OPINION

of the Committee on Regional Development

for the Committee on the Environment, Public Health and Food Safety


Rapporteur for opinion: Caroline Roose
SHORT JUSTIFICATION

The Commission’s European Green Deal Communication sets out a new growth strategy that aims to transform the Union into a fair and prosperous society, with a modern, resource-efficient and competitive economy, where there are no net emissions of greenhouse gases by 2050 at the latest and where economic growth is decoupled from resource use. The European Green Deal also aims to protect, conserve and enhance the Union's natural capital, and protect the health and well-being of citizens from environment-related risks and impacts.

In this context, the proposal on the European Climate Law aims to establish the framework for achieving EU climate neutrality. The Rapporteur welcomes this Commission's proposal and has put forward a number of amendments, seeking to improve the Regulation on European Climate Law.

More concretely, with her draft opinion the Rapporteur:

– Took seriously into account the climate and environmental emergency and therefore proposed that the Union should reach climate neutrality by 2040, namely one decade earlier than the target-date set in the Commission proposal.

– Pointed out that the transition should take into account regional disparities and imbalances in order to make it just and socially fair as well as territorially inclusive. The transition must include citizens, regions, urban and rural areas or communities to achieve the objectives of the Paris Agreement, the Sustainable Development Goals and the European Green Deal, through a new sustainable development policy by 2040.

– Stressed that the new Climate Law should clearly include the phasing out date for fossil fuels and its direct and indirect subsidies in order to achieve a climate-neutral economy by 2040. Stressed the need to phase out the use of all fossil fuels with the objective of limiting the temperature increase to 1.5°C above pre-industrial levels, in pursuit of the long-term temperature goal set out in Article 2 of the Paris Agreement.

– Noted the importance of promoting economic, social and territorial cohesion in order to achieve the climate-neutrality objectives, which are, according to the Treaties, among the Union’s main objectives, and set a new 2030 target of 65% emission reductions compared to 1990, a target which is more ambitious compared to the one included in the Commission proposal.

– Stressed the importance of an integrated approach at Union and national level, gearing up all EU policies toward the objective of a climate-neutral EU by 2040.

– Highlighted the importance for Member States to set concrete reduction targets establishing explicit obligations supporting energy efficiency, energy affordability and security of supply.

– Pointed out that adaptation is a key component of the long-term global response to climate change, and therefore noted the need to support comprehensive national
adaptation strategies and align Partnership agreements on the European Structural and Investment Funds with the overall objective of reaching EU climate neutrality by 2040.

– Stressed the need to foster synergies between the European Structural and Investment Funds and different Union programmes, as Horizon Europe, in order to support new technologies and innovative solutions that will replace the use of fossil fuels.

– Called on pursuing sustainable investments and requiring that ESI Funds be used for sustainable mobility, eco-entrepreneurs and green infrastructure.

– Noted the importance of the partnership principle and the role of citizens and communities in driving the transformation at central level, as well as at regional and local level. The Commission should engage with all parts of society to enable them to take action towards a climate-neutral and climate-resilient society.

Following the tabling of amendments and the negotiations with the shadow rapporteurs, the Rapporteur has proposed a package of compromise amendments that has been supported by the majority of the Members of the Committee. In this compromise package, which has been adopted by the Committee on Regional Development, it has been agreed to:

– set the target of reducing emissions to net zero by 2050 at the latest both at Union and national level

– include climate proofing of all policies in order to enable the individual and, as a result, the collective achievement of the climate-neutrality objective

– set a 2030 target of 50 to 55% emission reductions compared to 1990

– have the Commission socio-economic and sectoral impact assessment on the 2030 target delivered by September 2020

– have by the end of 2021 a Commission assessment of how the Union legislation implementing the Union’s 2030 target, as well as Union legislation on funds and instruments, should be amended

– authorise the Commission to adopt delegated acts with regard to the trajectory needed to achieve the climate-neutrality objective

– create a common information system of the Union, facilitating the exchange of information and best practices

– underline the need to comply with the partnership principle

– highlight the importance of the polluter pays principle

– stress the need to phase-out fossil fuels and their direct and indirect subsidies
take into account, among others, employment and social aspects, demographic challenges, the need to align partnership agreements on the ESI Funds with the climate-neutrality objective, the economic downturn caused by the COVID-19 pandemic, as well as the need to combat energy poverty.

This final opinion is the result of intensive negotiation and compromise. Although the Rapporteur would have preferred to see a bolder approach and set more ambitious targets, she would like to thank the shadow rapporteurs from the other political groups. The Rapporteur calls the Committee on Environment, Public Health and Food Safety to consider seriously the amendments of the Committee on Regional Development and take into account the Committee’s strong commitment to the target of climate neutrality.

**AMENDMENTS**

The Committee on Regional Development calls on the Committee on the Environment, Public Health and Food Safety, as the committee responsible, to take into account the following amendments:

**Amendment 1**

**Proposal for a regulation**

**Recital 1**

*Text proposed by the Commission*

(1) The Commission has, in its Communication of 11 December 2019 entitled ‘The European Green Deal’, set out a new growth strategy that aims to transform the Union into a fair and prosperous society, with a modern, resource-efficient and competitive economy, where there are no net emissions of greenhouse gases in 2050 and where economic growth is decoupled from resource use. It also aims to protect, conserve and enhance the Union’s natural capital, and protect the health and well-being of citizens from environment-related risks and impacts. At the same time, this transition must be just and inclusive, leaving no one behind.

*Amendment*

(1) The Commission has, in its Communication of 11 December 2019 entitled ‘The European Green Deal’, set out a new growth strategy that aims to transform the Union into a fair and prosperous society, with a modern, resource-efficient and competitive economy, where there are no net emissions of greenhouse gases in 2050 and where economic growth is decoupled from resource use. It also aims to protect, conserve and enhance the Union’s natural capital and biodiversity, and protect the health and well-being of citizens from environment-related risks and impacts. At the same time, this transition must be just and inclusive, leaving no one behind, including citizens, regions, urban and rural areas or communities.

---

1 Commission Communication - The European Green Deal, COM(2019) 640

---

1 Commission Communication - The European Green Deal, COM(2019) 640
Amendment 2

Proposal for a regulation
Recital 3

Text proposed by the Commission

(3) A fixed long-term objective is crucial to contribute to economic and societal transformation, jobs, growth, and the achievement of the United Nations Sustainable Development Goals, as well as to move in a fair and cost-effective manner towards the temperature goal of the 2015 Paris Agreement on climate change following the 21st Conference of the Parties to the United Nations Framework Convention on Climate Change (the ‘Paris Agreement’).

Amendment

(3) A fixed long-term objective that has been unanimously accepted by the Member States is crucial to contribute to economic and societal transformation, jobs, sustainable growth, and the achievement of the United Nations Sustainable Development Goals, as well as to move in a fair and cost-effective manner towards the temperature goal of the 2015 Paris Agreement on climate change following the 21st Conference of the Parties to the United Nations Framework Convention on Climate Change (the ‘Paris Agreement’).

Amendment 3

Proposal for a regulation
Recital 5

Text proposed by the Commission

(5) The Union’s and the Member States’ climate action aims to protect people and the planet, welfare, prosperity, health, food systems, the integrity of eco-systems and biodiversity against the threat of climate change, in the context of the 2030 agenda for sustainable development and in pursuit of the objectives of the Paris Agreement, and to maximize prosperity within the planetary boundaries and to increase resilience and reduce vulnerability of society to climate change.

Amendment

(5) The Union’s, Member States’ and regional and local authorities’ climate action aims to protect people and the planet, welfare, prosperity, health, agriculture and food systems, the integrity of eco-systems and biodiversity against the threat of climate change, establishing a balance between the need for development and the sustainable and climate objectives, in the context of the 2030 agenda for sustainable development and in pursuit of the objectives of the Paris Agreement, and to maximize prosperity within the planetary boundaries and to increase resilience and reduce vulnerability of territories and society to climate change, taking into account the economic
downturn caused by the COVID-19 pandemic.

Amendment 4
Proposal for a regulation
Recital 6

Text proposed by the Commission

(6) Achieving climate neutrality should require a contribution from all economic sectors. In light of the importance of energy production and consumption on greenhouse gas emissions, the transition to a sustainable, affordable and secure energy system relying on a well-functioning internal energy market is essential. The digital transformation, technological innovation, and research and development are also important drivers for achieving the climate-neutrality objective.

Amendment

(6) Achieving climate neutrality requires an integrated approach and a contribution from all economic sectors, proportional long-term commitment under the Union budget, and adaptation to sectoral and regional specificities in order to make the transition economically viable, just and socially fair, with specific regard to rural areas, areas affected by industrial transition, and regions which suffer from depopulation such as the northernmost, insular, cross-border and mountain regions as well as the outermost ones. The polluter pays principle should be a key factor in that regard. In light of the importance of energy production and consumption on greenhouse gas emissions, the transition to a sustainable, affordable, decentralised and secure energy system relying on a well-functioning internal energy market is essential. In that context, the regulatory framework of energy should incentivise domestic and economic production and use of green energy and the need for its harmonisation should be taken into account. The digital transformation, technological innovation, and research and development, and the phasing-out of fossil fuels and their direct and indirect subsidies are also important drivers for achieving the climate-neutrality objective.

Amendment 5
Proposal for a regulation
Recital 10
(10) The Union is a global leader in the transition towards climate neutrality, and is determined to help raise global ambition and to strengthen the global response to climate change, using all tools at its disposal, including climate diplomacy.

(10) The Union has the responsibility as a global leader in the transition towards climate neutrality, to lead by example, to maintain high environmental production standards, to help raise global ambition and to strengthen the global response to climate change, using all tools at its disposal, including trade and investment policy, development policy and climate diplomacy, without jeopardising the economic development of the Union.

Amendment 6
Proposal for a regulation
Recital 12

(12) The Union should aim to achieve a balance between anthropogenic economy-wide emissions and removals, through natural and technological solutions, of greenhouse gases domestically within the Union by 2050. The Union-wide 2050 climate-neutrality objective should be pursued by all Member States collectively, and the Member States, the European Parliament, the Council and the Commission should take the necessary measures to enable its achievement. Measures at Union level will constitute an important part of the measures needed to achieve the objective.

(12) The Union should aim to achieve a balance between anthropogenic economy-wide emissions and removals, through natural and technological solutions, of greenhouse gases domestically within the Union by 2050. The Union-wide 2050 climate-neutrality objective should be pursued by all Member States and their regions collectively, and the Member States, the European Parliament, the Council and the Commission should take the necessary measures to enable its achievement, including climate proofing of all policies and taking into account the different starting position of each Member State in the energy transition. Measures at Union level will constitute an important part of the measures needed to achieve the objective.

Amendment 7
Proposal for a regulation
Recital 13
(13) The Union should continue its climate action and international climate leadership after 2050, in order to protect people and the planet against the threat of dangerous climate change, in pursuit of the temperature goals set out in the Paris Agreement and following the scientific recommendations of the IPCC.

Amendment
(13) The Union should continue its climate action and international climate leadership after 2050, in order to protect people and the planet against the threat of dangerous climate change, by promoting climate change adaptation programmes worldwide, in pursuit of the temperature goals set out in the Paris Agreement and following the scientific recommendations of the IPCC.

Amendment 8
Proposal for a regulation
Recital 14

Text proposed by the Commission
(14) Adaptation is a key component of the long-term global response to climate change. Therefore, Member States and the Union should enhance their adaptive capacity, strengthen resilience and reduce vulnerability to climate change, as provided for in Article 7 of the Paris Agreement, as well as maximise the co-benefits with other environmental policies and legislation. Member States should adopt comprehensive national adaptation strategies and plans.

Amendment
(14) Adaptation is a key component of the long-term global response to climate change. Therefore, Member States and the Union should enhance their adaptive capacity, strengthen resilience and reduce vulnerability to climate change, as provided for in Article 7 of the Paris Agreement, as well as maximise the co-benefits with other environmental, development and cohesion policies and legislation, taking into account in particular the need to align partnership agreements under the ESI Funds with the climate-neutrality objective. Member States should adopt comprehensive national adaptation strategies and plans in cooperation with regional and local authorities, with particular emphasis on local investment and education programmes to promote self-consumption, renewable energy integration and improving energy efficiency, taking into account each region’s circumstances. Regional and local adaptation strategies and plans should be supported by ESI Funds and be aligned with the respective national strategy.
Amendment 9
Proposal for a regulation
Recital 15

Text proposed by the Commission

(15) In taking the relevant measures at Union and national level to achieve the climate-neutrality objective, Member States and the European Parliament, the Council and the Commission should take into account the contribution of the transition to climate neutrality to the well-being of citizens, the prosperity of society and the competitiveness of the economy; energy and food security and affordability; fairness and solidarity across and within Member States considering their economic capability, national circumstances and the need for convergence over time; the need to make the transition just and socially fair; best available scientific evidence, in particular the findings reported by the IPCC; the need to integrate climate change related risks into investment and planning decisions; cost-effectiveness and technological neutrality in achieving greenhouse gas emissions reductions and removals and increasing resilience; progression over time in environmental integrity and level of ambition.

Amendment

(15) In taking the relevant measures at Union, national and regional level to achieve the climate-neutrality objective, Member States and the European Parliament, the Council and the Commission should take into account the contribution of the transition to climate neutrality to the well-being of citizens, the prosperity of society and the competitiveness of the economy; the net balance of employment resulting from measures and the upskilling and the reskilling of workers and their social inclusion; the adaptation needs and opportunities in different economic sectors; energy and food security, their affordability and self-sufficiency, as well as the need to combat energy poverty; fairness and solidarity across and within Member States considering their economic capability and infrastructural development, national and regional circumstances and the need for convergence over time; the demographic challenges, connectivity and regional cohesion; the need to make the transition just and socially fair as well as territorially inclusive, paying particular attention to rural and remote areas which are facing significant social and economic challenges; the need to invest in innovative means of production, manufacturing, research, and education; the need to progressively shift the economy from linear to circular; to promote the local economies; the best available scientific evidence, in particular the findings reported by the IPCC and
IPBES; the need to integrate climate change related risks into investment and planning decisions, including by phasing-out of direct and indirect fossil fuel subsidies, without excluding the usage of green hydrogen as a temporary solution; the need to create sustainable investment policies for economic, social and territorial cohesion, in particular for insular and coastal regions which are vulnerable to climate change; the need to halt the loss and degradation of forests and promote a sustainable forest management, taking into account their crucial role as a stabilising force for the climate, cost-effectiveness and technological neutrality in achieving greenhouse gas emissions reductions and removals and increasing resilience of territories and society; progression over time in environmental integrity and level of ambition; the need for different regions to have their own pace towards achieving climate neutrality, which can only be set after comprehensive impact assessment taking into account the effect on regional development, industry and employment; progression of technological innovation and clean energies; and the need to progressively shift from a growth paradigm to post-growth and sustainable development paradigm.

Amendment 10

Proposal for a regulation
Recital 16

Text proposed by the Commission

(16) The transition to climate neutrality requires changes across the entire policy spectrum and a collective effort of all sectors of the economy and society, as illustrated by the Commission in its Communication ‘The European Green Deal’. The European Council, in its Conclusions of 12 December 2019, stated

Amendment

(16) The transition to climate neutrality requires an integrated approach, changes across the entire policy spectrum, ambitious and sustained financing and a collective effort of all sectors of the economy and society, as illustrated by the Commission in its Communication ‘The European Green Deal’. The European
that all relevant Union legislation and policies need to be consistent with, and contribute to, the fulfilment of the climate-neutrality objective while respecting a level playing field, and invited the Commission to examine whether this requires an adjustment of the existing rules.

Council, in its Conclusions of 12 December 2019, stated that all relevant Union legislation and policies need to be consistent with, and contribute to, the fulfilment of the climate-neutrality objective while respecting a level playing field, and invited the Commission to examine whether this requires an adjustment of the existing rules. It is of equal importance to foster synergies between the European Structural and Investment Funds and different Union programmes, namely Horizon Europe, to support new technologies and innovative solutions that could replace the use of fossil fuels.

Amendment 11

Proposal for a regulation
Recital 17

(17) The Commission, in its Communication ‘The European Green Deal’, announced its intention to assess and make proposals for increasing the Union’s greenhouse gas emission reduction target for 2030 to ensure its consistency with the climate-neutrality objective for 2050. In that Communication, the Commission underlined that all Union policies should contribute to the climate-neutrality objective and that all sectors should play their part. By September 2020, the Commission should, based on a comprehensive impact assessment and taking into account its analysis of the integrated national energy and climate plans submitted to the Commission in accordance with Regulation (EU) 2018/1999 of the European Parliament and of the Council1, review the Union’s 2030 target for climate and explore options for a new 2030 target of 50 to 55% emission reductions compared with 1990 levels. Where it considers necessary to amend the

Amendment (17) The Commission, in its Communication ‘The European Green Deal’, announced its intention to assess and make proposals for increasing the Union’s greenhouse gas emission reduction target for 2030 to ensure its consistency with the climate-neutrality objective for 2050. In that Communication, the Commission underlined that all Union policies should contribute to the climate-neutrality objective and that all sectors should play their part. By September 2020, the Commission should, based on a comprehensive impact assessment measuring the impact for the EU as well as for each individual Member State and taking into account its analysis of the integrated national energy and climate plans submitted to the Commission in accordance with Regulation (EU) 2018/1999 of the European Parliament and of the Council1, review the Union’s 2030 target for climate and explore options for a new 2030 target of 50 to 55% emission

1
Union’s 2030 target, it should make proposals to the European Parliament and to the Council to amend this Regulation as appropriate. In addition, the Commission should, by 30 June 2021, assess how the Union legislation implementing that target would need to be amended in order to achieve emission reductions of 50 to 55% compared to 1990. In addition, the Commission should also take into account the need to set, as soon as possible, a 2040 target of substantially higher emission reductions.


Amendment 12
Proposal for a regulation
Recital 18

Text proposed by the Commission

(18) To ensure the Union and the Member States remain on track to achieve the climate-neutrality objective and progress on adaptation, the Commission should regularly assess progress. Should

Amendment

(18) To ensure the Union and the Member States remain on track to achieve the climate-neutrality objective and progress on adaptation, the Commission should regularly measure and assess

reductions compared with 1990 levels and propose commensurate funding through the Union budget to achieve this possible new 2030 target. Where it considers necessary to amend the Union’s 2030 target, it should make proposals to the European Parliament and to the Council to amend this Regulation as appropriate. In addition, the Commission should, by 31 December 2021, assess how the Union legislation implementing that target would need to be amended in order to achieve emission reductions of 50 to 55% compared to 1990.
the collective progress made by Member States towards the achievement of the climate-neutrality objective or on adaptation be insufficient or Union measures inconsistent with the climate-neutrality objective or inadequate to enhance adaptive capacity, strengthen resilience or reduce vulnerability, the Commission should take the necessary measures in accordance with the Treaties. The Commission should also regularly assess relevant national measures, and issue recommendations where it finds that a Member State’s measures are inconsistent with the climate-neutrality objective or inadequate to enhance adaptive capacity, strengthen resilience and reduce vulnerability to climate change.

Amendment 13

Proposal for a regulation
Recital 19

*Text proposed by the Commission*

(19) The Commission should ensure a robust and objective assessment based on the most up to date scientific, technical and socio-economic findings, and representative of a broad range of independent expertise, and base its assessment on relevant information including information submitted and reported by Member States, reports of the European Environment Agency, best available scientific evidence, including the reports of the IPCC. Given that the Commission has committed to exploring how the EU taxonomy can be used in the context of the European Green Deal by the progress, *making all relevant data available to the public and considering the specificity of each area*. Should the collective progress made by Member States and regions towards the achievement of the climate-neutrality objective or on adaptation be insufficient or Union measures inconsistent with the climate-neutrality objective or inadequate to enhance adaptive capacity, strengthen resilience or reduce vulnerability, the Commission should take the necessary measures in accordance with the Treaties. The Commission should also regularly assess relevant national and regional measures, and issue recommendations and offer technical support where it finds that Union measures led to a loss of regional competitiveness or jobs in sectors of the economy or that a Member State’s measures are inconsistent with the climate-neutrality objective or inadequate to enhance adaptive capacity, strengthen resilience and reduce vulnerability to climate change.

*(Amendment)*

(19) The Commission should ensure a robust and objective assessment based on the most up to date and best available scientific, technical and socio-economic findings, and representative of a broad range of independent expertise, and base its assessment on relevant information including information submitted and reported by Member States, reports of the European Environment Agency, best available scientific evidence, including the reports of the IPCC *and a comprehensive socio-economic and sectoral impact assessment of any proposed new target*. Given that the Commission has committed
public sector, this should include information on environmentally sustainable investment, by the Union and Member States, consistent with Regulation (EU) 2020/… [Taxonomy Regulation] when such information becomes available. The Commission should use European statistics and data where available and seek expert scrutiny. The European Environment Agency should assist the Commission, as appropriate and in accordance with its annual work programme.

to exploring how the EU taxonomy can be used in the context of the European Green Deal by the public sector, this should include information on environmentally sustainable investment, by the Union and Member States, consistent with Regulation (EU) 2020/… [Taxonomy Regulation] when such information becomes available. The Commission should use European statistics and data where available and seek expert scrutiny. The European Environment Agency should assist the Commission, as appropriate and in accordance with its annual work programme.

Amendment 14
Proposal for a regulation
Recital 20

Text proposed by the Commission

(20) As citizens and communities have a powerful role to play in driving the transformation towards climate neutrality forward, strong public and social engagement on climate action should be facilitated. The Commission should therefore engage with all parts of society to enable and empower them to take action towards a climate-neutral and climate-resilient society, including through launching a European Climate Pact.

Amendment

(20) As citizens, regions, and communities and economic operators have a powerful role to play in driving the transformation towards climate neutrality forward, strong public and social engagement on climate action should be facilitated at all levels, including at national, regional and local level and with social partners, including trade unions, and facilitating participation and accessibility of information to all persons with disabilities. The Commission, in accordance with the partnership principle and respect for gender equality and non-discrimination principles, should therefore engage with all parts of society to enable and empower them to take action towards a climate-neutral and climate-resilient society, including through launching a European Climate Pact with the objective to engage Union citizens and stakeholders in the elaboration of Union-level climate policies through a process of deliberative democracy. The Climate Pact
shall also serve as a vehicle for sharing best practice, fostering social innovation and supporting financially local or community initiatives.

Amendment 15

Proposal for a regulation
Recital 21

Text proposed by the Commission

(21) In order to provide predictability and confidence for all economic actors, including businesses, workers, investors and consumers, to ensure that the transition towards climate neutrality is irreversible, to ensure gradual reduction over time and to assist in the assessment of the consistency of measures and progress with the climate-neutrality objective, the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union should be delegated to the Commission to set out a trajectory for achieving net zero greenhouse gas emissions in the Union by 2050. It is of particular importance that the Commission carries out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.

Amendment

(21) In order to provide predictability and confidence for all economic actors, including businesses, workers, investors and consumers, to ensure that the transition towards climate neutrality is irreversible, inclusive, socially fair and adjusted to the socio-economic realities in all regions, to ensure gradual reduction over time and to assist in the assessment of the consistency of measures and progress with the climate-neutrality objective, the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union should be delegated to the Commission to propose a trajectory for achieving net zero greenhouse gas emissions in the Union by 2050 at the latest. It is of particular importance that the Commission carries out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.
Amendment 16

Proposal for a regulation
Recital 22

Text proposed by the Commission

(22) In line with the Commission’s commitment to the principles on Better Law-Making, coherence of the Union instruments as regards greenhouse gas emissions reductions should be sought. The system of measuring the progress towards the achievement of the climate-neutrality objective as well as the consistency of measures taken with that objective should build upon and be consistent with the governance framework laid down in Regulation (EU) 2018/1999. In particular, the system of reporting on a regular basis and the sequencing of the Commission’s assessment and actions on the basis of the reporting should be aligned to the requirements to submit information and provide reports by Member States laid down in Regulation (EU) 2018/1999. Regulation (EU) 2018/1999 should therefore be amended in order to include the climate-neutrality objective in the relevant provisions.

Amendment

(22) In line with the Commission’s commitment to the principles on Better Law-Making, coherence of and complementarity between the Union instruments as regards greenhouse gas emissions reductions should be sought. The system of measuring the progress towards the achievement of the climate-neutrality objective as well as the consistency of measures taken with that objective should build upon and be consistent with the governance framework laid down in Regulation (EU) 2018/1999. In particular, the system of reporting on a regular basis and the sequencing of the Commission’s assessment and actions on the basis of the reporting should be aligned to the requirements to submit information and provide reports by Member States laid down in Regulation (EU) 2018/1999. Regulation (EU) 2018/1999 should therefore be amended in order to include the climate-neutrality objective in the relevant provisions.

Amendment 17

Proposal for a regulation
Recital 23

Text proposed by the Commission

(23) Climate change is by definition a trans-boundary challenge and a coordinated action at Union level is needed to effectively supplement and reinforce national policies. Since the objectives of this Regulation, namely to achieve climate

Amendment

(23) Climate change is by definition a trans-boundary challenge and a coordinated action at Union level is needed to effectively support and reinforce national and regional policies. Since the objectives of this Regulation, namely to
neutrality in the Union by 2050, cannot be sufficiently achieved by the Member States alone, but can rather, by reason of the scale and effects, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary to achieve those objectives,

achieve climate neutrality in the Union by 2050 at the latest, cannot be sufficiently achieved by the Member States alone, but can rather, by reason of the scale and effects, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union (‘TEU’). In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary to achieve those objectives.

Pursuant to the principle of sincere cooperation, as set out in Article 4 TEU, the Union and the Member States are to assist each other to achieve the objectives of this Regulation, take any appropriate measures resulting from the objectives and recommendations as set out in this Regulation and refrain from any measure which could jeopardise the attainment of the objectives of this Regulation,

Amendment 18

Proposal for a regulation
Article 1 – paragraph 2

Text proposed by the Commission

This Regulation sets out a binding objective of climate neutrality in the Union by 2050 in pursuit of the long-term temperature goal set out in Article 2 of the Paris Agreement, and provides a framework for achieving progress in pursuit of the global adaptation goal established in Article 7 of the Paris Agreement.

Amendment

This Regulation sets out a binding objective of climate neutrality in the Union by 2050 at the latest, adopted unanimously by Member States, in pursuit of the long-term temperature goal set out in Article 2 of the Paris Agreement, by holding the increase in the global average temperature to well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1,5 °C above pre-industrial levels, as well as making finance flows consistent with climate-resilient development, and provides a framework for achieving progress in pursuit of the global adaptation goal established in Article 7 of the Paris Agreement.
Agreement.

Amendment 19
Proposal for a regulation
Article 2 – paragraph 1

Text proposed by the Commission

1. Union-wide emissions and removals of greenhouse gases regulated in Union law shall be balanced at the latest by 2050, thus reducing emissions to net zero by that date.

Amendment

1. Union-wide emissions and removals of greenhouse gases regulated in Union law shall be balanced as soon as possible and at the latest by 2050, thus reducing emissions to net zero by that date at both Union and national level.

Amendment 20
Proposal for a regulation
Article 2 – paragraph 2

Text proposed by the Commission

2. The relevant Union institutions and the Member States shall take the necessary measures at Union and national level respectively, to enable the collective achievement of the climate-neutrality objective set out in paragraph 1, taking into account the importance of promoting fairness and solidarity among Member States.

Amendment

2. The relevant Union institutions and the Member States shall take the necessary measures at Union, national and regional level respectively, including climate proofing of all policies and taking into account the different starting position of each Member State, to enable the achievement by individual Member States and, as a result, the collective achievement of the climate-neutrality objective set out in paragraph 1, taking into account the social, economic and territorial context as well as the importance of promoting fairness, solidarity and sincere cooperation among Member States and their regions.

Amendment 21
Proposal for a regulation
Article 2 – paragraph 3
3. By September 2020, the Commission shall review the Union’s 2030 target for climate referred to in Article 2(11) of Regulation (EU) 2018/1999 in light of the climate-neutrality objective set out in Article 2(1), and explore options for a new 2030 target of 50 to 55% emission reductions compared to 1990. Where the Commission considers that it is necessary to amend that target, it shall make proposals to the European Parliament and to the Council as appropriate.

Amendment 22
Proposal for a regulation
Article 2 – paragraph 4

Text proposed by the Commission
4. By 30 June 2021, the Commission shall assess how the Union legislation implementing the Union’s 2030 target would need to be amended in order to enable the achievement of 50 to 55% emission reductions compared to 1990 and to achieve the climate-neutrality-objective set out in Article 2(1), and consider taking the necessary measures, including the adoption of legislative proposals, in accordance with the Treaties.

Amendment
4. By 31 December 2021 the Commission shall assess how the Union legislation implementing the Union’s 2030 target, as well as Union legislation on funds and instruments, would need to be amended in order to enable the achievement of 50 to 55% emission reductions compared to 1990 and to achieve the climate-neutrality-objective set out in Article 2(1), and consider taking the necessary measures, including the adoption of legislative proposals, in accordance with the Treaties.

Amendment 23
Proposal for a regulation
Article 3 – paragraph 3 – introductory part

Text proposed by the Commission

Amendment
3. When *setting* a trajectory in accordance with paragraph 1, the Commission shall consider the following:

3. When *proposing* a trajectory in accordance with paragraph 1, the Commission shall consider the following:

**Amendment 24**

**Proposal for a regulation**  
**Article 3 – paragraph 3 – point b**

*Text proposed by the Commission*

(b) *competitiveness* of the Union’s economy;

*Amendment*

(b) *competitiveness* of the Union’s economy and *social welfare*;

**Amendment 25**

**Proposal for a regulation**  
**Article 3 – paragraph 3 – point b a (new)**

*Text proposed by the Commission*

(ba) *ongoing and projected economic downturns* which endanger employment, sustainable growth and social inclusion;

**Amendment**

**Amendment 26**

**Proposal for a regulation**  
**Article 3 – paragraph 3 – point c**

*Text proposed by the Commission*

(c) best available technology;

*Amendment*

(c) best available technology and *increased access thereto*, as well as technological progress;

**Amendment 27**

**Proposal for a regulation**  
**Article 3 – paragraph 3 – point d**

*Text proposed by the Commission*

(d) energy efficiency, energy affordability and security of supply;

*Amendment*

(d) energy efficiency, energy affordability, *energy poverty* and security;
of supply, *taking into account the energy mix of each Member State*;

**Amendment 28**

Proposal for a regulation
Article 3 – paragraph 3 – point d a (new)

*Text proposed by the Commission*

\(\text{(da)}\) the need to phase out the use of all fossil fuels in a timeframe consistent with the objective of limiting the temperature increase to 1,5 °C above pre-industrial levels;

**Amendment 29**

Proposal for a regulation
Article 3 – paragraph 3 – point d b (new)

*Text proposed by the Commission*

\(\text{(db)}\) the effects on biodiversity and ecosystems;

**Amendment 30**

Proposal for a regulation
Article 3 – paragraph 3 – point d c (new)

*Text proposed by the Commission*

\(\text{(dc)}\) food safety, food affordability and security of supply;

**Amendment 31**

Proposal for a regulation
Article 3 – paragraph 3 – point e

*Text proposed by the Commission*

\(\text{(e)}\) fairness *and* solidarity between and *and sincere cooperation* between and within Member
within Member States; States and regions, taking into account the Union’s social, economic and territorial cohesion;

Amendment 32
Proposal for a regulation
Article 3 – paragraph 3 – point g

Text proposed by the Commission
(g) investment needs and opportunities;

Amendment
(g) public and private investment needs and opportunities, including infrastructural development needs;

Amendment 33
Proposal for a regulation
Article 3 – paragraph 3 – point h

Text proposed by the Commission
(h) the need to ensure a just and socially fair transition;

Amendment
(h) the need to ensure a just and socially fair transition and redress regional imbalances;

Amendment 34
Proposal for a regulation
Article 3 – paragraph 3 – point j

Text proposed by the Commission
(j) the best available and most recent scientific evidence, including the latest reports of the IPCC.

Amendment
(j) the best available and most recent scientific and statistical evidence, including the latest reports of the IPCC, IPBES and a comprehensive socio-economic and sectoral impact assessment;

Amendment 35
Proposal for a regulation
Article 3 – paragraph 3 – point j a (new)
Amendment 36

Proposal for a regulation
Article 3 – paragraph 3 – point j b (new)

Text proposed by the Commission

(ja) the commitment to global leadership on climate neutrality;

Amendment

Proposal for a regulation
Article 3 – paragraph 3 – point j b (new)

Text proposed by the Commission

(jb) the assessment of the carbon footprint and water footprint in trade relations with third countries.

Amendment 37

Proposal for a regulation
Article 4 – paragraph 1

Text proposed by the Commission

1. The relevant Union institutions and the Member States shall ensure continuous progress in enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change in accordance with Article 7 of the Paris Agreement.

Amendment

1. The relevant Union institutions and the Member States shall ensure continuous progress in enhancing adaptive capacity, ensuring the transfer of know how when needed, strengthening resilience and reducing vulnerability to climate change in accordance with Article 7 of the Paris Agreement.

Amendment 38

Proposal for a regulation
Article 4 – paragraph 2

Text proposed by the Commission

2. Member States shall develop and implement adaptation strategies and plans that include comprehensive risk management frameworks, based on robust climate and vulnerability baselines and progress assessments.

Amendment

2. Member States, in cooperation with regions and municipalities, shall develop and implement adaptation strategies and plans that include concrete reduction targets and comprehensive risk management frameworks, based on robust climate and vulnerability baselines,
progress and impact assessments, taking into consideration regional specificities.

Amendment 39
Proposal for a regulation
Article 5 – paragraph 1 – subparagraph 1 – point a

Text proposed by the Commission

(a) the collective progress made by all Member States towards the achievement of the climate-neutrality objective set out in Article 2(1) as expressed by the trajectory referred to in Article 3(1);

Amendment

(a) the progress made by all Member States collectively and individually towards the achievement of the climate-neutrality objective set out in Article 2(1) as expressed by the trajectory referred to in Article 3(1);

Amendment 40
Proposal for a regulation
Article 5 – paragraph 1 – subparagraph 1 – point b

Text proposed by the Commission

(b) the collective progress made by all Member States on adaptation as referred to in Article 4.

Amendment

(b) the progress made by all Member States collectively and individually on adaptation as referred to in Article 4.

Amendment 41
Proposal for a regulation
Article 5 – paragraph 1 – subparagraph 2

Text proposed by the Commission

The Commission shall submit the conclusions of that assessment, together with the State of the Energy Union Report prepared in the respective calendar year in accordance with Article 35 of Regulation (EU) 2018/1999, to the European Parliament and to the Council.

Amendment

The Commission shall submit the conclusions of that assessment, together with the State of the Energy Union Report prepared in the respective calendar year in accordance with Article 35 of Regulation (EU) 2018/1999, to the European Parliament and to the Council. The Commission shall refer in its assessment to the progress made by regions and metropolitan regions on adaptation as referred to in Article 4 and shall refer to
sectorial roadmaps in order to promote a transparent and socially fair transition towards climate neutrality.

Amendment 42

Proposal for a regulation
Article 5 – paragraph 2 – point b

*Text proposed by the Commission*

(b) the adequacy of Union measures to ensure progress on adaptation as referred to in Article 4.

*Amendment*

(b) the adequacy of Union measures and funding to ensure progress on adaptation as referred to in Article 4.

Amendment 43

Proposal for a regulation
Article 5 – paragraph 2 – subparagraph 1 a (new)

*Text proposed by the Commission*

The assessment referred to in paragraph 1 and the review referred to in paragraph 2 shall be carried out on the basis of a common EU information system, accessible to the public, incorporating the information generated by the different actors involved in achieving the objective of climate neutrality and advancing adaptation. In order to ensure standardisation and homogeneity of information, the common EU information system shall consist of data that are easy to find, accessible, interoperable and reusable. The Commission shall adopt delegated acts in accordance with Article 9 in order to supplement this Regulation by establishing the common EU information system and by setting out the requirements for the information and data to be included in that system. That system shall benefit from the opportunities afforded by digitalisation and new technologies.
Amendment 44

Proposal for a regulation
Article 5 – paragraph 3

Text proposed by the Commission

3. Where, based on the assessment referred to in paragraphs 1 and 2, the Commission finds that Union measures are inconsistent with the climate-neutrality objective set out in Article 2(1) or inadequate to ensure progress on adaptation as referred to in Article 4, or that the progress towards either the climate-neutrality objective or on adaptation as referred to in Article 4 is insufficient, it shall take the necessary measures in accordance with the Treaties, at the same time as the review of the trajectory referred to in Article 3(1).

Amendment

3. Where, based on the assessment referred to in paragraphs 1 and the review referred to in paragraph 2, the Commission finds that Union measures are inconsistent with the climate-neutrality objective set out in Article 2(1) or inadequate to ensure progress on adaptation as referred to in Article 4, or that the progress towards either the climate-neutrality objective or on adaptation as referred to in Article 4 is insufficient, as well as the loss of competitiveness or jobs in specific regions, it shall take the necessary measures in accordance with the Treaties, at the same time as the review of the trajectory referred to in Article 3(1).

Amendment 45

Proposal for a regulation
Article 6 – paragraph 1 – subparagraph 1 – point b

Text proposed by the Commission

(b) the adequacy of relevant national measures to ensure progress on adaptation as referred to in Article 4.

Amendment

(b) the adequacy of relevant national measures to ensure progress on adaptation as referred to in Article 4 and external to Member State factors that influence the progress, including a state of force majeure.

Amendment 46

Proposal for a regulation
Article 6 – paragraph 1 – subparagraph 2

Text proposed by the Commission

The Commission shall submit the

Amendment

The Commission shall submit the
conclusions of that assessment, together with the State of the Energy Union Report prepared in the respective calendar year in accordance with Article 35 of Regulation (EU) 2018/1999, to the European Parliament and to the Council. The Commission shall refer in its assessment to the measures taken by competent regional administrations and metropolitan regions in relation to the climate-neutrality objective set out in Article 2(1) and in relation to the adaptation to climate change as referred to in Article 4 in order to promote a transparent and socially fair transition towards climate neutrality.

Amendment 47
Proposal for a regulation
Article 6 – paragraph 2

2. Where the Commission finds, under due consideration of the collective progress assessed in accordance with Article 5(1), that a Member State’s measures are inconsistent with that objective as expressed by the trajectory referred to in Article 3(1) or inadequate to ensure progress on adaptation as referred to in Article 4, it may issue recommendations to that Member State. The Commission shall make such recommendations publicly available.

Amendment 48
Proposal for a regulation
Article 6 – paragraph 2 a (new)

2. Where the Commission finds, under due consideration of the collective progress assessed in accordance with Article 5(1), that a Member State’s or its regions’ measures are inconsistent with that objective as expressed by the trajectory referred to in Article 3(1) or inadequate to ensure progress on adaptation as referred to in Article 4, or that Union measures led to loss of competitiveness or jobs in specific regions, it may issue recommendations to that Member State. The Commission shall make such recommendations publicly available.
2a. The common Union information system referred to in Article 5(2) shall have a section including strategies, measures and good practices, in order to help harmonise the measures taken by Member States with Commission recommendations.

Amendment 49
Proposal for a regulation
Article 6 – paragraph 3 – point a

<table>
<thead>
<tr>
<th>Text proposed by the Commission</th>
<th>Amendment</th>
</tr>
</thead>
<tbody>
<tr>
<td>(a) the Member State concerned shall take due account of the recommendation in a spirit of solidarity between Member States and the Union and between Member States;</td>
<td>(a) the Member State concerned shall take due account of the recommendation in a spirit of solidarity and sincere cooperation between Member States and the Union and between the Member State concerned and its regions, unless the latter have duly-justified objections to the draft recommendation;</td>
</tr>
</tbody>
</table>

Amendment 50
Proposal for a regulation
Article 7 – paragraph 1 – point c

<table>
<thead>
<tr>
<th>Text proposed by the Commission</th>
<th>Amendment</th>
</tr>
</thead>
<tbody>
<tr>
<td>(c) European statistics and data, including data on losses from adverse climate impacts, where available; and</td>
<td>(c) European statistics and data, including data on losses from adverse climate impacts, where available;</td>
</tr>
</tbody>
</table>

Amendment 51
Proposal for a regulation
Article 7 – paragraph 1 – point c a (new)

<table>
<thead>
<tr>
<th>Text proposed by the Commission</th>
<th>Amendment</th>
</tr>
</thead>
<tbody>
<tr>
<td>(ca) regional statistics and data, including data of metropolitan regions; and</td>
<td></td>
</tr>
</tbody>
</table>

AD\1208177EN.docx 29/33 PE652.420v02-00
Amendment 52

Proposal for a regulation
Article 7 – paragraph 1 – point d

Text proposed by the Commission

(d) best available scientific evidence, including the latest reports of the IPCC; and

Amendment

(d) best available scientific evidence, including the latest reports of the IPCC and a comprehensive socio-economic and sectoral impact assessment; and

Amendment 53

Proposal for a regulation
Article 7 – paragraph 1 – point e

Text proposed by the Commission

(e) any supplementary information on environmentally sustainable investment, by the Union and Member States, including, when available, investment consistent with Regulation (EU) 2020/… [Taxonomy Regulation].

Amendment

(e) any supplementary information on environmentally sustainable investment, by the Union, Member States and regional and local authorities, including, when available, investment consistent with Regulation (EU) 2020/… [Taxonomy Regulation].

Amendment 54

Proposal for a regulation
Article 8 – paragraph 1

Text proposed by the Commission

The Commission shall engage with all parts of society to enable and empower them to take action towards a climate-neutral and climate-resilient society. The Commission shall facilitate an inclusive and accessible process at all levels, including at national, regional and local level and with social partners, citizens and civil society, for the exchange of best practice and to identify actions to contribute to the achievement of the

Amendment

In accordance with the partnership principle, the Commission shall engage with all parts of society to guarantee synergies and strengthen the exchange of information and awareness-raising aimed at achieving a climate-neutral and climate-resilient society. The Commission shall facilitate an inclusive, interactive and accessible process at all levels, including at national, regional and local level and with social partners, NGOs, citizens and civil
objectives of this Regulation. In addition, the Commission may also draw on the multilevel climate and energy dialogues as set up by Member States in accordance with Article 11 of Regulation (EU) 2018/1999.

Amendment 55

Proposal for a regulation
Article 10 – paragraph 1 – point 5
Regulation (EU) 2018/1999

Article 11

Text proposed by the Commission

Multilevel climate and energy dialogue

Each Member State shall establish a multilevel climate and energy dialogue pursuant to national rules, in which local authorities, civil society organisation, business community, investors and other relevant stakeholders and the general public are able actively to engage and discuss the achievement of the Union’s climate-neutrality objective set out in Article 2 of Regulation …/… [Climate Law] and the different scenarios envisaged for energy and climate policies, including for the long term, and review progress, unless it already has a structure which serves the same purpose. Integrated national energy and climate plans may be discussed within the framework of such a dialogue.;

Amendment

Multilevel climate and energy dialogue

Each Member State shall establish a multilevel climate and energy dialogue pursuant to national rules, in which regional and local authorities, civil society organisation, business community, investors, trade unions and other relevant stakeholders and the general public are able actively to engage and discuss the achievement of the Union’s climate-neutrality objective set out in Article 2 of Regulation …/… [Climate Law] and the different scenarios envisaged for energy and climate policies, including for the long term, and review progress, unless it already has a structure which serves the same purpose. Integrated national energy and climate plans may be discussed within the framework of such a dialogue.;
**PROCEDURE – COMMITTEE ASKED FOR OPINION**

| Title | Establishing the framework for achieving climate neutrality and amending Regulation (EU) 2018/1999 (European Climate Law) |
| Committee responsible | ENVI 11.3.2020 |
| Date announced in plenary | REGI 11.3.2020 |
| Opinion by | Rapporteur 11.3.2020 |
| Date appointed | Caroline Roose 1.4.2020 |
| Rapporteur | 1.4.2020 |
| Date adopted | 6.7.2020 |
| Result of final vote | +: 31  
  -: 6  
  0: 5 |
| Members present for the final vote | François Alfonsi, Mathilde Androuët, Pascal Arimont, Adrian-Dragoș Benea, Isabel Benjumea Benjumea, Tom Berendsen, Erik Bergkvist, Stéphane Bijoux, Franc Bogovič, Andrea Cozzolino, Corina Crețu, Rosa D’Amato, Tamás Deutsch, Christian Doleschal, Francesca Donato, Raffaele Fitto, Chiara Gemma, Cristian Ghinea, Mircea-Gheorghe Hava, Krzysztof Hetman, Peter Jahr, Manolis Kefalogiannis, Ondřej Knotek, Constanze Krehl, Elżbieta Kruk, Cristina Maestre Martín De Almagro, Pedro Marques, Nora Mebarek, Martina Michels, Niklas Nienås, Andrey Novakov, Younous Omarjee, Alessandro Panza, Tsvetelina Penkova, Caroline Roose, André Rougé, Susana Solís Pérez, Irène Tolleret, Monika Vana |
| Substitutes present for the final vote | Vlad-Marius Botoș, Izabela-Helena Kloc, Stefania Zambelli |
# Final Vote by Roll Call in Committee Asked for Opinion

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>31</strong></td>
<td>+</td>
<td></td>
</tr>
<tr>
<td>GUE/NGL</td>
<td>Martina Michels, Younous Omarjee</td>
<td></td>
</tr>
<tr>
<td>NI</td>
<td>Rosa D'Amato, Chiara Gemma</td>
<td></td>
</tr>
<tr>
<td>PPE</td>
<td>Pascal Arimont, Tom Berendsen, Franc Bogovič, Christian Doleschal, Mircea-Gheorghe Hava, Krzysztof Hetman, Peter Jahr, Manolis Kefalogiannis, Andrey Novakov</td>
<td></td>
</tr>
<tr>
<td>RENEW</td>
<td>Stéphane Bijoux, Vlad-Marius Botoș, Cristian Ghinea, Susana Solís Pérez, Irène Tolleret</td>
<td></td>
</tr>
<tr>
<td>S&amp;D</td>
<td>Adrian-Dragoș Benea, Erik Bergkvist, Andrea Cozzolino, Corina Crețu, Constanze Krehl, Cristina Maestre Martín De Almagro, Pedro Marques, Nora Mebarek, Tsvetelina Penkova</td>
<td></td>
</tr>
<tr>
<td>VERTS/ALE</td>
<td>François Alfonsi, Niklas Niennaß, Caroline Roose, Monika Vana</td>
<td></td>
</tr>
<tr>
<td><strong>6</strong></td>
<td>-</td>
<td></td>
</tr>
<tr>
<td>ECR</td>
<td>Raffaele Fitto, Izabela-Helena Kloc, Elżbieta Kruk</td>
<td></td>
</tr>
<tr>
<td>ID</td>
<td>Francesca Donato, Alessandro Panza, Stefania Zambelli</td>
<td></td>
</tr>
<tr>
<td><strong>5</strong></td>
<td>0</td>
<td></td>
</tr>
<tr>
<td>ID</td>
<td>Mathilde Androuët, André Rougé</td>
<td></td>
</tr>
<tr>
<td>PPE</td>
<td>Isabel Benjumea Benjumea, Tamás Deutsch</td>
<td></td>
</tr>
<tr>
<td>RENEW</td>
<td>Ondrej Knotek</td>
<td></td>
</tr>
</tbody>
</table>

**Key to symbols:**
- + : in favour
- - : against
- 0 : abstention