

**Package of compromise amendments  
for Parliament's reading on the 2023 budget (Section III)**

Having examined the Commission's Draft Budget, the Council's position and the 1 192 amendments tabled by parliamentary committees, political groups and individual Members, the General Rapporteur proposes the following general approach:

- To ensure that the Union budget plays its part in addressing the consequences of the war in Ukraine, bearing in mind the need to address the energy crisis, support the integration of migrants in the EU, meet humanitarian needs, strengthen the Union economy and contribute to the recovery from the pandemic;
- To strengthen efforts towards the green and digital transitions by using decommitments to provide support to research, boosting funding for infrastructure projects and protecting biodiversity, and to secure investment to improve the competitiveness of the EU economy, with an emphasis on SMEs;
- To reaffirm both its commitment fully to re-use the decommitments not used in 2020 and those from 2021 in the field of research and its long-standing position that new priorities should be funded with fresh resources;
- To strengthen Erasmus+ and the European Solidarity Corps in the interests of young people in the Union and to provide support for young Ukrainians and Ukrainian teachers, taking into account the fact that the Commission is unable to deliver on its intention to frontload Erasmus+ on account of the pressure on heading 2b caused by the EURI line;
- To take account of the effects of the Covid-19 pandemic on the cultural and creative sectors by increasing funding for Creative Europe, and to provide reinforcements for the Citizens, Equality, Rights and Values programme;
- To support a strong European Health Union in particular by increasing EU4Health and to reinforce LIFE, the key expenditure programme for climate action and environment protection, with a particular emphasis on measures for the clean energy transition which are of particular importance under the present geopolitical circumstances. To provide also support for young farmers across the Union;
- To reinforce funding for Parliament's priorities in the fields of migration and border management and to respond to the deteriorating situation in external policy and humanitarian aid and the need to be able to react swiftly to present challenges. To support investments in defence, in particular capability development and military mobility, bearing in mind Russia's war of aggression against Ukraine and the highly unstable international environment;
- To increase funding for a small number of decentralised agencies;
- To support a comprehensive package of pilot projects and preparatory actions;
- To underpin Parliament's view that the MFF should be revised, including to make the MFF more flexible, raise the ceilings where necessary to reflect emerging needs and new priorities and to address the problems generated by including EURI financing costs in heading 2b;
- To finance those reinforcements by using available amounts under the Flexibility Instrument to the full together with availabilities under the Single Margin Instrument;
- To restore DB levels as a general rule on lines cut by the Council, as such cuts would contradict the Union's priorities and are not justified by absorption capacity.

In line with this approach, the Rapporteur proposes the package of amendments outlined in this document.

Adopting the amendments would have an overall impact on the budget 2023 summarised in the table below (in commitment appropriations):

Heading	1	2A	2B	3	4	5	6	7	Total
<i>Margin in DB</i>	159 433 141	16 016 010	34 300 968	72 441 775	86 688 482	44 890 870	0	32 670 420	446 441 666
<b>Compromise Above DB by</b>	+ 700 975 000	+ 3 500 000	+ 304 412 207	+ 67 940 000	+ 130 430 664	+ 81 192 700	+ 465 000 000	+ 5 305 207	+1 758 755 778
<i>of which non-PPPA</i>	+ 663 650 000	0	+ 272 821 707	+ 61 240 000	+ 130 430 664	+ 81 192 700	+ 465 000 000	+ 5 295 707	+1 679 630 778
<i>of which PPPA</i>	+ 37 325 000	+ 3 500 000	+ 31 590 500	+ 6 700 000	0	0	0	+ 9 500	+ 79 125 000
<i>CSL AMs accepted</i>					- 50 000 000			- 6 700 000	- 56 700 000
<i>Total above DB by</i>	+ 700 975 000	+ 3 500 000	+ 304 412 207	+ 67 940 000	+ 80 430 664	+ 81 192 700	+ 465 000 000	- 1 394 793	+1 702 055 778
<b>New margin</b>	0	12 516 010	0	4 501 775	6 257 818	0	0	34 065 213	57 340 816

<b>Special instruments needed</b>	541 541 859	0	270 111 239	0	0	36 301 830	465 000 000	0	1 312 954 928
<i>Flexibility Instrument</i>									494 881 870
<i>Single Margin Instrument (a)</i>									654 376 053
<i>Total Flex + SMI(a)</i>									1 149 257 923
<i>Flex Instrument remaining</i>									0
<i>SMI(a) remaining</i>									0
<i>SMI(c) current year</i>									57 340 816
<i>SMI(c) current year remaining</i>									0
<b>SMI(c) future years needed</b>									106 356 189

\* The changes in Heading 7 concern Other Sections only and reflect the final compromise.

## Heading 1

- Endorse its position that new initiatives should be funded using fresh money and therefore reverse the redeployments proposed by the Commission to fund the Chips Act and the Secure Connectivity Programme, and delete the relevant Council reserves, thereby ensuring a proper level of funding for priorities in Horizon Europe, the Digital Europe Programme and the Union Space Programme;
- Make use also of research decommitments to compensate for earmarking under Horizon Europe for the Chips Act and the Secure Connectivity Programme, so that those new proposals do not detract from existing research priorities;
- Reinforce funding for essential infrastructure in energy and transport (CEF-energy and transport), reflecting the need to respond to the current crisis by speeding up the green transition, reducing dependence on third countries and increasing connectivity with Ukraine. In the same vein, make use of research decommitments to provide significant increases for key research priorities, such as health, climate and energy, culture and creativity, and food, natural resources and the environment, in order to tackle the pressing challenges faced by the Union and provide additional support to researchers from Ukraine;
- Reinforce funding for priorities in the Single Market Programme, with particular reference to SMEs;
- Restore DB levels for all other lines cut by Council and restore the Commission proposal to reflect the MFF agreement on decommitments. Maintain DB levels for all other lines under the Heading.

### Lines to be reinforced above the draft budget

Line	AMs tabled by	Change vs DB
<b>Horizon Europe</b>		
01 02 02 30 – Cluster Civil Security for Society	ITRE, EPP, S&D, R-E, Ressler	+ 40 800 000
01 02 02 40 – Cluster Digital, Industry and Space	ITRE, EPP, S&D, R-E, VERT, Körner, Fernandes++	+ 188 800 000
01 02 02 50 – Cluster Climate, Energy and Mobility	ITRE, CULT, EPP, S&D, R-E, VERT, Ressler, Körner	+ 81 600 000
<b>Connecting Europe Facility</b>		
02 03 01 – Connecting Europe Facility (CEF) — Transport	TRAN, EPP, S&D, VERT	+ 60 000 000
02 03 02 – Connecting Europe Facility (CEF) — Energy	EPP, S&D, Novakov	+ 30 000 000
<b>Digital Europe Programme</b>		
02 04 01 10 – Cybersecurity	EPP, S&D, R-E, Ressler, Fernandes++	+ 104 320 000
02 04 01 11 – European Cybersecurity Industrial, Technology and Research Competence Centre	EPP, S&D, R-E, Ressler	+ 16 320 000
02 04 02 11 – High-Performance Computing Joint Undertaking (EuroHPC)	EPP, S&D, R-E, Ressler	+ 40 800 000
02 04 03 – Artificial intelligence	EPP, S&D, R-E, Ressler, Körner	+ 59 840 000
02 04 04 – Skills	EPP, S&D, R-E, Ressler, Körner	+ 16 320 000
02 04 05 01 – Deployment	EPP, S&D, R-E, Ressler	+ 10 880 000

02 04 05 02 – Deployment / Interoperability	EPP, R-E, Ressler	+ 2 720 000
<b>Single Market Cluster</b>		
03 02 02 – Improving the competitiveness of enterprises, particularly SMEs, and supporting their access to markets	ITRE, ECON, S&D, VERT, Körner	+ 10 000 000
03 02 03 02 – International financial and non-financial reporting and auditing standards	ECON, R-E, VERT, Durand++	+ 1 000 000 <i>in reserve</i>
<b>Space programme</b>		
04 01 01 – Support expenditure for the Union Space Programme	EPP, S&D, R-E	+ 250 000

**Application of Article 15(3) of the Financial Regulation**

Line	Amount of decommitments
<b>Horizon Europe</b>	
01 02 02 10 – Cluster Health	+ 130 000 000
01 02 02 20 – Cluster ‘Culture, Creativity and Inclusive Society’†	+ 42 939 526
01 02 02 40 – Cluster Digital, Industry and Space * † #	+ 133 287 105
01 02 02 42 – Cluster Digital, Industry and Space - Chips Joint Undertaking #	+ 108 850 000
01 02 02 50 – Cluster Climate, Energy and Mobility * †	+ 165 762 369
01 02 02 60 – Cluster Food, Bioeconomy, Natural Resources, Agriculture and Environment	+ 130 000 000
01 02 03 01 – European Innovation Council #	+ 75 251 000
01 02 01 02 - Marie Skłodowska-Curie Actions	+ 50 000 000
<b>TOTAL</b>	<b>+836 090 000</b>

\*Also reinforced by appropriations on the budget line (C1 appropriations)

† Part of the package to restore the MFF agreement on decommitments (EUR 78 811 843)

# Part of the approach for Chips and Secure Connectivity (EUR 270 101 000)

**Remarks**

Line	AMs tabled by	Comment
03 02 03 01 – European standardisation	R-E	Revised wording Promote EU ICT standards.

**Reserve**

Line	AMs tabled by	Comment
03 02 03 02 – International financial and non-financial reporting and auditing standards	ECON, R-E, VERT, Durand++	Reserve subject to the European Financial Reporting Advisory Group adopting a work plan outlining the measures to ensure a proper transparent due process and public oversight

**Summary: Heading 1**

*Budget 2023 – Section III – final compromise package*

<i>Margin in DB</i>	<i>Compromise Above DB by (appropriations under budget lines, excl. PPPA)</i>	<i>Mobilisation of decommitments under Article 15(3) FinReg</i>	<i>New margin after compromise</i>	<i>Mobilisation of special instruments after compromise (further to DB, excl. PPPA)</i>
159 433 141	+ 663 650 000	+836 090 000	0	504 216 859

## Subheading 2a

- Accept the Council's reading for the Subheading 2a.

### Summary: Subheading 2a

<i>Margin in DB</i>	<i>Compromise Above DB by (excl. PPPA)</i>	<i>New margin after compromise</i>	<i>Mobilisation of special instruments after compromise (further to DB, excl. PPPA)</i>
16 016 010	0	16 016 010	0

## Heading 2b

- Increase significantly the funding for Erasmus+ (flagship programme), in particular to ensure support for Ukrainian young people and teachers, and strengthen the European Solidarity Corps;
- Provide a reinforcement for the Union Civil Protection Mechanism, since needs are rising considerably as demonstrated by the recent forest fires and bearing in mind that the Mechanism is an outstanding example of Union solidarity;
- Increase funding for Creative Europe, since the cultural and creative sectors were severely affected by the Covid-19 pandemic, and for the Citizens, Equality, Rights and Values programme;
- Bearing in mind that the COVID-19 pandemic is still not over, increase the EU4Health Programme (flagship programme), also bearing in mind HERA, the Beating Cancer plan and the pharmaceutical strategy;
- Provide extra posts for the European Public Prosecutor's Office, which plays an important role in protecting the Union's financial interests and thereby ensuring proper use of public money;
- Restore DB levels for all other lines cut by Council and maintain DB levels for all other lines under the Heading.

### Lines to be reinforced above the draft budget

Line	AMs tabled by	Change vs DB
<b>Union Civil Protection Mechanism</b>		
06 05 01 – Union Civil Protection Mechanism	EPP, S&D, Larrouturou++, VERT, LEFT, Ressler	+ 20 000 000
<b>EU4Health Programme</b>		
06 06 01 – EU4Health Programme	FEMM, EPP, S&D, R-E, VERT, LEFT, Geier	+ 25 000 000
<b>ERASMUS+</b>		
07 03 01 01 – Promoting learning mobility of individuals and groups, and cooperation, inclusion and equity, excellence, creativity and innovation at the level of organisations and policies in the field of education and training — Indirect management	CULT, EPP, S&D, R-E, VERT, Körner	+ 190 000 000
07 03 03 – Promoting learning mobility of sport coaches and staff, as well as cooperation, inclusion, creativity and innovation at the level of sport organisations and sport policies	CULT, EPP, S&D, Hohlmeier, Negrescu	+ 10 000 000
<b>European Solidarity Corps</b>		
07 04 01 – European Solidarity Corps	CULT, EPP, S&D, VERT, LEFT	+ 8 000 000
<b>Creative Europe</b>		
07 05 01 – Culture strand	CULT, EPP, S&D, VERT	+ 5 000 000
07 05 02 – Media strand	CULT, EPP, S&D, VERT	+ 5 000 000
07 05 03 – Cross-sectorial strands	CULT, EPP, S&D	+ 2 000 000
<b>Rights and values programme</b>		
07 06 02 – Promote citizens engagement and participation in the democratic life of the Union	AFCO, CULT, LIBE, EPP, S&D, VERT	+ 1 500 000

07 06 03 – Daphne	LIBE, FEMM, S&D, VERT, Geier	+ 2 000 000
<b>Agencies</b>		
07 10 08 – European Public Prosecutor's Office (EPPO)	LIBE, EPP, S&D, R-E, VERT, LEFT, Hohlmeier++, Novakov, Geier, Keller++	+ 4 321 707

**Remarks**

Line	AMs tabled by	Comment
06 06 01 – EU4Health Programme	FEMM S&D	Revised wording Remarks specifying scope of the programme (SRHR, gender specific conditions)
07 20 04 06 – Specific competences in the area of social policy, including social dialogue	EMPL, S&D	Capacity of national and social partners following crisis and cross-industry coordination (EP position in B2022)
07 03 03 – Promoting learning mobility of sport staff, and cooperation, inclusion, creativity and innovation at the level of sport organisations and sport policies	Negrescu++	Revised wording Remarks earmarking for Special Olympics.
07 06 03 - Daphne	FEMM	Revised wording Additional funds in context of Ukraine war.

**Establishment plans**

Line	AMs tabled by	Change vs DB
S 03 01 31 — European Public Prosecutor's Office (EPPO)	LIBE, EPP, S&D, R-E, Hohlmeier++, Novakov, Geier, Gheorghe	+28 posts: +2 AD13, +1 AD10, +7 AD8, +10 AD5, +4 AST5, +4 AST4

**Summary: Heading 2b**

Margin in DB	Compromise Above DB by (excl. PPPA)	New margin after compromise	Mobilisation of special instruments after compromise (further to DB, excl. PPPA)
34 300 968	+ 272 821 707	0	238 520 739



### Heading 3

- Propose an activation of the Agricultural Reserve in the interests of young farmers, taking into account the pressure caused by rising energy prices caused by the Russian war of aggression against Ukraine;
- Increase operational expenditure for LIFE (flagship programme) and accordingly also for the European Environment Agency;
- Maintain DB levels for all other lines under the Heading.

#### Lines to be reinforced above the draft budget

Line	AMs tabled by	Change vs DB
<b>European Agriculture Guarantee Fund</b>		
08 02 01– Agricultural reserve	Rapporteur	- 10 000 000
08 02 05 07 – Payment for young farmers	AGRI, EPP, ECR Rzonca++, Deli++	+ 10 000 000
<b>Programme for Environment and Climate Action (LIFE)</b>		
09 02 01 – Nature and biodiversity	AGRI, S&D, R-E, VERT, LEFT	+ 12 500 000
09 02 02 – Circular economy and quality of life	S&D, R-E, VERT, LEFT	+ 10 000 000
09 02 03 – Climate change mitigation and adaptation	S&D, R-E , AGRI, VERT, LEFT	+ 12 500 000
09 02 04 – Clean energy transition	AGRI, EPP, S&D, R-E, VERT, LEFT	+ 25 000 000
<b>Agencies</b>		
09 10 02 – European Environment Agency	ENVI, VERT	+ 1 240 000

#### Establishment plans

Line	AMs tabled by	Change vs DB
S 03 01 15 – European Environment Agency (EEA)	ENVI, VERT	+5 posts: +4 AD5, +1 AST3

#### Summary: Heading 3

Margin in DB	Compromise Above DB by (excl. PPPA)	New margin after compromise	Mobilisation of special instruments after compromise (further to DB, excl. PPPA)
72 441 775	+ 61 240 000	11 201 775	0

## Heading 4

- Take account of the huge increase in needs following the Russian invasion of Ukraine and increase significantly resources for the Asylum, Migration and Integration Fund - since greater financing needs are likely to continue well into 2023 - and increase the funding for the Border Management and Visa Instrument (flagship programme);
- Also on account of rising needs, raise staffing levels for the EUAA, for which corresponding appropriations have been provided in the DB, and for eu-LISA;
- Accept the Council's cut for Frontex and maintain DB levels for all other lines under the Heading.

### Lines to be reinforced above the draft budget

Line	AMs tabled by	Change vs DB
<b><i>Asylum, Migration and Integration Fund (AMIF)</i></b>		
10 02 01 – Asylum, Migration and Integration Fund	FEMM, EPP, S&D, R-E, VERT, Geier, Körner	+ 100 000 000
<b><i>Border Management and Visa Instrument (BMVI)</i></b>		
11 02 01 – Instrument for financial support for border management and visa	EPP, S&D, R-E, Körner	+ 25 000 000
<b><i>Agencies</i></b>		
11 10 02 – European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA)	LIBE, EPP, R-E, Keller++	+ 5 430 664

### Lines to be adopted as in the Council's position

Line	Change vs DB
11 10 01 – European Border and Coast Guard Agency (Frontex)	- 50 000 000

### Establishment plans

Line	AMs tabled by	Change vs DB
S 03 01 23 – European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA)	LIBE, EPP, R-E, Keller++	+20 posts: +6 AD7, +5 AD6, +5 AD5, +4 AST2
S 03 01 24 – European Union Agency for Asylum (EUAA)	LIBE, EPP, R-E, Keller++	+37 posts: +2 AD12, -1 AD10, +3 AD8, +4 AD7, +12 AD6, +10 AD5, -1 AST6, -1 AST5, +8 AST3, +1 AST2

### Remarks

Line	AMs tabled by	Comment
10 02 01 – Asylum, Migration and Integration Fund	FEMM	Revised wording Additional appropriations for human trafficking and protecting women and children

**Summary: Heading 4**

<i>Margin in DB</i>	<i>Compromise Above DB by (excl. PPPA)</i>	<i>New margin after compromise</i>	<i>Mobilisation of special instruments after compromise (further to DB, excl. PPPA)</i>
86 688 482	+ 80 430 664 (incl. - 50 000 000 accepted CSL cut)	6 257 818	0

## Heading 5

- Increase funding for the European Defence Fund (flagship programme) and for Military Mobility, taking into account the Russian war of aggression in Ukraine and the highly unstable international environment;
- Restore DB levels for the other lines cut by Council and maintain DB levels for all other lines under the Heading.

### Lines to be reinforced above the draft budget

Line	AMs tabled by	Change vs DB
<b><i>Defence Cluster – European Defence Fund and Military Mobility</i></b>		
13 02 01 – Capability development	EPP, R-E, Novakov, Loiseau++, Körner	+ 31 192 700
13 04 01 – Military mobility	TRAN, EPP, R-E, ECR, Novakov, Loiseau++, Körner	+ 50 000 000

### Remarks

Line	AMs tabled by	Comment
13 03 01 - Defence Research	R-E	Revised wording Research on spyware in light of fundamental rights of EU citizens

### Summary: Heading 5

Margin in DB	Compromise Above DB by	New margin after compromise	Mobilisation of special instruments after compromise (further to DB)
44 890 870	+ 81 192 700	0	36 301 830

## Heading 6

- Reflect the challenging international environment by increasing funding for the NDICI programme, including the Eastern and Southern neighbourhoods and Global Challenges, recalling that Ukraine and Moldova do not benefit from IPA III;
- Make a major increase to Humanitarian Aid (flagship programme), taking account of the war in Ukraine and the crises in many other parts of the world;
- Reflect the political importance of the Western Balkans by reinforcing the IPA III;
- Provide additional funds to tackle foreign interference and disinformation.

### Lines to be reinforced above the draft budget

Line	AMs tabled by	Change vs DB
<b>NDICI – Global Europe</b>		
14 02 01 10 – Southern neighbourhood	LEFT, AFET, DEVE, S&D	+ 30 000 000
14 02 01 11 – Eastern neighbourhood	AFET, DEVE, EPP, S&D, R-E, VERT, ECR	+ 80 000 000
14 02 01 50 – Erasmus+ — NDICI — Global Europe contribution	EPP, R-E	+ 2 000 000
14 02 02 40 – People — Global Challenges	AFET, DEVE, EPP, S&D, R-E, VERT, Geier	+ 20 000 000
14 02 02 41 – Planet — Global Challenges	AFET, DEVE, R-E, VERT	+ 20 000 000
14 02 03 20 – Resilience	R-E	+ 10 000 000
<b>Humanitarian Aid</b>		
14 03 01 – Humanitarian aid	AFET, DEVE, EPP, S&D, R-E, VERT, ECR, Andrews++	+ 250 000 000
<b>Actions financed under the prerogatives of the Commission</b>		
14 20 04 03 – Information policy and strategic communication for external action	AFET, CULT, EPP, S&D	+ 3 000 000
<b>IPA III</b>		
15 02 01 02 – Erasmus+ — Contribution from IPA III	EPP	+ 5 000 000
15 02 02 01 – Preparation for accession	AFET, EPP, S&D	+ 45 000 000

### Remarks

Line	AMs tabled by	Comments
14 02 01 11 – Eastern neighbourhood	S&D	Revised wording Including gender mainstreaming
14 02 01 20 – West Africa	AFET, R-E, Körner++	Staff for ACP Joint Parliamentary and regional Assemblies
14 02 01 21 – East and Central Africa		
14 02 01 22 – Southern Africa and Indian Ocean		
14 02 01 32 – The Pacific		

14 02 01 41 – The Caribbean		
14 02 02 20 – Civil Society Organisations	FEMM	Revised wording NGOs in Ukraine
14 04 02 – European Union Special Representatives	AFET	Travel expenses

**Summary: Heading 6**

<i>Margin in DB</i>	<i>Compromise Above DB by</i>	<i>New margin after compromise</i>	<i>Mobilisation of special instruments after compromise (further to DB)</i>
0	+ 465 000 000	0	465 000 000

## Heading 7

- Restore Council's cuts on all lines under Heading 7 in Section III.

### Summary: Heading 7

<i>Margin in DB</i>	<i>Compromise Above DB by (Section III only, excl. PPPA)</i>	<i>New margin after compromise</i>	<i>Mobilisation of special instruments after compromise (further to DB, Section III only, excl. PPPA)</i>
32 670 420	0	32 670 420	0

## **Payment appropriations**

In line with past practice, the following horizontal approach is proposed:

- Fully restore all lines cut by the Council in payments;
- Reinforce payment appropriations on the lines amended in commitments:
  - as a general principle, by 50% of the reinforcement in CA (vs. DB);
  - by 100% of the reinforcement in CA for fast-disbursing lines in Heading 6 (e.g. Humanitarian aid);
  - by 75% of the reinforcement in CA for Erasmus+;
  - by 100% in the case of non-dissociated appropriations and agencies;
- Reinforce payments on research lines where Art. 15(3) of the Financial Regulation is used by 50% of the additional amount entered in the remarks.