accession instruments and the structural funds later on. Indeed, the experience learnt

¹ Albania, Bosnia and Herzegovina, Serbia and Montenegro, the former Yugoslav Republic of Macedonia

² Croatia, Turkey

through proper management of the pre-accession assistance is a necessary prerequisite for being able later on to benefit fully from the Structural and Cohesion Funds' interventions.

The notion of 'cross-border cooperation' should foster the development of an approach largely modelled on the basis of the Structural Funds' principles of socio-economic and territorial cohesion proper to the EU. However, the amount of the appropriations set aside for cross-border cooperation actions must continue to be kept under control.

The new instrument must be accompanied by guarantees which will ensure the clarity and predictability of the European Union's commitments to its partner countries. In other words, it will have to allow for each partner area to be notified of the indicative amount of multi-annual resources available throughout the entire period of the financial perspective so that long-term projects may be effectively developed.

Cross-border activities request bilateral agreements between the Member State concerned and the third country establishing the modalities for financial control, audit and in case of irregularity the pay back modalities. To avoid the risk of loss of funds when Member State and partner state cannot agree in time to set up a joint shared management system for legal or technical reasons, the Commission should foresee the possibility to implement the CBC programme under different management system. Alternative implementing modality should be foreseen for cases where shared management cannot be implemented.

Finally, in order to avoid shared management problems the complementarity between IPA and the European Neighbourhood and Partnership Instrument (ENPI) should be further clarified as the existence of two different instruments having the same cross-border cooperation component might create shortcomings in terms of coordination. A specific implementing regulation on cross-border cooperation would therefore be very useful.

AMENDMENTS

The Committee on Regional Development calls on the Committee on Foreign Affairs, as the committee responsible, to incorporate the following amendments in its report:

| Text proposed by the Commission ¹ | Amendments by Parliament |
|---|---|
| Amendment 1 Recital 1 | |
| (1) In order to improve the efficiency of the Community's External Aid, a new framework for programming and delivery of assistance has been envisaged. Regulation | (1) In order to improve the efficiency of the Community's External Aid, a new framework for programming and delivery of assistance has been envisaged. Regulation |

¹ Not yet published in OJ.

(EC) Nr. (insert) of the European Parliament and the Council of (date) aspires to put in place the Development Co-operation and Economic Co-operation Instrument. Regulation (EC) Nr. (insert) of the European Parliament and the Council of (date) introduces a European Neighbourhood and Partnership Instrument. The present instrument constitutes the third general instrument directly supporting European External Aid policies;

(EC) Nr. (insert) of the European Parliament and the Council of (date) aspires to put in place the Development Co-operation and Economic Co-operation Instrument. Regulation (EC) Nr. (insert) of the European Parliament and the Council of (date) introduces a European Neighbourhood and Partnership Instrument. The present instrument constitutes the third general instrument directly supporting European External Aid policies. ***Given their strong development orientation, each instrument will be based on Articles 181a and 179 of the EC Treaty,***

Justification

It is not sufficient, as proposed by the Commission, to have the IPA proposal based only on Art 181(a) TEC which provides for its adoption under the consultation procedure. As a matter of fact, due to the "development country" classification of some of the beneficiary countries the IPA instrument ought to be based also on the treaty article for development, Art 179, even though its aim is not development, as such, but to prepare countries for accession. The development aspects are essential to the pre-accession assistance and require therefore reference to be made to Art 179.

Amendment 2 Recital 11

(11) Assistance for Candidate Countries as well as for potential Candidate Countries should ***continue to*** support them in their efforts to strengthen democratic institutions and the rule of law, reform public administration, respect human as well as minority rights, support the development of civil society and advance regional cooperation as well as reconciliation and reconstruction, and contribute to sustainable development and poverty reduction in these countries, and should therefore be targeted to support a wide range of institution building measures,

(11) Assistance for Candidate Countries as well as for potential Candidate Countries should support them in their efforts to strengthen democratic institutions and the rule of law, reform public administration, ***prepare EU-compatible provisional National Development Plans,*** respect human as well as minority rights, support the development of civil society and advance regional cooperation, as well as reconciliation and reconstruction, and contribute to sustainable development and poverty reduction in these countries, and should therefore be targeted to support a wide range of institution building measures,

Justification

According to Paragraph 55 of the European Parliament resolution on regional integration in the western Balkans (B6-0094/2005/rev.), the 'EU should encourage and support all governments in the region to prepare EU-compatible provisional National Development Plans similar to the one Turkey has prepared in order to build institutional absorption capacity for future EU assistance, especially in the areas of rural, infrastructure and human resources development' despite their status as official or potential candidate countries.

Amendment 3

Recital 12

(12) Assistance for Candidate Countries should additionally focus on the adoption and implementation of the full *acquis communautaire*, and in particular prepare Candidate Countries for the implementation of the Community's agricultural and cohesion policy,

(12) Assistance for Candidate Countries should additionally focus on the adoption and implementation of the full *acquis communautaire*, and in particular prepare Candidate Countries for the implementation of the Community's agricultural and cohesion policy ***through the development of appropriate strategic documents specifying the necessary budget for ensuring co-financing, matching national development strategies and Community priorities and thus concentrating IPA assistance on a few strategic priorities.***

Amendment 4

Recital 13

(13) Assistance for potential Candidate Countries may include some alignment with the *acquis communautaire* as well as support for investment projects,

(13) Assistance for potential Candidate Countries may include some alignment with the *acquis communautaire*, ***facilitating the formulation of EU-compatible provisional National Development Plans aiming to build institutional absorption capacity for future EU assistance, especially in the areas of rural, infrastructure and human resources development,*** as well as support for investment projects,

Justification

See justification to Amendment 24.

Amendment 5

Recital 14

(14) Assistance should be provided on the basis of a comprehensive multi-annual strategy, ***taking into account*** the priorities of the Stabilisation and Association process, as well as ***those deriving from*** the pre-accession process,

(14) Assistance should be provided on the basis of a comprehensive multi-annual strategy ***that reflects*** the priorities of the Stabilisation and Association process, ***the domestic reform objectives of beneficiary countries*** as well as ***the priorities identified by the European Parliament*** for the pre-accession process,

Justification

It is important that multi-annual strategy takes into account both the Community and the beneficiary country priorities.

Amendment 6
Recital 15

(15) The Transition Assistance and Institution Building and Regional and Cross-Border Co-operation Components should be accessible to all beneficiary countries, in order to assist them in the process of transition and approximation to the EU, as well as to encourage regional co-operation between them

(15) The Transition Assistance and Institution Building and Regional and Cross-Border Co-operation Components should be accessible to all beneficiary countries, in order to assist them in the process of transition and approximation to the EU, as well as to encourage regional co-operation between them ***and between existing and future Member States***,

Justification

To allow common planning within the framework of cross-border co-operation, Member States should be included in the picture as well as they are likely co-operate with the beneficiary countries.

Amendment 7
Recital 15

(15) The Transition Assistance and Institution Building and Regional and Cross-Border Cooperation Components should be accessible to all beneficiary countries, in order to assist them in the process of

(15) The Transition Assistance and Institution Building, ***the Human Resources Component***, Regional and Cross-Border Cooperation Components should be accessible to all beneficiary countries, in

transition and approximation to the EU, as well as to encourage regional cooperation between them,

order to assist them in the process of transition and approximation to the EU, as well as to encourage regional cooperation between them,

Amendment 8
Recital 16

(16) The Regional Development Component, ***the Human Resources Component***, and the Rural Development Component should be accessible only to recognised Candidate Countries, in order to help them prepare for the time after accession, in particular for the implementation of the Community's cohesion and rural development policies,

(16) The Regional Development Component and the Rural Development Component should be accessible only to recognised Candidate Countries, in order to help them prepare for the time after accession, in particular for the implementation of the Community's cohesion and rural development policies,

Amendment 9
Recital 16 a (new)

(16a) The Regional Development, Human Resources, and Rural Development Components should foster, during the programming phase, greater involvement by regional and local authorities and strengthen the principle of partnership to be in line with the Union's decentralised management of structural policies to pave the way for the Structural Funds framework,

Amendment 10
Recital 18

(18) The actions necessary for the implementation of the Transition Assistance and Institution Building Component as well as the Regional and Cross-Border Co-operation Component are management measures relating to the implementation of programmes with substantial budgetary implications, they should therefore be adopted in accordance with Council Decision 1999/468 of 28 June 1999 laying down the procedures for the exercise of

(18) The actions necessary for the implementation of the Transition Assistance and Institution Building Component as well as the Regional and Cross-Border Co-operation Component are management measures relating to the implementation of programmes with substantial budgetary implications, they should therefore be adopted in accordance with Council Decision 1999/468 of 28 June 1999 laying down the procedures for the exercise of

implementing powers conferred to the Commission, by submitting multi-annual indicative planning documents to a Management Committee,

implementing powers conferred to the Commission, by submitting multi-annual indicative planning documents to a Management Committee, ***and an inter-institutional procedure must be worked out so that Parliament is properly involved in formulating the multi-annual indicative planning documents and can exercise political control,***

Justification

Due to the political and budgetary aspects of the issues at stake with pre-accession assistance it is of paramount importance to set out an appropriate inter-institutional procedure that will ensure sufficient involvement of the EP.

Amendment 11 Recital 22

(22) Where a beneficiary country violates the principles the European Union is founded on, or makes insufficient progress with respect to the Copenhagen Criteria and the priorities set down in the European or Accession Partnership, the Council must, on the basis of a proposal from the Commission, be in a position to take the necessary measures,

(22) Where a beneficiary country violates the principles the European Union is founded on, or makes insufficient progress with respect to the Copenhagen Criteria and the priorities set down in the European or Accession Partnership, the Council must, on the basis of a proposal from the Commission ***and after consulting the European Parliament,*** be in a position to take the necessary measures,

Amendment 12 Recital 22

(22) Where a beneficiary country violates the principles the European Union is founded on, or makes insufficient progress with respect to the Copenhagen Criteria and the priorities set down in the European or Accession Partnership, the Council must, on the basis of a proposal from the Commission, be in a position to take the necessary measures,

(22) Where a beneficiary country violates the principles the European Union is founded on, or makes insufficient progress with respect to the Copenhagen Criteria and the priorities set down in the European or Accession Partnership, the Council must, on the basis of a proposal from the Commission, be in a position to take the necessary measures. ***If any candidate for accession cannot fully comply with the Copenhagen Criteria or with the provisions***

of the accession treaty, or if for the above reasons its accession treaty does not enter into force, the Commission should initiate a special programme for it within the framework of the IPA specifically to deal with the problems which are delaying accession,

Justification

If any candidate country is insufficiently prepared for accession, its preparations should be assisted by specifically eliminating the particular problems which are delaying accession.

Amendment 13
Recital 23

(23) Provisions should be made to enable the Council to amend this Regulation by way of a simplified procedure with respect to the position of a beneficiary country in Annex I or II,

(23) Provisions should be made to enable the Council to amend this Regulation ***after consulting the European Parliament*** by way of a simplified procedure with respect to the position of a beneficiary country in Annex I or II,

Amendment 14
Article 1

The Community shall assist the countries listed in the Annexes in progressive alignment with the standards and policies of the European Union, including where appropriate the *acquis communautaire*, with a view to membership.

The Community shall assist the countries listed in the Annexes in progressive alignment with the standards and policies of the European Union, including where appropriate the *acquis communautaire*, with a view to membership ***by achieving, especially in the regional and agriculture policies, the implementation of strategy mechanism, evaluation and budgeting control structures at an early stage.***

Justification

It is desirable to specify how to achieve the goals of Community assistance for the regional and agriculture policies.

Amendment 15
Article 2, paragraph 1, point (b)

(b) public administration reform, including the establishment of a system enabling decentralisation of assistance management to the beneficiary country in accordance with the rules set down in Regulation (EC) 1605/2002,

(b) public administration reform, ***particularly promoting good governance and transparency of government***, including the establishment of a system enabling decentralisation of assistance management to the beneficiary country in accordance with the rules set down in Regulation (EC) 1605/2002,

Amendment 16
Article 2, paragraph 1, point (c)

(c) economic reform,

(c) economic reform ***for the development of an innovative, knowledge-driven and competitive economy***,

Justification

It is desirable to set the goals of 'economic reform' in compliance with the revised Lisbon and Göteborg objectives.

Amendment 17
Article 2, paragraph 1, point (c a) (new)

(ca) preparation of EU-compatible provisional National Development Plans aimed at building institutional absorption capacity for future EU assistance, especially in the areas of rural, infrastructure and human resources development,

Justification

See justification to Am. 24.

Amendment 18
Article 2, paragraph 1, point (f)

(f) reconciliation, confidence building measures and reconstruction,

(f) reconciliation, confidence building measures, ***such as measures to combat corruption***, and reconstruction,

Amendment 19
Article 2, paragraph 2, point (b)

(b) social **and** economic development.

(b) social, economic **and territorial** development.

Justification

It is important to include the notion of territorial cohesion for IPA as well.

Amendment 20
Article 3, paragraph 2

2. The Commission shall ensure coordination and coherence between assistance granted under the different components.

2. The Commission shall ensure coordination and coherence between assistance granted under the different components ***in order to ensure good management and implementation of the multi-annual programmes for potential Candidate Countries with a view to future membership.***

Amendment 21
Article 3, paragraph 3

3. Acting in accordance with the procedure set down in Article 11 (1) (a) of this Regulation, the Commission shall adopt rules for the implementation of this Regulation. Where these rules concern the implementation of Article 7 to 9 of this Regulation, the Committees responsible for the Component in question shall be consulted first, following the procedure set down in Article 3 of Decision 1999/468/EC, in compliance with Article 7 (3) thereof.

3. Acting in accordance with the procedure set down in Article 11 (1) (a) of this Regulation, the Commission shall adopt rules for the implementation of this Regulation. Where these rules concern the implementation of Article 7 to 9 of this Regulation, the Committees responsible for the Component in question shall be consulted first, following the procedure set down in Article 3 of Decision 1999/468/EC, in compliance with Article 7 (3) thereof. ***The implementation arrangements should be presented to the European Parliament before any decision is taken and should take into account the beneficiaries' requirements to adapt their existing implementing structures or to create new appropriate mechanisms for***

implementation in due course.

Justification

The aim is to ensure proper involvement of the EP in the decision of the implementation set-up as well as to ensure that the beneficiaries will be able to appropriate adoption of the new implementation framework.

Amendment 22
Article 4, paragraph 1

1. The **Commission** shall, on the basis of a strategic approach, taking into consideration the financial perspective, as well as the European Partnerships and Accession Partnerships, establish an indicative multi-annual framework with an allocation of funds by component and country, and **where appropriate** per theme. This shall be reviewed **annually**, taking into account a set of objective criteria including absorption capacity, needs assessment, respect of conditionalities, and capacity of management. It shall also be reviewed, where appropriate, in view exceptional assistance measures or interim response programmes adopted under the Regulation establishing the Stability Instrument. The funds allocated to cross-border co-operation programmes with Member States shall be at least equivalent to the corresponding financing from the European Regional Development Fund.

1. The **European Parliament and the Council** shall, **in accordance with the procedure laid down in Article 251 of the EC Treaty and** on the basis of a strategic approach, taking into consideration the financial perspective, as well as the European Partnerships and Accession Partnerships, establish an indicative multi-annual framework with an allocation of funds by component and country, and per theme. This shall be **evaluated annually, and possibly** reviewed **if necessary**, taking into account a set of objective criteria including absorption capacity, needs assessment, respect of conditionalities, and capacity of management. It shall also be reviewed, where appropriate, in view exceptional assistance measures or interim response programmes adopted under the Regulation establishing the Stability Instrument. The funds allocated to cross-border co-operation programmes with **regions in the neighbouring** Member States shall be at least equivalent to the corresponding financing from the European Regional Development Fund. **Such review should nevertheless not jeopardize the necessary stability and visibility of the related programmes under the different components. The ratio between the funding for the Rural Development and Regional Development Components must be comparable to the ratio between SAPARD on the one hand and PHARE ESC and**

ISPA on the other hand.

Justification

Making reference to Art 251 of the Treaty will foster the involvement of the European Parliament in the establishment of the indicative multi-annual framework. It is essential that the procedure of Art 251 is applied to the adoption of the multi-annual framework in order to allow the EP to have an input in the allocation of funds by component, country and per theme. It is necessary to ensure a balance between flexibility of allocation of funds and the stability and visibility of the programme. In proportion to the funding for the other components, the volume of funding earmarked for rural and regional development must be at least equal to the corresponding previous funding under SAPARD, PHARE ESC and ISPA.

Amendment 23
Article 4, paragraph 2

2. The indicative multi-annual framework shall be communicated annually by the Commission to the Council and the European Parliament.

2. The indicative multi-annual framework shall be communicated annually by the Commission to the Council and the European Parliament. ***The European Parliament shall be informed in good time before any decision is taken concerning the multi-annual indicative planning.***

Justification

For ensuring proper involvement and political control of the EP in the multi-annual indicative planning, proper information has to be provided in due time. This amendment 15 is in line with amendment 14.

Amendment 24
Article 4, paragraph 4 a (new)

(4a) If any candidate for accession cannot fully comply with the Copenhagen Criteria or with the provisions of the accession treaty, if its progress in transposing and implementing the *acquis communautaire* is inadequate or if for the above reasons its accession treaty does not enter into force, the Commission shall initiate a special programme for it within the framework of the IPA specifically to deal with the

problems which are delaying accession.

Justification

See justification to Am. 29.

Amendment 25
Article 6, paragraph 2

2. Such co-operation shall have the objective of fostering stability, security and prosperity in the mutual interest of all countries concerned, and of encouraging their harmonious, balanced and sustainable development.

2. Such co-operation shall have the objective of fostering stability, security and prosperity in the mutual interest of all countries ***and regions*** concerned, and of encouraging their harmonious, balanced and sustainable development.

Amendment 26
Article 6, paragraph (2)

(2) Such cooperation shall have the objective of fostering stability, security ***and*** prosperity in the mutual interest of all countries concerned, and of encouraging their harmonious, balanced and sustainable development.

(2) Such cooperation shall have the objective of fostering stability, security, prosperity ***and social cohesion*** in the mutual interest of all countries concerned, and of encouraging their harmonious, balanced and sustainable development.

Justification

Besides prosperity, security and stability, social cohesion is an important factor for harmonious development of border regions.

Amendment 27
Article 6, paragraph (2)

(2) Such cooperation shall have the objective of fostering stability, security and prosperity in the mutual interest of all countries concerned, and of encouraging their harmonious, balanced and sustainable development.

(2) Such cooperation shall have the objective of fostering stability, security and prosperity in the mutual interest of all countries concerned, and of encouraging their harmonious, balanced and sustainable development ***and regional cooperation between them.***

Amendment 28
Article 6, paragraph (3)

(3) Cooperation will be coordinated with

(3) Cooperation will be ***properly*** coordinated

other Community instruments for cross-border, transnational and interregional cooperation *where appropriate*. In case of cross-border cooperation with Member States, this component shall cover the regions on both sides of the respective border or borders.

with other Community instruments for cross-border, transnational and interregional cooperation *to attain the objectives set for the instruments and ensure their effective implementation*. In case of cross-border cooperation with Member States, this component shall cover the regions on both sides of the respective border or borders.

Amendment 29
Article 8, paragraph (1)

(1) The Human Resources Development Component shall support ***Candidate Countries listed in Annex II*** in policy development as well as preparation for the implementation and management of the Community's cohesion policy, in particular in their preparation for the European Social Fund.

(1) The Human Resources Development Component shall support ***all beneficiary countries*** in policy development as well as preparation for the implementation and management of the Community's cohesion policy, in particular in their preparation for the European Social Fund.

Amendment 30
Article 10, paragraph 3 a (new)

3a. The Commission will, when Member State and partner State cannot agree in time to set up a joint shared management system for legal or technical reasons, provide for the possibility of implementing the CBC programme under a different management system: shared management on the Member State's side and decentralized management on the Candidate or potential Candidate Countries side.

Justification

The aim here is to avoid the risk of loss of funds when Member State and partner state cannot agree to set up a joint shared management system for legal or technical reasons.

Amendment 31
Article 11, paragraph 3 a (new)

3a. An observer from the European Parliament shall take part in the Committees' proceeding with regard to the inter-institutional rules, the principle of transparency and the White Paper on European Governance.

Justification

For ensuring proper information and more effective involvement of the European Parliament at all stages, it would be desirable to have an EP observer attending the Committees' proceedings.

Amendment 32
Article 11, paragraph 3 b (new)

3b. The Commission shall report as soon as possible to the European Parliament on the results of the Committees' meetings.

Justification

For the sake of visibility and for efficient inter-institutional partnership, the Commission should provide to the European Parliament in due time all decisions emerging from its comitology proceedings.

Amendment 33
Article 13

Assistance may also be used to cover the costs of actions linked to preparation, follow-up, control, audit and evaluation directly necessary for the administration of the programme and the attainment of its objectives, in particular studies, meetings, information and publicity, expenses linked to informatics networks aiming at information exchange, as well as any other

Assistance may also be used to cover the costs of actions linked to preparation, follow-up, control, audit and evaluation directly necessary for the administration of the programme and the attainment of its objectives, in particular studies, meetings, information and publicity, expenses linked to informatics networks aiming at information exchange, as well as any other

expenses for administrative and technical assistance of which the Commission can avail itself for the administration of the programme. It also covers the cost of the administrative support for the purposes of devolved programme management in the Commission delegations in non member countries.

expenses for administrative and technical assistance ***such as training measures for partners, including local and regional partners***, of which the Commission can avail itself for the administration of the programme. It also covers the cost of the administrative support for the purposes of devolved programme management in the Commission delegations in non member countries.

Justification

On the one hand, providing training measures along with assistance should foster the absorption capacity and the effectiveness of implementation and management. On the other hand, better inclusion at all stages of the process of the local and regional partners should help strengthening the partnership principle to be in line with the Union's Structural policies' decentralised management.

Amendment 34

Article 14, paragraph 2 a (new)

2a. Subsidiary agreements concerning the implementation of assistance shall set up implementation authorities responsible for the pre-accession instrument and expected to be subsequently responsible for managing Structural and Cohesion Fund interventions in each beneficiary country.

Justification

See amendment 26.

Amendment 35

Article 14, paragraph 2 b (new)

2b. The implementation arrangements shall take into account the tight time-frame for beneficiaries to adapt their existing

implementing structures or to create new ones.

Justification

It would be appreciable for the beneficiary countries to provide as soon as possible the new implementation set-up while taking into account their current implementing structures for efficient adaptation to the new pre-accession framework.

Amendment 36
Article 14, paragraph 2 c (new)

2c. Within the agreements concerning the implementation of assistance, alternative implementing modalities should be provided for in order to deal with shared management problems.

Justification

Based on the experience of the current pre-accession assistance, it would be desirable to foresee alternative implementing modalities for the cases where problems are emerging amongst the partners.

PROCEDURE

| | |
|---|---|
| Title | On the proposal for a Council regulation on establishing an Instrument for Pre-Accession Assistance (IPA) |
| References | (COM(2004)0627 – C6-0047/2005 – 2004/0222(CNS)) |
| Committee responsible | AFET |
| Opinion by Date announced in plenary | REGI 7.3.2005 |
| Enhanced cooperation – date announced in plenary | - |
| Drafts(wo)man Date appointed | Gábor Harangozó 19.1.2005 |
| Discussed in committee | 16.6.2005 |
| Date adopted | 12.7.2005 |
| Result of final vote | +: 40 –: 3 0: 1 |
| Members present for the final vote | Alfonso Andria, Stavros Arnaoutakis, Jean Marie Beaupuy, Rolf Berend, Graham Booth, Giovanni Claudio Fava, Gerardo Galeote Quecedo, Iratxe García Pérez, Eugenijus Gentvilas, Lidia Joanna Geringer de Oedenberg, Ambroise Guellec, Zita Gurmai, Gábor Harangozó, Marian Harkin, Konstantinos Hatzidakis, Alain Hutchinson, Mieczysław Edmund Janowski, Tunne Kelam, Miloš Koterec, Constanze Angela Krehl, Jamila Madeira, Sérgio Marques, Miroslav Mikolášik, Francesco Musotto, Lambert van Nistelrooij, Jan Olbrycht, István Pálfi, Markus Pieper, Mirosław Mariusz Piotrowski, Francisca Pleguezuelos Aguilar, Alyn Smith, Grażyna Staniszevska, Margie Sudre, Kyriacos Triantaphyllides, Oldřich Vlasák, Vladimír Železný |
| Substitute(s) present for the final vote | Inés Ayala Sender, Peter Baco, Brigitte Douay, Den Dover, Mojca Drčar Murko, Emanuel Jardim Fernandes, Thomas Ulmer, Manfred Weber |
| Substitute(s) under Rule 178(2) present for the final vote | |
| Comments (data available in one language only) | ... |