

# EUROPEAN PARLIAMENT

2004



2009

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*Committee on Culture and Education*

PROVISIONAL  
**2005/0041(COD)**

20.12.2005

**\*\*\*I**

## **DRAFT REPORT**

on the proposal for a decision of the European Parliament and of the Council establishing for the period 2007-2013 the programme "Citizens for Europe" to promote active European citizenship  
(COM(2005)0116 – C6-0101/2005 – 2005/0041(COD))

Committee on Culture and Education

Rapporteur: Hannu Takkula

### ***Symbols for procedures***

- \* Consultation procedure  
*majority of the votes cast*
- \*\*I Cooperation procedure (first reading)  
*majority of the votes cast*
- \*\*II Cooperation procedure (second reading)  
*majority of the votes cast, to approve the common position  
majority of Parliament's component Members, to reject or amend  
the common position*
- \*\*\* Assent procedure  
*majority of Parliament's component Members except in cases  
covered by Articles 105, 107, 161 and 300 of the EC Treaty and  
Article 7 of the EU Treaty*
- \*\*\*I Codecision procedure (first reading)  
*majority of the votes cast*
- \*\*\*II Codecision procedure (second reading)  
*majority of the votes cast, to approve the common position  
majority of Parliament's component Members, to reject or amend  
the common position*
- \*\*\*III Codecision procedure (third reading)  
*majority of the votes cast, to approve the joint text*

(The type of procedure depends on the legal basis proposed by the Commission.)

### ***Amendments to a legislative text***

In amendments by Parliament, amended text is highlighted in ***bold italics***. Highlighting in *normal italics* is an indication for the relevant departments showing parts of the legislative text for which a correction is proposed, to assist preparation of the final text (for instance, obvious errors or omissions in a given language version). These suggested corrections are subject to the agreement of the departments concerned.

## CONTENTS

	<b>Page</b>
DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION .....	5
EXPLANATORY STATEMENT .....	18



## DRAFT EUROPEAN PARLIAMENT LEGISLATIVE RESOLUTION

on the proposal for a decision of the European Parliament and of the Council on establishing for the period 2007-2013 the programme "Citizens for Europe" to promote active European citizenship  
(COM(2005)0116 – C6-0101/2005 – 2005/0041(COD))

(Codecision procedure: first reading)

*The European Parliament,*

- having regard to the Commission proposal to the European Parliament and the Council (COM(2005)0116)<sup>1</sup>,
  - having regard to Article 251(2) and Articles 151 and 308 of the EC Treaty, pursuant to which the Commission submitted the proposal to Parliament (C6-0101/2005),
  - having regard to Rule 51 of its Rules of Procedure,
  - having regard to the report of the Committee on Culture and Education and the opinions of the Committee on Budgets, the Committee on Civil Liberties, Justice and Home Affairs and the Committee on Constitutional Affairs(A6-0000/2005),
1. Approves the Commission proposal as amended;
  2. Calls on the Commission to refer the matter to Parliament again if it intends to amend the proposal substantially or replace it with another text;
  3. Instructs its President to forward its position to the Council and Commission.

Text proposed by the Commission

Amendments by Parliament

### Amendment 1 Title

Proposal for a  
DECISION OF THE EUROPEAN  
PARLIAMENT AND OF THE COUNCIL  
establishing for the period 2007-2013 the  
programme "*Citizens for Europe*" to  
promote active European citizenship

Proposal for a  
DECISION OF THE EUROPEAN  
PARLIAMENT AND OF THE COUNCIL  
establishing for the period 2007-2013 the  
programme "*Europe for Citizens*" to  
promote active European *values and active  
European* citizenship

*(This change applies throughout the text.  
Adopting this amendment will necessitate  
corresponding changes throughout.)*

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<sup>1</sup> Not yet published in OJ.

### *Justification*

*The name proposed by the Commission conveys the wrong message, i.e. that citizens should support Europe. It should be the other way round: Europe must be the vehicle to fulfil citizens' aspirations.*

#### Amendment 2

##### Recital 1

**(1) *Union citizenship should be the fundamental status of nationals of the Member States.***

**(1) *The Treaty establishes citizenship of the Union, which complements but does not replace national citizenship. It is an important element in strengthening and safeguarding the process of European integration.***

### *Justification*

*The wording proposed by the Commission seems to be incompatible with article 17 of the EC Treaty.*

#### Amendment 3

##### Recital 2

(2) The Community should encourage European citizens to take full advantage of all aspects of the citizenship of the European Union, which is to be promoted with due regard for subsidiarity.

(2) The Community should ***make citizens fully aware of their European citizenship and of their rights and duties and*** encourage ***them*** to take full advantage of all aspects of the citizenship of the EU, which is to be promoted with due regard for subsidiarity.

### *Justification*

*Awareness of European citizenship remains very low. The EU should increase awareness through information and communication initiatives.*

#### Amendment 4

##### Recital 3

(3) For citizens to give their full support to European integration, greater emphasis should therefore be placed on their

(3) For citizens to give their full support to, and participate fully in, European integration, greater emphasis should be

common values, history and culture as key elements of their membership of a society founded on the principles of freedom, democracy and respect for human rights, ***while respecting their diversity.***

placed on their common values, history and culture as a key elements of their identity and their membership of a society founded on the principles of freedom, democracy, respect for human rights, ***cultural diversity, tolerance and solidarity, in full compliance with the Charter of Fundamental Rights of the European Union proclaimed on 7 December 2000.***

*Justification*

*Citizenship is based on values and principles which are fundamentally opposed to any form of totalitarian ideology and the disrespect of human rights and fundamental freedom. The commemoration of victims of such regimes reminds us of this fact.*

Amendment 5  
Recital 3 a (new)

***(3a) Promoting active citizenship is a key element in strengthening the fight against racism, xenophobia and intolerance.***

Amendment 6  
Recital 3 b (new)

***(3b) In the context of the EU information and communication strategy, a broad diffusion and a high impact of the activities supported through the programme should be ensured.***

*Justification*

*This programme is one of the less known EU programmes. Widespread information about it is necessary to increase people's awareness.*

Amendment 7  
Recital 7 a (new)

***(7a) Citizens' projects of transnational and cross-sectoral dimensions are important tools in reaching citizens and***

***promoting social inclusion through events and actions organised by citizens and local organisations, such as amateur sport clubs.***

*Justification*

*Citizens' projects, which are organised by local organisations, are an efficient tool to reach ordinary citizens and to increase social coherence, because they have the best knowledge about the local situation and the most efficient methods to communicate with local citizens.*

Amendment 8

Recital 8

(8) Civil society organisations at European, national and regional levels are important intermediaries ***for reaching citizens. Their*** transnational cooperation should therefore be encouraged.

(8) Civil society organisations at European, national, regional ***and local*** levels are important ***elements for citizens' active involvement in society, contributing to public life in all its aspects. They are also*** intermediaries ***between Europe and its citizens, which is why their*** transnational cooperation should be encouraged.

*Justification*

*The importance of civil society organisations goes far beyond the intermediary function.*

Amendment 9

Recital 10

(10) Special attention should be paid to the balanced integration of citizens and civil society organisations from all Member States into transnational projects and activities.

(10) ***The programme should be accessible to all citizens and thus*** special attention should be paid to the balanced integration of citizens and civil society organisations from all Member States into transnational projects and activities.

*Justification*

*The programme should focus especially on groups of citizens, who are not well-informed about the EU and who are sceptical towards the EU integration.*

Amendment 10

Recital 10 a (new)



***(10a) The Declaration on sport by the Nice Council of 2000 underlined that the Community must, in its action under the various Treaty provisions, take account of the social, educational and cultural functions inherent in sport.***

*Justification*

*The importance of sport activities for increasing tolerance, social coherence and fight against racism should be taken into account and should also be used for reaching the objectives of the programme.*

Amendment 11

Article 1, paragraph 2, indent 3

– Enhancing mutual understanding between European citizens respecting and celebrating cultural diversity, while contributing to intercultural dialogue.

- Enhancing mutual understanding between European citizens respecting and celebrating cultural diversity, while contributing to intercultural dialogue, ***particularly by combating racism, xenophobia and intolerance.***

Amendment 12

Article 2, point (b)

(b) Foster action, debate and reflection related to European citizenship through cooperation ***between*** civil society ***organisations*** at European level;

(b) Foster action, debate and reflection related to European citizenship, ***shared values, common history and culture*** through cooperation ***within*** civil society at European level;

*Justification*

*Like European citizenship, common values and history contribute to the sense of belonging together.*

Amendment 13

Article 3, paragraph 1, point (c a) (new)

***(ca) Active European Remembrance, consisting of:***

***- support for projects to commemorate the victims of Nazi and Stalinist mass***

***deportation and mass extermination.***

*Justification*

*This is a new element of the programme.*

Amendment 14

Article 5

The programme shall be open to all stakeholders ***promoting active European citizenship, in particular to local communities***, European public policy research organisations (think-tanks), citizen's groups and other civil society organisations ***such as non-governmental organisations, platforms, networks, associations and federations, trade unions***.

The programme shall be open to all stakeholders, ***strengthening its objectives through their activities, and in particular to community groups, local organisations and authorities***, European public policy research organisations (think tanks), citizens' groups and other civil society organisations.

*Justification*

*The objectives of the programme should be a central point of reference throughout the programme.*

Amendment 15

Article 7, point 4 a (new)

***4a. The Commission shall ensure, in the context of the EU information and communication strategy as well as through other information, publication and dissemination activities, broad knowledge and a high impact of the activities supported by the programme.***

*Justification*

*This programme is one of the less known EU programmes. Widespread information about it is necessary to increase people's awareness.*

Amendment 16

Article 9, point 1

1. The Commission shall ensure the

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coherence and the complementarity between this programme and instruments in other areas of action of the Community, especially education, vocational training, culture, sport, fundamental rights and freedoms, social inclusion, gender equality, combating discrimination, research and the Community external action, in particular in the context of the European Neighbourhood policy.

coherence and the complementarity between this programme and instruments in other areas of action of the Community, especially education, vocational training, culture, **youth**, sport, fundamental rights and freedoms, social inclusion, gender equality, combating discrimination, research and the Community external action, in particular in the context of the European Neighbourhood policy.

#### *Justification*

*The complementarity of this programme with EU action in the youth field should be assured.*

#### Amendment 17 Article 10, paragraph 1

1. The budget for the implementation of this programme for the period referred to in Article 1 is hereby set at EUR **235** million.

The budget for the implementation of this programme for the period referred to in Article 1 is hereby set at EUR **29 168** million.

#### *Justification*

*The amount proposed by the Commission is not sufficient to achieve the demanding objectives of the programme. The rapporteur suggests increasing the overall budget in order to support mainly a higher number of town-twinning schemes, citizens' projects and civil society projects and to make the programme more accessible for all citizens. Also, the rapporteur includes a new action "Active European remembrance", which requires extra funding. Therefore the total budget of the programme should be increased to EUR 291, 68 million for the period of 2007-2013.*

#### Amendment 18 Annex, part I, action 1, paragraph 2

This measure is aimed at activities that involve or promote direct exchanges between European citizens through their participation in town-twinning activities. These may be one-off or pilot activities, or take the form of structured, multi-annual, multi-partner agreements following a more programmed approach and comprising a set of activities ranging from citizens meetings to specific conferences or

This measure is aimed at activities that involve or promote direct exchanges between European citizens through their participation in town-twinning activities. These may be one-off or pilot activities, or take the form of structured, multi-annual, multi-partner agreements following a more programmed approach and comprising a set of activities ranging from citizens meetings **such as events organised by**

seminars on subjects of common interest, along with related publications, organised in the context of town-twinning activities. This measure will actively contribute to strengthening mutual knowledge and understanding between citizens and between cultures.

*twinning sport clubs* to specific conferences or seminars on subjects of common interest, along with related publications, organised in the context of town-twinning activities. This measure will actively contribute to strengthening mutual knowledge and understanding between citizens and between cultures.

#### *Justification*

*Twining projects involving a sport dimension have been proven to be successful for creating active European citizenship.*

#### Amendment 19

##### Annex, part I, action 1, paragraph 4

Under this measure, a variety of projects of transnational and cross-sectoral dimension, directly involving citizens, will be supported. The scale and scope of such projects will depend on the developments within the society and will explore, through innovative approaches, the possible responses to the identified needs. The use of new technologies, in particular Information Society Technologies, shall be encouraged. Those projects will gather citizens from different horizons, who will act together or debate on common European issues, hereby developing mutual understanding as well as raising awareness of the process of European integration.

Under this measure, a variety of projects of transnational and cross-sectoral dimension, directly involving citizens, will be supported. ***Priority is given to projects aiming at encouraging local level participation by active organisations, such as local amateur sport clubs.*** The scale and scope of such projects will depend on the developments within the society and will explore, through innovative approaches, the possible responses to the identified needs. ***No town-twinning background is required for projects under this measure.*** The use of new technologies, in particular Information Society Technologies, shall be encouraged. Those projects will gather citizens from different horizons, who will act together or debate on common European issues, hereby developing mutual understanding as well as raising awareness of the process of European integration.

#### *Justification*

*Local amateur sport clubs are particularly important for reaching passive and even euro-sceptical people, because they operate at local level and are easily reachable by local citizens. There are 700.000 active sport clubs in Europe with around 100 million club members. Many sport clubs are maintained by voluntary work. Support should be given for such active local sport clubs, which reach the greatest possible number of citizens and are*

*capable of fulfilling the objectives of this programme.*

*The distinction between town-twinning and citizens' projects should be made clearer.*

#### Amendment 20

##### Annex, part I, action 2, paragraph 3

Civil society organisations need to exist and to be able to operate and cooperate at European level ***in a large number of fields of general interest (e.g. common values and heritage, voluntarism, social issues)***. This measure will provide them with the capacity and stability to act as transnational catalysts for their members and for civil society at European level. The strengthening of transeuropean networks is an important element of this area of work. Grants may be awarded on the basis of a multi annual work programme bringing together a range of themes or activities.

Civil society organisations ***are an important element of citizens' active involvement in society***. They need to exist and to be able to operate and cooperate at European level. This measure will provide them with the capacity and stability to ***act in a cross-sectoral and horizontal way*** as transnational catalysts for their members and for civil society at European level, ***thus contributing to the objectives of the programme***. The strengthening of transeuropean networks is an important element of this area of work. Grants may be awarded on the basis of a multi annual work programme bringing together a range of themes or activities.

#### *Justification*

*The objectives of the programme should be a guiding line for activities of civil society organisations instead of using the term "general interests", which can be confusing.*

#### Amendment 21

##### Annex, part I, action 2, paragraph 5

Civil society organisations, such as non-governmental organisations, trade unions, federations, think tanks etc., can, through debate, publications, advocacy, and other concrete transnational projects, involve citizens or represent their interests. Introducing or building on a European dimension in the activities of civil society organisations will enable them to enhance their capacities and reach wider audiences. Direct cooperation among civil society organisations from different Member States will contribute to mutual

Civil society organisations, such as non-governmental organisations, trade unions, federations, think tanks, ***adult education centers***, etc., can, through debate, publications, advocacy, ***courses*** and other concrete transnational projects, involve citizens or represent their interests. Introducing or building on a European dimension in the activities of civil society organisations will enable them to enhance their capacities and reach wider audiences. Direct cooperation among civil society organisations from different Member

understanding for the different cultures and point of views and to the identification of shared concerns and values. While this may be in the form of single projects, a longer-term approach will also ensure a more sustainable impact and the development of networks and synergies.

States will contribute to mutual understanding for the different cultures and point of views and to the identification of shared concerns and values. While this may be in the form of single projects, a longer-term approach will also ensure a more sustainable impact and the development of networks and synergies.

#### *Justification*

*Adult education centres are non-degree based, extra-curricula schools, which provide teaching for all types of people regardless of their level of education or age. Therefore these centres are an excellent tool to bring together different types of people through organised courses, where they can learn about and become interested in the EU.*

#### Amendment 22

##### Annex, part I, action 2, paragraph 6

As an indication, approximately **30 %** of the total budget allocated to the programme will be devoted to this action.

As an indication, approximately **38%** of the total budget allocated to the programme will be devoted to this action.

#### *Justification*

*The increase is mainly due to a higher number of projects initiated by civil society organisations.*

#### Amendment 23

##### Annex, part I, action 3, paragraph 2

These events may include the commemoration of historical events, the celebration of European achievements, awareness-raising around specific issues, European-wide conferences and the awarding of prizes to highlight major accomplishments. The use of new technologies, in particular Information Society Technologies, shall be encouraged.

These events may include the commemoration of historical events, the celebration of European achievements, awareness-raising around specific issues, European-wide conferences, **European amateur sport events** and the awarding of prizes to highlight major accomplishments. The use of new technologies, in particular Information Society Technologies, shall be encouraged.

#### Amendment 24

Annex, part I, action 3, paragraph 6

As an indication, approximately **15 %** of the total budget allocated to the programme will be devoted to this action.

As an indication, approximately **8%** of the total budget allocated to the programme will be devoted to this action.

*Justification*

*The amount foreseen for this action remains unchanged. However, its share in the overall budget decreases.*

Amendment 25

Annex, part I, action 3 a (new)

***ACTION 3a: ACTIVE EUROPEAN REMEMBRANCE***

***Under this action projects of the following types may be supported:***

***- projects for the preservation of the main sites and memorials associated with the mass deportations, the former concentration camps and other large-scale martyrdom and extermination sites of Nazism, as well as archives documenting these events and for keeping alive the memory of the victims at these sites;***

***- projects for keeping alive the memory of those who, under extreme conditions, rescued people from the holocaust;***

***- projects for the commemoration of the victims of mass exterminations and mass deportations associated with Stalinism, as well as the preservation of the memorials and archives documenting these events.***

***Projects under this action should be of transnational significance or have a transnational element and should support understanding among the peoples of Europe of the principles of democracy, freedom and respect for human rights. Approximately 4% of the total budget allocated to the programme will be devoted to this action.***

### *Justification*

*Commemoration of the victims of mass extermination and mass deportation of Nazism and Stalinism should not be misused to fuel mistrust between people but should be used to remind us of the values of liberty, rule of law and respect for human rights on which Europe is built upon. Based on the assumption that 60 projects should be supported, while maintaining current average levels of funding, the total amount of this action represents around 4% of the total budget.*

#### Amendment 26

Annex, part II, paragraph 2

The programme will develop the principle of multi-annual partnerships based on agreed objectives, building on the analysis of the results, in order to ensure mutual benefits for both civil society and the European Union.

The programme will develop the principle of multi-annual partnerships based on agreed objectives, building on the analysis of the results, in order to ensure mutual benefits for both civil society and the European Union. ***The maximum duration of funding allocated through a single grant agreement under this programme shall be limited to 3 years.***

### *Justification*

*The time limit for funding should help to avoid that especially through structural support organisations become too dependent on EU funding.*

#### Amendment 27

Annex, part II, paragraph 3

For some actions it might be necessary to adopt an indirect centralized management.

For some actions, ***especially for action 1***, it might be necessary to adopt an indirect centralized management. ***Existing management and implementation resources and structures should be used, where appropriate, for the management of the programme.***

### *Justification*

*Existing resources and structures on national, regional and local level should be used as much as possible to avoid duplication and higher costs for the management of the programme.*

#### Amendment 28

Annex, part II, paragraph 4 a (new)



***The selection criteria established, together with the applied grading scale, shall be available to all operators concerned.***

***Funding applications shall be assessed in the light of the following criteria:***

***- consistency with the programme objective;***

***- quality of the planned activities;***

***- likely multiplier effect on the public of these activities;***

***- geographic impact of the activities carried out;***

***- citizen involvement in the organisation of the bodies concerned.***

***2. Irrespective of whether or not an operator has received a grant, applicants shall have the right to receive relevant information about the reasons for the final decision.***

#### *Justification*

*A fair and transparent selection procedure requires openness.*

## EXPLANATORY STATEMENT

### BACKGROUND

The European Union faces a difficult period of time at the moment. Citizens' participation in the last European Parliament elections was alertly low and the Constitutional Treaty was rejected in France and the Netherlands. Moreover, European citizens have become increasingly sceptical towards the EU's institutions and the rapid enlargement process of the Union.

The Commission proposed the programme "Citizens for Europe" in order to promote active European citizenship and to decrease the current dissatisfaction and alienation that citizens feel towards the European institutions and the process of European integration. The programme is part of the new generation of programmes for the period of 2007-2013. It is based on the experience of the first Community programme "Civic participation" for the period of 2004-2006.<sup>1</sup> The main aim of the new programme "Citizens for Europe" is to promote European values, achievements and cultural diversity in order to bring citizens closer to the Union, strengthening the connection between citizens and the European institutions and fostering cohesion among Europeans.

The need to act is immense: the EU is facing growing scepticism; the on-going enlargement of the Union increases cultural diversity. If the EU wants to ensure public support for its future actions, these developments need to be accompanied by measures that encourage citizens to learn more about each other and to identify with European integration as a whole. The Union has to keep in touch with the people in the street. Making people aware of their common values without questioning their cultural differences would be a big step forward to forge their European identity. The Union citizenship and the Charter of Fundamental Rights are important points of reference in this respect. This programme is one of the tools that could help the EU to achieve these goals.

### RAPPORTEUR'S REMARKS

The rapporteur emphasises the importance of this programme for making active citizenship a priority for the EU and for promoting European values. The programme should be accessible to all citizens and should not focus only on well-educated and privileged groups. It should reach ordinary citizens and stimulate passive and sceptical ones to take part actively in European integration by providing them with the opportunity to learn about EU and share experiences and ideas with people from other Member States and different cultural backgrounds.

In order to stress the significance the EU attaches to the involvement of citizens in European integration, the rapporteur suggests that the name of the programme should be changed into "Europe for citizens". Europe should be the vehicle to fulfil citizens' aspirations. At the same time, the EU should ensure increased awareness amongst citizens regarding the activities supported by this programme.

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<sup>1</sup> OJ L 30, 2.2.2004

The rapporteur is concerned about the fact that some organisations have become too dependent on structural EU funding under the current programme "Civic participation". Therefore, the rapporteur proposes that funding through a single grant agreement of this programme shall be limited to a maximum of 3 years after which organisations may apply for a renewal of funding.

The following actions 1 to 3 are described in annex 1 of the Commission proposal; the figures used are based on the proposal's legislative financial statement.

## **1) Action 1**

### Town twinning

Town twinning activities have developed into a successful instrument linking people from local communities across borders and fostering mutual understanding throughout Europe.<sup>1</sup> The rapporteur proposes to increase the number of "citizens' meetings" within the town twinning measure from the proposed 8900 meetings to at least 10 000 citizens' meetings between 2007 and 2013. Town-twinning should not be limited to the administrative and political elite of the communities involved. Therefore, the rapporteur emphasises the importance of citizens' meetings because they are the most effective tools within this measure to include ordinary citizens in town twinning activities.

### Citizens' projects

Citizens' projects aim to gather citizens to act on or debate together common European issues and to develop mutual understanding between them. The rapporteur underlines that a broader public can be reached by granting eligibility to a wide range of organisations under this measure, especially by including clubs and associations active at local level. In particular, the rapporteur stresses the importance of local amateur sports clubs. Involving those clubs is an efficient way of bringing together people in commonly organized events and actions, which increase tolerance, mutual understanding and the fight against racism. In this way, passive or even euro-sceptical citizens can be reached. Seeing that there are not many ways to get in touch with and activate ordinary citizens a high degree of support for this measure is important. The rapporteur proposes that 60 citizens' projects should be funded per year instead of 13 projects, as proposed by the Commission.

## **2) Action 2**

### Structural support for organisations of civil society at European level

Civil society deals with European policy-making on a broad range of issues. Keeping a close link with civil society organisations is of high interest for the European institutions. In order to achieve a higher degree of transnational activity in the civil society sector, the setting-up of European networks should be supported. The rapporteur suggests increasing the amount of grants for establishing European networks between civil society organisations under this measure to 25 grants per year, instead of 15 as proposed by the Commission.

### Support for projects initiated by civil society organisations

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<sup>1</sup>According to the Council of European Municipalities and Regions nearly 30.000 town twinning partnerships exist nowadays in Europe

Civil society organisations, which can be found from the grass roots to the national level, are an essential element of European active society, ensuring citizens' involvement in the societal life of a municipality, a region or a state. The rapporteur emphasises the importance of including bodies such as adult education centres in the scope of this measure. Adult education centres are extra-curricula, non-degree based schools, which provide teaching for all types of people regardless of their level of education or age. They provide evening courses on all kinds of subjects for interested citizens. These centres are an excellent tool for reaching ordinary citizens and involve them in questions related to the EU, European identity, history and culture. They could do so by using materials elaborated by European think tanks. It is therefore important to support activities organised by such centres and to foster European wide networks amongst them through which these centres can exchange best practices and develop new educational tools. The rapporteur proposes to support 100 projects per year instead of 85 projects as proposed by the Commission.

### **3) Action 3**

The rapporteur supports the idea of including high visibility events, studies and information tools into this programme as proposed by the Commission.

### **4) Action 4**

#### Active European remembrance

The rapporteur accepted to include the preservation of the memorial sites related to Nazi and Stalinist deportation and mass extermination in this programme, which originally was foreseen under the Culture 2007 programme. The aim of this new action is to provide support for projects which commemorate the victims of Nazi and Stalinist mass deportation and mass extermination. The rapporteur suggests funding only to Nazi and Stalinist memorial sites because the impact of these totalitarian regimes was a European-wide one and was not limited to a single country. Funding for the sites takes place under a new action, which is added to the programme. At the moment, the Commission is providing EUR 800.000 annually for the funding of sites related to Nazi-Camps. Thus, around 30 projects receive co-financing every year. Since the scope of funding is to be extended also to Stalinist memorial sites, the rapporteur suggests increasing the number of projects to 60 projects per year.

### **5) Management**

The rapporteur stresses that the management of the programme should be efficient and transparent. Bureaucracy and unnecessary restrictions should be avoided in the application procedures. The rapporteur stresses that clear selection criteria should be applied when applicants are assessed by the Commission. The rapporteur also proposes that indirect centralised management should be used if existing management resources and structures are available in a national, regional or local level.

### **6) Budget**

Within the Financial Perspectives 2007-2013 this programme is placed under Heading 3. The proposed total budget for the programme is EUR 235 million for the period of 2007- 2013 which provides for an annual budget of only EUR 29 million for all 4 actions together, excluding administrative expenditures. This amount is not sufficient to achieve the demanding

objectives of the programme, nor does it reflect its importance as a tool for making citizens aware of their European identity and common values and to increase support for European integration as a whole. It should also be noted that this programme is open to 36 countries: Member States, candidate countries, EEA countries and Western Balkan countries. Therefore a sufficient budget is needed to fulfil the objectives of the programme.

The rapporteur proposes that the budget breakdown should be as follows: around 40% for Action 1 (as in the Commission proposal), around 38 % for Action 2 (30% in the Commission proposal), around 8% for Action 3 (15% in the Commission proposal) and around 4 % for new Action 4. The remaining 10 % of the budget cover the administrative expenditure.

#### **Budget proposed by the rapporteur (EUR million)**

<b>Action 1 - active citizens for Europe</b>	<b>Per Measure</b>	<b>Per Action</b>
1. Town-twinning	107,29	
2. Citizens' projects	10,28	<b>117,57</b>
<b>Action 2 - active civil society in Europe</b>		
1. Structural support for "think tanks"	19,95	
2. Structural support to civil society organisations	35,48	
3. Civil society projects	56,00	<b>111,43</b>
<b>Action 3 - Together for Europe</b>		
1. High visibility events	17,5	
2. Studies	1,73	
3. Dissemination, Information	4,96	<b>24,19</b>
<b>Action 4 - active European remembrance</b>	10,96	<b>10,96</b>
<b>SUB-TOTAL</b>		<b>264,15</b>
Administrative expenditure		27,53
<b>TOTAL</b>		<b>291,68</b>

Taking into account all the changes proposed by the rapporteur, including the new fourth action, the overall amount of the budget would be **EUR 291,68 million**. This is the absolute minimum necessary to enable this programme to have some effect and to provide some added value.